

Quarterly Report: Joint Programme on Local Governance and Service Delivery

Reporting Period	Second Quarter 2015
Government Counterpart	District Governments (see below “focus locations” for details) Ministry of Interior and Federalism (MOIF) Ministry of Interior of Somaliland (MOI-SLD) Ministry of Interior of Puntland (MOI-PLD) Municipality of Mogadishu (MoM) Association of Local Government in Somaliland (ALGSL) Association of Local Government in Puntland (ALGPL) IMC-LG Somaliland (Inter-Ministerial Committee on Local Government) IMG-LG Puntland (Inter-Ministerial Committee on Local Government) Ministry of Women Development and Family Affairs, Puntland (MOWDAFA)
PSG	1: Inclusive Politics 4: Economic Foundations 5: Revenue and Services
PSG priority	PSG 1 & 5
Focus Locations:	<i>Federal, State and District Level</i> Federal Government of Somalia <u>Somaliland</u> : Hargeisa, Burao, Odweine, Sheikh, Berbera, Borama, Gabiley, Zeylac <u>Puntland</u> : Garowe, Bosasso, Eyl, Jariiban, Benderbeyla, Galkacayo, Gardo <u>Interim South West Administration</u> : Baidoa, Merka Municipality of Mogadishu <u>Other districts</u> : Beletweyen, Jowhar, Adado
AWP Budget	6,815,728
Available Funds for year	3,066,745
Expenditure to date	1,807,814

CONTRIBUTING DONORS:



ABBREVIATIONS AND ACRONYMS

ALGSL	Association for Local Governance in Somaliland
ALGAPL	Association for Local Government in Puntland
AMISOM	African Union Mission in Somalia
APD	Academy for Peace and Development
AWPB	Annual Workplan and Budget
BRA	Banadir Regional Authority
CA	Caretaker Administrations
CRD	Centre for Research and Dialogue
CSC	Civil Service Commission
CSR	Civil Service Reform
CDI	Conflict Dynamics International
DDFs	District Development Framework
FGS	Federal Government of Somalia
FMS	Federal Member State
FYDP	Five Year Development Plan
IA	Interim Administration
ISWA	Interim South Western Administration
IJA	Interim Jubbaland Administration
IMCLG	Inter-Ministerial Committee on Local Government
LDF	Local Development Fund
LG	Local Government / Local Governance
LG&D	Local Governance and Decentralization
LGI	Local Government Institute
MOI	Ministry of Interior
MOIF	Ministry of Interior and Federalism
MOILGRD	Ministry of Interior Local Government, Regions and Districts, Puntland
MOM	Municipality of Mogadishu
MOJ	Ministry of Justice
MOWDAFA	Ministry of Women Development and Family Affairs
PBF	Peace Building Fund
PEM	Public Planning and Expenditure Management
PLD	Puntland
PSG	Peace and State Building Goals
SDM	Sector Development Models
SLD	Somaliland
SNA	Somalia National Army
UNSOM	UN Assistance Mission in Somalia
UNCC	UN Common Compound
VP	Vice President

SECTION 1 – KEY DEVELOPMENTS DURING THE REPORTING PERIOD

The state formation process across Somalia is continuing to impact the programme in a number of ways. Whereas the state formation in the Interim South Western Administration (ISWA) has advanced quite a lot since the previous quarter, and allowed for improved dialogue between FGS the State on roles and responsibilities in relation to local government and service delivery; the process in other interim states is less advanced. For ISWA JPLG has continued to engage with authorities on development of a common work plan focusing on advancing the JPLG light approach/selected interventions (especially technical training & rehabilitation). UNDP JPLG has also facilitated the dialogue and supported the development of a proposal on the role of FGS and the new emerging states as it relates to local governance (LG) and decentralized service delivery.

The formation process in the Interim *Jubbaland* Administration (IJA) has faced some challenges in relations to the FGS. The Federal Parliament voted that the interim Jubbland parliament is not representative and in response the IJA parliament made the statement of not recognizing the Federal Parliament's decision. The Central State state building conference is ongoing in Adado. Adado is one of the earlier districts JPLG has been engaged in South Central Somalia and is likely to change the dynamics of the programme implementation or might lead to requests for similar support as ISWA and IJA. The borders of the Central State against the Puntland State border cross-districts where JPLG is currently active or has been requested to establish support by the Puntland Government. A new constitution was formed including boundary demarcation of a new Federal state, Galmudug State of Central Somalia which claims a boundary close to Burtinle, which is approximately 70 km South of Garowe, and now includes some of Puntland's territories in Northern Mudug. Puntland's President contested the revision to the constitution and changes to existing member state borders. There has been increased tension in Puntland including a demonstration in Garowe against the FGS's federalism policy and new state formation.

At the review meeting for JPLG partners, including the Federal Government of Somalia, the Municipality of Mogadishu and South Central, the UN agencies were requested to review the structure and programmatic support to interventions in districts in the interim- and emerging state. One of the pre-requisite for JPLG to support local government is the existence of a legitimate district council and administration. Most structures in the interim states are of a temporary nature. MIFA has requested for support to support the establishment of district councils which would allow for JPLG engage more broadly, and provide more support to capacity development for service delivery at the local government level. After much deliberation it was agreed to develop an Annex Project to JPLG, to support the establishment of district councils without changing the core mandate of JPLG. It was further agreed that UNDP will implement the JPLG Annex project without the other agencies involvement.

