

Civilian Policing Project



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PROJECT:
Civilian Policing Project

PREPARED BY:
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PROGRAMME:
Governance and Rule of Law

REPORT PERIOD:
Q3 - 1 July to 30 September 2012

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DONORS:
UNPOS
UNDP TRAC
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Japan
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Counter Piracy Trust Fund

CONTEXTUAL ANALYSIS

FEDERAL LEVEL

The reporting period was dominated by the National Constituent Assembly, the appointment of a new Parliament for Somalia and the election of a new Speaker and President. The Police Training Academy in Mogadishu was the centre-point for all of these events and the police played a critical role in providing the location and ensuring its security. Insecurity in the IDP camps continues to be high with sexual violence levels increasing further. Hodan district is particularly badly hit. The period was also marked by further gains on the military front, and with those the need to roll out policing in those locations outside of Mogadishu. UNDP traveled to Dollow and Baidoa to assess the situation and how best to provide support to effective and accountable police roll-out. UNDP continued to pay police stipends during the reporting period to 5388 police officers on duty in Mogadishu courtesy of the Government of Japan and the European Union.

PUNTLAND

In Puntland the police team convened a high-level meeting on police planning and development to formulate a policing strategy for the next three years. This process went very well, but was hampered by the absence of senior ministerial representation. The ministers of interior and security were both in Mogadishu during the period to participate in the national level constituent assembly, parliamentary, and presidential elections. The SPU presented some significant challenges during the reporting period, particularly in Galkayo and Bossaso where SPU officers were not present on duty due to re-tasking by the authorities. UNDP has conducted additional training during the period and reviewed SPU operations to improve the situation. The SPU reform package continues to be developed and the project is seeking funding for this. Lastly, the project welcomed the new Area Project Manager for Puntland, Mr Andrey Mamatov, who will be leading project activities.

SOMALILAND

The political environment during the reporting period continues to provide a conducive environment for progressing police reforms and improving the quality and effectiveness of the police. During the period 350 new recruits graduated from the Mandhera Training Academy representing the highest quality of police recruits to graduate in the region. The majority of these recruits were secondary school leavers with high levels of literacy, reflecting the government's commitment to increasing the quality of policing. UNDP remains concerned about the draft Police Act and its failure to transform the police from military control to civilian control.

RESULTS

SL	Indicator	2.4.1.1 Number of police officers trained and carrying-out duties in accordance with human rights and with mediation capacities	G
	Result	362 new recruits were trained on basic police skills including human rights.	
	Comment	The 4 month training package included sessions on Rights-based Partnership Policing and conflict resolution, SGBV and HIV/AIDS. All recruits were secondary school leavers	
SL	Indicator	2.5.1.1 Existence and implementation of policies, laws, by laws, and administrative regulations	Y
	Result	The new Police Act is drafted and has presented to the Parliament by the Cabinet.	
	Comment	A lack of understanding of democratic policing principles has resulted in an Act that doesn't yet fully meet the right standards. The MOI agreed to revisit and address these concerns.	
SL	Indicator	4.4.2.1 Number of reported incidences of sexual and gender-based violence	Y
	Result	TOR and contracting for ISSAT has been finalised	
	Comment	The planned assessment with the support of International Security Sector Advisory Team (ISSAT) has been delayed. It will be carried out in the next quarter.	
SL	Indicator	2.4.1.2 Number of women in the police service, disaggregated by operational and senior decision-making roles	Y
	Result	Agreement with MOI and Police Commissioner for a recruit training for 150 woman recruits in next Q	
	Comment	UNDP will support a training for 150 women police recruits in Q4, selection criteria includes a secondary school certificate.	
PL	Indicator	2.4.1.1 Number of police officers trained and carrying-out duties in accordance with human rights and with mediation capacities	G
	Result	20 Puntland Police Force (PLPF) personnel underwent two weeks CID advanced training in July 2012	
	Comment	Trainees/criminal investigating officers received practical training to conduct proactive intelligence led operations against serious and organised crimes, such as piracy, SGBV and human trafficking	
PL	Indicator	2.4.1.2 Number of women in the police service, disaggregated by operational and senior decision-making roles	Y
	Result	Puntland police development strategy being formulated including increasing women's representation	
	Comment	The Police Development Plan is considering the role of women in policing and will include a strategy for increasing the number of women in the PLPF performing professional policing services.	
PL	Indicator	2.5.1.1 Existence and implementation of policies, laws, by laws, and administrative regulations	Y
	Result	Puntland Police Development plan workshop took place in July-August 2012	
	Comment	The workshop report was translated in Somali and was shared with the Security Minister and the Police Commissioner for validation	

