COVID-19 Crisis Response and Resilience Project

TEXTILE SECTOR ANALYSIS REPORT AND GUIDELINES

TR62 REGION
(Adana, Mersin)
TEXTILE SECTOR ANALYSIS REPORT AND GUIDE
TR62 Region (Adana, Mersin)

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COVID-19 Crisis Response and Resilience Project

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<tr>
<td>EU</td>
<td>European Union</td>
</tr>
<tr>
<td>R&amp;D</td>
<td>Research and Development</td>
</tr>
<tr>
<td>UAE</td>
<td>United Arab Emirates</td>
</tr>
<tr>
<td>BEBKA</td>
<td>Bursa Eskişehir Bilecik Development Agency</td>
</tr>
<tr>
<td>UN</td>
<td>United Nations</td>
</tr>
<tr>
<td>BORSAB</td>
<td>Bozüyük Organized Industrial Zone</td>
</tr>
<tr>
<td>BTSO</td>
<td>Bursa Chamber of Industry and Commerce</td>
</tr>
<tr>
<td>BTU</td>
<td>Bursa Technical University</td>
</tr>
<tr>
<td>BUTEKOM</td>
<td>Bursa Textile and Garment R&amp;D Center</td>
</tr>
<tr>
<td>CAGR</td>
<td>Compound Annual Growth Rate</td>
</tr>
<tr>
<td>ÇKA</td>
<td>Çukurova Development Agency</td>
</tr>
<tr>
<td>CRM</td>
<td>Customer Relationship Management</td>
</tr>
<tr>
<td>DAKA</td>
<td>Eastern Anatolia Development Agency</td>
</tr>
<tr>
<td>WTO</td>
<td>World Trade Organization</td>
</tr>
<tr>
<td>GEKA</td>
<td>Southern Aegean Development Agency</td>
</tr>
<tr>
<td>GDP</td>
<td>Gross Domestic Product</td>
</tr>
<tr>
<td>ILO</td>
<td>International Labor Organization</td>
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<tr>
<td>IoT</td>
<td>Internet of Things</td>
</tr>
<tr>
<td>İZKA</td>
<td>İzmir Development Agency</td>
</tr>
<tr>
<td>DA</td>
<td>Development Agency</td>
</tr>
<tr>
<td>SME</td>
<td>Small and Medium Enterprises</td>
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<tr>
<td>KOSGEB</td>
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<td>FSR</td>
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</tr>
<tr>
<td>MARKA</td>
<td>Eastern Marmara Development Agency (TR62)</td>
</tr>
<tr>
<td>NACE</td>
<td>Statistical Classification of Economic Activities in the European Community</td>
</tr>
<tr>
<td>OECD</td>
<td>Organization for Economic Co-operation and Development</td>
</tr>
<tr>
<td>OIZ</td>
<td>Organized Industrial Zone</td>
</tr>
<tr>
<td>RFID</td>
<td>Radio Frequency Identification</td>
</tr>
<tr>
<td>SSI</td>
<td>Social Security Institution</td>
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<tr>
<td>NGO</td>
<td>Non-Governmental Organization</td>
</tr>
<tr>
<td>TİM</td>
<td>Turkish Exporters Assembly</td>
</tr>
<tr>
<td>TOBB</td>
<td>Union of Chambers and Commodity Exchanges of Turkey</td>
</tr>
<tr>
<td>ToR</td>
<td>Terms of Reference</td>
</tr>
<tr>
<td>CCI</td>
<td>Chamber of Commerce and Industry</td>
</tr>
<tr>
<td>ÜİB</td>
<td>Uludağ Exporters’ Association</td>
</tr>
<tr>
<td>P&amp;D</td>
<td>Product Development</td>
</tr>
<tr>
<td>UTIB</td>
<td>Uludağ Textile Exporters’ Association</td>
</tr>
<tr>
<td>$</td>
<td>US Dollars</td>
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The COVID-19 pandemic has gone beyond a health crisis and turned into a global problem, due to its impacts felt in all areas of life and all over the world. It is obvious that the problems caused by the pandemic, which has turned into a serious threat to all humanity, can be solved with a sustainable and fair understanding that requires international solidarity, cooperation, and common solution ideas.

The restrictions applied as a necessity of the pandemic led to slowdown in production, decrease in labor supply, delay in the supply of intermediate goods and raw materials, and increased logistics costs in our country as well as all over the world. Therefore, it is essential for sustainable development that policies should focus on the fragile sectors most affected by the pandemic in order to ensure the continuity of economic activities and accelerate the recovery.

By closely following the changes observed in the global system, Turkey carries out a comprehensive transformation in every field from education to health, from manufacturing industry to tourism, from industrial zones to research infrastructures.

Our development agencies, which perform their activities under the coordination of the Ministry of Industry and Technology, carry out studies at the regional level in order to reduce the negative impacts of COVID-19 on the national and regional economies and to identify the sectors most affected by the pandemic. One of our works in this field is the Government of Japan funded COVID-19 Resilience and Response Project, which we have implemented together with the United Nations Development Program (UNDP), the General Directorate of Development Agencies, and our development agencies.

Within the scope of the project, 25 region-based “fragile sector analysis reports” were prepared in the textile, logistics, food, machinery, and automotive sectors, which are of key importance for the Turkish economy. These reports, taking into account global developments and trends, offer new policy recommendations that will increase the resilience of the relevant sectors against crises. In addition, the “New Market Analysis” and “Product Space Analysis” reports, which cover studies to increase the export potential of enterprises operating in fragile sectors, were also completed within the project. These reports aimed to create road maps to support the business continuity of fragile sectors and to prevent supply chain disruptions.

We believe that the policy recommendations in these reports, which are in line with the targets within the framework of our national technology move, will support inclusive and sustainable development; it will carry Turkey to a more strategic point in the international trade and investment decisions that will be reshaped in the post-COVID-19 period and will contribute to our country's 2023 goals.

I would like to thank the Government of Japan for their generous contribution to mitigating the economic impact of the COVID-19 crisis, ensuring economic recovery, strengthening sectors, and transforming SMEs in this process.

I congratulate all our stakeholders, particularly UNDP Turkey management and project team, and the employees of the Development Agencies General Directorate and development agencies, who have made these studies realised and turn them into concrete outputs, and I hope that the reports will contribute to the future of our country.

Mustafa Varank
Republic of Turkey Minister of Industry and Technology
The global context for development has fundamentally changed with the COVID-19 pandemic. The pandemic created many new obstacles to overcome as well as new problems to be solved. Although COVID-19 started as a health crisis, it has turned into both a humanitarian crisis and a development crisis.

This unprecedented crisis is pushing millions of people into extreme poverty, changing and widening existing inequalities, and disrupting progress towards the Sustainable Development Goals (SDGs). Therefore, the SDGs are now more important than ever. The 2030 Agenda remains the only option for a more prosperous future for people and planet.

The COVID-19 pandemic has also shaken the global trade and development landscape. The global health emergency turned into a global economic shock with its impacts on growth, international trade, investments, global production, value chains, employment and eventually livelihoods of people.

UNDP is responding to a growing volume of requests from countries to help them prepare for, respond to, and recover from the COVID-19 pandemic with a particular focus on the most vulnerable. As of now, our focus is to help decision-makers look beyond COVID-19 recovery, towards 2030, making choices and managing complexity and uncertainty in four key areas: governance, social protection, green economy, and digital disruption.

UNDP's COVID-19 Resilience and Response Project, which is funded by the Government of Japan, is a part of our rapidly developed integrated response to the COVID-19 health, humanitarian, and development crisis. Being complementary with the efforts of the Government of Turkey and other development partners and fully aligned with the country-specific needs, UNDP aims to tackle the impacts of the pandemic under three priority areas: Health system support; Inclusive and integrated crisis management and response; Social and economic impact needs assessment and response.

I am pleased to present these 25 region-based sectoral analysis reports that provide policy recommendations and action plans for key economic sectors in Turkey that are most impacted by COVID-19 pandemic. These reports, which were developed within the COVID-19 Resilience and Response Project in cooperation with Ministry of Industry and Technology and Development Agencies, formulated in the light of recent global context and trends as well as UNDP's response to COVID-19 crisis. Through this work, our aim is to support national capacities for an integrated and inclusive crisis management, ensure business continuity and prevent supply chain disruptions and speed up the development of the key economic sectors - automotive, textile, food, machinery, and logistics in different regions of Turkey and to increase competitiveness on a regional basis.

Our recovery efforts focus on rebuilding more inclusive economies and societies, moving towards a low-carbon and climate-resilient world where no one is left behind.

We believe that these reports will provide a pathway for economic recovery of sectors and development of regional competitiveness. In the reports, the review of the pandemic crisis impact is accompanied by a set of policy recommendations targeting both the interventions in response to the negative effects of the pandemic and the post-COVID-19 social and economic recovery support measures. Overcoming the challenges faced by the sectors and society and ensuring better recovery can only be possible with joint efforts of the entire private sector, authorities, and the society as a whole.

In this regard, we appreciate the cooperation of Ministry of Industry and Technology, Development Agencies, and all experts for the preparation of these reports. We believe that these reports will also enable better cooperation in key economic sectors and help to accelerate the implementation of the Sustainable Development Goals in Turkey.

Louisa Vinton
UNDP Turkey Resident Representative
EXECUTIVE SUMMARY

These ‘Fragile Sectors Analysis and Guidelines’ have been prepared in cooperation with the United Nations Development Program (UNDP), the Japanese Government and the Ministry of Industry and Technology of Turkey in order to support the textile, food, machinery, automotive and logistics sectors, which are known to be most affected by the Covid-19 pandemic. Within the scope of 6 regional assessment reports to be prepared for the textile sector, which is one of these fragile sectors (TR31, TR62, TR31, TR62, TRB1 & TRB2 and TRC2 Level-2 regions); a study was conducted in which current situation analyzes were made and short, medium and long term strategy recommendations were defined at sectoral, national and regional levels in order to reveal the current situation of the sector during and after the Covid-19 pandemic, to define future strategies in line with global trends and to contribute to the development of more inclusive and sustainable business models for SMEs.

The triple subgroups of Code No. 13 (Manufacture of Textile Goods), the Code No. 14 (Clothes Manufacturing), the Code No. 46 (Wholesale Merchandise Trade- Excluding Motor Vehicles and Motorcycles) and Code No. 47 (Garment and Apparel) which are among the dual groups of NACE classification used in the European Union have been taken as basis in this textile sector analysis and guidelines. The statistical and categorical data obtained from primary and secondary data sources for the analysis conducted specifically for the textile sector in TR62 Region were harmonized with the results of the online survey study and Focus and Working Group meetings, and strategy proposals were created for the sector.

The textile sector played an important role for developing countries during the industrialization process. The high share of the sector in exports and the added value created in the production process have increased the economic development and welfare levels of the countries. The fact that the textile sector is a basic consumer product in all countries and it is easy for new entrepreneurs to enter this market with small capitals has led to the Textile and Garment sectors having an important place in World Trade in every period of the industrialization process.

World commodity trade grew by 2.9% in quantity in 2018, but fell by 0.1% in 2019 due to trade wars and slowing economic growth. On the other hand, world trade volume, on value basis, has decreased by 2.9% in 2019 compared to the previous year to 381 trillion USD and in this period, global exports were calculated to be 18.9 trillion US Dollars while imports were calculated to be 19.2 trillion US Dollars. In the World Trade Organization report of October 2020, it was stated that the sharpest contraction in the commodity trade occurred in Europe with 21% and North America with 20%, while this rate fell to 7% in the Asian region.

The total export of Turkey, which was 180.8 billion USD in 2019, decreased by 6% in 2020 and became 169.5 billion USD. The countries to which Turkey exports the most are Germany, United Kingdom, USA, Italy, Iraq, France, Spain, Israel and the Netherlands respectively. Total imports, which were 210 billion USD between 2019, increased by 4.3% in 2020 and reached 219 billion USD. The countries from which Turkey imports the most are Germany, Russia, USA, Italy, Iraq, Switzerland, France, Spain, United Kingdom and the Netherlands, respectively.

In 2019, Turkey’s carpet, Garment and Apparel, textile and raw materials export was 28 billion USD and formed 16% of the total country exports, while the exports in the same product group decreased by 1 billion USD to 27 billion USD in 2020 and formed 18% of the total country exports.

Between 2019 and 2020, the total exports from Adana, located in TR62 Region, decreased by 3.6% from 1.91 billion dollars to 1.84 billion dollars, and the share of the textile sector in total exports increased by 10% from 470 million dollars to 519 million dollars. Between the same dates, the total exports from Mersin, also located in TR62 Region, increased by 13% from 1.79 billion dollars to 2.03 billion dollars, and the share of the textile sector in total exports increased by 1.8% from 54 million dollars to 55 million dollars which is very low.

When the sector companies in TR62 Region are analyzed, it is observed that 113 companies participating in the survey throughout the country and the companies in the region show similarities in many issues although the ability to represent the region in general is not sufficient
due to the fact that only 3 companies from Adana participated in the survey while there was no participation from Mersin. The competence of the companies in terms of production quality, production flexibility and on-time delivery is higher when compared to other subjects.

Priority areas that need to be developed specifically for the companies in the region are: manufacturing products with higher added value with R&D / P&D and innovation-oriented business models and increasing competitiveness in international markets, recruiting qualified personnel in this regard, adapting to the 2025 Green Deal introduced by the EU, which includes issues such as resource efficiency, climate change, carbon footprint, gender equality, and social rights and gaining competence in digitalization including e-commerce, IoT, Industry 4.0, 3D Printer, Customer Relationship Management and RFID. Difficulties in accessing finance, sales and marketing, and raw material supply constitute the most challenging bottlenecks for companies.

The Covid-19 pandemic has affected all stages of the supply chain in the textile sector. The most important problems faced by companies in the sector due to the Covid-19 pandemic are as follows:
- Decreases in orders
- Suspension of production
- Supply problems (raw materials, textile chemicals, etc.)
- Infrastructure not suitable for e-commerce
- Trouble in Funding
- Key personnel loss - long quarantine periods
- Cost increases
- Interruptions in Logistics

It was recognized that the decreases in production, turnover and profitability were the most significant effects of Covid-19 according to the companies participating in the survey. Comparing the problems faced by the companies by scale, it has been observed that the decrease in orders and the increasing trouble in funding were more evident in small-scale companies. On the other hand, some companies reported that their turnover increased. Although the turnover trends vary according to subgroups of the textile sector and companies, a decrease was observed in most of them, excluding those that include home and health textile products into their portfolio such as masks, gowns and personal protective clothing.

Risks posed by Covid-19 in companies were respectively stated as "Temporary Shutdown of Factories", "Demand Fluctuations", "Key Labor Loss", and "Raw Material Interruptions in the Supply Chain". However, according to the survey, it is thought that the lack of financing and the fluctuations in the exchange rate are the factors that affect the companies more. It is also seen that the companies have to act more cautiously because they cannot see their future during the pandemic.

The negative expectation in March 2020, when the Covid-19 pandemic began, started to decrease in June 2020, and therefore the sector started to give signals of recovery. It is considered that the factors such as the production flexibility of the companies in the country and in TR62 region which enabled them to turn into health textile sub-group and the increase in orders of global brands albeit low have been effective in the recovery of the sector in such a short time.

The short, medium and long-term national and regional main and sub-strategy recommendations that can offer solutions to various problems in the textile sector (foreign dependency in raw material supply and textile machinery production, lack of trained personnel, inadequacy of R&D / P&D and innovation-oriented business models and inability to manufacture products with high added value, inefficient use of resources, low adaptation to EU 2025 Green Deal, delayed digitalization, inability to create market diversity, lack of clustering, weak cooperation between sector stakeholders, high tax rates) and the changes and problems caused by Covid-19 are as follows:
- **Capacity Building**
  » Providing Training and Consultancy Services
  » Developing of Network Structures
• **Supporting** R&D/P&D and Innovation Oriented Business Models
  » Supporting R&D Infrastructure
  » Increasing the Technological Capabilities of SMEs
  » Green SMEs

• **Supporting Digitalization Infrastructure**
  » Developing of Digital Infrastructure
  » Integration of Technological Systems

• **Business Development**
  » Internationalization
  » Functional Management
  » Production
  » Symbiosis

• **Creating Financial Support Mechanisms**
  » Supporting High Value Added Production
  » Supporting Resource Productivity
  » Supporting Foreign Trade Activities

• **Legal and Administrative Regulations**
  » Regulations
  » ISO Standards
1. INTRODUCTION

The textile sector has converted its traditional production, which started in the early periods of history, into mass production with the industrial revolution and has become an indispensable branch of industry during the industrialization stages of the countries. Today, it continues to be an important industrial branch for all countries thanks to the wide variety and functional products produced with the support of technological developments. Textile is the production of mostly flexible materials from fiber and yarn, shaping these materials and turning them into final products. According to this definition, the sector includes processes such as preparation, weaving, knitting, dyeing, printing, finishing, cutting and sewing. The final products of the sector are generally grouped as garments, made-up products and technical textiles.

The textile industry interacts with the agriculture and livestock sector for the supply of natural fibers such as cotton and wool, and with the petrochemical industry for the supply of synthetic fibers. Cooperating with the chemical industry in terms of dyeing and finishing chemicals, the sector is also intertwined with the clothing accessories industry. In addition, the textile sector has technical relations with many sectors from automotive to construction, from heavy industry to medicine. Retailing and stores, which are effective in bringing the high value-added products with the consumers, are the last links of the sector’s supply chain. The control of these areas is provided by the strong logistics sector.

Textile and garments sector has made significant progress since the early 1970s, and today it has taken its place among the rapidly growing sectors due to different designs and personal tastes. The increase in the welfare of the countries, the rise in housing construction, the rapid acceleration of the tourism sector and the development of destination tourism have increased the need for the textile sector with all its sub-sectors and the sector has grown rapidly.

During the report preparation process, a survey was conducted at the regional level in order to ensure the intense participation of sector stakeholders and to integrate as many sectoral views as possible and regional focus group meetings were held with the participation of senior officials from the umbrella institutions and organizations of the sector in order to provide a broad perspective on many issues related to the sector.

Survey questions included the following topics: providing the flexibility and pro-active management for risks specific to the textile sector, future products and services, customers’ expectations and changing consumption habit, the use of skills and strengths that already exist in the sector.

In this context, project outputs are presented below;

• Identifying the vulnerabilities on supply chains that arise more clearly as a result of risk factors such as the Covid-19 pandemic, evaluation of the possibility of shifting the supply centers in China, European Union, United States of America, India, Pakistan to Turkey and possible action plans
• Evaluating the advantages and disadvantages of shifting the main production centers at national / regional level to sub-regions and possible action plans
• Learning how the effects of additional employee and workplace security measures arising from Covid-19 pandemic are managed (dismissal / compulsory leaves, remote working, short-time working allowances, etc.) and obtaining possible expectations
• Searching for a more innovative way of manufacturing, including using environmentally and user-friendly products in the future, and collecting non-financing data for the development of R&D.
• Obtaining suggestions for adapting to technology-intensive production methods to increase productivity
• Identifying needs to provide on-site and customized services
• Revealing potential sectoral areas of interest related to technologies that intersect with the changing trend in the textile sector - enhanced functional textile-based products, active textiles with built-in sensing features for large area applications, etc.
• Evaluating the possible effects of liquidity problems and financial shortages and identifying possible expectations.

NACE codes for the textile subgroups subject to this study are shown in Table 1.

