



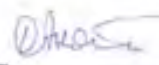
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PROGRAMME QUARTERLY PROGRESS REPORT

Period: Quarter-3 (Jul-Sep) 2017

Project Name	Support to Building Inclusive Institutions of Parliament in Somalia (PSP) (UNDP SOM10 Project ID 00094911)
Gateway ID	00096825 (MPTF Project ID)
Start date	March 2013
Planned end date	31 December 2017
Focal Person	Name: Nahid Hussein
	Email: nahid.hussein@undp.org
	(Tel): 252 (0)612863045
Participating UN entities	UNSOM (PAMG)
PSG	PSG: 1: Inclusive politics: Achieve a stable and peaceful Somalia through inclusive political processes
Priority	Priority 1: Advance inclusive political dialogue to clarify and settle relations between the federal government and existing and emerging administrations and initiate processes of social reconciliation to restore between communities.
Milestone	
Location	Federal; Somaliland; Puntland, Galmudug, Jubaland, Southwest, and Hirshabelle
Gender Marker	2

Total Budget as per ProDoc	USD 18,088,223
MPTF resources:	USD 4,427,882
Non-MPTF resources:	PBF: Zero
	UNDP Trac: USD 3,918,619
	Other: 8,290,236

PUNO	Report approved by:	Position/Title	Signature
UNDP	David Akopyan	Deputy Country Director – Programme	 <small>Digitally signed by David Akopyan DN: cn=David Akopyan, o=UNDP Somalia, ou=Programme, email=David.Akopyan@undp.org, c=US Date: 2017.09.28 13:58:48 +0000</small>

Total MPTF Funds Received			Total non-MPTF Funds Received	
PUNO	Current quarter	Cumulative	Current quarter	Cumulative
UNDP	881,892	4,427,882	-	12,208,855



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JP Expenditure of MPTF Funds ¹			JP Expenditure of non-MPTF Funds	
PUNO	Current quarter	Cumulative	Current quarter	Cumulative
UNDP	945,810	3,693,345	182,037	11,656,203

QUARTER HIGHLIGHTS

1. Seven (7) bills approved by both National Federal Parliament and Puntland House of Representatives.
2. Secretariat building for Southwest State Assembly completed and handed over to Parliament on 15 August 2017.
3. Leadership skills of Somali MPs enhanced to transform Somali organizations and institutions for promotion of gender responsive legal and policy reforms.
4. Enhanced capacity of Parliaments in Somalia by providing technical advisory services to NFP and regional parliaments.
5. Construction of Security Screening Room for NFP (Upper House) in Mogadishu assisted office of the Upper House on security management.
6. Micro Capacity Assessments of all parliaments in Somalia were completed which will help UNDP to develop a capacity building plan for strengthening the national systems.
7. Third Party Monitoring (TPM) exercise conducted for project support to National Federal Parliament (NFP), House of Representative (HoR) South West, HoR Jubaland, HoR and HoE Somaliland to verify the activities and impact of UNDP support.
8. Construction completed of Secretariat Office of HoR Galmudug enabled the secretariat to function better.
9. Joint consultative meeting conducted for the National Federal Parliament and State Assemblies of Galmudug, Hirshabelle, Jubaland, Puntland and South West in Mogadishu on 19-20 August 2017. A major achievement of this consultation was an agreement on mechanisms for coordination and collaboration among the legislative bodies through signing of MoU and establishment of Speaker’s Forum.
10. Project board meetings were held for the Parliament Support Project, in July and August 2017 to discuss the progress of project. The project document & AWP were extended until 31 Dec 2017.

SITUATION UPDATE

Project board meetings (PBMs) were held for the Parliament Support Project, in July and August 2017. The objectives of these meetings were to discuss progress, achievements, lesson learned, challenges and funding of the project supporting all the parliaments in Somalia. The Project board approved the extension of the project and work plan until 31 Dec 2017, with a funding gap of \$1.4m. The project board discussed the importance for continuity of the essential support needed for the parliaments and state assemblies. During the PBM, it was agreed that NFP will establish a coordination mechanism for all partners, including UNDP, AWEPA and SSG, to avoid any overlap of support to parliaments under donor funding. During the project board meeting, all the regional parliaments presented their strategic plans and endorsed the UNDP Parliamentary Support project document for next phase (2018-2021) as this planned support is fully aligned with the strategic plans of National Federal Parliament and Regional State Assemblies (SWSA, JSA, GSA, PL HoR) in Somalia and its needs. Donors voiced their commitment for continuity of their support for legislative institutions and suggested for submission of the new project document to the SDRF steering committee and PWG1 for approval and discussion.

¹ **Uncertified expenditures.** Certified annual expenditures can be found in the Annual Financial Report of MPTF Office (<http://mptf.undp.org/factsheet/fund/45000>)



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QUARTERLY PROGRESS REPORT RESULTS MATRIX

OUTCOME STATEMENT

OUTCOME 1: NFP AND PARLIAMENTS OF SOMALILAND AND PUNTLAND CAPACITATED TO OPERATE AS INCLUSIVE, TRANSPARENT AND EFFECTIVE LAW-MAKING, OVERSIGHT AND REPRESENTATIVE BODIES CONTRIBUTING TO NATIONAL PEACEBUILDING AND NATION-BUILDING GOALS OUTCOME INDICATORS

Outcome Indicator 1.1:

Parliament passes legislation, which contributes to peace-building and state-building agenda.

Outcome Indicator 1.2:

Functional committees in Parliament with capacitated MPs engaging with public and civil society on priority policy and legislation development

Outcome Indicator 1.3:

Parliament inclusively, transparently and peacefully produces core legislation for the New Deal/Vision 2016 process

SUB-OUTCOME 1 STATEMENT

Output 1.: NFP, Somaliland and Puntland supported to enact quality legislation and to maintain effective oversight of the Executive

INDICATOR	TARGET	PROGRESS ON OUTPUT INDICATOR ²	
		THIS QUARTER	CUMULATIVE
Set of committees established by Parliament with defined functions and meeting regularly	Work plan of GA developed and submitted to Parliament Leadership by end of 1st semester	0	0
	HSSA committees established with clear functions.	0	1 ³
	Committee system has been set up and MPs have been assigned to committees	0	2 ⁴
Committees able to provide effective oversight of laws and policy	Committees supported to provide oversight of laws and policy.	0	0
Parliament effectively engaged in	At least 1 oversight missions	0	0

² Fill in only the numbers or yes/no; no explanations to be given here.