RESULTS

PL	Indicator	4.4.2.1 Number of reported incidences of sexual and gender-based violence	Y
	Result	80 PLPF staff have received a basic SGBV training.	
	Comment	Project is continuing to deliver the SGBV training as per project work plan for 2012	
FL	Indicator	2.4.1.1 Number of police officers trained and carrying-out duties in accordance with human rights and with mediation capacities	Y
	Result	Agreement reached at PTWG to increase police contingent to 6,000	
	Comment	700 former police officers are currently undergoing screening at the PTA, UNDP will deliver a 4-week refresher training to these officers in the next quarter	
SL	Indicator	SL HQ Strategy Plan developed	G
	Result	The organizational structure of the Police is developed with proper chain of command	
	Comment	Proper organizational structure was developed with civilian police ranks. The Police Commissioner and the MOI agreed on its implementation. Support needs to be provided to implement this.	
SL	Indicator	WCDs strategy developed (based on ISSAT assessments)	Y
	Result	Contract has been signed with ISSAT for Q4	
	Comment	The assessment will review the Women and Children's Desks and this review will inform a strategy to enhance gender-responsive policing.	
SL	Indicator	# of cases addressed by WCDs, disaggregated by type and station	R
	Result	The WCDs are not functioning as intended	
	Comment	The lack of performance of these desks is going to be examined by the ISSAT assessment.	
SL	Indicator	# of model community police stations established	Y
	Result	In the process of issuing contracts to construct 2 model police stations.	
	Comment	The location of the two model stations has been agreed with the MOI in Burao and Hargeisa. Construction is expected to begin in Q4.	
SL	Indicator	Police HQ design plans completed and agreed	Y
	Result	The plan and design has been agreed	
	Comment	The architect has developed an initial concept and agreed this with the counterparts. Progressing this activity is dependent on donor funding.	

RESULTS

SL	Indicator	# of police uniforms distributed	Y
	Result	4900 sets of police uniformed procured.	
	Comment	The delivery of uniforms has been delayed due to problems with both the supplier and transport. It is anticipated that the uniforms will be distributed in Q4.	
SL	Indicator	# of SPU trained	G
	Result	Refresher training was delivered to 30 SPUs in Q3.	
	Comment	SPU Specialist is working with SPU Training Unit to enhance the capacity of SPU personnel.	
SL	Indicator	SPU reform package agreed and implemented	Y
	Result	The reform model has been finalised and agreed with NGOs and the SMT	
	Comment	The project with the support of the SPU Technical Working Group has developed the reform package. The project is seeking donor support to be able to implement these reforms.	
PL	Indicator	PL National Crime Directorate established	G
	Result	PLPF National Crime Directorate has been established.	
	Comment	NCD is not yet a fully functional body. The NCD structure, chain of command and human resources are to be developed.	
PL	Indicator	Number of model community police stations established	Y
	Result	Rehabilitation of Garowe and Bossaso model police stations has been initiated.	
	Comment	UNDP engineers are finalizing SoW and BoQ for the aforementioned stations.	
PL	Indicator	Number of SPU uniforms distributed	G
	Result	800 uniform sets have been distributed to the SPU	
	Comment	Procurement of the uniform took almost 7 months	
PL	Indicator	SPU reform package agreed and implemented	Y
	Result	SPU reform package on registration and special training has been agreed with the counterparts.	
	Comment	SPU registration, advanced training and weapon assessment/registration are in progress.	