**Table 1: Araştırma Konu olan Tekstil Sektörü NACE Kodları**

<table>
<thead>
<tr>
<th>NACE CODE</th>
<th>EXPLANATION</th>
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<tbody>
<tr>
<td>13</td>
<td>Manufacture of textiles</td>
</tr>
<tr>
<td>13,1</td>
<td>Preparation and spinning of textile fibers</td>
</tr>
<tr>
<td>13,2</td>
<td>Weaving of textiles</td>
</tr>
<tr>
<td>13,3</td>
<td>Finishing of textiles</td>
</tr>
<tr>
<td>13,92</td>
<td>Manufacture of made-up textile articles, except apparel</td>
</tr>
<tr>
<td>13,93</td>
<td>Manufacture of carpets and rugs</td>
</tr>
<tr>
<td>13,95</td>
<td>Manufacture of non-wovens and articles made from non-wovens, except apparel</td>
</tr>
<tr>
<td>13,96</td>
<td>Manufacture of other technical and industrial textiles</td>
</tr>
<tr>
<td>13,99</td>
<td>Manufacture of other textiles n.e.c.</td>
</tr>
<tr>
<td>14</td>
<td>Manufacture of wearing apparel</td>
</tr>
<tr>
<td>14,12</td>
<td>Manufacture of work-wear</td>
</tr>
<tr>
<td>14,13</td>
<td>Manufacture of other outerwear</td>
</tr>
<tr>
<td>14,14</td>
<td>Manufacture of underwear</td>
</tr>
<tr>
<td>46</td>
<td>Wholesale trade, except of motor vehicles and motorcycles</td>
</tr>
<tr>
<td>46,41</td>
<td>Wholesale of textile</td>
</tr>
<tr>
<td>47</td>
<td>Retail trade, except of motor vehicles and motorcycles</td>
</tr>
<tr>
<td>47,71</td>
<td>Retail sale of bridal in specialized stores</td>
</tr>
</tbody>
</table>
2. METHODOLOGY

A preliminary information meeting was held on 09 November 2020 in order for the sector experts who will conduct sector analysis studies for the draft methodology to have prior knowledge of the planned methodology, to receive their suggestions and to bring the whole team together. The Fragile Sectors Analysis team reached a consensus on the presentation shared at the kick-off meeting with project stakeholders. In addition, 30-minute meetings were held every week on Mondays between 16:00-18:30 with the participation of the fragile sectors analysis team leader and the sector analyst to evaluate the general situation.

An Introductory / Kick-off Meeting was organized by UNDP on 10 November 2020 with the participation of Project Stakeholders. At the meeting, the Fragile Sectors Analysis team was introduced and the methodology considered to be implemented in the project was presented to the UNDP, Ministry of Industry and Technology project teams and the Development Agency Sectoral Working Groups and other agency experts led by the East Marmara Development Agency (MARKA) and the comments and opinions of the relevant stakeholders have been received.

The list of Sectoral Working Groups, consisting of experts from the relevant Ministry and Development Agency (DA), which were established before the project on a regional basis for the textile sector, was conveyed to the project team by UNDP. The following regions are included in the specified list: TR31 (İzmir), TR62 (Denizli, Aydın, Muğla), TR62 (Bursa, Eskişehir, Bilecik), TR62 (Adana, Mersin), TRB1 & TRB2 (Malatya, Elâzığ, Tunceli, Bingöl & Van, Bitlis, Hakkari, Muş) and TRC2 (Diyarbakır, Şanlıurfa). According to the Terms of Reference, the textile sector analysis of TRB1 and TRB2 regions was conducted together. These working groups, which are included in the Terms of Reference and project methodology, have made valuable contributions to the Fragile Sectors Analysis team in achieving the targeted outputs during the project. 5 Zoom meetings were held with the working group on the following dates for sharing the activities conducted with the Development Agency experts in the regions, sharing the activities planned to be done in the future, sharing the content of the inception report and the final report afterwards and preparing a survey question set to be answered online by SMEs in the sector. In these meetings, power point presentations were made to DA experts and the meeting agenda was shared before the relevant meeting.

A survey was designed to be filled in by SMEs in the sector, and the entire content of this survey was finalized with the valuable opinions and contributions of UNDP, the Ministry, MARKA and the relevant Sectoral Working Groups, and it was published on 8 December 2020 and is planned to be open to participation until 28 December 2020, but due to the low number of participation, this period has been extended until 17 January 2021.

It was decided to send an official letter signed by the Ministry to certain umbrella organizations in order to disseminate the surveys and support participation in focus group meetings. Accordingly, the umbrella organization list created by the FSR team was shared with the Ministry and UNDP. The list covering the textile sector is made up of the following institutions.

- Turkey Union of Chambers and Commodity Exchanges (TOBB)
- Turkey Exporters Assembly (TIM)

The letter of the Ministry was published on December 9, 2020 and was previously shared with DA experts in the Working Group.

Like the working group meetings, the focus group meetings are one of the important qualitative information sources used as primary research data during the data collection phase to be used for analysis reports, and although it varies by region, focus group participants consist of representatives of the following institutions / organizations: Ministry of Industry and Technology, Development Agencies, Chambers of Industry and Commerce, Organized Industrial Zones, Umbrella Organizations (Exporters’ Unions etc.), Cluster Organizations, Universities, SMEs, Large-Scale Enterprises, UNDP, Sector Specialist, Sector Analyst and Team Leader. Within the scope of the project, a total of 6 zoom meetings were held, 1 in each region, on the following dates and these meetings have been an important tool for getting information about the sector and these
meetings made significant contributions to obtain necessary information on issues not covered by the survey, where a limited number of questions could be asked. An application has been prepared in Google Docs in order to invite the representatives of the textile umbrella organizations and SMEs in the regions of DA experts, to confirm their participation in the meetings and to update the contact information interactively, and the participation in the focus group meetings was followed through this application. At these meetings, PowerPoint presentations were made to participants to make assessments before and after Covid-19.

The reports were prepared in the following order:

1. **Data Collection**
   
   Both primary and secondary data collection methods were used for the reports.
   
   a. **Primary Research Data**
      
      i. Survey
      
      ii. Working Group Meetings
      
      iii. Focus Group Meetings
      
      iv. Expert Opinions
   
   b. **Secondary Research Data**
      
      i. Institutional Data Sources
      
      ii. Reports of the Ministry of Industry and Technology and Development Agencies
      
      iii. Other Research, Publications, Reports

2. **Data Analysis and Interpretation**

3. **Verification**

4. **Finalization of Reports**

The Work Flow Chart prepared in this context is given in Figure 1. The same work flow has been used to ensure that the reports are homogeneous in the food, machinery, automotive and logistics sectors as well, and a total of 25 reports were produced within the scope of the project.

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**Figure 1: Workflow Chart**
3. Profile of the Textile Sector

3.1. General Outlook of the Textile Sector in the World

World commodity trade grew by 2.9% in quantity in 2018, but fell by 0.1% in 2019 due to trade wars and slowing economic growth. On the other hand, world trade volume, on value basis, has decreased by 2.9% in 2019 compared to the previous year to 38.1 trillion USD and in this period, global exports were calculated to be 18.9 trillion US Dollars while imports were calculated to be 19.2 trillion US Dollars [World Bank, 2019]. The World Trade Organization (WTO) publishes its global trade forecast twice a year, usually in April and October. In the April 2020 report, where 2019 data was published, it made a change in its methodology due to the uncertainty regarding the economic damage of the Covid-19 pandemic, and made two predictions, ‘optimistic’ and ‘pessimistic’, for global trade in 2020 and 2021. In the optimistic scenario, it is predicted that there will be a recovery as of the second half of 2020, following a sharp decline in trade. On the other hand, in the pessimistic scenario, it is assumed that the first decline will be deeper and the recovery will take longer. In this way, it has been predicted that global trade will decrease in a very wide range, between 13% and 32%, with the effect of the uncertainties.

In the report of the WTO, it is stated that the impact of the Covid-19 pandemic on trade will be greater than the impact of the financial crisis of 2008-2009. The most important factors that distinguish this impact from the previous financial crisis are: the service sector severely affected by travel and transportation restrictions, and the deterioration in value chains caused by dependence on China and Asia in production and supply. The WTO did not change its predictions in the updated report published in June 2020 and shared the data for the first quarter of 2020. The realizations in the commodity trade in quarterly periods, the trade trend before the pandemic and the optimistic and pessimistic scenarios are given in Figure 2 [WTO, 2021].

Figure 2: World Trade Volume between 1st Quarter of 2005 and 4th Quarter of 2021 (2015 = 100)
Trade forecasts are made using economic growth data, therefore, if the economic growth envisaged in the optimistic scenario is realized in smaller figures, the recovery of trade will take longer than predicted and this possibility is shown by the dotted green line in Figure 2, where the trade growth for 2021 is approaching 5% which is far below the situation before the pandemic. According to the report, world commodity trade volume decreased by 3% in the first quarter compared to the same period of the previous year and the realized values are shown with the blue line in the figure. Considering that Covid-19 and quarantine measures have intensified as of March 2020, an 18.5% decrease in trade is predicted in the second quarter of the year compared to the previous year. The 32% drop in the pessimistic scenario previously predicted in April is no longer expected. On the contrary, the 13% drop in the optimistic scenario seems more likely to occur. In the WTO report dated October 2020, it was stated that the sharpest contraction in commodity trade occurred in Europe with 21% and North America with 20%, while this rate fell to 7% in the Asian region.

China was the leader with 2.15 trillion USD in total exports of goods and services on 30 November 2020 and it was followed by the United States with 1.57 trillion USD and Germany with 1.401 trillion USD and Turkey ranked 32nd with 139 billion USD (Figure 3) [World Population Review, 2021].

Figure 3: Top Countries Exporting Goods and Services ($)

China was the leader with 106 billion Euros in overall textile exports on 30 November 2020, followed by 28 EU member countries with 66 billion Euros and India with 16 billion Euros while Turkey ranked 5th with 11 billion Euros (Figure 4) [Euratex, 2021].

Figure 4: Top 15 Textile Exporting Countries (Euro)
30 Kasım 2020 tarihindeki hazır giyim ve konfeksiyon ihracatında 141 Billion Euro ile yine Çin lider konumda iken onu 128 Billion Euro ile 28 AB üyesi ülke, 16 Billion Euro ile Bangladeş takip ederken Turkey 14 Billion Euro ile dördüncü sırada yer almaktadır (Figure 5) [Euratex, 2021].

China was again the leader with 141 billion Euros in garment and apparel exports on 30 November 2020, followed by 28 EU member countries with 128 billion Euros and Bangladesh with 16 billion Euros while Turkey ranked 4th with 14 billion Euros (Figure 5) [Euratex, 2021].

Research reports of various umbrella organizations on the textile sector reveal that one of the sectors most affected by the Covid-19 pandemic is the textile sector.

In these reports, the opinions of sector experts were consulted to try to shed light on the 12-18-month period after the pandemic. The sector forecast included in the "The State of Fashion" report, prepared jointly by "Business of Fashion" and "McKinsey & Company" and updated after Covid-19, are as follows [McKinsey, 2020]:

- 27-30% shrinkage in garment sector in 2020
- 2-4% growth in garment sector in 2021 compared to 2019
- 35-39% shrinkage in luxury garment sector in 2020
- 1-4% growth in luxury garment sector in 2021 compared to 2019

### 3.2. General Outlook of the Textile Sector in Turkey

According to the data of the Ministry of Trade of Turkey, when November 2020 is compared with November 2019 [Trade, 2021] it is observed that:

- Exports decreased by 0.95% to 16.1 billion USD.
- Import increased by 16.1% to 21.2 billion USD.
- Foreign trade volume increased by 8.1% and reached 37.3 billion USD.
- The coverage ratio was 76%.
- The coverage ratio excluding gold increased to 86.3%.

It has been stated that the negative effects of the contraction in the world economies due to the Covid-19 pandemic, which has been affecting the whole world both socially and economically since March 2020, started to disappear as of the end of June 2020, when both Turkey and the world economies entered the normalization process. It is understood that this positive trend that started in June has become more evident over time. As stated in the report of the Ministry of...
Trade of Turkey, the export, which was 8.97 billion USD in April, increased in various amounts in the following months and reached 17.33 billion USD in October and 16.88 billion USD in November. Total exports, which were 180.8 billion USD in 2019, decreased by 6% in 2020 and became 169.5 billion USD [TİM, 2020]. Top 10 countries which Turkey exports the most in 2019 and 2020 are as follows. (Figure 6) [TİM, 2020]. While there was a small increase in exports to the USA, Israel and Russia, there was a decrease in different amounts in the other 7 countries.

<table>
<thead>
<tr>
<th>Country</th>
<th>1 January - 31 December 2019 (x 1,000,000 $)</th>
<th>1 January - 31 December 2020 (x 1,000,000 $)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Germany</td>
<td>14,883</td>
<td>14,423</td>
</tr>
<tr>
<td>United Kingdom</td>
<td>10,469</td>
<td>10,949</td>
</tr>
<tr>
<td>USA</td>
<td>7,855</td>
<td>8,859</td>
</tr>
<tr>
<td>Italy</td>
<td>7,341</td>
<td>7,394</td>
</tr>
<tr>
<td>Iraq</td>
<td>7,184</td>
<td>7,198</td>
</tr>
<tr>
<td>France</td>
<td>7,188</td>
<td>6,891</td>
</tr>
<tr>
<td>Spain</td>
<td>6,539</td>
<td>6,650</td>
</tr>
<tr>
<td>Netherlands</td>
<td>4,553</td>
<td>4,552</td>
</tr>
<tr>
<td>Israel</td>
<td>4,378</td>
<td>4,378</td>
</tr>
<tr>
<td>Russia</td>
<td>6,726</td>
<td>8,488</td>
</tr>
</tbody>
</table>

Figure 6: Top 10 Countries which Turkey exports the most ($)

In 2019, Turkey’s exports of carpet, garment and apparel, textiles and raw materials constituted 16% of the total country exports with 28 billion USD, however, exports in the same group decreased by 1 billion USD in 2020 and constituted 18% of total country exports with 27 billion USD (Figure 7) [TURKSTAT, 2021].

Between the aforementioned dates, carpet exports increased by 2.8% from 2.53 billion USD to 2.60 billion USD, garment and apparel exports decreased by 3.1% from 17.69 billion USD to 17.14 billion USD and textile and raw materials exports decreased by 8% from 7.92 billion USD to 7.29 billion USD.

<table>
<thead>
<tr>
<th>Product Group</th>
<th>1 January - 31 December 2019 (x 1,000,000 $)</th>
<th>1 January - 31 December 2020 (x 1,000,000 $)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Carpet</td>
<td>2,534</td>
<td>2,605</td>
</tr>
<tr>
<td>Garment and Apparel</td>
<td>17,697</td>
<td>17,143</td>
</tr>
<tr>
<td>Textile and Raw</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Materials</td>
<td>7,920</td>
<td>7,287</td>
</tr>
</tbody>
</table>

Figure 7: Turkey’s Carpet, Garment, Apparel, Textile and Raw Materials Export ($)
Exports to the USA, where the most carpets are exported, increased by 40% from 665 million USD (2019) to 932 million USD (2020) and there were small increases and decreases in exports to other countries (Figure 8) [TIM, 2020].

Exports to Germany, where most garment and apparel exports are made, increased by 2.3% from $3.07 billion (2019) to $3.14 billion (2020), and there were small increases and decreases in exports to other countries (Figure 9) (TIM, 2020).

Exports to Italy, where textile and raw materials are exported the most, were 710 million US Dollars in 2019, and decreased by 9.7% in 2020 to 642 million US Dollars (Figure 10) [TIM, 2020].
Table 2 shows the number of permanent and temporary workplaces in Turkey and their distribution as public or private, as of November 2020, within the scope of Social Security data, and accordingly a total of 53,318 companies are in the sector (Table 2). [SSI, 2021].

Table 2: Number of Workplaces

<table>
<thead>
<tr>
<th>Seniority</th>
<th>Permanent</th>
<th>Temporary</th>
<th>Public</th>
<th>Private</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Textile Manufacturing</td>
<td>17,533</td>
<td>27</td>
<td>23</td>
<td>17,537</td>
<td>17,560</td>
</tr>
<tr>
<td>Clothes Manufacturing</td>
<td>35,667</td>
<td>91</td>
<td>177</td>
<td>35,581</td>
<td>35,758</td>
</tr>
</tbody>
</table>

Table 3 shows the number of permanent and temporary employees in the manufacturing of textile products and clothes in Turkey as of November 2020, and their distribution as public and private and the gender distribution of employees within the scope of Social Security Data, and accordingly, the total number of insured employees in the sector is 1,058,882 (Table 3) [SSI, 2021].

Table 3: Number of Insured Employees

<table>
<thead>
<tr>
<th>Seniority</th>
<th>Permanent</th>
<th>Temporary</th>
<th>Public</th>
<th>Private</th>
<th>Men</th>
<th>Women</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Textile Manufacturing</td>
<td>456,071</td>
<td>691</td>
<td>458</td>
<td>456,304</td>
<td>332,759</td>
<td>124,003</td>
<td>456,762</td>
</tr>
<tr>
<td>Clothes Manufacturing</td>
<td>600,308</td>
<td>1,812</td>
<td>5,070</td>
<td>597,050</td>
<td>290,995</td>
<td>311,125</td>
<td>602,120</td>
</tr>
</tbody>
</table>

Table 4 shows the average daily income of the permanent and temporary employees in the manufacturing of textile products and clothes in Turkey as of November 2020, and their distribution as public and private and the gender distribution of employees within the scope of Social Security Data (Table 4) [SSI, 2021].

Table 4: Average Daily Income (TL)

<table>
<thead>
<tr>
<th>Seniority</th>
<th>Permanent</th>
<th>Temporary</th>
<th>Public</th>
<th>Private</th>
<th>Men</th>
<th>Women</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Textile Manufacturing</td>
<td>143,36</td>
<td>109,79</td>
<td>123,07</td>
<td>143,34</td>
<td>147,40</td>
<td>131,41</td>
<td>143,32</td>
</tr>
<tr>
<td>Clothes Manufacturing</td>
<td>119,04</td>
<td>121,87</td>
<td>221,07</td>
<td>118,24</td>
<td>122,42</td>
<td>115,73</td>
<td>119,04</td>
</tr>
</tbody>
</table>

3.3. General Outlook of the Textile Sector in TR62 Region

When the total exports between 2019 and 2020 are compared by provinces, it is seen that Istanbul is by far the leader despite a decrease of 4.9% from $ 70.1 billion to $ 66.7 billion within the same timeline. Since most of the company headquarters are in Istanbul, the productions belonging to different provinces seem to belong to Istanbul in the records, therefore Istanbul has the leadership
in this regard. The difference between TiM and TURKSTAT export data stems from this fact. Within the same timeline, the total exports from Adana, decreased by 4% from 1.9 billion dollars to 1.8 billion dollars and the total exports from Mersin increased by 11% from 1.8 billion dollars to 2.1 billion dollars (Figure 11 - Figure 12). [TiM, 2020].

Figure 11: 20 Provinces with the Highest Exports ($) (1 January - 31 December 2019)

Anılan tarih aralığında, yapılacak analize ve dolayısıyla hazırlanan 6 adet rapora konu olan bölgelerdeki Bursa, İzmir, Denizli, Adana, Mersin, Eskişehir ve Mardin illeri yapılan toplam ihracat bazında ilk 20 il içerisindedir.

Figure 12: 20 Provinces with the Highest Exports ($) (1 January - 31 December 2020)
Between 2019 and 2020, Adana and Mersin provinces in TR62 region ranked 13th and 14th respectively in total exports, while Mersin rose to 13th place in the ranking as of the end of 2020, while Adana fell to 14th place. Between the same dates, the textile sector exports from Adana province increased by 10% from 468 thousand dollars to 519 thousand dollars. On the other hand, the textile sector in general has a small place in the total exports of Mersin (Table 5).

**Table 5: Exports of Adana and Mersin in Textile Sub-Sectors (1.000$)**

<table>
<thead>
<tr>
<th>TEXTILE SUB-SECTORS</th>
<th>2019</th>
<th>2020</th>
<th>2019</th>
<th>2020</th>
</tr>
</thead>
<tbody>
<tr>
<td>ADANA</td>
<td>1.918.852</td>
<td>1.839.958</td>
<td>3.816</td>
<td>2.171</td>
</tr>
<tr>
<td>Garment and Apparel</td>
<td>151.081</td>
<td>218.198</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Textile and Raw Materials</td>
<td>313,830</td>
<td>298.785</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>468.727</td>
<td>519.154</td>
</tr>
<tr>
<td>MERSİN</td>
<td>1.797.162</td>
<td>2.036.000</td>
<td>5.209</td>
<td>5.655</td>
</tr>
<tr>
<td>Garment and Apparel</td>
<td>26.901</td>
<td>27.722</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Textile and Raw Materials</td>
<td>22.405</td>
<td>21.981</td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>54.515</td>
<td>55.358</td>
</tr>
</tbody>
</table>

The number of companies operating in the textile sub-sectors in Adana and Mersin provinces as of February 2021 as well as the number of engineers, technicians, masters, workers and administrative personnel working in these sub-sectors, and the total number of employees in the relevant sub-sectors are given in Table 6. In addition, in the column at the end of the table, the total number of registered manufacturers across the country in the relevant textile sub-sector is given. When the textile sub-sectors across the country are compared on the basis of the number of manufacturers registered to TOBB, it is seen that Adana has a share of 5% in “Preparation and spinning of textile fibers” (13.1), and 5% in “Manufacture of non-wovens and articles made from non-wovens, except apparel” (13.9.5) (Table 6) [TOBB, 2021].