³ Hirshabelle State Assembly established with clear functions.

⁴ Hirshabelle and South West State Assemblies committees established to effectively perform their functions and enhance the work of their assemblies.



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budget cycle, incl. undertaking oversight of key ministries expenditures	conducted.		
# of bills passed with UNDP-supported technical assistance, disaggregated by type of bill	3 bills with UNDP supported assistance passed	0	0
# of MPs trained, disaggregated by gender (output)	MPs trained	32 (M: 14 W:18) ⁵	414 (M: 360; W: 54)
% of parliamentary committees which meet at least quarterly, disaggregated by type	75% of parliamentary committees regularly meeting	0	50% ⁶
UNDP ONLY: Training report, Draft legislation, Work plan for GSA and Strategic plan for JSA, Project staff monitoring BTORs, monthly newsletters.			
Output 2: NFP and Parliaments of Somaliland and Puntland established as an effective institution, with a functioning administration and infrastructure and leadership supported to discharge their constitutional mandates to fairly, inclusively and transparently manage the business of Parliament and lead the Parliamentary Administration.			
# of members of Parliamentary leadership supported to manage the business of the Chamber	2 members of Parliamentary leadership supported to develop agendas, order of business, etc.	1 ⁷	3
	Table of legislative agenda of the session developed and approved by Parliament Leadership.	0	0
	# of staff recruited	0	11 ⁸
Staff capacity increased to provide support services to Office of the Speaker & MPs:	Training provided to 20 members of staff of Office of the Speaker, and Administration, Finance and IT departments;	3 (M: 2: W:1)	11 ⁹ (M: 8: W:3)
	At least 2 Trainings provided to	0	0

⁵ Transformative Leadership for Results” training held for Somalia MPs and Senators from both Federal and State parliaments.

⁶ Committees of the House of the People, Committees of the Upper House, Committees of South West State Assemblies.

⁷ Legal advisor who provides a legal advice to the Puntland Parliament MPs including supporting Parliament committees

⁸ 3 Communication, Media and Reporting Staff for NFP and 8 Parliamentary Staff for Galmudug State Assembly

⁹ Entirely the number of trained MPs and Staff are 450 which 8 of them are Parliamentary Staff (SWSA 2 (M: 2 W: 0) and JSA, 6 (M: 4 W: 2) working in the Office of the Speakers and other departments of the Assemblies.



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	staff of departments on finance, admin, procurement and/or new software;		
	At least one training provided for parliament staff on Hansard and Guideline developed;	0	0
Pre/Post assessment by contracted company indicates improvements against HACT criteria	100% of recommendations re high/significant risks implemented	0	0
# of policies, procedures and manuals developed, translated and adopted	10% of policies adopted	0	6 ¹⁰
# of staff members trained	Training provided to 10 staff on setting up a library, rules on public access, checking out books.	0	0
% of activities on the Strategic Plan implemented	10% of activities implemented	0	0
	Parliamentary financial management systems in place and working effectively	0	1 ¹¹
	Infrastructure support provided	1	4 ¹²
UNDP ONLY: Project staff monitoring BTORs, monthly newsletters, draft survey, training attendance lists, pictures of constructed building for secretariat, policies, training materials			
Output 3: MPs throughout the country are empowered to represent and remain accountable to the people and to provide leadership in a way that promotes national unity, including young people and women, participative & representative democracy and more effective contribution to political decision-making			
Improved understanding of key Public target groups of the role of Parliament and MPs	Communications and Outreach Plan developed for NFP to raise awareness with public with guidelines for Women caucus activities and gender related activities (guidelines for gender sensitive legislation, Messaging, etc.)	0	1

¹⁰ Development of Strategic Plans (Hirshabelle State Assembly and Jubaland State Assembly), Development of Rules of Procedure (RoP) for Hirshabelle State Assembly, Translated Legislative Drafting Guidelines for PL HoR, Development of Standing Orders for South West State Assembly and Development of Communication Strategy for JSA.

¹¹ South West State Assembly developed its Financial and Accounting system which provides guidance and instructions to the Assembly in the management of its financial affairs.

¹² Construction of 2 Secretariat Building for SWSA and GSA and Refurbishment of parliamentary plenary hall for PL HoR and Upper House (Security screening room)



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	At least 3 activities from communication strategy implemented	0	0
	At least one training conducted for female MPs on the role of women in the parliament.	1	2 ¹³
Parliaments supported to develop and implement communication and outreach strategies with a particular focus on youth, women and marginalized groups.	At least one targeted outreach campaign for women or youth groups organized	0	0
	Outreach and civil education materials on the role of Parliament and the MP developed.	0	0
	Outreach strategies developed for HSSA to raise awareness with public	0	0
# of parliamentary – civil society interactions	Interactions between parliaments and civil society improved by developing more programmes	0	0
Sources of evidence for the above results are project staff monitoring, Back to office Reports from the filed missions, training reports and feedback received, consultants activity reports, Third party monitoring, Spot checks and capacity assessment reports.			

NARRATIVE

OUTPUT 1 (Strategic Plan Objectives): NFP and Parliaments of Somaliland and Puntland supported to enact quality legislation and to maintain effective oversight over the other branches of government according to the interests of all people and in support of peace-building and nation building.

Legislative Progress of NFP and PL HoR: The two Houses of National Federal Parliament unanimously passed a draft bill of National Telecommunication, which aims to establish the legal, regulatory and institutional frameworks for the country’s telecoms sector. It has been approved by the House of People (HoP) on 09 August 2017 and the Upper House (UH) on 22 August 2017. The approved bill is aimed to establish a national telecommunications agency; to simplify and unify telecommunication services in Somalia; to develop modern telecommunication and internet services; to create an open and regulated market for telecommunication services; and to encourage investment into the sector. The legislative history of this bill goes back to the 9th parliament when it was first presented to the parliament on 15 June 2014 by the Ministry of Information, Postal and Telecommunication. After two readings on 15 Dec 2015 and 20 Aug 2015, the bill has been returned to the Government for consultation of the stakeholders on 20 August 2015.