RESULTS

PL	Indicator	Access to quarterly crime statistics	Y
	Result	Statistics are being received	
	Comment	The crime stats need further disaggregation by policing division, type of crime, action taken, etc. The project will continue to refine this reporting.	
PL	Indicator	Number of cases transferred to the AG from the police, disaggregating by cases that proceed to court and cases dropped	G
	Result	TORs on the prosecutors training for CID have been agreed/finalized with the implementing partners.	
	Comment	Project is expecting to implement the training as per project work plan for 2012.	
FL	Indicator	# of issues addressed by Police Liaison Officers, disaggregated by type and location	G
	Result	The Liaison Officers in both Nairobi and Mogadishu consistently deliver support	
	Comment	The Police Liaison Officers effectively linked the SPF to the international community, particularly during the Constituent Assembly, the Political Transition and the Presidential elections	
FL	Indicator	SPF Police Directorate established	R
	Result	Output requires finalisation of political transition and appointment of new Cabinet	
	Comment	Following the appointment of the new Cabinet, UNDP will support the development of a Policing Directorate within the Ministry of Interior to lead on policy development and oversight	
FL	Indicator	% of PAC reports delivered on time	Y
	Result	PAC quarterly report for July - Sept delivered on time, Sept report delivered on time	
	Comment	The PAC's reporting has been inconsistent during the political transition, UNDP has agreed to provide a trainer and mentor during the coming period to improve the standards.	
FL	Indicator	# of police officers registered in the biometric system	G
	Result	4463 officers have been registered on the biometric system in Mogadishu	
	Comment	The remaining officers to be registered are based outside of Mogadishu. UNDP and UNMAS are currently planning this registration. The database also registered delegates for the political transition.	
FL	Indicator	# of police stations rehabilitated	G
	Result	4 stations have been rehabilitated through the Police LOA	
	Comment	Through support to the Police, 4 stations have been rehabilitated and are functioning. The project manager has visited these stations during the quarter to verify this.	

RESULTS

FL	Indicator	Police and MOI security plan developed for the Constituent Assembly and accompanying critical incident plan	G
	Result	The plan was developed and implemented to good effect	
	Comment	The police and MOI were able to provide effective security during the NCA, the parliamentary elections and the presidential elections. One attempted suicide bombing was prevented by the police.	
FL	Indicator	# of UNDP trained police officers receiving stipends	G
	Result	UNDP paid stipends to 5,158 officers for the period April - June 2012.	
	Comment	The stipend payment process proceeded smoothly during the National Constituent Assembly and Ramadan. An audit conducted by the project following the payment indicated no problems.	



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ACTIVITY HIGHLIGHTS

FEDERAL LEVEL

The police effectively secured the National Constituent Assembly and parliamentary and presidential elections. Formal policing was resumed in Baidoa with the re-deployment of 122 UNDP trained officers from Mogadishu to Baidoa. The Police Project conducted an assessment of policing in Baidoa during the quarter to identify appropriate support in this newly recovered area.

PUNTLAND

In this quarter the project convened a police development workshop to formulate a 3 year strategic plan for the Puntland Police Force. The workshop included cross-governmental and civil society participation. The strategy will be finalised in Q4 and will inform priorities in 2013. 18 advanced criminal investigators graduated from a training program at the new National Crime Directorate in Garowe.

SOMALILAND

The Mol policy to recruit secondary school leavers as police personnel was a significant achievement to improving the quality of the police force. The change of uniform from khaki to blue and grey will help to change the public's image of the police who were previously perceived as a military force.

PARTNERSHIPS

In Somaliland the project works closely with the Ministry of Interior and the SL Police Force. The MOI has shown keen interest in police development and carried out police reform activities with the support of the Police Reform team in the Ministry. The newly appointed Police Commissioner is supportive and understands the need for organizational change. UNDP's HIV/AIDS and Access to Justice projects collaborated on delivering training modules to these recruits on HIV/AIDS awareness and linkages between policing and justice.

In Puntland key partnerships are with the Ministry of the Interior and the PL Police Force. Broader ministerial and civil society participation in the police strategic planning workshop was critical to outlining the key elements and framework for police development over the next 3 years. The Counter Piracy Trust Fund has been very positive about a UNDP proposal to roll-out police stations in remote and coastal areas.

In Mogadishu the Police Advisory Committee remains a critical watch-dog for the UNDP Police Project and continue to monitor and report on policing in the city. Through their regular reporting UNDP is able to ensure that support to the Police and Ministry of the Interior is appropriately targeted and having the desired impact. The Police Project collaborated with the Constitution Project and international community to design and deliver an effective security plan for the National Constituent Assembly and political transition.