R: Registered Manufacturer, E: Engineer, T: Technician, M: Master, W: Worker, A: Administrative

**Table 6: Number of Registered Manufacturers and Employees in Adana and Mersin Textile Sub-Sectors**

<table>
<thead>
<tr>
<th>ÇKA - TR62 Adana</th>
<th>Total R. Man.</th>
</tr>
</thead>
<tbody>
<tr>
<td>R</td>
<td>M</td>
</tr>
<tr>
<td>13.1</td>
<td>76</td>
</tr>
<tr>
<td>13.2</td>
<td>38</td>
</tr>
<tr>
<td>13.3</td>
<td>21</td>
</tr>
<tr>
<td>13.9.2</td>
<td>33</td>
</tr>
<tr>
<td>13.9.3</td>
<td>2</td>
</tr>
<tr>
<td>13.9.5</td>
<td>21</td>
</tr>
<tr>
<td>13.9.6</td>
<td>2</td>
</tr>
<tr>
<td>13.9.9</td>
<td>5</td>
</tr>
<tr>
<td>14.1.2</td>
<td>13</td>
</tr>
<tr>
<td>14.1.3</td>
<td>49</td>
</tr>
<tr>
<td>14.1.4</td>
<td>42</td>
</tr>
<tr>
<td>ÇKA - TR62 Mersin</td>
<td>Total R.</td>
</tr>
<tr>
<td>------------------</td>
<td>----------</td>
</tr>
<tr>
<td></td>
<td>R</td>
</tr>
<tr>
<td>13.1</td>
<td>11</td>
</tr>
<tr>
<td>13.2</td>
<td></td>
</tr>
<tr>
<td>13.3</td>
<td></td>
</tr>
<tr>
<td>13.9.2</td>
<td>7</td>
</tr>
<tr>
<td>13.9.3</td>
<td></td>
</tr>
<tr>
<td>13.9.5</td>
<td>11</td>
</tr>
<tr>
<td>13.9.6</td>
<td></td>
</tr>
<tr>
<td>13.9.9</td>
<td>3</td>
</tr>
<tr>
<td>14.1.2</td>
<td></td>
</tr>
<tr>
<td>14.1.3</td>
<td></td>
</tr>
<tr>
<td>14.1.4</td>
<td></td>
</tr>
</tbody>
</table>
4. The Impact of Covid-19 Pandemic on the Textile Sector

In order to determine the impact of Covid-19 on production, employment, costs and prices and to evaluate the problems encountered in this process; a survey named “Impact of Covid-19 on Real Sector” was conducted by the Turkish Central Bank between March 31 and April 7, 2020 to the companies included in the sample of the Economic Tendency Survey, and a total of 1,249 companies answered the survey, with a response rate of 56.3%. 6.6% of the companies surveyed were small-scale (less than 50 employees), 35.2% were medium-scale (more than 50 and less than 250 employees), 58.2% were large-scale (more than 250 employees) companies.

![Figure 13: Companies Suspending Production by Sector and Company Size (%)](image)

It is observed that 71.2% of the companies continued production while 28.8% suspended their operations. When this situation is examined on a sectoral basis it is seen that the rate of companies that suspend production in the textile, clothing, leather, vehicle and furniture sectors is higher than other sectors with 50%. Looking at the suspending of production in terms of scale, it is seen that 36.4% of small-scale companies, 25.1% of medium-scale companies and 30.5% of large-scale companies have suspended their production (Figure 13) [CBRT, 2020].
Figure 14: Covid-19 Pandemisi Nedeniyle Firmaların Karşılaştığı Sorunlar (%)

Covid-19 pandemisi nedeniyle karşılaşılan en önemli sorun siparişlerdeki düşüş olarak raporlanmıştır olup artan finansman zorluğu, lojistikte aksama, tedarikleri ve maliyet artışları ise pandemiye bağlı diğer sorunlar arasındadır. Firmaların karşılaştıkları sorunlar çıkışa göre karşılaştırıldığında, Small ölçekli firmalarda siparişlerdeki azalmanın ve artan finansman sıkıntısının diğerlerine kıyasla daha belirgin olduğu görülmüşdür. Large firmalarda ise lojistik sorunları Small firmalara göre daha yüksek oranda dile getirilmiştir (Figure 14) [TCMB, 2021].

Firmalar Covid-19 pandemisi öncesi istihdam düzeyinin korunabilmesi için hangi başlıklarla yönelik politikaların daha etkili olacağına dair sorulduğunda, personel giderleri, vergiler ve finansman erişim en önemli başlıklar olarak belirtilmiştir (Figure 15) [TCMB, 2021].

Figure 15: Impact Levels of Policies to Maintain Employment Level Before Covid-19 Pandemic (%)

The Covid-19 pandemic has caused and continues to have many negative consequences not only in the field of health, but also in social and economic areas. However, it is a fact that new opportunities will arise after the pandemic in the textile and sub-sectors. The role played by the textile industry in industrialization and welfare of countries and the importance of devoting time and resources to digital transformation, technological talent development, R&D and P&D activities, and applying processes that combine design and technology are becoming more and more evident these days.

Increasing consumer awareness about reducing the environmental and water footprint has made technological innovation and digital transformation important in the textile industry. In addition, it is understood that technological innovation will become increasingly important, especially in the production of reusable products and in processes that reduce the use of energy, chemicals and water. Water footprint is the most important element in terms of sustainable water management. The water footprint is an indicator of fresh water use. It is not only the water we use as the producer or consumer, but also the sum of the water we consume indirectly. The water footprint has 3 components: green, blue and gray. The colors green and blue indicate water consumption, and gray indicates pollution on water. “The amount of water consumed through goods and services”
refers to the amount of water used in all processes until a product reaches the consumer. For example, the production of a T-shirt starts from the cotton plant in the field and includes the processes of watering the cotton, turning the cotton into yarn, turning the yarn into the fabric, dyeing the fabric and weaving the shirt on textile looms. 2720 liters of water (54% green, 33% blue, 13% gray) is spent for 1 cotton t-shirt (250 g). The Blue Water Footprint is used to refer to the total volume of surface and underground freshwater resources needed to produce a good, and these are the water resources that traditionally come to mind when we say fresh water. The Green Water Footprint is the total amount of rainwater used in the production of a commodity. The Gray Water Footprint is an indicator for pollution. It is a conceptual number showing the degree of fresh water pollution caused by production of a commodity [SUTEMA, 2021].

If we consider the production process of an agricultural crop; the green water footprint measures the amount of rainwater the product consumes during the growing period, the blue water footprint measures the amount of surface and groundwater consumed by the product during the same period. Gray water, on the other hand, refers to the amount of water used to treat fertilizers and pesticides, which are mixed with surface currents and / or leached into groundwater during this production process, depending on natural concentration and water quality standards.

With the Covid-19 pandemic, companies need to reposition themselves and pay attention to have multi-channel sales strategies and innovative tools, and also review their sales methods and achieve a balance between store sales and e-commerce in the short term. In the medium and long term, the orientation towards e-commerce sales should be the priority targets of the companies.

Looking at the global technical textile sector during the Covid-19 pandemic, it is observed that the technical textile market has grown and reached significant dimensions. The sector is now seen as the most promising and dynamic area of the textile industry, and also new products, new processes and new materials are produced and introduced to the market day by day. The laboratory and sample production facility services offered by the "Textile and Technical Textile Center of Excellence", which was launched in TR62 region in 2017, have been a factor in turning the Covid-19 pandemic into an opportunity, especially for companies operating under the technical textile sub-sector in the region. The Covid-19 pandemic process has been an opportunity for companies operating in health textiles (masks, personal protective clothing, etc.) and home textile subgroups of the technical textile sector. While the Covid-19 pandemic accelerated this process, technical textiles offered great potential due to the discovery of new products, meeting new requirements and replacing traditional products and materials. This market is expected to grow more than traditional textiles, both in total and in areas of use. When technical textiles are classified according to their end use areas, they are divided into 12 main groups. These groups are listed on the basis of areas of use and products as follows and graphically shown in Figure 16:

- Agricultural Textiles (Agrotech)
- Building and Construction Textiles (Buildtech)
- Clothing Textiles
- Geotextiles (Geotech)
- Home Textiles (Hometech)
- Industrial Textiles (Indutech)
- Hygiene and Medical Textiles (Medtech)
- Transportation Textiles (Mobiltech)
- Packaging Textiles (Pachtech)
- Protective Clothing (Protech)
- Sports and Leisure Textiles (Sportech)
- Ecological and Environmental Textiles (Ecotech).
Another issue accelerated by the Covid-19 pandemic is the European Green Deal and it is obvious that the challenges and opportunities this issue poses for the sector are extremely important. Because, considering the potential of the European Union to affect the legislation and policies in this field on a global scale, it is clear that the integration of the sector into the value chains is also important in terms of protecting and strengthening the place of countries in international markets. The areas where the Green Deal can affect the textile sector are as follows:

- Border Carbon Adjustment Mechanism,
- Circular economy and the EU’s new textile strategy,
- Transport, packaging and waste management of the EU.

### 4.1. Comparison of Before and After the Pandemic

Striking results were obtained from research conducted by various institutions, working group meetings held by development agency experts, and focus group meetings attended by sector umbrella organization representatives and sector company representatives on issues such as changing consumption habits with Covid-19, environmental factors and their effects on sustainability.
The first of these results is that the Covid-19 pandemic reduced the pace of environmental sustainability studies. It is understood that the goals such as sustainable production, circularity and divergence from petrochemical products, which were determined as a priority by industry companies prior to Covid-19, have been left in the background these days. Before the Covid-19 pandemic, it was assumed that most of the large manufacturers, brands and retailers, especially abroad, had their own sustainability departments and strategies. It is even known that many institutions and organizations employ sustainability managers. However, it has been seen that even international markets were not ready for a crisis like the Covid-19 pandemic.

With the Covid-19 pandemic, companies have had other priorities as can be predicted. Sustainability is currently not newsworthy, as the public relations departments of the companies have new stories to share. It is understood that companies now prioritize sharing news about developments on antiviral materials that help fight the spread of the Covid-19 pandemic and increase personal protection.

The point reached to achieve environmental sustainability will be endangered by waste of personal protective equipment that cannot be reused. In May 2020, many analysts stated that only healthcare professionals around the world use nearly 44 million personal protective materials produced from bonded fabric per day [İHKİB, 2021]. These products are for single use only and must be discarded after each use. These products are produced from synthetic fiber obtained from non-renewable petrochemicals and the amount of waste generated from this use is expected to be 15,000 tons per day. However, the environmental effects of personal protective material waste will be of secondary importance during the fight against the Covid-19 pandemic.

With the increasing need for personal protective materials, the textile industry in which synthetic fiber is used has also started to rise. In this period, the production of personal protective equipment has shifted towards developed countries in order to respond to the increasing demand in Western Europe and the USA. Buyers of personal protective materials in western Europe and the United States, have turned to local manufacturers due to the products that are of poor quality, not very cheap and do not have the necessary technical characteristics which were bought from China, especially in the early periods of the pandemic. With the local procurement of personal protective materials, the fiber, textile and garment sectors in the countries have also increased at a high rate [İHKİB, 2021].

Local production is also environmentally friendly, as the logistics-sourced carbon footprint is reduced compared to imports. At this point, the biggest challenge will be experienced in encouraging the sustainable disposal of personal protective materials by consumers. In particular, due to the fact that the use of masks is mandatory in some countries and recommended in some countries, there has been a very high increase in the use of these products. In particular, many reports specifically state that disposable masks are thrown onto streets, parks and beaches.

In studies conducted by various institutions, consumers’ feelings and thoughts during the Covid-19 process were tried to be understood. Research has shown that consumers expect manufacturers in the textile sector to behave responsibly and take into account the effects of their work on social life and the environment. Because the factors that will affect the producers in the sector the most will be issues such as environmental pollution, energy consumption and water consumption. The research also revealed a trend towards reducing the number of seasons in the fashion industry.

Researches show that especially after Covid-19, consumers will start to change their behaviors rapidly and make radical changes in their lifestyles to reduce their impact on the environment and therefore they will prefer environmentally friendly products [DERGİPARK, 2020].

Many companies will reorganize their operations within the scope of new normal. In doing so, they should take into account the expectations of consumers to pay attention to social and environmental issues. It seems necessary for companies to develop a relationship with consumers within the framework of trust and transparency. Otherwise, it will not be possible to be permanent in the sector.

Studies have also shown that the generation Z, born after 1990, and the new consumer group, the millennium generation born after 2000, turned towards lesser known or smaller brands during the crisis. It is thought that these consumers reduced their textile expenditures during the crisis and will continue this trend for a while after the crisis.
One of the important but expected outputs of the Covid-19 pandemic is the increase in the number of consumers turning to online shopping channels. One of the measures taken to prevent the spread of the Covid-19 pandemic in many countries, such as in Turkey, was the closure of retail stores. Although these measures were softened later, consumers are still avoiding physical stores with other consumers and store employees due to the virus. However, the necessity to wear a mask has also made shopping in the store less preferred.

Studies have revealed that while Z and millennium (Y) generations are shopping online to a great extent, it has been found that people between the ages of 56-75 are shopping online for the first time in this period. In addition, according to the studies, it is predicted that this trend will not change in the following period.

4.2. Possible Changes in the Sector After the Pandemic

According to the researches, the expectation of most of the industry experts after the Covid-19 pandemic is that protective properties will come to the fore in active wear products in the medium and long term. Due to the "climate change" and the uncertainty arising from the Covid-19 pandemic, the functionality of the active wear products will become more important than the design. Expectations revealed in the studies were that, in the next 18 months, consumers in crisis situations will increase their demand for active wear products with strong adaptation, protective features and functionality. Before the Covid-19 pandemic, consumers had a decade seeing the hottest temperatures ever recorded, historic hurricanes that were more devastating than in the past, and unsettling increases in sea levels.

According to William Hildebrand, Fashion Snoops active wear director, climate change is an undeniable reality. Hildebrand stated that if these climate uncertainties persist, they want to explore the possibility of adopting a more nomadic lifestyle at some point in the coming years and have to consider what products could save our lives, or what could help humanity in such a discovery [William Hildebrand, 2021].

The Generation Z, which is advancing this change, worries about its future. People now want to be cautious because they are worried about the future. Since innovation arises from need, this crisis will cause many changes and innovations as well as great damages. However, it is clear that global habits will need to be revised for a better future.

Active textiles need to be reconsidered for durability, from material innovation to construction design and fabrics should be expected to act as a bridge between science and industry in this sense. Reinforced nets can be used as pollution filters, while thermal fabrics and high-strength fabrics normally used by first responders can be used for commercial purposes. The focus will also be on how materials can be developed to be more protective, durable and functional with technical finishing.

Recently, the demand for antimicrobial finishing has been increasing, and materials with less porous surfaces or water-repellent products stand out as two options that organisms cannot live on. However, it is expected that new products will be developed in the near future. Expected product concepts include jackets made of materials that are stronger than steel but very lightweight, clothing products that generate energy for electronic devices as they move, and designs with face protective properties.

Multi-functional products that can be used in many different situations will be more demanded by consumers after the Covid-19 pandemic. After the economic difficulties experienced during the Covid-19 pandemic process, people should be expected to evaluate the products they buy and increase their demands for versatile clothing that can be used in more than one situation.

With the problems brought by the Covid-19 pandemic, many factors, from store closures to left product stocks, from order cancellations to factory closures, are pushing brands and manufacturers to rethink, while new, smarter production models are already coming to the fore. Shopping patterns and behaviors are changing in Turkey, as in the rest of the world, due to the shift of sales to online channels and the necessity of retailers to launch new products. Digitalization, big data and analytical tools will enable companies to look beyond the crisis, gain competitive advantage and make healthier predictions about consumer behaviors. In this context, many companies will turn to Block-chain and RFID solutions to ensure supply chain transparency.
Some of the work done by the manufacturing companies within the scope of new production models are listed below [İHKİB, 2021]:

- “Novetex Textiles”, a yarn manufacturer, has developed a mechanical recycling process that combines existing and new technologies to produce recycled fiber from textile waste. With this system, no water is wasted, no waste water is generated and therefore no chemical waste is generated.

- Garment manufacturer “Monki” started to use hydrothermal system for the first time in the recycling process with a new textile recycling technology called “Green Machine”

- A new 3-year cotton project has been implemented in Europe. With this project, circular textile production is targeted. The budget of the project is 6.8 million Euros and 12 companies participate in the project.

Another expectation after Covid-19 is the transition process of textile companies from mass production to customer-specific flexible production, and it will be in the form of more adaptation to customer requests with less stocks as well as more flexible and more efficient production.

In addition, the shift of global supply from China to other countries after Covid-19 and European customers to prioritize close distance supply are other important expectations revealed by research.
5. Trends Specific to the Textile Sector

The common prediction of the international reports published for the sector is that there will be a transition to the circular fashion system, which will have a vital role and share for the manufacturers. In this context, retailers will need to provoke innovative potential capacity in manufacturers and help them in this regard. Again, international institutions developing these reports call on brands, retailers and other stakeholders to accelerate the necessary steps for the transition to the circular garment and fashion system worldwide and make recommendations in this direction.

Again, these reports indicate that the important positions of the garment and fashion industry manufacturers in the sector, their purchase and supply decisions and their product developments for retail sector are a very important power and potential in shaping the sector and the supply chain.

According to published reports, new trends in the fashion and garment sector are as follows [İHKİB, 2020];

- We have to learn to live with the virus. 45% of the surveyed professionals see the Covid-19 pandemic as an important problem also in 2021.
- Global demand is decreasing. World fashion and garment sales may be 15% less in 2021 than in 2019.
- During the Covid-19 pandemic, digitalization is increasing and 70% of the surveyed professionals believe that their online sales will grow by 20% in 2021.
- Consumers want brands that treat their employees well. 66% of Consumers state that they will not shop from brands that do not treat their employees well and fairly.
- Companies and brands have to reduce the complexity of their product ranges and go for a demand-oriented simplification.
- Certain companies performed very well, while others fell to the point of bankruptcy and trustees.
- Relationships and contracts between brands and suppliers have become more important.
- While the importance of physical shopping and physical stores has decreased, the share of online sales has increased even more and brands are positioning themselves accordingly.
- During the pandemic period, fashion and garment companies are transitioning to a new working model and method within the scope of the aforementioned trends. Worker-employer relations and workplace loyalty rates of employees will also be reshaped in the new period.

5.1. Sectoral Trends in the World

In the 2020 version of the statistics yearbook published by the WTO, it is stated that 5 important trends related to the world garment and textile trade stand out [WTO, 2021];

- The volume of the world garment and textile trade decreased in 2019. The reasons for this decline are reduced global demand and trade wars and conflicts between countries / blocs. World textile exports decreased by 2.4% in 2019 to 305 billion dollars, on the other hand, world garment exports declined by 0.4% to 492 billion dollars in the same period. Total world commodity trade decreased by 3% on value basis and 0.1% on amount basis in 2019. On the other hand, in 2020, with the effect of the pandemic, the world total commodity trade is expected to decline much more sharply.
- World garment and apparel exports were recorded as 492 billion dollars with a decrease of 0.4% in 2019, while China maintains its leadership in global trade with an export of $ 151.6 billion and a share of 31%. On the other hand, China’s garment and apparel exports decreased by 4% in 2019. This is because US and European buyers have started shifting their orders from China to other Asian suppliers. In the world garment and apparel exports in 2019, China is followed by the European Union with 135.6 billion dollars and 27.6% market share. There has been no change in the European Union’s garment and apparel exports in 2019. Bangladesh, Vietnam, India and Turkey follow European Union in world garment
and apparel exports. According to this ranking, Turkey ranks 6th in the world garment and apparel exports.

• While world textile exports fell 2.4% in 2019, China remains the largest exporter. Following China, which has an export of 119.6 billion dollars and a market share of 39.2%, the European Union comes with an export of 66.3 billion dollars and a market share of 21.7%. India follows the European Union with an export of 17.2 billion dollars and 5.6% market share. India is followed by the United States of America and Turkey ranks 5th among the world textile exporters. Turkey is followed by South Korea and Vietnam, whose production and export has increased in recent years.