The new draft national telecommunication bill outlines the national agency for telecommunication which will work

¹³ Transformative Leadership for Results” training held for Somalia MPs and Senators from both Federal and State parliaments including 18 women MPs.



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as an independent agency and network of telecommunications service provider. The bill seeks to streamline the country's telecommunications sector and tackle the growing prevalence of cyber-crimes in the country. Other draft bills tabled to the House of the People (HoP) include Anti-Corruption Bill; Media Bill; Water Bill; Public Financial Management Bill; Counter Terrorism Bill; Counter Terrorism Bill; Weapons Control Bill; Education Bill; National Statistics Bureau Bill; Closing of Government Accounts of 2015 and Government Budget of 2017. Similarly, Puntland House of Representatives approved six (6) bills in September 2017, specifically, the Protection and Management of Environment; Health care Professional Bill; Refugee Bill; Establishment of Diaspora Agency; Farmland administration and Management and Amendment of Puntland Political Parties Legislation.

Technical Advisory Support: With continued technical advisory support, Puntland House of Representatives (PL HoR) improved its legislative function and oversight role. Puntland Parliament has been using the services of a national legal advisor who is tasked to provide a legal advice to the MPs, including supporting Parliament committees to analyze and drafting technically proficient and quality legislation. Six bills were reviewed and improved as result of the support provided by the legal advisor. This contributes to the long-term goal of developing the parliament as an institution capable of fulfilling its mandate, including overseeing the implementation of the NDP and the SDGs.

OUTPUT 2 (Strategic Plan Objectives): NFP and Parliaments of Somaliland and Puntland established as an effective institution, with a functioning administration and infrastructure and leadership supported to discharge their constitutional mandates to fairly, inclusively and transparently manage the business of Parliament and lead the Parliamentary Administration.

Handover ceremony of secretariat building for Southwest State Assembly: Construction of the secretariat building was completed and handed over to HoR South West leadership on 15 August 2017. This will enable South West State Assembly to effectively discharge its functions in relation to law making, oversight and representation. In addition, South West State Assembly has established its committees and is in the process of creating its organizational structures and support services units. It is anticipated that the work of South West State Assembly will improve its internal regulatory framework and establish secretariat staff to work with the assembly.

Regular Operational Support to all Parliaments in Somalia: The project continued to provide regular operations support to all the parliaments mainly through the provision of internet connectivity to ensure the proper communication and functioning of the parliaments and state assemblies.

Micro Capacity Assessments: In line with UNDP regulations [as laid out in the Harmonized Approach to Cash Transfer (HACT) Framework], UNDP engaged a specialized audit company, Baker Tilly and Merali's (BTM) to conduct micro capacity assessments of national counterparts. This exercise was successfully completed for all the parliaments (NFP-HoP, SL and PL HoR, SWSA, JSA, HSSA) in Somalia. The National Federal Parliament (Upper House) and Galmudug House of Representatives requested and are scheduled to be assessed in 2018. This assessment exercise assessed the capacity of the functional systems of all the parliaments and state assemblies, particularly in financial management (accounting, procurement, reporting, internal controls, etc.), to determine the overall level of risk. The risk assessment and rating provided recommendations which will be considered by UNDP to develop the capacity building plans for these institutions and to determine the level of support for these national partners for their direct implementation of activities and cash transfer. In addition, the results of the assessments will be used as a baseline for targeted capacity building support to enhance the overall administrative capacity of the parliaments.

Third Party Monitoring (TPM) Exercises: Four verification exercises were conducted by IDC, Forcier Consulting,



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a third-party monitoring company, engaged by UNDP to independently assess the support provided under the project to the NFP, HoR and HoE in Somaliland, HoR South West and HoR Jubaland. The results of the monitoring exercise indicated significant functional improvements achieved through the project support to these parliaments. The verification also confirmed that the project supported consultants delivered their expected outputs and that their work was of high quality and highly appreciated by the Speaker of the National Federal Parliament. TPM also found that the ICT equipment and two generators provided by the project has assisted NFP to better function. The verification feedback highlighted that the website developed for HoR Jubaland was completed successfully and the MPs have been able to use it and have used it to publicly published articles. The TPM exercise also confirmed that the construction of the secretariat building for South West State Assembly was completed to a high standard and has benefited the Parliament staff and improved productivity. ICT equipment and furniture were delivered and have also contributed to the efficiency of parliamentarians' work.

Consultative meeting for NFP and Regional Parliaments: As part of UNDP's support to strengthen the legislative sector of the Somali Federal Government, the parliamentary support project conducted a 2-day joint consultative meeting on 19-20 August 2017, that brought together the National Federal Parliament and State Assemblies of Galmudug, Hirshabelle, Jubaland, Puntland and South West. The main objective of the consultation was to discuss federalism, bicameralism and the support needed to strengthen the coordination and cooperation between Somali legislative institutions. The meeting was attended by Speakers of Federal Parliament and State Assemblies including Secretary Generals, Directors and UNDP Parliament Project staff. During the meeting, it was highlighted that States now exist as political entities and that there is also a need to establish legal entities. Legislation on the process of State Formation was suggested to be tabled before the end of 2017 at Federal Parliament in consultation with State Assemblies and then to proceed with the legalization for the existing Member States of the Somali Federal Government. Some of the agreed action points from the consultative meeting include the following:

- Establishment of Speaker's forum to meet at least twice every year.
- Sharing of information and planning of the legislative programme for the years ahead will be a standard agenda of the Speakers forum.
- Institutionalization of the coordination and collaboration among the legislative bodies has been agreed through signing of memorandum of understanding and establishment of Speaker's Forum.
- Speakers of all the parliaments agreed to regularly evaluate the progress of the implementation of signed Memorandum of Understanding.
- Cooperation between Federal Parliament and State Assemblies to promote federalism.
- Need for timely finalization of the constitutional review process at the earliest
- Coordination among committees of federal and state legislative bodies.
- The importance of widening consultations in the enactment of legislations at federal level was emphasized.
- Establishment of a coordination office at the House of the People will assist in sharing legislations under consideration with State Assemblies so that they can be consulted before the laws are passed.
- Exchange visits between parliaments for knowledge, experience and information sharing and the building of capacity in all legislative bodies.
- Strengthening working relationship among UNDP, federal parliament and state assemblies.
- Enactment of legislation necessary to implement the Constitution and promote federalism.
- Sharing of knowledge, information and the building of capacity in all legislative bodies and the Speakers through the forum to collectively focus on the strategic priorities i.e. finalization of the review of the Federal constitution and urgent legislation such as state formation, citizenship and elections etc.