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PEACE AND CONFLICT

In Somaliland internal conflicts have been observed in the MoI between the new Deputy Minister of Security and the Minister due to the lack of a proper job description and portfolio. Civil servants such as the Director of Security and Director General should be engaged in the day-to-day management of the Ministry and liaising with technical people of the outside organizations. This has resulted in a scenario where all organizations including the UN work directly with the Minister on activities instead of on policy. In Mogadishu tensions between the Police Commissioner and his two deputies has resulted in accusations of corruption against the Police Commissioner in the press. UNDP investigations have not been able to substantiate these allegations. Policing in Mogadishu remains restricted by militias who are better armed and equipped than the police. This particularly affects the delivery of policing in IDP settlements where gatekeepers and militias dominate the environment.

GENDER

During the reporting period the project initiated a number of activities to increase woman's participation in policing and the delivery of quality policing services for women. In Somaliland 150 women are being recruited to participate in a special training for women police officers at the Mandhera Training Academy. These new recruits are being selected on the basis of having a secondary school certificate. The training is due to begin in the next reporting period. The project is embarking on a partnership with the International Security Sector Advisory Team to assess the Women and Children's Desks at Somaliland police stations and to develop a strategy to increase their effectiveness. In Mogadishu UNDP continues to work with humanitarian agencies to address the high levels of sexual violence in IDP camps. In its visits across Mogadishu the project has been impressed by the number of active women police officers that are on duty performing professional policing functions.

UPCOMING QUARTER

150 women police officers will begin training at the Mandhera Academy. A 'International Security Sector Advisory Team' will undertake an assessment of the Women and Children's Desks in Somaliland's police stations. Also work on model police stations is due to begin in both SL and PL with the construction and rehabilitation of police stations being complemented by a comprehensive training package for station personnel.

In Q4 the project will need to work closely with the new government in Mogadishu to identify key priorities and provide support to the SPF in line with those priorities. Lastly, work planning for 2013 will be undertaken in Q4, however this will be challenged by a lack of committed funding for activities in 2013 apart from in PL where multiyear funding has been secured from the Government of Denmark.



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REFLECTIONS / LESSONS

The Civilian Police Project has a number of responsibilities that fall outside of its immediate mandate including the management of the Special Protection Units responsible for providing security to the international community in Somaliland and Puntland. During the reporting period this included facilitating a security plan for the National Constituent Assembly (NCA) and political transition. These additional tasks have distracted the project from its core developmental activities.

The SPUs in Somaliland and Puntland have presented a number of challenges during the reporting period which underline the need to implement the reform package that has been developed by UNDP, UNDSS, the NGO Safety Programme and the EU. While cooperation has been good in the development of the reform plan, the resourcing required to implement the plan, and its implementation is being left to the police project. The project has now presented on the SPU reforms to donors on three separate occasions in an attempt to get broader donor support for the reform package with no response. The SPUs are an essential service for humanitarian, development and political activities in Somaliland and Puntland and this burden cannot continue to be carried by UNDP and the Civilian Police Project in isolation.

A lesson learned in Mogadishu following the withdrawal of Al Shabaab is that if policing is not rolled-out rapidly the resulting vacuum will be rapidly filled by militias, warlords or other armed actors. Once these actors are entrenched they fuel insecurity and are extremely difficult to dislodge as they are often better armed and better equipped than the police and security forces. The Somali Police Force must be given the support they need to be able to roll-out more effectively and more rapidly as new territories are being accessed in order to prevent this scenario from continuing.

The procurement of police uniforms has posed significant challenges in both Somaliland and Puntland due to a combination of delays by suppliers and problems with transportation, that has been beyond UNDPs control. For example, in Somaliland the delivery of 4,500 uniforms is 8 months behind schedule resulting in tremendous damage to the project's credibility. Alternative solutions for the provision of police uniforms has to be found to avoid repeating these problems in the future.

CUMULATIVE PROJECT FINANCIAL SUMMARY

APPROVED BUDGET	14,543,894
TOTAL (DISBURSEMENTS + COMMITMENTS)	10,950,811
BALANCE OF FUNDS	3,593,083
% DELIVERY (AGAINST APPROVED BUDGET)	76