• World garment imports are becoming increasingly complex and fragmented, and consumption patterns are also changing thanks to the rising middle classes of growing economies. In world garment imports, the European Union maintains its leadership with 179.5 billion dollars of imports and 34% market share, while the United States comes behind with an import of 96 billion dollars and 18% market share. Japan comes after the United States with 29.8 billion dollars of imports and 5.7% market share and Japan is followed by England, Hong Kong, Canada and South Korea. China’s garment imports, which ranks eighth after South Korea, increased by 8.1% on value basis in 2019.

• Considering the movements in the world garment trade, it is seen that the world textile imports are mostly made by the garment exporting countries. The biggest market of the world textile import is the European Union with a value of 67 billion dollars and a market share of 21%. The United States follows the European Union with 31.4 billion dollars and a 10% market share. The United States of America is followed by Vietnam, China, Bangladesh and Japan. In this period, only Vietnam’s imports, which ranked 3rd among the top 10 textile importers in the world, increased in value in 2019, while others decreased. In 2019, Vietnam rose from lower ranks to third rank.

In addition to all these predictions, it is seen that the trend has begun to evolve from conventional textiles to technical textiles in order to produce value added products.

Another trend that has emerged from other studies conducted in the garment sector is the transition from mass production to customer-oriented flexible production. This trend is in the form of more adaptation to customer requests, less stocks, flexible and more efficient production.

• 3D printer company Stratasys uses Polyjet Technology to develop tailored fashion design for the customer and is applying this technology commercially.

• The Levi’s brand has developed a new concept store in England where the used denim product is repaired and brought to the sector as a new product.

• Garment brand Unspun enables consumers to select suitable denim products by scanning from anywhere they want, using a mobile phone scanning model with 3D scanning algorithm.

Another trend in the sector is production on demand, that is, on order, rather than mass production.

• The US firm OnPoint, based in Alabama, delivers the garment orders of the brands to their doors in two days with the new delivery system it has developed.

• Small firms have also seen how effective an on-demand production model can be. Canadian shoe company Native Shoes cooperates with MIT and produces custom-made products with 3D printers.

• Reebok company includes its customers in the production process with a new order and production system and develops designs according to their demands.

• Another global development in the garment industry is in the field of smart manufacturing. Companies invest in automation, artificial intelligence, 3D printers and robotics for smarter production and supply chains.

• Chinese e-commerce giant Alibaba opened its Xunxi Digital factory in September, using new technologies such as artificial intelligence algorithms and other digital solutions.
5.2. Sectoral Trends in Turkey

Despite the negative effects of the Covid-19 pandemic on the sector, it is stated that the companies in the sector have recovered together with the normalization process thanks to the experience and high capacity they have and the sectoral clusters according to the information obtained from the sector umbrella organizations and sector company representatives. Turkey has now risen from the status of the country that follows the trends in the textile industry to the status of the country that creates trends and fashion.

The textile and raw materials industry, which has the capacity to rapidly adapt to the changing global trade norms and trends, is expected to shrink in exports and decrease to around 15% in exports by the end of 2020, but a very rapid recovery is predicted in 2021.

In the last 20 years, the trend of fast fashion has influenced world consumption and in this process, the demand for products that can reach the store quickly instead of standard products has increased and continues to increase. At this point, Turkey will become an important supply point especially for Europe. Today, Turkish textile industrialists have started to produce their own designs instead of products designed in Europe. Especially after the emergence of concepts such as technical textiles and sustainability, textile will gain an upward acceleration in Turkey in the coming years.

Before Covid-19, fast delivery was important for the buyer, but now the safe product is more on the agenda. With the fact that the widespread use of remote work will also affect fashion, it is estimated that these processes will create an opportunity rather than a challenge for companies with a high level of dynamism.

Also, besides the household items and everyday wear, it is clear that the health and hygiene textiles sector, which is one of the 12 sub-sectors of technical textiles, will come to the fore as an important category. With the acceleration of digitalization in production, marketing, logistics and office environments, all actors in this sector will need to invest in this technology in order not to fall behind in the competition. Because, as it is known, online sales have almost doubled in the Covid-19 period.

5.3. Sectoral Trends in TR62 Region

The textile and garment sector has a long history for the region and has always been important. The dynamism of the region stems from the availability of cotton, the raw material of the sector, in this region. This proximity to raw materials has initially provided an advantage to entrepreneurs. So much so that the first factory established in Adana in 1864 is a gin factory. Especially the establishment and beginning of fabric factories were based on this.

Adana is an important fabric producer and there are many large textile companies with high exports. In addition, although the cultivation area of cotton has shifted to the provinces of Şanlıurfa and Diyarbakır, Adana is still a cotton producing province and with years of experience, Çukurova has a say in cotton trade. There is SASA, which is a very important artificial and synthetic fiber producer in the region. Depending on the raw material, the production capacity of polyester and viscose fabric and garment is at a high level. Using the advantage of proximity to raw materials, it is possible to position Adana as an important cotton and poly viscose fabric manufacturer and garment manufacturer that makes fast and high quality contract manufacturing for global companies such as Inditex Group.

Today, although companies have shifted their raw material purchases (cotton, fabric, etc.) out of the region for cheaper procurement, it is still seen that the TR62 region stands out in terms of both production and employment, especially in terms of dyeing and finishing and garment, thanks to the long years of knowledge in the sector, dynamism and the free zone in Mersin, and the textile sector has an important share in the total exports from Adana.

On a sectoral basis, Adana is strong in textile and apparel, while there is a concentration in garment production in Mersin, especially in the Mersin Free Zone. While Çukurova region is specialized in woven fabric, it does not have a large share in knitted fabric production. On the other hand, considering the experience and potential of the region, it is expected that value-added technical textile applications will become more widespread in the region. However, the region is not yet prominent in technical textiles.
In the 11 subgroups of the textile sector subject to the study, which are given in Table 3 according to the NACE codes (46.4.1 and 47.7.1 excluded) the total number of manufacturer companies registered to TOBB from Adana is 302 while the total number of manufacturer companies from Mersin is 32. In these 11 subgroups, the total number of employees is 33,730 in Adana and 1,274 in Mersin. The number of employees (engineers, technicians, masters, workers and administrative) is shared in Table 6 on the basis of subgroups and regions.
6. Current Status of the Textile Sector

Despite the negative effects of the Covid-19 pandemic on the sector, it is stated that the companies in the sector have recovered together with the normalization process thanks to the experience and high capacity they have and the sectoral clusters according to the information obtained from the sector umbrella organizations, sector company representatives as well as the sources such as World Trade Organization, Trademap, Ministry of Trade and Exporters’ Unions. This recovery will also be seen when the capacity utilization rates for textile and apparel production are compared for 2019 and 2020 (Figure 17) [CBRT, 2021].

![Capacity Utilization Rates in Turkey between January 2019 - December 2020](image)

The textile sector, which experienced serious losses in the period of March-June 2020 due to the pandemic, is experiencing a relative recovery since August 2020. There has been a 6.6% increase in exports of textiles and raw materials, as well as an 8% increase in home textile exports and a 5% increase in knitted fabric exports.

The technical textile sector, which is estimated to have an export market of around 100 billion dollars in the world and classified as 12 sub-sectors, is a sector with high added value production potential with a serious growth in the coming period. Therefore, investments in technical textiles have grown exponentially in Turkey in recent years and Covid-19 has accelerated all sub-technical textiles, especially the health sector textiles and many companies are now proving their global success by playing an important role in the international market. In parallel with the developments in the world markets, technical textile production and product diversity in Turkey is gradually increasing. The technical textile sub-groups that make the largest production in this field are automotive, cleaning, cosmetics, hygiene, packaging and medical / health sectors. While Turkey’s technical textile exports were 2.3 billion dollars as of 2019, total exports in 2020 are expected to exceed 2.5 billion dollars and the estimated amount for 2021 is 3 billion dollars (Figure 18).
The global technical textile industry is a sector characterized by large R&D investments leading to innovations and new products. Technical textiles are consumed in the form of unspun fibers, threads and fabrics, and most of the technical textiles are consumed in the form of fabrics. Wearable textiles, packaging textiles and agricultural technical textiles have the largest share in the global technical textile market. Non-woven fabrics, composites, fiber and hygiene and medical technical textile segments constitute a large part of the investments in the sector. In addition, the rapid growth in the automotive sector and the increasing adoption of geotextiles are expected to increase the growth of the transportation and geotextiles segments.

Technical textiles are functional fabrics used in many sectors such as automotive and construction. These materials show improved performance compared to traditional textiles. Technical textile materials include several natural and synthetic fibers such as Saran, Vinalon, Vinyon, Spandex, Modal, Twaron, Kevlar, Nomex. Many of these fibers have many applications due to their properties such as high strength, enhanced mechanical resistance, superior insulation and high thermal resistance. Synthetic fibers used for these applications are produced from natural fibers. In this process, natural fibers are processed with special materials in order to obtain the physical properties of technical fibers. These fibers have an increased strength compared to man-made fibers. Therefore, it is widely used not only in the manufacture of garments, but also in automotive and medical technical textiles.

The increase in geotextile and non-woven fabric demands of the developing economies is an important factor that triggers the growth of the global technical textile market. In addition, the increase in the demand for construction textiles and the increase in public support to encourage the use of technical textiles has increased the demand for these products and thus contributed to the growth of the technical textile sector. However, it is predicted that high raw material and product costs and the increase in the amount of toxic waste during the production of these materials may partially hinder the growth of the global market. However, achieving / improving the recyclability of technical textiles is expected to play a key role in creating future market opportunities (Figure 19) [Andrew Shawn, 2021]
The composite segment appears to be in a dominant position in 2017 and is expected to continue to lead within the forecast period. Demand for reinforced composites in the maritime and construction sectors is expected to increase in the near future. In addition, the increase in the use of composites in the aviation and space industry is expected to increase the market growth.

Transport textiles (MobilTech) has a dominant share in 2017 and are expected to continue to lead within the forecast period. On the other hand, due to Covid-19, it is expected that medical / health technical textiles will take the leadership by increasing the market share (Figure 20) [Allied Market Research, 2020].
6.1. Primary Research Results

6.1.1. Surveys

Within the scope of the project a “Textile Sector Situation Survey” consisting of 35 questions was applied for TR62 (Adana and Mersin) region in order for revealing the status of the textile sector during and after Covid-19, defining future strategies in line with global trends and supporting SMEs to develop more inclusive and sustainable business models and some of the questions were grouped as follows and reflected on the graphics in a successive order. Again, within the scope of the primary research results, apart from the data obtained from the Focus and Working Groups, the level of reflection of the assessment made here should be considered together with the number of participants in the survey. Under each survey data, there is the name of the region and the data of the companies, and the general evaluation of the survey was made at the end of the section together with the data obtained from other data sources.

- General Questions
- Human Resources
- Finance
- Production
- Sales and Marketing
- Foreign Trade
- Competitiveness
- Covid-19 and other

113 companies from all over Turkey participated in the survey while this number was 3 for TR62 region. The distribution of participation by sub-sector is as follows: 1 company “preparation and spinning of textile fibers”, 1 company “weaving of textiles”, and 1 company “manufacture of other outerwear” (Table 7).

Table 7: Participation in the Survey from the Region and Turkey in accordance with the NACE Codes

<table>
<thead>
<tr>
<th>NACE</th>
<th>Provinces in the Region</th>
<th>Total Participation in the Region</th>
<th>Adana</th>
<th>Mersin</th>
<th>Turkey</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td>3</td>
<td>0</td>
<td>113</td>
</tr>
<tr>
<td>13.1</td>
<td>Preparation and spinning of textile fibers</td>
<td>1</td>
<td>7</td>
<td></td>
<td></td>
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<tr>
<td>13.2</td>
<td>Weaving of textiles</td>
<td>1</td>
<td>21</td>
<td></td>
<td></td>
</tr>
<tr>
<td>13.3</td>
<td>Finishing of textiles</td>
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<td>19</td>
<td></td>
<td></td>
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<tr>
<td>13.9.2</td>
<td>Manufacture of made-up textile articles, except apparel</td>
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<td>7</td>
<td></td>
<td></td>
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<tr>
<td>13.9.3</td>
<td>Manufacture of carpets and rugs</td>
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<td></td>
<td></td>
</tr>
<tr>
<td>13.9.5</td>
<td>Manufacture of non-wovens and articles made from non-wovens, except apparel</td>
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<td>5</td>
<td></td>
<td></td>
</tr>
<tr>
<td>13.9.6</td>
<td>Manufacture of other technical and industrial textiles</td>
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<td>0</td>
<td></td>
<td></td>
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<td>13.9.9</td>
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<td></td>
<td></td>
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<td>14.1.2</td>
<td>Manufacture of work-wear</td>
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<td></td>
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<tr>
<td>14.1.3</td>
<td>Manufacture of other outerwear</td>
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<td>Retail sale of bridal in specialized stores</td>
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• General Questions

To the question 'What are the 3 Main Obstacles / Bottlenecks Affecting Your Company the Most?" 20% of the participants replied as "production", 20% as "sales and marketing", 20% as "access to finance", and 40% as "access to qualified labor" and 3% as "frequent legislative changes" (Figure 21). The answers given to this question from the companies in the region significantly coincide with the answers given by the companies participating in the survey from other regions of Turkey. From these data, it should be interpreted that companies in the sector experience similar problems regardless of the region. According to the comparison, it is thought that the most significant difference is 'Access to Qualified Labor' and this can be explained by the increase in labor force participation rate in line with the education level in TR62 region.

![Figure 21: 3 Main Obstacles / Bottlenecks Affecting Companies](image)

• Human Resources

Of the 989 people working in 3 companies from the region, 303 are blue-collar women while 30 are white-collar women, 602 are blue-collar men and 54 are white-collar men. Of the 6,870 people working in companies participating in the survey from other regions of Turkey, 2,247 are blue-collar women while 315 are white-collar women, 3,824 are blue-collar men and 484 are white-collar men (Figure 22). The sector is considered to be one of the most democratic sectors in terms of gender equality, based on the data obtained from companies participating in the survey from the region and outside the region. However, the rate of unregistered employment and wage inequality between female and male employees (See Table 4) is one of the important problems of the sector within the region.
When the turnover of the companies is compared in Turkish Liras within the same periods of 2020 and 2019, it is observed that the turnover of 100% decreased by 51% or more. Although the data obtained from companies participating in the survey from other regions of Turkey indicate that the sector has partially recovered from the Covid-19 pandemic, the data of a limited number of companies from TR62 region point to the opposite (Figure 23). The data obtained from other sources in TR62 region (focus group meeting and working group meetings held with the sector umbrella organizations and company representatives in the region) matches with the data obtained from other regions of Turkey. It can be considered that the density of demand in health textiles (masks, personal protective clothing, etc.), which are in the subgroups of technical textiles, and the upward movement in the exchange rate after the pandemic contribute to this.

When the ratio of the budget allocated to R&D / P&D, Innovation and Design to turnover is evaluated, 50% of the companies do not invest in these areas, while 50% invest between 0-2% of their turnover (Figure 24). The ratio of the budget allocated to R&D / P&D, Innovation and Design by the companies participating in the survey from the region to their turnover does not match that of the companies participating in the survey from outside the region. This data indicates that the
The textile sector’s capacity to produce products with high added value is limited due to the fact that many companies in the region perform contract manufacturing for global brands.

![Figure 24](image1.png)

**Figure 24:** What is the ratio of the budget allocated to R&D / P&D, Innovation and Design to the Turnover?

**Product**

Of the companies participating in the survey from TR62 region; 100% of them stated that the current capacity utilization rate is between 26% and 50% (Figure 25). The data on capacity utilization rate of the companies participating in the survey from the region and outside the region do not match each other except for one of them. The data received from outside the region were interpreted as the sector companies could not see their future about the Covid-19 pandemic and did not want to stock up. It has been interpreted that the data received from a limited number of companies in the region do not reflect the general of the region. However, it is seen that the data of TR62 region taken from other primary data sources (Focus Group Meeting and Working Group Meetings) matches with the data from outside the region.

![Figure 25](image2.png)

**Figure 25:** Current Capacity Utilization Rates
• Sales and Marketing

To the question *What are the 3 problems affecting your marketing activities the most?* 25% of the participants replied as "high input costs", 25% as "fluctuations in product prices", 25% as "demand variability in the market" and 25% as "insufficient / unqualified human resources" (Figure 26). This data matches in terms of the companies participating in the survey from the region and outside the region, and it has been interpreted that one of the biggest problems of the sector is the high input costs, namely the raw materials. This situation indicates the necessity of supporting the competitiveness of the sector in the international market by ending or at least reducing the foreign dependency on raw materials.

![Figure 26: What are the 3 Main Problems Affecting Marketing Activities?]

• Foreign Trade

100% of the companies exporting from TR62 region stated that they do this export directly (overseas office, distributor, representative) (Figure 27). It can be interpreted that this data does not reflect the overall region due to the participation of a limited number of companies. However, the fact that the region mainly performs contract manufacturing for global brands and the existence of Mersin Free Zone confirms this data.

![Figure 27: Your way of export]
• Competitiveness

To the question "What are the strengths of your business?", 33% replied as “production quality”, 33% as "production / design flexibility", 17% as “marketing and sales” and 17% as “finance” (Figure 28). Survey data from the region and outside the region match on production quality and production / design flexibility. However, this data indicates the need to focus on innovation and trained human resources, which are very low for the production of high value added products.

When asked "At what scale do you compete?", 50% of the companies participating in the survey stated that they were competitive at the international scale, 25% were competitive at the national scale, and 25% were competitive at the local scale (Figure 29). The data of the companies participating in the survey from the region indicate that there are not enough competitive companies in the international arena, our companies have problems in foreign trade and they should be supported in terms of training, consultancy and financial matters.

Figure 28: Strengths of Businesses

Figure 29: Hangi At What Scale Do You Compete?
To the question “In which operational areas does your company have a competitive advantage?”; 40% replied as “flexibility”, 20% as “easy adaptation” and 40% as “on time delivery” (Figure 30). Although this data is obtained from a limited number of companies, it is thought to reflect the overall region. Because this data indicates the need for R&D / P&D and Innovation-oriented business models in TR62 region.

Figure 30: What Operational Advantages Does Your Company Have?

When the competitiveness of the companies participating in the survey was questioned, it was observed that 50% was competitive in international markets, and 50% was not competitive at all (Figure 31). The fact that the companies participating in the survey from the region and outside the region cannot be competitive enough in international markets indicate that there is a need for a production model focused on R&D and innovation.

Figure 31: How Do You Evaluate Your Company’s Competitiveness?
• Covid-19 and other
To the question "Do you plan to change your company’s stock policy in the medium term (3-5 years) as a result of Covid-19?"; 100% of the companies answered as "We will now have much less stocks" (Figure 32). It has been interpreted that the data received from a limited number of companies in the region do not reflect the general of the region. However, it is seen that the data of TR62 region taken from other primary data sources (Focus Group Meeting and Working Group Meetings) matches with the data from outside the region.

![Figure 32: Do you plan to change your company’s stock policy in the medium term (3-5 years) as a result of the Covid-19 pandemic?](image)

To the question "Which of the listed negative consequences did you experience in your raw material procurement processes during the Covid-19 pandemic?"; 50% of the participants replied as “decreased predictability in raw material supply times” and 50% as “prolongation of raw material supply times” (Figure 33). The data here matches with the data of the participants from the region and outside the region and it has been interpreted that one of the main problems of the sector is foreign dependency in raw materials.
Figure 33: Which of the following negative consequences have you experienced in your raw material supply during the Covid-19 Pandemic?

To the question "Which of the business services do you have problems with accessing?" 50% of the participants answered as "Consultancy (management, foreign trade, law, etc.)", 25% as "customs" and 25% as "other problems" (Figure 34).

Figure 34: Which Business Services Do You Have Problems in Accessing??

To the question "In which areas do you think public sector stakeholders can support entrepreneurs more efficiently?" 20% of the participants replied as "business support services such as training and consultancy", 20% as "financing / grants", 40% as "access to new markets", and 20% as "access to qualified labor" (Figure 35). The data of the companies participating in the survey from the region and outside the region are matching and it has been interpreted that they need financing / grant support for foreign trade, university / industry cooperation for the production of value added products, and training and consultancy for new markets.
Figure 35: In Which Areas Do You Think Public Stakeholders Can Support Entrepreneurs More Efficiently?