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Construction of Secretariat Office for GSA: Construction of the secretariat building for Galmudug State Assembly (GSA) was completed. This will enable GSA to effectively discharge its functions in relation to law making, oversight and representation.

Construction of Security Screening Room for NFP (Upper House): Support was provided to the NFP- Upper House through the construction of a security screening room which was equipped with 2 walk-through metal detectors and other security measures to improve the security of the office of Upper House. The completion of the security upgrade enabled the Members of Parliament and the parliamentary staff to work in a safer environment.

OUTPUT 3 (Strategic Plan Objectives): *MPs throughout the country are empowered to represent and remain accountable to the people and to provide leadership in a way that promotes national unity, including young people and women, participative & representative democracy and more effective contribution to political decision-making*

Leadership Training on Gender Equality: Somalia MPs and Senators **35 (M: 16 W:19)** from both Federal and State parliaments attended a first of its kind, five days “Transformative Leadership for Results” training in Entebbe, Uganda, with the aim to enhance their leadership skills to transform Somali organizations and institutions, and to promote gender responsive legal and policy reforms. The five-day training held between 18-22 October 2017, focused on increasing the ability of MPs and Senators to promote gender responsive reforms and looked at how to strategically address the underlying social causes of gender inequality and identify sustainable “breakthrough initiatives” that can lead to change in the area. During the training, it was agreed that MPs will go back to their respective parliaments for revision of policies and legislation to improve the lives of women and girls in Somalia.

Other Key Achievements

Challenges (incl: Delays or Deviations) and Lessons Learnt:

- Funding gap of \$1.4m until 31 Dec 2017.
- Insufficient financial resources to implement all the project board approved activities of AWP Jan-Dec 2017.
- Security remains a challenge both to UNDP and all parliaments. The outstanding mitigation measures highlighted are the construction of the upgrade of the security for the parliaments and assemblies such as construction of security screening room, watch towers and provision of security related equipment.

Peacebuilding impact

N/A

Catalytic effects

N/A

Gender

During this quarter, a total of **35 (M: 16 W:19)** MPs and Parliamentary staff from both Federal and State parliaments have attended a first of its kind, five days “Transformative Leadership for Results” training in Entebbe, Uganda with the aim of enhancing their leadership skills to transform Somali organizations and institutions, and to promote gender responsive legal and policy reforms. The event was facilitated by the United Nations Development Programme’s (UNDP) Gender Equality and Women’s Empowerment (GEWE) and Parliamentary Support Projects. The training



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<p>increased the ability of MPs and Senators to promote gender responsive reforms and looked at how to strategically address the underlying social causes of gender inequality and identify sustainable “breakthrough initiatives” that can lead to change in the area.</p>		
Proportion of gender specific outputs in Joint Programme ¹⁴	Total no. of Joint Programme Outputs	Total no. of gender specific Outputs
	3	2
Proportion of Joint Programme staff with responsibility for gender issues ¹⁵	Total no. of Staff	Total no. of staff with responsibility for gender issues
	4	1
<p>Human Rights The project is promoting the inclusion of marginalized and minority groups on the nation-building dialogue, particularly in what concerns the legislative and representation mandates, to ensure that their rights and interests are reflected in the policies and programmes of the executive, as well as legislative process of parliaments. The project is making efforts to strengthen the promotion of women’s rights as an overarching theme and improving social cohesion and ensure conflict sensitivity, peace and state building.</p>		
<p>Has the Joint Programme included a protection risk assessment in its context analysis, including on gender issues, and taken measures to mitigate these risks to ensure they are not exacerbated or new risks created?</p>		<p align="center">Result (Yes/No) Yes</p>
<p>No. of Joint Programme outputs specifically designed to address specific protection concerns.</p>		<p align="center">Result (No.) The project is not specifically designed to address specific protection concerns. But indirectly contributes to the promotion of human rights at outcome level.</p>
<p>No. of Joint Programme outputs designed to build capacity of duty bearers to fulfil their human rights obligations towards rights holders.</p>		<p align="center">Result (No.) 1, specifically output 2 is designed to build the capacity of the duty bearers to fulfil their human rights obligations towards right holders. The project is providing capacity development activities to all duty bearers as they are the core of the project</p>

¹⁴ Gender Specific Outputs are those that are specifically designed to directly and explicitly contribute to the promotion of Gender Equality and Women’s Empowerment.

¹⁵ Staff members are those contracted to undertaken work for the Joint Programme including full time staff, consultants, advisors, interns, etc. Staff members with responsibility for gender issues are those who have gender related activities included in their Terms of Reference.



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	activities and goals.
Other	
Does the Joint Programmes have a national cost-sharing component (i.e. funds and/or other resources provided by the FGS and/or FMS (including in-kind contributions)? (if 'Yes', describe below).	Results (Yes/No) No
Have FMS(s) been engaged in one or more of the following: design, planning, implementation, coordination and/or monitoring of the Joint Programme.	Results (Yes/No) Yes
Describe nature of cost sharing: N/A	
Support to Drought Response Two (2) Parliamentary committees of Somaliland House of Elders (Guurti) and House of Representatives 16 MPs and 2 staff from the secretariat visited Awdal and Togdheer Regions of Somaliland. The aim of the mission was to provide oversight on the drought emergency response and distribution of aid in the regions. The committees also assessed the current response and recovery situation in the regions and the ongoing efforts to halt the outbreak of diarrhea. The committee met with the communities greatly affected by the drought in urban and rural areas. They also visited the regional governor, regional directors, officials from the Drought Response Committee and the health officials of the region. The committees are expected to present their findings during the coming session of the House of Elders (Guurti) and House of Representatives. Among their findings are: Kiridh District, hosted 521 displaced families with limited water access; Wadaamo Goo District, was hosted 1400 displaced families, no health post; Ainabo District, hosted 2,030 displaced families, shortage in water and nutrition and Oog District 1,050 IDP Families with limited access to water.	
Communications & Visibility In accordance with donor guidelines, the project developed a communications and visibility plan for information sharing and visibility of project activities. As a result, significant improvements have been made in terms of sharing information with beneficiaries, donors and other stakeholders. For example, articles covering project activities by have been regularly provided in the monthly newsletter, the UNDP website and social media platforms, such as Facebook and Twitter. UNDP staff ensure regular interaction with national counterparts in addition to the deployment of national staff within the premises of the Parliaments and regional assemblies	
Looking ahead Despite the insufficient financial resources to implement all the approved activities of AWP Jan- Dec 2017. The project will continue to implement prioritized activities by adopting economy measures. A coordination mechanism of all partners (UNDP, AWEPA and SSG) will be developed by NFP to avoid overlap of support to parliaments and assemblies with donor funding. The Parliamentary Support Project will come to an end on 31 December 2017. In consultation with all stakeholders including the NFP (House of People and Upper House) and regional Parliaments, a four-year project document (2018-2021) has been developed for continuity of support to legislative institutions in Somalia. The Project document was endorsed by all parliaments and assemblies during the project board meeting and it is aligned with the strategic plans of all parliaments and regional assemblies. This project document will be submitted to SDRF Steering Committee and PWG 1 for approval. A Project Board Meeting is planned to take place next quarter to discuss the progress made, challenges and for approval of the Parliamentary Support project for continuation of support to legislative institutions in Somalia during 2018-2021.	



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ANNEX 1. RISK MANAGEMENT

Type of Risk ¹⁶	Description of Risk	Mitigating Measures
Environmental Security	Outbreak of violence or serious deterioration of the security environment in Somalia.	Programme team (in close cooperation with UN MISSION and UNCT) adjusts programme activities to changes in the security situation. The project uses a regionally balanced strategy, which focuses on more equal support to all three legislatures (Federal, Puntland and Somaliland). To implement programme activities if disrupted or if there is possible destruction of security in the project sites. Hence, the project uses approach to provide identical support to project counterparts.
Environmental Security	Terrorist activities force UN / UNDP to significantly reduce its activities.	UNDP has reduced movement of staff between MIA and UNCC, and reallocated Programme and Operation staff to MIA. As a result of this operational challenge, project has sought alternative venues to conduct the trainings. Mitigation measures have been taken by UN in Mogadishu and Garowe, such as flexible work arrangements for national staff.
Operational Organizational	Significant shortfall in resource mobilization from bilateral partners	There is funding gap implementation of project activities for 2017. The project continues its resource mobilization efforts to decrease this gap. There is board meeting scheduled to happen on 3 rd April 2017 by the project with counterparts to strengthening of relationships. It was approved a six -month extension for the Project to support the incoming parliament to familiarize themselves with good parliamentary practices and procedures at the beginning of their legislative term.

¹⁶ Environmental; Financial; Operational; Organizational; Political; Regulatory; Security; Strategic; Other.



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Operational Organizational	Insufficient involvement of key stakeholders in defining and steering programme implementation	Open, consultative programme planning and development approach; close coordination with key counterparts in each region including project board meetings and endorsements of AWP by parliamentary counterparts; inclusion of senior stakeholder representatives on Programme Board. Risk Mitigation plans for implementation of LoAs developed and agreed with counterparts.
Environmental Political	Serious deterioration in relations between UNDP Somalia and the NFP or Government	Maintenance of respectful, collaborative approach and transparency.
Security Organizational	National partners are targeted because of collaboration with UN generally or UNDP specifically	Reduce exposure through low-profile approach in sensitive areas.
Operational Organizational	Low absorption capacity among counter-parts – slower process of capacity building than expected aligned with ongoing high expectations	Regular revisions of implementation progress and aligning expected timing to current conditions of staff and infrastructure within each institution. Conduct assessment of parliaments’ administrative capacity; include capacity development and risk mitigation measures.
Environmental Political	Political conflicts between key state institutions or within Parliament hamper its ability to function as a legislative body	UNSOM / international community to conduct conflict mediation.
Environmental Political	Predominantly male members of parliament fail to adopt gender-sensitive legislation	Project includes activities such as workshops to familiarize MPs to gender-sensitive legislation and gender-sensitive budgeting aimed at increasing their knowledge toward concept of gender sensitive and importance of analyzing the impact of the national budget on women. Project also promotes activities to increase number of female MPs and empowerment of current female MPs.
Environmental Political	Gender activities are sometimes seen as being imposed by UNDP on parliaments.	The project works closely with MPs, both males and females, who are gender-sensitive and will champion gender-related activities within the parliaments. More specifically, the project enhances the skills of Somali Women Members of Parliament to effectively execute their core functions and responsibilities as Members of Parliament and how



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		to lobby and advocate for women rights in parliament.
Environmental Organizational	Trained parliamentary staff leave institution for better paid positions	Apart from staff training, the project focuses on institution building including organizational reform, preparation of guidelines and SoPs, which shall make the parliaments resilient to staff turn-over.
Political	Postponement of parliamentary elections in Somaliland may lead to lower levels of accountability and higher levels of mistrust in the public perception of MPs.	Through regional / constituency offices and other activities, the Project attempts to strengthen the linkages between citizens and Parliament to make the institution more accountable to citizens' demands.
Social and Environmental risks	Duty-bearers do not have the capacity to meet their obligations in the Project	The project is providing capacity development activities to all duty bearers, as they are the core of the project activities and goals. These initiatives are contributing to the project's goal to enhance operational and technical capacity of the duty bearers.
	Rights-holders do not have the capacity to claim their rights	The project includes capacity-building activities in promoting the right holders to have the skills and knowledge to advocate for their rights and carry out awareness campaigns, MPs outreach to their constituents' support and claim their rights.
	The proposed Project would have adverse impacts on gender equality and/or the situation of women and girls	Project ensures that gender is mainstreamed across all of its activities. Special considerations are given to female MPs. UNDP is supporting and facilitating the establishment of gender focal points in the NFP and other regional parliaments, in addition to the establishment of a coordination mechanism between these gender focal points, on a no-cost basis.