- General Assessment

While the companies expressed that access to qualified workforce was the issue with the most bottlenecks, they stated that the career choice of the young population was in areas other than textile and that various attractive elements were needed to make this sector a priority again. Contrary to the predictions at the beginning of the Covid-19 pandemic, although the majority of companies experienced turnover losses up to 50% on TL basis and between 26-50% on a $ basis, it was observed that the sector compensated these losses as of the end of December 31, 2020. It has been determined that the capacity utilization rates of the companies participating in the survey from the region are mainly between 26-50%, therefore they have reduced their capacity utilization rates in order not to stock up due to the Covid-19.

The 3 companies exporting from the region do their exports without using intermediaries, which provides flexibility to the companies as they do not pay commission to intermediaries. Again, the 3 companies participating in the survey stated that they are mostly competitive in terms of production quality and production / design flexibility, and the fact that almost half of the companies stated that they can compete on an international scale indicates that the textile sector has a very dynamic structure in the region.

6.1.2. Focus Groups

Within the scope of the study, Focus Group meetings were organized in six regions (TRB1 and TRB2 regions were held together according to the Terms of Reference) in order to ensure the participation of sector stakeholders in TR62 region and to integrate the sectoral views into the project outputs to the maximum extent. The information obtained at the meetings was taken into account in the analysis and relevant parts of the report. The dates of Focus Group meetings held in the regions is shown in Table 8.
In order to start the meeting and encourage the participants to share information, the effects of the Covid-19 pandemic on the sector in the world and in Turkey were shared with the participants in general terms. For the data that will provide input to the final report, the following 4 group question sets were directed to the participants and their thoughts, opinions and expectations were recorded.

**1st Group of Questions**
- How was the situation in the sector before Covid-19?
- How is the current situation after Covid-19, are there new trends emerging?
- What are the 2021 forecasts for the sector?
- How will the sector be affected if the Covid-19 pandemic ends in the medium-long term (1-3+ years)? What are the scenarios they foresee?

**2nd Group of Questions**
- What are the national trends in the sector and what are the regional repercussions of these trends?
- What are the sectoral trends specific to the region?
- Which province stands out in the region in which sub-sector, why?
- What are the needs and demands of sector representatives in the region?
- What are the strengths and weaknesses of the sector in the region?
- What are the opportunities and threats faced by the sector in the region?
- What are the aspects open to development in terms of competitiveness in the region?

**3rd Group of Questions**
- What are their thoughts on the following horizontal issues specific to the sector?
  - (Managing the pandemic crisis, Energy Efficiency, Climate Change, Gender Equality)

**4th Group of Questions**
- What are the national and regional short, medium and long-term strategy proposals?
- What are the sectoral actions that can be taken in the region, how much can the estimated budgets of these actions be?
- What are the governmental policy recommendations?

Below is a summary of the responses to the above questions during the Focus Group Meetings:

**1) What are the Effects of Covid-19 Pandemic on the Textile Sector?**
- In the early stages of the Covid-19 pandemic, when there was a risk in the supply chain
in China, the sector was in search of new suppliers under the leadership of Adana Chamber of Commerce and Industry. When this search came to the agenda in the press, a request for a meeting was received through TOBB and representatives from TR62 region attended the meeting. At this meeting held in Ankara, the participants expressed their views on finding an alternative supply chain. During the meeting held during the visit of the US Foreign Trade Minister to Turkey a few months before this meeting, the demand to increase the trade volume by USD 100 billion naturally brought the textile and garment sectors to the fore. Here, it was thought that the relevant sector would benefit from these trends, thanks to both economies of scale and financial support. About 10 days later, the effects of Covid-19 pandemic spread rapidly to Italy, then Spain and then to other countries and the markets began to close. In fact, although this situation should be predictable, nobody could think that the Covid-19 pandemic could spread this much. Therefore, this situation negated the positive expectations of the companies in the sector and created an opposite situation. Many companies in the sector could not even ship their products. Even the ZARA company, which is one of the global suppliers for the region, could not load its ready products. In some cases, the customs of the country where the product was to be shipped was closed. In this environment of uncertainty, the industry had to deal with very different problems. This problem in the garment supply chain negatively affected other subgroups of the textile sector.

- At the beginning of the Covid-19 pandemic, the closing of the borders and the delays in the supply of raw materials disrupted the production, so exports were greatly interrupted, thus the sector was negatively affected.
- The Covid-19 pandemic also had intense negative effects on employment in the labor-intensive sector. Even if the factory shutdowns are temporary, there are huge income losses among the employees, as well as the long quarantine periods have caused significant problems for the companies in terms of the sustainability of the production.
- Since TR62 region is a weaving-dominated region, the closed shopping malls have been a major problem for the sector. Problems arising from the Covid-19 pandemic were deeply experienced in the region leading in the production of poly-viscose (a mixture of polyester and viscose fibers).
- At the beginning of the Covid-19 pandemic, companies working on women's outerwear experienced relatively more serious problems. Spending more time at home during the pandemic process caused the clothing preferences to change and thus the related sub-sectors to experience more problems.
- During the Covid-19 pandemic, companies on the garment side of the textile sector, especially, turned the pandemic into an opportunity by making a concept difference in the products they produce, and this difference increased the export side of the companies. With a high mobility, the garment sector has started to produce and successfully export products such as masks and overalls by focusing on health textiles rather than classic t-shirts and knitwear.
- There were serious differences in women's outerwear before and after the Covid-19 pandemic in the Mersin free zone, where contract manufacturing for global brands such as ZARA and MANGO was made. While companies were working with 100% capacity before the pandemic, they did not increase the capacity further in case of a risk in the future, and the Covid-19 pandemic confirmed this prediction.
- Global brands were ordering 50,000 units of a product before the Covid-19 pandemic. However, with the effect of online sales during the pandemic process, they first placed 1000 units and increased the number of orders to 50,000 - 100,000 when the product is demanded. While this method is an advantage for global brands to act by seeing the process, it brings a huge cost burden for manufacturers. Since the manufacturers do not know the next order, they close the production line for a different product following the production of the first small number of orders, but when more orders are received from the same product, they open the production line again and the process starts from the beginning. The decline of the number of orders to 1000’s has a negative effect on the labor cost, which is the biggest input cost for the producer. When the amount of production decreases, labor costs increase. In terms of labor costs, there is an enormous cost difference between producing
300 of a product and producing 3,000. Therefore, although the method changes during the Covid-19 process, manufacturers still prefer to produce for global brands such as ZARA, Mango, H&M and Marks & Spencer, which place large orders. ZARA has a total of 9,000 stores in the world, and selling just one pair of pants in each store requires a total of 9,000 trousers to be produced.

• The largest market of the sector companies in the TR62 region, like most of the sector companies in other regions, is the EU, and the Covid-19 pandemic has revealed that the sector companies need to diversify and grow this market.

• The Covid-19 pandemic has caused many people and companies to enter the healthcare textile sub-sector in an uncontrolled manner. This has led to the uncontrolled production of masks and gowns, and a price and quality dilemma has emerged in domestic market. On the other hand, the return of such products exported abroad has damaged the image of the Turkish textile sector.

• At the beginning of the Covid-19 pandemic, there was a decrease of up to 40% in the capacity of companies in the Mersin free zone. Therefore, sector companies in the free zone have diversified their product range and as a result, exports from the region to the EU have decreased by 23% compared to the same period of the previous year. In terms of turning the Covid-19 pandemic into an opportunity, companies in the free zone have started to add products such as masks, gowns and overalls to their existing product ranges, just like companies in other regions and export them.

• Placing orders over the internet indicates that the speed of digitalization (Industry 4.0, IoT, RFID, 3D Printers, CRM, Artificial Intelligence, etc.) in the sector will increase.

• One of the major problems for the Covid-19 pandemic process and its aftermath is that global companies make their purchases at a scale of 20-30%, which indicates that they are cautious because they cannot make a forecast about the future. The number of Covid-19 cases has a great impact on buyers in foreign markets.

• One of the negative effects of the Covid-19 pandemic has been on training. Due to the fact that the textile sector is an application-intensive sector, the trainings provided on the internet have not fully met the needs and the gap here was tried to be closed by increasing the visual elements in the trainings.

2) What are the Trends in the Sector and What are the Needs?

• The foundation was laid for the construction of a model factory in TR62 region in order for all sectors to benefit from Industry 4.0. In this sense, Adana Chamber of Commerce and Industry provided training and consultancy services on Industry 4.0 to approximately 20 companies from different sectors. However, in the textile sector, apart from a few big companies from the region, there has not been an intense interest yet, probably because the subject of Industry 4.0 was not fully understood. The expectation in this regard is that, over time, the companies in the sector will have a more competitive structure by leaning on Industry 4.0.

• In order to achieve a permanent momentum in the textile industry, it is necessary to produce smart textile products with high added value. Therefore, a business model focused on R&D and innovation is needed. In order to establish the technical textile infrastructure in TR62 region, there is a need for R&D / P&D and Innovation-oriented investments and business models.

• Digitalization is a field in itself, so companies need to make investments to solve the problems arising from the lack of infrastructure and trained personnel.

• Like sector companies in other regions, sector companies in TR62 region must complete the necessary infrastructure works for compliance with the 2025 Green Deal (resource efficiency, climate change, carbon footprint, etc.) brought to the agenda by the EU.

• Again, the adaptation of the sector companies by revising their internal control systems regarding the circular economy brought to the agenda by the EU will contribute to the sustainability of exports to EU countries.
• The garment sector in Adana, located in TR62 region, has to produce under the influence of the global brand ZARA, which indicates the weakness of the sector. Because when ZARA stops its production, the sector will come to a halt in Adana. Sector stakeholders need to diversify the market.

• Although garment producers in Turkey are very advantageous compared to their competitors in terms of fast fashion, integrated structure, production / design flexibility and on-time delivery, manufacturers are under very intense price pressure. Labor costs have an important place in this. Because, in countries such as Bangladesh, India and Pakistan, the monthly cost is around 50-80 US dollars, while in Turkey it is around 350 US dollars except for social benefits (food, transportation, bonuses etc.) provided to the employee. As a result of the reflection of this labor cost on product prices like other costs, a situation arises against the domestic producer. As a result of the reflection of this labor cost on product prices like other costs, a situation arises against the domestic producer. This causes a disruption in the product quality-product price balance and naturally causes the supply chain to shift to countries where the product price is cheaper. Considering that a similar price pressure will exist even after the Covid-19 pandemic, reducing the prices of basic inputs (energy, water, tax, etc.) in the sector to the levels in other countries will pave the way for success for the sector in international markets.

• The new generation now prefers to work as a white collar in the service sector instead of working as a blue collar in the factory. This gap is being tried to be closed with Syrians, especially in the Mersin region. The Ministry of Family, Labor and Social Services allowed Syrians to work with insurance as demanded by the companies in the region. Therefore, unlike other regions in Turkey, there is no shortage of employment in Mersin. But one of the main problems of the sector is the shortage of qualified personnel and the sector needs various incentive packages of the public and a common road map in order to be a sector preferred by young people.

3) What are the Opinions on Horizontal Issues in the Sector?

• In the labor-intensive textile and garment sectors, the young population in the region and Syrian guests who have recently settled in the region contribute positively to the workforce. The high employment rate of women in the garment sector is important in terms of gender equality.

• The sector is considered to be one of the most democratic sectors in terms of gender equality, based on the data obtained from companies participating in the survey from the region and outside the region. However, the rate of unregistered employment and wage inequality between female and male employees is one of the important problems of the sector within the region.

• Looking at the employment data in Turkey as of March 2020, women's participation in the workforce in the Textile and Garment sectors is at a very good level with 41% and 403 thousand of the nearly 1 million registered employees in the sector are women. Looking across sectors, only 4.4 million of the 14.4 million registered employees, or nearly 30%, are women. Looking only at the manufacturing sector, it is seen that women's participation in business life is even lower. Of the 3.7 million employees working in production, only 945 thousand, or approximately 25%, are women.

• Wage inequality between male and female employees is one of the important problems of business life in Turkey as well as in the world. One of the most important steps taken in this regard is the "Equal Pay Agreement" No. 100 and the Recommendation No. 90, which entered into force in Turkey in 1967. Stating that there should be no discrimination against any group in wages, this agreement specifies the wage rates determined without any discrimination based on gender.

• Due to the mild climate and high agricultural production in TR62 region, life in the region is relatively cheap and easy compared to other metropolitan cities. Labor costs are positively affected by this situation.
Although some companies in the region have efforts on efficiency and green production, they need to focus more on this area.

4) What are the Sector’s Problems and Solution Proposals?

- On a sectoral basis, Adana is strong in textile and apparel, while there is a concentration in garment production in Mersin, especially in the Mersin Free Zone. While the region is specialized in woven fabric, it does not have a large share in knitted fabric production.
- Considering the long years of experience and potential of TR62 region, it is expected that value-added technical textile applications will become more widespread in the region. However, the region is not yet at a sufficient level in technical textiles.
- While there are large-scale and well-established companies in the textile sector in TR62 region, mostly contract manufacturing is performed in the garment sector. Branding efforts in the region are not enough on the garment side.
- One of the most important problems of the textile sector is the foreign dependency in raw materials and textile chemicals. Minimizing this dependency will bring the strengths of the sector to a more prominent point in international competition. In this context, if the region has sufficient infrastructure to minimize our foreign dependency in terms of raw materials, textile chemicals, intermediate goods, providing relevant incentives to that region will move the sector to a higher point.
- The Covid-19 pandemic has led many companies to produce masks, personal protective products and to make new investments in this regard. Precautions should be taken to prevent these investments from becoming idle after Covid-19.
- There is a Design Center and Model Factory Project in Adana and a Model Factory Project in Mersin. Chambers of Commerce and Industry and OIZs in the region attach great importance to lean production and companies carry out various studies in this field. The digital transformation that started with Industry 4.0 in the textile and garment sector, which is a labor-intensive sector, has gained momentum with the Covid-19 pandemic. Intensive cooperation of all stakeholders is needed in this field.
- Although some companies in the region have efforts on efficiency and green production, they need to focus more on this area.
- The high level of cooperation among sector stakeholders in TR62 region should be supported with units such as clusters.
- Taking the university-industry cooperation, which is already at an advanced level in TR62 region, further, will make the sector more competitive in international markets.
- A large market, the EU now prefers price over quality, therefore, the government should provide incentives to the companies in the sector regarding energy, which is another important input cost in order not to lose this market. Because the cost of energy to companies is between 7-8%.
- If the Covid-19 pandemic continues, the duration of the short work allowance should be extended.

TR62 Region Focus Group meeting participant list is given in Annex_1.

6.2. Sectoral Analysis

The Textile and Garment sector has an important place in the Turkish economy in terms of its production values, export potential and contribution to employment. Textile and Garment sector in Turkey manufactures wide range of products. All stages in the value chain, starting with the production of fiber obtained from natural and chemical products and ending with the production of yarn, woven-knitted fabric, carpet and garment products, are performed in our country (Figure 37) [Feasibility, 2021].

Textile is the production process from fiber to fabric. Products such as carpets, blankets and home textiles are also considered within the textile sector. The process of obtaining clothing from fabric
is classified as garment. In the first stage of textile, the appropriate fiber is turned into yarn by spinning or twisting processes. Raw fabric is obtained by weaving or knitting the yarn. This raw fabric is transformed into finished fabric by means of dyeing and finishing. The garment production process is completed by turning this fabric, which is ready for cutting and sewing, into clothing. This production process from fiber to garment is summarized below (Figure 38) [Feasibility, 2021].

This report, which aims to examine the general situation of the sector, reveal the problems and needs and develop various suggestions for the development of the sector, reveals the need for the sector to adopt new trends emerging with the Covid-19 pandemic and to prioritize the issues that will be reflected in production costs such as the 2025 Green Deal of the European Union. In this section of the report, Simplified Value Chain, PESTLE, SWOT, Five Forces and Competitiveness / Diamond Analyzes were performed, respectively, in order to put the industry’s picture as a whole within the scope of the data obtained from the primary sources such as the survey results and focus and working group meetings and secondary sources such as the World Trade Organization, the Ministry of Trade, TURKSTAT, TIM, Exporters' Unions.
6.2.1. Textile Sector Value Chain Analysis

The textile sector is suitable for much bigger developments in R&D compared to many other sectors, and these R&D activities have a special status and value in the sub-sectors of yarn, weaving and finishing. In the textile sector, improvements and innovations made at each stage of production make significant contributions to the value chain of product and product groups, which allows businesses to gain more and permanent added value. Especially in recent years, developments and innovations in ecological textile products and technical textile products bring significant values to businesses.

In particular, the innovations applied in weaving and finishing processes differentiate the functionality of textile products on the one hand, and improve the product design on the other hand, which provides a serious competitive advantage to businesses. In the textile sector, the rings of the value chain are formed from yarn to weaving and from there to finishing, and the process at each stage increases the added value of the product and positively affects the functionality and design of these products.

The concept of ‘value’ used here is expressed as the price that the customers are willing to pay in return for the products or services produced by the company, and it is mostly measured by price. Therefore, since there is a value produced for the customer, this price should be more than the cost incurred for production. As a result of these, the profit figure will emerge. Activities such as design, production and marketing can be listed as value-creating activities. While these activities are considered as the main activities today, the sale of the product, delivery to the customer and after-sales activities are also evaluated within the same scope. These are:

- Entry Logistics
- Production
- Output Logistics
- Marketing and Sales
- After Sales (Service) activities.

Support activities are activities that support the production of products and services and provide inputs, human resources and required technology. Such activities may be general activities for the entire organization or may be related to certain main activities. Main and support activities are interrelated activities.

As shown below, a simplified value chain analysis was conducted in the outerwear manufacturing (NACE 14.1.3) sector with the data obtained from primary and secondary data sources. While design and branding increase the added value in both sectors, the added value also increases as it moves towards activities such as sales and marketing (Figure 39).
The value chain of outerwear textiles, which is one of the sub-sectors of the textile sector, is generally similar to the textile value chain, and design and branding increase the added value in this sub-sector. At the same time, added value increases as you move towards activities such as sales and marketing.

Figure 38: Textile Sector Simplified Value Chain

6.2.2. TR62 Region Textile Sector PESTLE Analysis

Determining how external factors and thus macro developments affect the companies in the sector on a political, economic, social, technological, legal and environmental scale has been used as an important data source to identify opportunities and threats for short, medium and long term strategies.

As a result of focus group meeting, survey and secondary data analysis, the outputs shared in Figure 40 have been obtained. It has been observed that the main threats to the textile sector in TR62 region are particularly at the political, economic and technological levels. It is anticipated that the majority of the players in the regional ecosystem carry out export activities and the changes in the regulations regarding environment, climate and security that occur in EU countries will significantly affect the level of competition with adaptation problems and additional costs in the sector. It is believed that contract manufacturing for global brands in the TR62 region is more important for sector companies than issues such as branding, resource efficiency and digitalization.