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ANNEX 2. MONITORING AND OVERSIGHT ACTIVITIES

Monitoring Activity	Date	Description & Comments	Key Findings / Recommendations
Project Board Meeting- Mogadishu	18 July 2017	This project board meeting took place in Mogadishu and participated by National Federal Parliament of Somalia, UNDP and donors. The objectives of this meeting were to discuss progress and achievements that UNDP and parliaments made during this reporting period and to seek guidance over challenges encountered during the period under consideration. The meeting also gave opportunity to discuss on the work plan of six (6) months July-December 2017 and importance of continuity of support for the parliament and state assemblies.	<ul style="list-style-type: none"> • National Federal Parliament (NFP) acknowledged the significant progress made so far by the parliaments with UNDP support and Donors. • NFP highlighted the need for the Parliamentary Support based on the needs of the MPs i.e. oversight, representation and outreach etc. • NFP noted there is need to improve archiving of the laws of the parliament. For instance, laws passed by 7th and 8th parliaments are missing which need to be collated and recorded. • NFP (HoP) acknowledged the existence of budgetary gaps and mentioned that the national budget could not cover the overall needs of the HOP and suggested that the support through the UNDP parliamentary support project could complement National funding in the areas of constitutional review and outreach activities. • Donors highlighted the importance of the priorities of the institutions as support will be based on the strategic plans of both Houses and regional parliaments. • Donors suggested that there is need for coordination structures that would be available to international community partners that are working with the parliaments.



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			<ul style="list-style-type: none"> • NFP noted that the new project document is aligned with the strategic plan of the parliament which both Houses endorsed including the regional parliaments. • UNDP emphasized that UN support is aligned with priorities of Government of Somalia. <p><u>Recommendations</u></p> <ul style="list-style-type: none"> • To approve the Annual Work Plan for 6 months from July-Dec 2017. • To Conduct a joint consultation meeting of regional parliaments to discuss 2nd phase of the UNDP Parliament Support Project. • More discussion are required for approval of the Parliamentary Support Project Phase II for the next four year and to secure donor commitments.
Project Board Meeting- Mogadishu	21 August 2017	This project board meeting took place in Mogadishu and participated by National Federal Parliament, Regional Parliaments of Somalia, UNDP and donors. The objectives of this meeting were to discuss extension of phase I of Parliament Support Project (PSP), project work plan extension until 31 2017 and to discuss the project document of phase II of PSP in presence of the leadership of regional state assemblies.	<ul style="list-style-type: none"> • NFP confirmed that the new parliamentary support project document (2018-2021) is in line with prioritize and four-year strategic plan of NFP (for both UH and HoP) and regional assemblies. • Donors welcomed the opportunity for donors to meet jointly with leadership of all regional parliaments and proposed for the continuation of joint consultations in the future. Donors are also to convene regular meetings between donors and all parliaments and assemblies • NFP recommended the continuation of UNDP and donor support to legislative



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			<p>institutions in Somalia and requested for continuation of international community support.</p> <ul style="list-style-type: none">• Donors recommended additional consultations to discuss the new project document.• UNDP acknowledged the importance of building consensus among all partners for phase II of PSP support to all parliaments in Somalia under the inclusive politics portfolio.• Donors recommended the effective coordination of all partners supporting the parliaments in Somalia to avoid overlap of activities.• UNDP emphasized the important of interaction between leadership of NFP and regional parliaments to perform functions in accordance with their mandates.• NFP confirmed that they have endorsed the project document of PSP for phase II during the donor consultative meeting held in Nairobi.• UNDP recommended NFP to convene joint quarterly consultative meetings with leadership of regional parliaments.• Donor stressed the importance of continuation of supporting the parliaments in Somalia in line with EU strategic plans.• Donor suggested NFP to establish a coordination mechanism for all partners supporting the parliaments in Somalia to avoid any overlap of activities.
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			<p>Recommendations</p> <ul style="list-style-type: none"> • Cost Extension of the project for six months from 01 July 2017 to 31 December 2017. • Approval of extension of 2017 Annual Work Plan for additional 6 months from July-December 2017 under phase I of project. • Additional discussion and submission of project document for next four years (Jul 2017- Jun 2021) to SDRF and to continue consultations with donors to confirm their commitment. • Establishment of coordination mechanism of all partners (UNDP, AWEPA, SSG) to avoid overlap of activities and donor support.
<p>Joint Consultative Meeting of Somali Federal & State Parliaments -Mogadishu</p>	<p>19 to 21, August 2017</p>	<p>This two (2) days consultative meeting took place in Mogadishu on 19-20 August 2017 that brought together National Federal Parliament and State Assemblies of Galmudug, Hirshabelle, Jubaland, Puntland and South West. The main objective was to discuss federalism, bicameralism and the support needed to strengthen the coordination and cooperation between Somali legislative institutions. The meeting was attended by Speakers of Federal Parliament and State Assemblies including Secretary Generals, Directors and UNDP Parliament Project staff.</p>	<ul style="list-style-type: none"> • It was highlighted that Federal Member States now exist as political entities and there is a need to establish them as legal entities. Legislation on State Formation was suggested to be tabled soon at Federal Parliament and consulted with State Assemblies to proceed with the legalization of the existing Member States of the Somali Federal Government. • It was recommended to finalize the constitution review process at the earliest. The role of State Assemblies was discussed for this process. • Institutionalization of the coordination and collaboration among the legislative bodies was agreed through the establishment of Speaker’s Forum. • Importance of widening consultations in the



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			<p>enactment of legislations at federal level was emphasized. Coordinating among committees of federal and state legislative bodies was agreed.</p> <ul style="list-style-type: none">• NFP stated that they will establish a coordination office that will assist in sharing legislation under consideration with State Assemblies so that they can be consulted with before the laws are passed.• State Assemblies will have allocations in the Federal Government Budget beginning from the next budgetary cycle . <p>Way forward and Agreed Action Points</p> <ul style="list-style-type: none">• Establishment of Speaker’s forum to meet at least twice every year at a venue mutually agreed upon.• Institutionalization of the coordination and collaboration among the legislative bodies has been agreed through signing of memorandum of understanding and establishment of Speaker’s Forum.• Speakers agreed to regularly evaluate the progress in the implementation of signed Memorandum of Understanding between all the parliaments and assemblies.• Cooperation between Federal Parliament and State Assemblies to promote federalism.• Need for timely finalization of the constitutional review process.• Coordinating among committees of federal and state legislative bodies was agreed.
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			<ul style="list-style-type: none">• Establishment of a coordination office at the House of the People that will assist in sharing legislations under consideration with State Assemblies.• Exchange visits between parliaments for knowledge, experience and information sharing and the building of capacity in all legislative bodies.• Strengthening working relationship between UNDP, federal parliament and state assemblies.• Enactment of legislation necessary to implement the Constitution and promote federalism.• The sharing of knowledge, information and the building of capacity in all legislative bodies.• The Speakers through the Speaker’s Forum will collectively focus on the following strategic priorities and urgent legislation – <p>a) Strategic Priorities</p> <ul style="list-style-type: none">- Finalization of the review of the Federal constitution;- Adoption of the constitutions of all Federal Member States;- The formal establishment of all Federal Member States;- The allocation of powers from the Federal government to the Federal Member States;- Harmonization of the Federal Member State Constitutions with the Federal Constitution;- The building of peace;
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			<ul style="list-style-type: none"> - The building of institutions of state; and - Implementation of the National Development Plan. <p>b) Priority Legislation</p> <ul style="list-style-type: none"> - State Formation; - Citizenship; - Elections; - Legislation establishing the judicial branch of the government including the Constitutional Court; and
Third Party Monitoring-Baidoa	10 & 18 July 2017	<p>The iDC monitor conducted two interviews with:</p> <ol style="list-style-type: none"> 1. Speaker of South West State Assembly 2. Admin and Finance Consultant <p>The objective of the interviews was to verify whether project supported activities are completed in line with SWSA Annual Work Plan 2017. The task order specifically was to ‘verify if construction of secretariat building has been completed through visual verification; verify products from national advisors and supervisors through face-to-face interviews; verification of delivered ICT equipment and furniture’.</p>	<p>Observations, emerging issues and recommendations:</p> <ul style="list-style-type: none"> • The construction of the secretariat building was completed to a high standard and has benefited the Parliament staff and their productivity levels improved • The ICT equipment and furniture provided by the project were delivered as expected and have contributed to the increased efficiency of Parliamentarians’ work. The project supported Admin and Finance consultant delivered as per their ToRs. The consultant’s monthly reports captured the work completed. However, the TPM team recommend that individual work plans should be developed, as this is the best way to measure the effectiveness of consultants and to keep them accountable. As the consultants are there to build the capacity of



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			<p>the government, they need to lead by example so that planning processes are improved within these institutions. Furthermore, the TPM team suggested that contracts for local advisors should be continued to support SWSA to assist Parliamentarians.</p>
<p>Third Party Monitoring-Kismayo</p>	<p>15-17 July 2017</p>	<p>This monitoring took place at the Jubaland Parliament offices in Kismayo. The objectives were to assess the performance of the local advisors (LAs) engaged under Parliament Support Project to support the Jubaland Parliament; to verify that the physical structures developed for Parliament has improved the level of security; and to verify if communication and outreach strategies had been supported through the development of a website for JSA. The specific task was to ‘verify products from national technical advisors and their supervisors through face-to-face interviews; Verify if security upgrades were accomplished through visual verification (seeking feedback from staff); Verification of website development for JSA’The TPM monitor conducted interviews with three people (two men; one woman). the Secretary General of JSA, as well as two consultants: HR and Communication Advisor and Gender Advisor.</p>	<p>Observations, emerging issues and recommendations:</p> <ul style="list-style-type: none"> • The two project supported consultants, and their supervisor were positive about the work that had been completed, and that there is a need for this work to continue. “I am very satisfied with the work of all the consultants, but request to extend their contracts as there is still a need for their work within Parliament”, the Secretary General stated). The TPM team recommended that selected national advisors should continue working with the parliament for continuation of capacity building efforts • The security upgrades have yet to be completed; however, the work completed is satisfactory. TPM team agreed with the suggestions made by the SG for the JSA fence to be rehabilitated or replaced, and that security cameras are installed. • The website construction has been completed



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			<p>successfully. ICT training was recommend to ensure the website is used effectively and also recommended the recruitment of a full-time IT/website developer to maintain the website.</p>
<p>Third Party Monitoring- Mogadishu</p>	<p>2-4 July 2017</p>	<p>This monitoring took place at the NFP offices in Mogadishu. The objectives were to assess the performance of the local advisors (LA) or consultants engaged by the Parliament Support Project of UNDP to support the NFP; to verify and assess the establishment and work of the Upper House; to verify the delivery of ICT equipment and power generators. The TPM monitor conducted interviews with six people (all men). Supervisor, the Secretary General of the Somali Federal Parliament (SFP), and three consultants: The Media Relationship and Attribution Advisor; Legal Advisor to the Speaker of the House of Parliament; Constitutional Consultant. The monitor also met with the ICT Director, and Head of the Secretary General of Parliament Office, for interviews regarding the ICT equipment.</p>	<p>Observations, emerging issues and recommendations:</p> <ul style="list-style-type: none"> • The consultants delivered their expected outputs and their work and this was highly appreciated by the Speaker. The advisors had some issues with payment and a lack of official office space to work in. Furthermore, there were issues of security and an inability to complete work within the planned timeframe. The TPM team suggested that contracts of national technical consultants should be reviewed by the Secretary General and be renewed for continuation of support to NFP. • The Upper House has been established and is in operation. The TPM team seconded the recommendations of the Secretary General that UNDP facilitate training in administration, finance and ICT for Upper House staff and, if possible, assist in payment of salaries of UH staff • The delivery of ICT equipment and generators has assisted the work of the



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			parliamentarians. TPM team agreed with the recommendations of the ICT Director and SG, that trainings should be planned for proper use of the equipment.
Third Party Monitoring-Somaliland	27 -31 August 2017	This monitoring took place at the Parliament of Somaliland (PS) offices in Hargeisa. The objectives were to assess the performance of the local advisors (LAs), graduate interns (GIs), and Parliamentary Library Staff (PLS) engaged by the Parliament Support Project of UNDP to support the Parliament of Somaliland to: evaluate the effectiveness of the intern programme in both the HoE and HoR; and to verify the procurement of new computers and the restocking of books in the Parliamentary Library. The enumerators conducted interviews with thirteen employees of Parliament. They met with two local advisors (1 male; 1 female), ten graduate interns (8 men; 2 women), and one parliamentary library staff member (1 male).	<p>Observations, emerging issues and recommendations:</p> <ul style="list-style-type: none"> The legal advisor delivered his expected outputs and his work was highly appreciated by the parliament. The progress of the LAs, and the potential impact of the Graduates Interns (GIs), was cited as being hindered by a lack of access to an electronic documentation system. The establishment of, and comprehensive training on, such a system may improve productivity and accountability in Parliament.