The Design Center and Model Factory projects in TR 62 region will increase and contribute to the creation of R&D/P&D and innovation-oriented business models for the production of value-added products. Reflecting the knowledge of the region of many years in the sector to the field will make a significant contribution to the processes of technological transformation and the acquisition of value-added products to the economy of the region.
### Factors

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<th>FACTORS</th>
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| **POLITICAL** | • Contribution of Mersin Free Zone to the sector  
• The region’s being a port city  
• Raw material producing countries’ developing protectionist policies and their unwillingness to sell products in times of crisis  
• Double Standards in the EU’s Customs Union  
• US Quota Practices to protect its own manufacturers  
• Contribution of the labor intensive sector to employment  
• Textile being among the priority sectors  
• Customs taxes and quotas  
• Political risks based on foreign relations with EU, USA, Russia and Middle East  
• Evaluation of TR62 Region within the scope of the Investment Incentive System |
| **ECONOMICAL** | • Fluctuations in foreign currency and interest making planning difficult and its reflection on costs  
• Limited workforce resource and labor circulation  
• Uncertainties in raw material supply and price increases  
• Availability of investment incentives for the sector  
• “Stay home” calls affecting the garment sector negatively  
• Demand explosion in healthcare textile products after Covid-19  
• Contracted manufacturing for global brands (ZARA, H&M, Mango, Marks & Spencer etc.)  
• Insufficient digitalization infrastructure  
• Availability of support for R&D / P&D and innovation expenditures  
• Increase in design centers and model factories  
• High production capacity / flexibility of the sector  
• Insufficient value added production infrastructure (Technical Textile etc.)  
• The reflection of the criteria within the scope of the 2025 Green Deal on costs  
• Insufficient Works on Industrial Symbiosis, Circular Economy and Green SMEs |
| **SOCIAL** | • Decline of young population’s interest in the sector  
• Changing consumer trends (Z and Millennium generations)  
• Covid-19 pandemic accelerating digitalization  
• Supporting non-GMO cotton production |
| **TECHNICAL** | • Acceleration of digitalization (E-Commerce, Industry 4.0, RFID, 3D Printer, Automation)  
• Need for R&D / P&D and Innovation Oriented Business Models  
• Difficulty for Small-Scale Companies to adapt to Technological Transformation  
• Spreading of University-Industry Cooperation  
• Increasing need for Training and Consultancy Services |
| **LEGAL** | • Informal employment and widespread on-the-counter production  
• Incomplete EU Harmonization Process  
• Occupational Health and Safety (ISO 18001) regulations in force  
• Legal Regulations in Labor Law and Trademark and Patent Protection Legislation |
| **ENVIRONMENTAL** | • Failure to Comply with the Green Deal  
• Insufficient Resource Efficiency (Water, Electricity etc.)  
• Lack of awareness in Carbon Footprint  
• Insufficient studies on Circular Economy / Green SMEs  
• Insufficient investment and effort in Waste Management and Recycling |

*Figure 39: TR62 Region Textile Sector PESTLE Analysis*

### 6.2.3. Textile Sector SWOT Analysis

In order to improve the position of the Textile and Garment sector, one of the locomotive sectors of the TR62 region, to increase sustainable global competitiveness and to transform it into a structure with high added value, where the use of advanced technology is weighted, the pros and cons of the sector are discussed and summarized in Figure 40.
**STRENGTHS**

- Fast and Flexible Production Capacity
- Technical, Social, Administrative Know-How
- Mersin Free Zone
- Port City
- Young Labor Force / Syrian Immigrants
- Artificial and synthetic fiber production
- Poly-viscose production
- Contracted manufacturing for global brands
- Design center and model factory
- Production in All Segments from Raw Material to Accessories
- Subsidiary Industry and Textile Finishing Infrastructure
- New Machine Park
- Sector’s recognition as a priority sector
- High level of sector cooperation NGOs (chambers, development agencies, exporters’ unions)

**WEAKNESSES**

- High production costs
- Inability to satisfy the raw material demand of the sector
- High input costs (labor, raw material, energy, etc.)
- Lack of incentives for cotton production
- University-industry cooperation not at desired level
- Lack of R&D, P&D business models
- Lack of coordination between sub-sectors
- Need for qualified intermediate staff
- Contract manufacturing for global brands only
- Unregistered companies and employees
- Inadequate fight with counterfeit good
- Low capacity utilization due to Covid-19
- Lack of R&D Policies
- Foreign Dependency on Textile Machines and Chemicals
- Dependency on the EU Market
- Production methods inappropriate for Environment and Human Health
- Lack of Branding
- Lack of scale / institutionalization
- Lack of equities

**OPPORTUNITIES**

- Shifting of production from Far East to Turkey due to Covid-19
- Third Investment Zone Incentives
- Proximity to Eurasia and Middle Eastern Markets with One Belt One Road Project
- Positive effects of Digitalization and Technology Infrastructure
- The EU’s backing off from production due to aging population
- Possible USA sanctions against China
- Increasing of sectoral consolidation, strategic cooperation and clusters
- Developing Supply Chain Models providing Competitive Advantage
- Supply Chain Management
- Adapting to the Global Retail Sector Changes and Trends

**THREATS**

- Adaptation to Green Deal put into practice by the EU
- Over dependency in supplying of raw materials and textile machinery
- Globally deepening instability due to Covid-19 Pandemic
- Slow adaptation to Industry 4.0 and Digitalization
- Downward trend / fluctuation of TL against foreign currencies
- Investments for health textile becoming idle after Covid-19
- Being out of the sector due to insufficient preparation on Industrial Symbiotic / Circular Economy / Green SME issues or bearing additional costs due to this delay

*Figure 40: TR62 Region Textile Sector SWOT Analysis*

**6.2.4. Textile Sector Five Forces Analysis**

Michael Porter’s Five Forces Analysis was applied to reveal the competition level and potential profitability of the Textile and Garment sector in line with the data of the companies participating in the survey from various regions of Turkey and TR62 Region. Any change in the forces in the model may directly affect the sector and the companies in that sector. In this context, the data obtained from various regions of Turkey and TR62 Region match each other. However, it was interpreted that the data of a limited number of companies will not reflect the overall region, but that the data of the TR62 region taken from other primary data sources (focus group meeting and working group meetings) should match with the information from other regions and thus the forces in the model will be balanced (Figure 41). In this context, the forces in the model are interpreted as follows based on the data from outside the region.
While it is easy to enter the sector in the labor-intensive garment sector, it is difficult to enter the sectors in some subgroups of the textile sector (technical textile, etc.) that require capital and knowledge. The intensity of the threat associated with entering the sector varies according to sub-sectors. In the region, the threat was interpreted as low in the garment sector and medium in the weaving sector.

**Bargaining Power of Suppliers**

The supplier threat in the region is particularly high in raw materials. Especially since Turkey’s raw material production is not sufficient for the sector, it is dependent on foreign countries. Threats created by the number of suppliers, raw material quality and price and timely supply are high.

**Bargaining Power of Buyers**

Although the bargaining power of the buyers differs by sector, the limited number of buyers in general and the price-oriented preferences of the buyers increase the power of the buyers. The bargaining power created by the number of buyers in the garment sector is high, and it has been interpreted that the buyers in this sector primarily consider the factors such as quality, environment and respect for social rights.

**Threats from Substitute Products**

In the comparison of similar products with respect to quality, environment and social rights, it has been interpreted that the threat is at a high level in the garment and health textiles (masks, gowns, etc.) sectors.

**Level/Intensity of Competition in the Sector**

The level of competition in the sector is directly proportional to the increase in the number of producer firms (excess supply) and the small number of buyers (low demand). In this context, the intensity of competition should be evaluated separately on the basis of sub-sector groups. Garment, which is a labor-intensive sector, has a large number of local (LC Waikiki, DeFacto, Koton, Mavi) and global (ZARA, Mango, H&M, Marks & Spencer) brands. The fact that too many companies turned to the health textile sector after the Covid-19 pandemic created an imbalance of supply and demand. It was commented that sector stakeholders would need a strategic roadmap in order to ensure that investments in this sector would not remain idle after the Covid-19 pandemic.
6.3. TR62 Region Textile Sector Competitiveness / Diamond Model Analysis

In the light of primary and secondary data, the TR62 Region Textile and Garment sector has been analyzed within the framework of the Competitiveness / Diamond model. The model is based on the international comparative assessment of each sub variable and the competition evaluation scores are (+1) High, (0) Medium and (-1) Low (Figure 42).

INPUT CONDITIONS (-1/Low)

Input conditions depend on 7 sub-variables and competitive power is low.

**Raw Material:** Although the cultivation area of cotton in TR62 region has shifted to the provinces in the Southeast, Adana is still a cotton producing city but the textile sector is still dependent on abroad in terms of cotton and textile chemicals. In addition, the energy cost constitutes about 7-8% of the total production cost, and this cost is very high compared to other countries.

**Labor Cost:** Labor costs in the TR62 region are lower than Germany, Italy, USA, Taiwan and Hong Kong, but still, compared to countries such as China, India, and Pakistan where production shifted before Covid-19, labor costs are approximately three times higher. Due to the mild climate and high agricultural production in TR62 region, life in the region is relatively cheap and easy compared to other metropolitan cities. Labor costs are positively affected by this situation.

**Relative Self-Sufficiency in Raw Material Production:** Cotton, silk, wool, jute and polymer are the basic raw materials in the textile industry. In particular, cotton is the most important raw material and the cotton industry has a decisive role in the competitiveness of the Textile and Garment sector. Therefore, competition in the global market is directly related to raw material prices as well as other factors. As Turkey is a very important cotton producer, this provides an advantage to the actors in this sector. However, our country also became an importer of cotton as the quantity produced could not meet the domestic demand. The Çukurova Region has been an important cotton producer throughout history and has gained a great advantage in terms of access to raw materials and costs due to SASA’s production in the region. In addition, polyester and viscose fabrics are produced in the region.

**Machinery Use:** Textile and Garment sector is predominantly based on the use of machinery and the machinery park of the companies of the sector in TR62 region can be considered quite new. However, Turkey is a net importer due to insufficient machinery production.
Figure 42: TR62 Region Textile Sector Competitiveness / Diamond Model Analysis

2025 Green Deal: Within the scope of harmonization with the EU 2025 Green Deal, supporting of the projects that respect resource efficiency, environment and employee rights, monitor carbon footprint and adapt to climate change is of great importance for the EU, which is the largest market for the sector.

Logistics Infrastructure: Road transport (trucks / vans) is preferred due to the lack of developed railways in trade between Turkey and Europe and the high costs of air transport. Transport companies are highly developed and offer satisfactory logistics services. Sea transportation is used predominantly in trade with the USA. The Çukurova Region, located in the middle of the developed road network that connects the northwest (Istanbul) and the Southeast of the country, is in the position of a bridge. Corporate logistics companies use Adana as a regional center and the presence of Mersin Port increases the logistics importance of the region. In addition, when the Adana Şakir Paşa Airport and the Çukurova Regional Airport, which is under construction, which will allow cargo transportation, and the railway infrastructure are evaluated together, it can be said that Çukurova will have the most developed logistics infrastructure in the south of the country.

Financing: The Textile and Garment sector has suffered major profit losses in the face of intense competition in recent years, and companies that have lost profit for a long time were closed and some are still facing with this trouble. With the effect of the Covid-19 pandemic, this situation has led to a rapid decrease in the equity of the companies, and the high interest rates reduced the opportunity to use loans and increase their costs.

COMPANY STRATEGY AND COMPETITIVE STRUCTURE (-1 / Low)
Although it is possible to increase the number of sub-variables in company strategy and competitive structure, 7 sub-variables are used here. Competitiveness is medium in this category.

Contract Manufacturing for Global Brands: Turkey is the contract manufacturer of the world’s leading brands and companies in the garment industry. Garment manufacturers in Adana and
Mersin are the contract manufacturers of retail giants such as Inditeks group and H&M. In this way, most of the exports in the garment sector are made to these brands. Although the sales via online channels have become very intense due to Covid-19, competition for retailers in supply is still very high. Although competition is expected to bring innovation to the sector, competition is generally shaped by prices and this situation harms domestic producers.

**Branding:** Most of the companies are garment companies in Turkey and carry out yarn production, weaving, knitting, dyeing and printing. Most of these companies have developed brands that are known to a wide audience. However, only a very small part of total exports is made with these brands. Export is getting harder as strong brands cannot be created. While there are large-scale and well-established companies in Çukurova Region, contracted manufacturing is mostly made in the garment industry. Branding efforts in the region do not seem sufficient on the garment side.

**Crisis Management – Covid-19:** The sector is dominated by small and medium sized companies. Approximately 50,000 medium-sized companies work in the sector. This scale structure has given companies a dynamic structure and companies have directed their production to health textiles and home textiles in order to close the gap created by the Covid-19 pandemic.

**R&D and Design:** The flexibility and ability of domestic manufacturers to adapt to changing fashion trends is an important factor on Turkey’s competitiveness. Unlike Far East countries where production shifted before Covid-19, Turkey has a strong fabric market and has reached the capacity and capability to meet short-term product demands of EU companies over time. Turkish companies can supply different and new models to EU companies in a very short time. In order to ensure the sustainability of this flexibility and talent, R&D investments should be implemented rapidly in Turkey. Considering the sanctions that will come to the fore with the 2025 Green Deal and the possible implications of this on the costs, manufacturers need to make these investments quickly in order to be prepared to stay in the sector.

**Digitalization:** The use of technology in the textile sector is of great importance in terms of efficiency and productivity. The use of technology reduces process costs. Although the domestic manufacturer uses the most advanced and innovative technologies in production, it is a net importer in terms of machinery. This makes domestic producers dependent. Domestic producer is at the starting point in Industry 4.0 (on lean manufacturing) and should be supported in this regard. There is a Design Center and Model Factory Project in Adana and a Model Factory Project in Mersin. Chambers of Commerce and Industry and OIZs in the region attach great importance to lean production and companies carry out various studies in this field. The digital transformation that started with Industry 4.0 in the textile and garment sector, which is a labor-intensive sector, has gained momentum with the Covid-19 pandemic. Intensive cooperation of all stakeholders is needed in this field.

The General Digitalization Score of the Textile Sector, calculated as 1.9, shows that the current digital transformation level of the sector is at the ‘Reactive Inefficiency’ level [ISO, 2021]. Digitalization scores in other areas of the textile sector have been calculated as follows: Technology and Data Analytics: 1.5, Production Processes: 2, Quality Processes: 2,1 and Maintenance Processes: 2 (Figure 43.
Supply Chain Management: Turkey is considered as one of the few countries strong in the supply chain in the Textile and Garment sector. Different yarns and different woven and knitted products can be produced for customers, and all these features provide the flexibility to include new products and processes and to perform in different categories. This capability provides competitive advantage along with the cost advantage in the textile sector.

Company Strategies: According to the results of the research, it is seen that most of the companies operating in the Textile and Garment sector (especially SMEs) do not have a strategic planning. On the other hand, it is known that most of the companies do not have a medium and long term strategy especially in matters such as financial management and cash flow. However, very few companies have medium and long term strategies.

DEMAND CONDITIONS (+1/High)

Buying Strategies of European Retailers: The EU is an important export market for the Turkish Textile and Garment industry. Turkey’s proximity to the EU market, including TR62 region, provides a significant advantage over its rivals in the Far East. Proximity to the EU is evaluated in different dimensions and the most important factors of proximity are skilled workforce, joint production capability and timely introduction of products into the market. In the light of these proximity factors, Turkey is defined as a medium cost supplier by the EU and most of the textile and garment products procured from Turkey are classified as fast return products. As a result, the Turkish textile and garment industry increases its market share in the EU and sees the proximity factor as a positive factor on competitiveness.

Excessive Dependence on the European Union Market According to World Trade Organization data, EU member states and the USA represent more than half of the world garment consumers and total garment consumption regions. In other words, the EU is the most important market of the garment industry, including TR62 region. A problem that may occur in the EU will be reflected in the entire sector.

Domestic Demand: The domestic market in the textile and garment sector in Turkey, including TR62 region, is quite large due to the young population. The market is highly competitive and costs are high at every stage of the value chain. However, Turkish firms cannot fully use their advantages and tend to export to markets that are often competitive in terms of exchange rates and costs.

RELATED AND SUPPORTING ORGANIZATIONS (0 / Medium)

Clusters: Although geographic concentration is not a necessary condition, it is a factor that facilitates clustering. Although geographical clusters in Turkey are not yet fully developed, there
are some examples of clusters in home textiles and apparel and garment sector in Marmara, Aegean and Southeastern Regions. There is a garment sector in Mersin, especially concentrated in the Free Zone. There is also a strong textile industry and apparel industry in Adana. Although there is a significant accumulation in the region, interactions between cluster stakeholders need to be strengthened. The development of relations between the university, the private sector and the public sector will feed the sector in the region.

**Retail Structure:** Retailing has progressed in major cities, and some Turkish companies have international success in this regard. The total population of Adana and Mersin is over 4 million. It is possible to say that retail trade is developed in the region due to its large and dynamic population.

**Dependency in Machinery Imports:** In the textile and garment sector, our country is dependent on machinery and equipment imports. However, although the production of machinery and equipment for the textile and garment industry is increasing in Turkey, it is known that customers experience reliability problems and find after-sales services inadequate in machinery and equipment produced in Turkey. Turkey needs the technical support of foreign machinery manufacturers. For this reason, manufacturers want to transfer technical knowledge by employing their technical staff in the factories for a certain period of time. It is seen that customers in Turkey prefer foreign technicians in problems encountered in the production process and they invite them to Turkey and ask for help.

**Activities of Non-Governmental Organizations in the Sector:** Producer associations and NGOs in the textile and garment sector are effective and powerful. It is seen that these umbrella organizations are also active in international textile and garment organizations. It is expected that the Çukurova Region will be more active in developing sectoral non-governmental organizations.

**Public (0/Medium)**

**Incentives:** Regional incentives are given in Turkey and this motivates new investments and investors in the sector. This system ensures the economic development of priority regions in development. Incentives motivate new investments. However, the scope of these incentives should be expanded and sector-specific incentives should be provided.

**Counterfeit Inspections:** Comprehensive laws and deterrent measures should be introduced on the control of counterfeit products, and control mechanisms should be established in customs on the import side.
7. Horizontal Issues

The textile sector, like other sectors, will experience a significant transformation in resources such as materials, energy, water and chemicals and will need a digital transformation in the process of producing value-added products. Many of the textile production stages (e.g. dyeing or finishing) use chemical inputs. Ecological and economic factors such as energy efficiency, regulation of CO2 emissions, water use, wastewater improvement, and prevention of air pollution will become important constraints of the sector. Factors such as legal regulations and sustainability for a better environment will also become important competitive criteria in the markets of textile products.

7.1. Crisis Management

All sectors were affected by Covid-19. Like other sectors, the textile sector was also affected by this crisis, and among the segments of the sector, the sectors closest to the end consumer were the most affected. In our country, since March 2020, when the pandemic measures started, large-scale companies generally stopped their production and only small-scale businesses tried to continue production. Here, the fact that the sector has to work 24 hours a day and at full capacity is an important factor. The fact that the sector, which works with a high number of personnel, remains empty even for 1 day causes serious damages. Although a part of the sector produces intermediate inputs (such as yarn and fabric), the final product is garment and home textiles. For this reason, the demand for retail has directly affected the sector and therefore the demand in the domestic and foreign markets has decreased. The enterprises that restarted production in a controlled manner made compulsory arrangements in their working order. Companies that overcome the capacity problem in the lunch halls by arranging meal times had to bear additional costs by increasing the number of personnel vehicles. Measures such as hygiene, use of masks, regular temperature measurement, switching to disposable products have now been accepted as a part of business life and these have caused additional costs.

7.2. Resource Efficiency

The textile sector is one of the selected sectors within the scope of the "Preparation of Sectoral Resource Efficiency Guidelines in Manufacturing Industry Sub-Sectors" project carried out by the "TÜBİTAK MAM Environment and Clean Production Institute" supported by the General Directorate of Industry and Productivity under the Ministry of Industry and Technology. In this guide, ensuring the dissemination of sustainable production methods in the manufacturing industry for the textile sector and resource efficiency applications for the sector are presented [Industry, 2021].

In order to prevent the amount of resources consumed and the emissions that occur as a result of industrial activities, cleaner production practices, which are an integrated approach in Europe, have gained momentum especially in the last 20 years and this approach has come to the fore especially in industries with intensive water, energy and resource consumption.

In this framework, with the 'Integrated Pollution Prevention and Control Directive' (IPPC-96/61 / EC) (with its new name 'Industrial Emissions Directive') (IED-2010/75 / EU), it is aimed to prevent pollution with an integrated approach at its source. The reference document on best available techniques in the textile sector, includes the industrial activities belonging to the "factories where pre-finishing (processes such as washing, bleaching and mercerization) or dyeing processes of fibers and textile materials are carried out and whose processing capacity is greater than 10 tons / day" specified in the 96/61 / EU IPPC Directive.

In this context, the new agenda in the European Union is the "circular economy" principle. According to this principle, which basically aims to produce minimum waste, it is foreseen that the waste of one industry will be used as input by another industry and less resources will be spent in production and consumption. It is expected that circular economy principles will become a standard and bring serious responsibilities to producers, especially in waste management. Euratex, the European Union textile sector umbrella organization where Turkey is represented by 4 institutions (TGSD, TTSİS, İHKİB and İTHİB), has started working to bring important regulations for environmental sustainability by forming a working group with organizations representing textile and garment sectors [Euratex, 2021].
In this context, the manifesto shared with the aim of informing the sector actors and explaining the sensitivities of the sector to the European Commission refers to the following issues:

- Businesses in the industry must be protected against costly transformations.
- The sector will need support and investment for the costs that will arise at the fragile points of the value chain.
- Circularity, recycling, waste management, innovative material and design should be considered as a whole.
- Although ‘brands’ with high visibility and representation power seem to have adapted to these principles, there is a serious lack of policy and support at the level of manufacturers and service providers in the background.
- The fashion industry must use this potential well, as it has the power to provide consumers with sustainable consumption behaviors.

Considering the complicated nature of the textile value chain, it was decided that the manifesto should focus only on ‘clothing and fabric’ in the first place, in order to emphasize that a general approach to be applied to all areas of textile would be wrong and that different areas such as technical textiles would have different requirements.

In addition, ‘Industrial Symbiosis’, which is defined as two or more economic enterprises that are physically close and work independently from each other, to establish long-term partnerships and work in solidarity to increase both environmental performance and competitiveness points to a potential in Adana and Mersin provinces in terms of sectoral structure of the industry, OIZs, regional distributions and generated waste. In this context, TR62 Region Industrial Symbiosis Feasibility Report was prepared by BEBKA and the textile sector was among the prominent sectors [Development Library, 2021].

### 7.3. Climate Change

The main step taken to protect the world from climate change is the United Nations Framework Convention on Climate Change, which has been in effect since March 21, 1994 [Saraf Ullah Patwary, 2021]. This Convention represents a legal structure that responds to humanity’s common concerns about the possibility of global human-made climate change. Since climate change is one of the most worrying issues of the 21st century, great efforts are being made to deal with this problem all over the world.

The sector releases large amounts of carbon throughout the supply chain, from fiber production to consumer use. Various studies are conducted by international institutions in order to analyze the entire carbon footprint in the intermediate stages and to bring a healthy solution to the creation of a completely sustainable textile supply chain and consumption habit.

When the negative contribution of the textile sector to the climate change is examined, it is known that the textile supply chain is extremely complex and that unethical textile production leaves many traces that cause environmental pollution. In order to make the entire system sustainable, it is necessary to have a clear carbon footprint data of all processes, activities and materials, taking into account that all processes from fiber production to the last finished garment have their own carbon history [Rita Kant, 2021].

Another polluting sub-sector of the textile supply chain is dyeing, and all synthetic dyes and chemicals are harmful to the environment. Synthetic dyes give a very wide color range with high fastness. However, their toxic nature has become a major environmental problem. Waste water from dyeing causes the most pollution compared to waste water from other sectors. In dyeing and finishing processes, large amounts of water and chemicals are consumed and all wrong practices in the sector cause clean water crisis, environmental pollution and climate change, causing damage to the habitable environment, making it unpredictable for future generations.

For every kilogram of textile produced, 2 kg of CO2 is released into the air. In the textile industry, fossil fuels are used throughout the life cycle of a garment, such as producing fibers, producing textiles and materials, producing garments, transporting for distribution, consumer use and
disposal, resulting in greenhouse gas emissions. Taking advantage of globalization, companies in this sector compete to keep the price of textile products low and therefore move towards countries where production, labor, energy and other costs are more affordable. In the textile sector, which starts with fiber production, cotton, which is the primary choice of consumers, also has environmental damage. 73% of the world cotton harvest comes from irrigated areas and it is known that 2.4% of the world's crop area is cultivated with cotton.

Textile, one of the sectors with the highest pollution rate, produces 1.2 billion tons of CO2 per year. More than 60% of textiles are used in the apparel industry, and it is stated that about 5% of global emissions come from the fashion industry. Synthetic fibers have higher production rates in recent years. Polyester is the most widely used fiber and replaced cotton at the beginning of the 21st century. Emissions for polyester and other synthetic materials are very high as they are produced from fossil fuels. In 2015, polyester production resulted in 706 billion kg of CO2 [Rita Kant, 2021].

7.4. Digital Transformation

The digital transformation that started with Industry 4.0 in the textile and garment sector, which is a labor-intensive sector, gained momentum with the Covid-19 pandemic. In the 1960s, customers only bought the existing product, but in the 2000s, with the change of expectations, production companies reached a point where they meet the desires of their customers. The garment sector, which gave the product its final form with Industry 4.0, was one of the first sectors that started this transformation in order to meet rapidly changing and differing customer demands and to improve creativity and production efficiency. With this digital transformation, innovations such as 3D simulation systems, remote programmable sewing machines, 3D scanners have emerged in the garment sector, and now there has been a trend towards 3D garment simulation systems instead of classical production methods. In addition, companies that have taken steps in digital transformation can now create a catalog by moving their products to the digital environment and present all their products on the internet at the same time. Along with simulation systems, a digital structure can now be created with the help of 3D material scanners, hologram technologies and virtual reality technologies.

Due to problems such as the lack of infrastructure and trained personnel in digitalization, adaptation to the developments in this rapidly developing field cannot be achieved. With the Covid-19 pandemic, e-commerce has gained great momentum. Turkey needs companies that provide digitalization infrastructure services and qualified human resources in this field.

7.5. Gender Equality

Gender equality comes across in all aspects of life in a coded form in various ways, and the fact that people who make up society assume different responsibilities and roles over time reveals a number of stereotypical prejudices. The network of social relations shaped by these prejudices causes a number of differences during women’s participation in life. These differences cause women to face various problems and become secondary due to the fact that they do not have equal conditions and situations. From a general perspective, equal participation of men and women as subjects of social life in the economic, political and social sphere arises as a legal and human requirement.

The research conducted reveal that while there are more gender-related roles and expectations in family life, these role attitudes in working life are a little more relaxed. Female labor force participation is mostly seen informally and unpaid, in agriculture and service areas, and generally in family businesses. The textile sector is one of the most democratic sectors in terms of gender equality. Considering the employment data in Turkey as of March 2020, the participation of women in the workforce in textile and garment sectors is at a very good level with 41% and 403 thousand of the nearly 1 million registered employees in the sector are women. The picture is not that optimistic in sector as a whole and women constitute only 4.4 million, or 30%, of the registered employment of 14.4 million. Looking at the table only in the manufacturing sector, the rate of women’s participation in business life decreases even more. Of the 3.7 million people working in production, only 945 thousand, that is 25%, are women.
Wage inequality between male and female employees is one of the important problems of business life in Turkey as well as in the world. One of the most important steps taken in this regard is the “Equal Pay Agreement” No. 100 and the Recommendation No. 90, which entered into force in Turkey in 1967. Stating that there should be no discrimination against any group in wages, this agreement specifies the wage rates determined without any discrimination based on gender.

In this regard, Equal Pay International Coalition was established with the participation of governments, employees, employer organizations, private sector, non-governmental organizations and academia representatives under the leadership of ILO, UN Women and OECD. In this context, ILO prepared the 2018/19 issue of the “Global Wages Report”, which it regularly publishes every two years, with the theme of “Global Wage Gap”. According to the report, while gender-based wage inequality is 18.8% worldwide, this rate is 12% in Turkey [Equal Pay International, 2020].
8. Short, Medium and Long Term Strategies and Action Plans

Textile and garment sector, which is one of the traditional sectors, is one of the industries where Turkey has a leading position in terms of production, employment, export volume and technology used. The sector has made a huge investment move in the last 40 years and has become an industry that uses high technology in almost all links of the value chain.

The sector also uses superior production techniques and communication facilities in its production processes. However, when considered as a global player, Turkey’s position and share in the textile and garment industry is not sufficient, and although the export volume of the sector has increased in recent years, significant decreases have been observed in the profit rates of the sector players and it is known that many businesses, including large-scale companies, have closed.

The Covid-19 pandemic has put the textile and garment sector in a difficult position with the global competitive pressures and consumer behavior changes in recent years and it is seen that the actors in the sector need short, medium and long term change and transformation strategies before drifting into a major crisis.

The sectoral strategies taken into consideration in the context of sustainability are defined under 6 main headings:

- Capacity Building
- Supporting R&D/P&D and Innovative Business Models
- Supporting Digitalization Infrastructure
- Business Development
- Establishing Financial Support Mechanisms
- Legal and Administrative Regulations.

Actions are planned as short, medium and long term. The budgets are classified as follows by taking into account the national scale:

- Nano Investment: 0 - 10 Million TL
- Micro Investment: 10 - 100 Million TL
- Meso Investment: 100 Million - 1 Billion TL
- Macro Investment: 1 - 10 Billion TL

Strategy and sub-strategies are colored as follows, according to their status as National, Regional and Global Vision Developers: National/Regional/Global Vision Developer.
<table>
<thead>
<tr>
<th>MAIN STRATEJİ</th>
<th>Terms (Years)</th>
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<tr>
<td>STRATEJİ 1: CAPACITY BUILDING</td>
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<td>SUB STRATEJİ</td>
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<td>S 1.1: TRAINING AND CONSULTANCY SERVICES</td>
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<tr>
<td><strong>ACTION</strong></td>
<td><strong>EXPLANATION</strong></td>
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| S.1.1.1: Improving Vocational Education Infrastructure | • Rearranging the curricula of educational institutions according to the needs of the sector  
• Establishment of vocational high schools in OIZs  
• Organizing vocational training courses  
• Disseminating polymer material engineering in universities  
• Cooperation with Turkish Employment Agency for on-the-job training programs  
• Increasing labor productivity, which is low in Turkey  
• Providing practical training to employees on yarn, fiber and fabric.  
• Establishment of a Textile Training Center for Syrian immigrants with no textile experience and their employment as qualified staff  
• Supporting Vocational High Schools transferred to BTSO within the scope of MoNE’s Program | Mezo Investment (>100 Million & <1 Billion TL) | 1-3 Years (Medium Term) |
| S.1.1.2: Development of a Professional Training System | • Dissemination of Continuous Education Centers  
• Supporting companies that provide professional training and consultancy services (Training and Consultancy Services on Subjects such as Digitalization, Industry 4.0, RFID, Automation and Preparation of Sector Infrastructure) | Nano Investment: 0 – 10 Million TL | 1-3 Years (Medium Term) |
| S.1.1.3: Creating and Developing Sectoral Clusters | • Holding informative meetings about cluster advantages and supports for clusters  
• Organizing individual meetings with potential companies to be selected for the cluster  
• Making field visits to regional clusters in Turkey  
• Applying for P&D support  
• Ensuring cooperation with cluster excellence in the EU | Mezo Investment (>100 Million & <1 Billion TL) | 1-3 Years (Medium Term) |
| S.1.1.4: SME Support Offices | • Allocating Office for the First Stop Point (One-Stop-Shop) / Providing Assistance on Issues That SMEs Need  
• Capacity Building Activities related to Advanced Services for SMEs and Stakeholders  
• Information Meetings for Sub-Sector Groups | Nano Investment: 0 – 10 Million TL | 1-3 Years (Medium Term) |
| S 1.2: DEVELOPING OF NETWORK STRUCTURES | |
| S.1.2.1: Increasing textile industry cooperation by creating a textile council | • Establishing an Advisory Board to Understand the Needs of the Sector  
• Establishment of the Permanent Local Competitiveness Council  
• Establishing Sectoral Working Groups | Nano Investment: 0 – 10 Million TL | 1-3 Years (Medium Term) |
### S.1.2.2: Development of University-Industry Cooperation
- Transferring the scientific potential of universities to the sector and transforming it into economic value
- Spreading technology transfer offices in universities
- Developing technology working days etc. programs with the participation of all sector stakeholders (academicians, representatives of the umbrella organizations and sector entrepreneurs)
- Organizing free training programs, offering laboratories to the services of sector companies
- Providing long-term internship opportunities to students in sector companies
- Organizing monthly working group meetings on the structure and use of composite materials with the participation of academicians from textile, chemistry and polymer material engineering departments and industry entrepreneurs.

**Micro Investment:** 10 - 100 Million TL  
**1-3 Years (Medium Term)**

### S.1.2.3: Supporting International Collaborations
- Research, adaptation and use of globally competitive applications and textile technologies; Strengthening the sectoral and inter-sectoral information exchange network and collaborations
- Ensuring global integration and participation in global network structures

**Nano Investment:** 0 - 10 Million TL  
**1-3 Years (Medium Term)**

### STRATEGY 2: SUPPORTING R&D / P&D and INNOVATIVE BUSINESS MODELS

#### S.2.1: SUPPORTING R&D INFRASTRUCTURE

**S.2.1.1: Preparation of Capacity Assessment Programs for SMEs on R&D**
- Creating analysis tools
- Organizing visits to companies with developed R&D infrastructure and making analyzes
- Providing training and consultancy services on current capacity analysis and R&D
- Supporting national and international R&D collaborations
- Giving priority / privilege to the contracted R&D activities of companies without infrastructure (Utilization of the laboratory facilities of universities in TR62 Region by all sector companies)

**Micro Investment:** 10 - 100 Million TL  
**1-3 Years (Medium Term)**

**S.2.1.2: Development of National and International R&D Support Mechanism**
- Organizing R&D support information meetings for SMEs and stakeholders
- Organizing study visits to good practices for developing companies
- Preparing grant and fund applications for SMEs (TÜBİTAK 1501 Industry R&D Projects Support Program, 1507 SME R&D Startup Support Program)

**Nano Investment:** 0 - 10 Million TL  
**1-3 Years (Medium Term)**

#### S.2.2: KOBİ’lerin TEKNOLoji YETENEKLERiNiN ARTiRMASi

**S.2.2.1: Establishment of an Innovation / Design Center for the Textile Industry**
- Involving textile sector companies to foster innovation and seek support for design and innovation
- Reducing foreign dependency in the production of textile machinery (a substantial part of the exports made from the textile sector is paid abroad in foreign currency for textile machinery imports)
- Increasing the number of Design Centers and Model Factories in TR62 Region

**Macro Investment:** 1 - 10 Billion TL  
**3-10 Years (Long Term)**
<table>
<thead>
<tr>
<th>STRATEJİ 3: SUPPORTING DIGITALIZATION INFRASTRUCTURE</th>
</tr>
</thead>
<tbody>
<tr>
<td>ALTR STRATEJİ</td>
</tr>
<tr>
<td>S 3.1: DEVELOPING THE DIGITAL INFRASTRUCTURE</td>
</tr>
<tr>
<td>S.3.1.1: Digital Transformation in Production</td>
</tr>
<tr>
<td>• Optimization in subjects such as productivity, production speed, production capacity with industry 4.0 integration from the beginning to the end of production</td>
</tr>
<tr>
<td>• Using software and hardware to manage production from the beginning to the end</td>
</tr>
<tr>
<td>• Using 3D printers</td>
</tr>
<tr>
<td>• Using robots that can do the work on their own by understanding the data they receive</td>
</tr>
<tr>
<td>Macro Investment: 1 – 10 Billion TL</td>
</tr>
<tr>
<td>1-3 Years (Medium Term)</td>
</tr>
<tr>
<td>S.3.1.2: Digital Transformation in Products</td>
</tr>
<tr>
<td>• Production of a garment that records information such as heartbeat and pulse and communicates with the health institution in case of emergency.</td>
</tr>
<tr>
<td>• Production of a garment that generates energy, stores it and adapts to environmental conditions</td>
</tr>
<tr>
<td>• Production of a garment that increases the performance of athletes</td>
</tr>
<tr>
<td>• Production of home textile products that can be controlled remotely and work with an early warning system (fire, theft)</td>
</tr>
<tr>
<td>• Sensor designed products that increase people’s quality of life</td>
</tr>
<tr>
<td>Micro Investment: 10 – 100 Million TL</td>
</tr>
<tr>
<td>1-3 Years (Medium Term)</td>
</tr>
<tr>
<td>S 3.2: INTEGRATION OF TECHNOLOGICAL SYSTEMS</td>
</tr>
<tr>
<td>S.3.2.1: Designing and Implementing Training and Consultancy Programs Related to Digital Transformation Systems</td>
</tr>
<tr>
<td>• Providing training and consultancy services to industry companies on Digital Transformation (Industry 4.0, RFID, IoT, 3D Printer, CRM) for the establishment of flexible supply chain management, which is one of the important areas that the Covid-19 pandemic has accelerated, and its development for possible future crises.</td>
</tr>
<tr>
<td>• Having information technology departments in companies</td>
</tr>
<tr>
<td>• Making all digital transformations together with information technology departments</td>
</tr>
<tr>
<td>Nano Investment: 0 – 10 Million TL</td>
</tr>
<tr>
<td>1-3 Years (Medium Term)</td>
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</tbody>
</table>

<table>
<thead>
<tr>
<th>S.2.2.2: Establishment of the Regional Textile Research Center</th>
</tr>
</thead>
<tbody>
<tr>
<td>• Following the international trends in the garment sector in the region</td>
</tr>
<tr>
<td>• Developing operations for the branding process in the value chain of strategies for the garment industry</td>
</tr>
<tr>
<td>• Focusing on the production of design and innovative products with high added value due to increasing global pressures in the garment sector, which is a labor-intensive sector.</td>
</tr>
<tr>
<td>Nano Investment: 0 – 10 Million TL</td>
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<tr>
<td>1-3 Years (Medium Term)</td>
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<table>
<thead>
<tr>
<th>S 2.3: GREEN SMEs</th>
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<tbody>
<tr>
<td>S.2.3.1: Compliance with the EU 2025 Green Dea</td>
</tr>
<tr>
<td>• Using energy-saving and environmentally friendly technologies in textile finishing</td>
</tr>
<tr>
<td>• Developing and using alternative finishing methods that are not harmful to the environment</td>
</tr>
<tr>
<td>• Supporting projects that will adapt to climate change</td>
</tr>
<tr>
<td>• Following the developments and complying with the standards</td>
</tr>
<tr>
<td>• Spreading energy efficiency centers serving sector companies</td>
</tr>
<tr>
<td>Micro Investment: 10 – 100 Million TL</td>
</tr>
<tr>
<td>1-3 Years (Medium Term)</td>
</tr>
<tr>
<td>S.2.3.2: Circular Economy</td>
</tr>
<tr>
<td>• Raising awareness about the optimum use of natural resources, raw materials and products and reuse after recycling</td>
</tr>
<tr>
<td>Nano Investment: 0 – 10 Million TL</td>
</tr>
<tr>
<td>1-3 Years (Medium Term)</td>
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</tbody>
</table>
### STRATEJİ 4: BUSINESS DEVELOPMENT

#### ALT STRATEJİ

<table>
<thead>
<tr>
<th>S 4.1: INTERNATIONALIZATION</th>
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</tr>
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<tbody>
<tr>
<td><strong>S.4.1.1: Sales and Marketing</strong></td>
<td></td>
</tr>
<tr>
<td>• Adopting new methods for market diversification and making specific programs for target markets</td>
<td>Nano Investment: 0 – 10 Million TL</td>
</tr>
<tr>
<td>• Companies having systems such as an up-to-date web portal, CRM, order / payment, stock management for e-commerce</td>
<td></td>
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<tr>
<td>• Employment of social media / digital marketing specialist in the sales and marketing departments of the company</td>
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<tr>
<td>• Analyzing the company’s current marketing and business plan</td>
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<tr>
<td>• Preparing sector marketing strategy together with companies</td>
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</tr>
<tr>
<td><strong>S.4.1.2: Branding</strong></td>
<td></td>
</tr>
<tr>
<td>• Deciding on the brand values to be created</td>
<td>Micro Investment: 10 – 100 Million TL</td>
</tr>
<tr>
<td>• Positioning brands to perceive the needs of customers</td>
<td></td>
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<tr>
<td>• Communicating brand value to customers</td>
<td></td>
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<tr>
<td>• Promoting brand value over time</td>
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<tr>
<td>• Monitoring the changes in the brand positions of the competitors and updating the brand accordingly</td>
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</tbody>
</table>

<table>
<thead>
<tr>
<th>S 4.2: FUNCTIONAL MANAGEMENT</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>S.4.2.1: Development of Management Functions</strong></td>
<td></td>
</tr>
<tr>
<td>• Establishing working groups for efficiency and performance based management systems</td>
<td>Nano Investment: 0 – 10 Million TL</td>
</tr>
<tr>
<td>• Developing innovation-oriented thinking practice in management</td>
<td></td>
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<tr>
<td>• Developing a collaboration culture in companies</td>
<td></td>
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<tr>
<td>• Providing training to stakeholders and suppliers</td>
<td></td>
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<tr>
<td>• Improving business ethics in management</td>
<td></td>
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<tr>
<td>• Preparing of the sector inventory</td>
<td></td>
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</tbody>
</table>

<table>
<thead>
<tr>
<th>S 4.3: PRODUCTION</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>S.4.3.1: Value Added Production</strong></td>
<td></td>
</tr>
<tr>
<td>• Making R&amp;D and training investments at the highest level for the production of high value added products</td>
<td>Macro Investment: 1 – 10 Billion TL</td>
</tr>
<tr>
<td>• Increasing the use of multifunctional, smart and high value-added products</td>
<td></td>
</tr>
<tr>
<td>• Supporting the production of value-added fibers</td>
<td></td>
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<tr>
<td>• Increasing yarn diversity</td>
<td></td>
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<tr>
<td>• Supporting the production of textile chemicals</td>
<td></td>
</tr>
<tr>
<td>• Paying attention to companies that specialize in certain products at a high technological level</td>
<td></td>
</tr>
<tr>
<td>• Establishing sector-specific laboratories in TR62 region and designing business models focused on R&amp;D / P&amp;D and innovation and ensuring that companies work on technical textiles in these laboratories</td>
<td></td>
</tr>
</tbody>
</table>
## 4.4 SYMBIOSIS

### S.4.4.1: Development of Industrial Symbiosis

- Ensuring cooperation between companies operating in different sectors, using less resources and ensuring less environmental pollution.
- Symbiotic association of companies and reduction of raw material, water and energy consumption and waste production, and clustering of companies in a way that maximizes the symbiotic relationship.
- Companies should be compatible on the basis of input-output and the costs of raw material and energy consumption and waste disposal should be acceptable and profitable for each company (e.g., Ankara OSTİM / converting scrap glass into bricks).
- Implementation of Industrial Symbiotic within the Scope of Resource Efficiency in OIZs in TR62 Region.