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ANNEX 3. TRAINING DATA (JULY-SEPTEMBER 2017)

#	Target Group		Dates	# of participants			Title of the training	Location of training	Training provider
	Ministry. District or UN staff	Others		M	F	Total			
1.	NFP, SWSA, HSSA, JSA, GSA, PL HoR, UNDP		18-22 September 2017	16	19	35	Transformative Leadership for Results” training	Entebbe, Uganda	Khadija Moalla Moustapha Gueye
Totals:				16	19	35			



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ANNEX 4: PHOTO FEATURE



Somalia MPs and Senators from both Federal and State parliaments attend Transformative Leadership for Results training in Entebbe, Uganda



Sadia Sheikh Ali, Protocol Officer, Federal Parliament of Somalia, and Farhia Hassan Ahmed, Transport Committee Federal Parliament of Somalia, attend leadership training on gender equality.



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Senators Shukri Aden and Nura Farah Jama, Federal Parliament of Somalia, attend leadership training on gender equality.



Senator Ahmed Hashi Mohamud, Federal Parliament of Somalia attend leadership training on gender equality.



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Handover Ceremony of South West State Assembly Secretariat Office, Somalia.



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Project Board Meeting for Parliament Support Project, Mogadishu, Somalia.



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Consultative Meeting of Somali Federal & State Parliaments -Mogadishu, Somalia.



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Construction of Secretariat Building for Galmudug State Assembly, in Adado Somalia.



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Construction of Security Screening Room for National Federal Parliament (Upper House), in Mogadishu, Somalia.



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ANNEX 5. HUMAN RESOURCES SUPPORT

Institution/ Administration	Location	Position	Number		Current Contract Start Date	Status	
			M	F		Retained	Newly Recruited
SL HoR	Hargeisa	Legal Advisor	1		1st April 2017	X	

ANNEX 6. INFRASTRUCTURE SUPPORT PROVIDED TO PARLIAMENTS AND ASSEMBLIES (FOR 1ST JULY 30TH SEPTEMBER 2017)

Institution	Infrastructure	Comments	Quantity
GSA	Construction of Secretariat Building	Secretariat Building was built to enable the assemblies to effectively discharge their functions in relation to law making, oversight and representation.	1
National Federal Parliament (Upper House)	Construction of Security Screening Room	Security screening room built for Upper House to enabled the Members of Parliament and the parliamentary staff to work in a much safer environment..	1



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ANNEX 7. STATUS OF BILLS

No.	Name of the Bill	Status
National Federal Parliament (HoP & UH)		
1.	National Telecommunication bill	Approved by the House of People (HoP) on 09 August 2017 whereas the Upper House (UH) adopted on 22 August 2017
2.	Anti-Corruption Bill	Executive withdrew back the bill on 24.07.2017 and since then not returned to the House
3.	Media Bill	Distributed in the Parliament on 13.9.2017; awaits to go through the first reading.
4.	Water Bill	Distributed in the Parliament on 13.9.2017; awaits to go through the first reading.
5.	Public Financial Management Bill	Distributed in the Parliament on 13.9.2017; awaits to go through the first reading.
6.	Counter Terrorism Bill	Distributed in the Parliament on 13.9.2017; awaits to go through the first reading.
7.	Weapons Control Bill	Distributed in the Parliament on 13.9.2017; awaits to go through the first reading.
8.	Education Bill	Distributed in the Parliament on 13.9.2017; awaits to go through the first reading.
9.	National Statistics Bureau Bill	Distributed in the Parliament on 13.9.2017; awaits to go through the first reading.
10.	Healthcare Professional Council Bill	Distributed in the parliament. Awaits to go through the



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		first reading.
11.	Closing of Government Accounts of 2015	Undergoing debates
12.	Government Budget of 2017	Approved on 06.08.2017
Puntland House of Representatives		
13.	Protection and Management of Environment	Approved on 03 August 2017.
14.	Health care Professional Bill	Approved on 06 August 2017
15.	Refugee Bill	Approved on 07 August 2017
16.	Establishment of Diaspora Agency	Approved on 08 August 2017
17.	Farmland administration and Management	Approved on 10 August 2017
18.	Amendment of Puntland Political Parties	Approved on 10 August 2017



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Abbreviations and Acronyms

AMISOM	African Union Mission in Somalia
AWP	Annual Work Plan
BTOR	Back-to-office report
CSO	Civil Society Organization
DFID	Department for International Development
EU	European Union
FGS	Federal Government of Somalia
GROL	Governance and Rule of Law Programme
HACT	Harmonized Approach to Cash Transfer
HoP	House of the People
HoR	House of Representatives
IBTCI	International Business & Technical Consultants, Inc.
ICRIC	Independent Constitutional Review and Implementation Commission
IP	Implementing Partner
ISF	Integrated Strategic Framework
MIA	Mogadishu International Airport
MoCA	Ministry of Constitutional Affairs
MoCFAD	Ministry of Constitution, Federal Affairs and Democratization (PL)



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MoF	Ministry of Finance
MPTF	Multi Partner Trust Fund (UN)
NFP	National Federal Parliament
NGO	Non-Governmental Organization
OPM	Office of the Prime Minister
PC	Provisional Constitution
PREP	Poverty Reduction and Environment Programme
PSGs	Peacebuilding and State building Goals
RBM	Results-Based Management
RoL	Rule of Law
RoP	Rules of Procedures
SDRF	Somalia Development and Reconstruction Fund
SIDA	Swedish International Development Agency
TA	Technical Assistance
UNDP	United Nations Development Programme
UNSOM	UN Special Political Mission for Somalia
USAID	United States Agency for International Development
WB	World Bank
YG	Young Graduate