<table>
<thead>
<tr>
<th>Nano Investment: 0 – 10 Million TL</th>
<th>0-1 Years (Short Term)</th>
</tr>
</thead>
</table>

### STRATEJİ 5: DEVELOPING FINANCIAL SUPPORT MECHANISMS

#### ALT STRATEJİ

#### 5.1: SUPPORTING HIGH ADDED VALUE PRODUCTION

### S.5.1.1: Supporting R&D / P&D and Innovative Production

- Increasing the support mechanisms of companies focused on R&D / R & D and innovation (TÜBİTAK - 1501 Industry R&D Projects Support Program, 1507 SME R&D Startup Support Program).
- Supporting companies in textile chemicals and fiber production and yarn diversification.
- Supporting the work of companies in the field of technical textiles.
- Supporting the production of new commodities required by the sector and increasing the quality and standards in order to make exports sustainable.
- Development of new cost-cutting techniques and supporting the use of new production technologies.

<table>
<thead>
<tr>
<th>Micro Investment: 10 – 100 Million TL</th>
<th>1-3 Years (Medium Term)</th>
</tr>
</thead>
</table>

### S.5.1.2: Bringing Basic Input Costs to Competitive Levels

- Increasing the support mechanisms of companies focused on R&D / R & D and innovation (TÜBİTAK - 1501 Industry R&D Projects Support Program, 1507 SME R&D Startup Support Program).

<table>
<thead>
<tr>
<th>Micro Investment: 10 – 100 Million TL</th>
<th>1-3 Years (Medium Term)</th>
</tr>
</thead>
</table>

#### 5.2: SUPPORTING RESOURCE EFFICIENCY

### S.5.2.1: Green SMEs

- Supporting the resource efficiency investments (raw materials, energy, water, etc.) of the sector companies in order to create more value with less input.
- Supporting the use of energy-saving / environmentally friendly technologies in textile finishing.
- Supporting green SMEs.
- Supporting the recycling of industry wastes.

<table>
<thead>
<tr>
<th>Micro Investment: 10 – 100 Million TL</th>
<th>1-3 Years (Medium Term)</th>
</tr>
</thead>
</table>

### S.5.2.2: Sectoral Crisis Fund

- Establishing a sectoral crisis fund in order to manage possible crises.
- Determining a crisis strategy for funding, especially in times of crisis.
- Using EU grants in the textile sector, producing projects in accordance with the legislation and purpose, and sharing the experience of the TR62 region with other regions.

| Micro Investment: 10 – 100 Million TL | 1-3 Years (Medium Term) |
### S.5.3: SUPPORTING FOREIGN TRADE ACTIVITIES

**S.5.3.1: New Market Supports**
- Preserving and improving the EU market, the largest market for exports in the textile sector, and developing financial support mechanisms to enhance export activities to markets such as the USA, Russia, Africa, South America, and Middle East countries.

| Nano Investment: 0 – 10 Million TL | 0-1 Years (Short Term) |

### STRATEJİ 6: LEGAL AND ADMINISTRATIVE REGULATIONS

**S.6.1. REGULATIONS**

**S.6.1.1: Compliance with Domestic Regulations**
- Intensifying inspections in the sector where informal employment is intense and making a comprehensive tax reform
- Compliance with regulations regarding environmental factors and human resources

| Micro Investment: 10 - 100 Million TL | 1-3 Years (Medium Term) |

**S.6.1.2: Compliance with Foreign Regulations**
- Compliance with the EU 2025 Green Deal
- Carbon Footprint Tracking
- Compliance with Climate Change Regulations
- Compliance with Recycling Regulations

| Micro Investment: 10 - 100 Million TL | 1-3 Years (Medium Term) |

### S.6.2: ISO STANDARTLARI

**S.6.2.1: Compliance with International Standards**
- Compliance with International Standards on Occupational Health and Safety-ISO 18001
- Compliance with International Standards on Quality Management-ISO 9001-2015

| Nano Investment: 0 – 10 Million TL | 0-1 Years (Short Term) |
9. Policy Recommendations

Considering the strategies and action plans defined for textile sector companies in the TR62 Region, it is recommended that the following policy recommendations be evaluated and implemented.

### CAPACITY BUILDING

<table>
<thead>
<tr>
<th>Policy Recommendation</th>
<th>Term</th>
</tr>
</thead>
<tbody>
<tr>
<td>The curricula of educational institutions should be more practical and reorganized according to the needs of the sector.</td>
<td>0-1 Years (Short Term)</td>
</tr>
<tr>
<td>With the opening of Vocational High Schools within the OIZs, the need for intermediate staff of the sector will be met, on the other hand, the requirements of the profession, corporate identities and individual responsibilities should be given to the students who are about to enter the business life during their education where their professional identities begin to form.</td>
<td>0-1 Years (Short Term)</td>
</tr>
<tr>
<td>Within the scope of reflecting the university-industry cooperation to the field, the scientific potential of universities should be transferred to the sector and transformed into economic value and technology transfer offices in universities should be expanded.</td>
<td>0-1 Years (Short Term)</td>
</tr>
<tr>
<td>Comprehensive training organizations should be held in the fields of Digitalization, Industry 4.0, IoT, E-Commerce, CRM, Foreign Trade, Resource Management, Market Research, Sales and Marketing, Digital Marketing, Foreign Language.</td>
<td>0-1 Years (Short Term)</td>
</tr>
<tr>
<td>Applications and textile technologies that provide global competitiveness should be researched, adapted and used, and the sectoral and inter-sectoral information exchange network and cooperation should be strengthened.</td>
<td>1-3 Years (Long Term)</td>
</tr>
<tr>
<td>SME support offices should be established to help SMEs in the issues that they will need and to organize advanced services capacity building activities.</td>
<td>1-3 Years (Long Term)</td>
</tr>
<tr>
<td>Capacity building programs on R&amp;D / P&amp;D and Innovation should be prepared for SMEs to produce value added products.</td>
<td>0-1 Years (Short Term)</td>
</tr>
<tr>
<td>Legal arrangements should be made to determine the standards and criteria for the next generation management styles on issues such as working from home, part-time work, and using online management alternatives that come to the fore with the Covid-19 pandemic.</td>
<td>0-1 Years (Short Term)</td>
</tr>
</tbody>
</table>

### INFRASTRUCTURE

<table>
<thead>
<tr>
<th>Policy Recommendation</th>
<th>Term</th>
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</thead>
<tbody>
<tr>
<td>The information technology applications in the sector should be increased and managed (E-commerce, CRM, etc.)</td>
<td>1-3 Years (Long Term)</td>
</tr>
<tr>
<td>The SMEs should be encouraged to produce commodities with high added value by disseminating the design center and model factory applications.</td>
<td>1-3 Years (Long Term)</td>
</tr>
<tr>
<td>Digitalization and Industry 4.0 should be integrated into the production systems of companies and their infrastructure should be created with respect to efficiency, production speed, production capacity, resource efficiency</td>
<td>1-3 Years (Long Term)</td>
</tr>
<tr>
<td>Companies should be encouraged in the production of natural and synthetic fibers, poly viscose fabric and yarn varieties for the production of high value-added products.</td>
<td>1-3 Years (Long Term)</td>
</tr>
<tr>
<td>Companies should comply with the EU 2025 Green Deal and focus on the circular economy.</td>
<td>1-3 Years (Long Term)</td>
</tr>
<tr>
<td>FINANCE</td>
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<td>---------------------------------</td>
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</tr>
<tr>
<td><strong>Policy Recommendation</strong></td>
<td><strong>Term</strong></td>
</tr>
<tr>
<td>Green SMEs should be supported in order to ensure the sustainability of the sector companies.</td>
<td>1-3 Years (Long Term)</td>
</tr>
<tr>
<td>In order to prevent informality of companies and employees in the sector, inspections should be increased and a comprehensive tax reform should be implemented.</td>
<td>0-1 Years (Short Term)</td>
</tr>
<tr>
<td>Financial support packages that protect employees, such as unemployment insurance, short-time work allowance, should be continued or expanded.</td>
<td>0-1 Years (Short Term)</td>
</tr>
<tr>
<td>Additional measures taken to reduce the rate of spread of the Covid-19 pandemic should be partially continued in the post-pandemic period and the additional cost burden of these measures should be supported by incentives.</td>
<td>0-1 Years (Short Term)</td>
</tr>
<tr>
<td>The EU market, which is the largest market for exports of the textile industry, should be maintained and improved, and financial support mechanisms should be developed to support export activities to markets such as the USA, Russia, Africa, South America and Middle East countries.</td>
<td>1-3 Years (Long Term)</td>
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</tbody>
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10. TR62 Region Textile Sector Analysis Summary

<table>
<thead>
<tr>
<th>TR62 REGION TEXTILE SECTOR ANALYSIS SUMMARY</th>
</tr>
</thead>
<tbody>
<tr>
<td>THE MOST IMPORTANT STRENGTHS OF TR62 REGION</td>
</tr>
<tr>
<td>• Developed artificial and synthetic fiber production capacity</td>
</tr>
<tr>
<td>• Developed poly viscose production capacity</td>
</tr>
<tr>
<td>• Contract manufacturing for global brands (ZARA, MANGO, H&amp;M, MARKS &amp; SPENCER)</td>
</tr>
<tr>
<td>• Syrian participation in the workforce</td>
</tr>
<tr>
<td>• Textile design center and model factory</td>
</tr>
<tr>
<td>• Being a port city</td>
</tr>
<tr>
<td>• Having a free zone in Mersin</td>
</tr>
<tr>
<td>MAIN STRATEGIES FOR INCREASING INTERNATIONAL COMPETITIVENESS IN TR62 REGION</td>
</tr>
<tr>
<td>• Investments in textile chemicals should be increased</td>
</tr>
<tr>
<td>• Yarn diversity should be increased with new investments</td>
</tr>
<tr>
<td>• Technical textile-oriented pilot studies should be carried out in the model factory.</td>
</tr>
<tr>
<td>ACTIONS RECOMMENDED FOR TR62 REGION</td>
</tr>
<tr>
<td>• Clustering efforts should be performed for companies producing artificial and synthetic fibers.</td>
</tr>
<tr>
<td>• Branding work on women's garment should be supported by institutions such as chambers of commerce and industry, Mediterranean exporters' associations, and ÇKA.</td>
</tr>
<tr>
<td>• Studies should be carried out on digital transformation in production and products in the textile design center.</td>
</tr>
</tbody>
</table>
11. Conclusion and Evaluation

The textile industry is one of the leading sectors that contribute significantly to the reduction of unemployment and the welfare of the society with the employment it creates. The sector has a very special place in the world with its designs and high technology that have the power to determine product quality and trends, and it is in the first place in our country in parameters such as its share in GDP and the use of domestic inputs, and it is the basis of our good position in global markets.

Total exports, which were 180.8 billion dollars in 2019, decreased by 6% in 2020 and became 169.5 billion dollars. In 2019, Turkey's carpet, garment and apparel, textile and raw materials export was 28 billion dollars and this constituted 16% of the total country's exports, while in 2020 the export in the same group decreased by 1 billion dollars to 27 billion dollars and this accounted for 18% of the total country exports.

Between the aforementioned dates, carpet export which was $ 2.53 billion, increased by 2.8% and became $ 2.60 billion while the garment and apparel export which was $ 17.69 billion, decreased by 3.1% and became $ 17.14 billion and textile and raw materials export which was $ 7.92 billion, decreased by 8% and became $ 7.28 billion.

Exports to the USA, where the most carpets are exported, increased by 40% from 665 million dollars in 2019 to 932 million dollars in 2020, exports to Germany, where most garment and apparel exports are made, increased by 2.3% from 3.07 billion dollars in 2019 to 3.14 billion dollars in 2020 and exports to Italy, where textile and raw materials are exported the most, decreased by 9.7% from 710 million dollars in 2019 to 642 million dollars in 2020.

Between 2019 and 2020, the total exports from Adana, located in TR62 Region, decreased by 3.6% from 1.91 billion dollars to 1.84 billion dollars, and the share of the textile sector in total exports increased by 10% from 470 million dollars to 519 million dollars. Between the same dates, the total exports from Mersin, also located in TR62 Region, increased by 13% from 1.79 billion dollars to 2.03 billion dollars, and the share of the textile sector in total exports increased by 1.8% from 54 million dollars to 55 million dollars which is very low.

In the 11 subgroups of the textile sector subject to the study, which are given in Table 3 according to the NACE codes (46.4.1 and 47.7.1 excluded) the total number of manufacturer companies registered to TOBB from Adana is 302 while the total number of manufacturer companies from Mersin is 32. In these 11 subgroups, the total number of employees is 33,730 in Adana and 1,274 in Mersin.

While the textile sector in TR62 region mainly focused on textile and garment in Adana, it focused on women's outerwear in Mersin and it is seen that the region provides a significant amount of foreign trade surplus in textile exports. The Covid-19 pandemic has caused radical changes in the purchasing behavior of consumers. Global industry brands, on the other hand, are reviewing their supply chains and shifting from the lowest cost approach to a safer and more robust supply chain approach. As a result of the re-evaluation caused by the Covid-19 pandemic, the expectation has arisen that the textile production dominated by the Far Eastern countries will shift to Turkey. If this expectation comes true, the sector must be ready with all its stakeholders and infrastructure.

As a result of all these evaluations, the instructions on how to react to Covid-19 have been taken into consideration, and short, medium and long term strategies have been developed to provide solutions to problems within the framework of the concept of sustainability.

These sectoral strategies, which were evaluated in the context of sustainability, were classified as Capacity Building, Supporting R&D / P&D and Innovation Oriented Business Models, Supporting Digitalization Infrastructure, Business Development, Establishing Financial Support Mechanisms and Legal and Administrative Regulations.

While creating these strategies, the data of companies participating in the survey from TR62 Region and other regions of Turkey, the focus group meeting attended by sector representatives and academicians, the working group meetings attended by development agency experts and the
data of various research companies were used as sources. In the strategies, besides the existing problems of the sector, additional problems brought by the Covid-19 pandemic and their solutions and predictions for taking advantage of Covid-19 pandemic were shared. One of the most important problems of the sector is the shortage of trained personnel and low labor productivity. In this context, it has been suggested to organize the curriculum of educational institutions according to the needs of the sector, to establish Vocational High Schools in OIZs, to organize vocational applied training courses (yarn, fiber, fabric, poly-viscose etc.) in order to improve the vocational education infrastructure.

Within the scope of improving the capacities of companies, the following have been proposed: establishing clusters and applying for P&D support, ensuring cooperation with the “Cluster Center of Excellence” in the EU and supporting the know-how of Technical Textile, which has a good infrastructure in TR62 Region by means of clustering.

In order to realize university-industry cooperation in the field, programs such as Technology Working Days should be developed with the participation of all sector stakeholders (academicians, representatives of the sector umbrella organizations and sector entrepreneurs), free training programs should be organized, laboratories should be offered to the services of sector companies and Monthly Working Group meetings should be held with the participation of academicians from Textile, Chemistry and Polymer Materials Engineering Departments of Çukurova and Mersin Universities and sector entrepreneurs with regard to the structure and use of composite materials.

Within the scope of creating business models focused on R&D / P&D and innovation, preparing capacity assessment programs for companies and giving priority to R&D activities of companies without infrastructure, the laboratories in the Design Center and Model Factories and Çukurova and Mersin Universities should be used by all sector companies.

A substantial part of the exports made from the textile sector is returning abroad for the import of textile machinery. It has been proposed to establish an Innovation / Design Center for the Textile Industry in the region in order to reduce foreign dependency in the production of textile machinery.

Use of energy-saving and environmentally friendly technologies in textile finishing in order to comply with the EU 2025 Green Deal and supporting projects that will adapt to climate change are of great importance for the EU, which is the largest market for the sector. In this context, it is recommended that the companies in the region use the Energy Efficiency Center within NGOs. It is recommended to provide the necessary support to expand these centers in other regions.

The digital transformation of the sector is evaluated under two headings: digital transformation in production and products. For digital transformation on the production side, industry companies need to integrate Industry 4.0 into their existing systems from the beginning to the end in terms of productivity, production speed and capacity. Digital transformation in products should be evaluated in a wide range from the health sector to the defense industry, from the transportation sector to the energy sector. Using of Carbon Composite in the construction sector, reinforcing buildings against earthquakes, producing bullet-proof clothing in the defense industry or clothing that record information such as heartbeat and pulse and communicate with the health institutions in case of emergency and similar digital transformations should be supported. In this context, it has been proposed to increase the number of existing Design Centers and Model Factories in the TR62 region.

Training and consultancy services on Industry 4.0, RFID, IoT, 3D Printer, CRM should be provided to industry companies within the scope of digital transformation for the establishment of flexible supply chain management, which is one of the important areas that the Covid-19 pandemic has accelerated, and its development for the next possible crises. Giving this training to the personnel of the information technology department who should be employed in the companies and performing the digital transformation together with the personnel of this department will speed up the process and increase the competence of the personnel.

In order for companies to have a global vision, using three-dimensional printers in designs with different processing models that can be an alternative to surfaces created by weaving or knitting will allow them to produce high value-added products.
Sales and marketing methods have also changed with the changing consumer profile due to Covid-19. In this context, when determining new methods and programs for market diversification and branding, companies should set up their E-Commerce infrastructure and have a digital marketing specialist in their sales and marketing department.

The development of innovation-oriented thinking practice and a culture of cooperation in company managements will make it possible to establish R&D / P&D innovation-oriented business models in the companies, while contributing to their competitive structure. It is necessary to support the production of value-added fibers and textile chemicals, as well as increasing the variety of yarns, while ensuring that R&D and training investments are made at the highest level for multi-functional, smart and high value-added production. In this context, intensifying the work on technical textile and composite material production in TR62 region, where the infrastructure is considered to be ready, will provide companies with a competitive advantage.

Ensuring cooperation between companies operating in different sectors and making production with less resource use will cause less environmental pollution, while this symbiotic relationship will allow companies to reduce their production costs and become more competitive. R&D / P&D and innovation-oriented productions should be supported in order to develop new cost-reducing techniques and to use new production technologies. The supports of TÜBİTAK should be used in the production of R&D-oriented raw materials such as textile chemicals, fiber production and yarn varieties.

In order to create more value with less inputs within the scope of Green SMEs, resource efficiency investments (raw materials, energy, water, etc.) and environmentally friendly technologies that save energy in textile finishing should be supported. A sectoral crisis fund should be established in order to manage crises such as the Covid-19 pandemic. In addition, projects in accordance with the legislation and the purpose should be produced so that the textile sector can benefit from EU grants and the experience of TR62 region on this issue should be shared with other regions. Financial support mechanisms should be developed in order to protect and improve the EU market, which is the largest market for exports in the textile industry, and to support export activities towards markets such as the USA, Russia, Africa, South America and the Middle East countries.

Within the scope of compliance with international regulations, adaptation to the EU 2025 Green Deal should be ensured and carbon footprint should be followed. Compliance with climate change regulations will provide companies with a competitive advantage in international markets.

It is recommended that companies in the sector have ISO 18001 certificate and ISO 9001-2015 certificate for quality management by taking occupational health and safety measures against fire, noise, dust, chemical risks and hazards that may arise from equipment.
Textile Sector Analysis Report and Guidelines
TR62 Region (Adana, Mersin)

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# ANNEX_1 TR62 Region Focus Group Participant List

<table>
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