In May the Puntland JPLG review and planning meeting was held in Addis Ababa with a focus on the way forward to the implementation of the 2015 work plan and any new developments. The government-led expansion strategy to new districts in Puntland was a key topic and early discussions highlighted roles and responsibilities, systems and frameworks to be made available to all districts. After the review meeting there was a reshuffle in Puntland (DGs and Ministers) which led to a new DG taking office in MOI/PLD. This is the second DG reshuffle for MOI this year and has a direct impact on some of the more strategic processes including the aforementioned government led expansions strategy. The reshuffle also saw a new DG take office at MoWDFAFA which is one of JPLGs partners in Puntland.

Three District Councils have been dissolved by the President of Puntland (Bosasso, Jariban, Garowe), all of which are JPLG target districts. The District Administration remains unchanged, but it is likely to impact the capacity of the LG and the programme implementation.

Somaliland has faced some political tension around the decision to postpone the general elections. The general elections have been postponed until 2016, but dis-agreements on the specific date of the election continues between the political parties and the Guurti council. No immediate impact is foreseen on the implementation of project activities by the postponement of the elections. As Somaliland Ministry of Interior continued the implementation of the civic registration process and issuance of national ID cards throughout the country, like

in Q1, the MOI officials including the DG and the Director for regions and local governments have in Q2 been heavily engaged in the national civic registration.

Somaliland Ministry of Interior took the lead in the development of the expansion strategy for JPLG systems to other non-JPLG districts. The ministry has shown its commitment to strengthen the capacity development within the ministry and to establish a resource center within the ministry. The Local Government Employment Regulation was published in government Gazette, and directive/decreed issued for districts to implement and enforce the regulation. In a one meeting the Ministry of the Interior and civil service commission urged the local governments to implement this regulation and the districts promised to implement regulation and the HRM manual as well.

Significant progress has been made with regards to the establishment of a Local Government Institute (LGI) in Mogadishu. With JPLG support, an international consultant has been working alongside the national consultant attached to MIFA and the technical committee, consisting of a range of national stakeholders and the UN, to develop the conceptual framework and implementation plan. The draft is available for both the conceptual framework and the implementation plan. Bidding for the pilot training is ongoing and the process of selecting service provider and the facilitation of the training is expected to inform the conceptual framework and allow for adjustment of the implementation plan. The LGI will serve all the federal states of Somalia, and will also establish functional linkages with the States. At the same time, the Ministry of Interior in Puntland and Somaliland have committed to establish capacity development units to support the expansion of harmonized capacity development support to all districts across the state.

Both in Somaliland and in Puntland the IMC-LG session of the second quarter 2015 made progress, and based on the decentralization policy road map and a work plan agreed with the decentralization secretariat, Somaliland IMC-LG has had its two meetings with the recently appointed technical level working group to strengthen the collaboration and exchanges between Ministries. The members of the technical group are mainly Director Generals to the Ministries who are members of the IMC-LG; in Puntland a similar DG-group has been established.

On April 20, 2015 in Garowe AS carried out a suicide-bomb attack against UNICEF staff in a minibus outside a UN guesthouse. UN movements and engagement levels with partners were reduced immediately. Security risk levels have been elevated to high risk for Puntland and most places in Somaliland.

SECTION 2 – PROGRESS AGAINST OUTPUTS & PLANNED ACTIVITIES IN ANNUAL WORK PLAN

OUTPUT 1.1 POLICIES, LAWS AND STRATEGIES FOR DECENTRALIZATION ARE DRAFTED AND IMPLEMENTED THAT CLARIFY THE DIVISION OF FUNCTIONAL RESPONSIBILITIES AMONG CENTRAL AND LOCAL GOVERNMENTS

Narrative update on Progress towards Output

The implementation of the Decentralization Policy and Roadmap in PLD and SLD is ongoing. After the adoption of the policy and roadmap in 2014 the Inter-Ministerial Committee for Local Governance has focused on coordination and oversight of its implementation. Technical working groups with the Director Generals (DGs) of the Ministries which are part of the Inter Ministerial Committee for Local Government (IMC-LG) have been established in both SLD and PLD to support the implementation of the Decentralization Policy and Roadmap. In SLD the second meeting of the DG group also invited the Mayors of Berbera, Borama and Hargeisa to take part in reviewing the progress. In PLD the DG group and the IMC has requested UNICEF and UNDP to support the process of capacity assessment of districts vis-à-vis the additional functions devolved as part of the Decentralization policy.

Both in SLD and PLD there has been progress in terms of raising awareness and ownership of the decentralization process. In SLD community based monitoring and evaluation as well as citizen participation was the focus of training for representatives for 8 districts, IMC secretariat, Ministry of interior as well as JPLG staff. With the Programme's support, Action plans for each district were developed and are being implemented with the oversight of Ministry of Interior. A three day dialogue forum on decentralization was conducted among local and regional government under the leadership of Puntland Ministry of Interior. Highlights included discussions policy themes, cooperative agreements between CG, regions and LG as well as administrative frameworks ALGAPL's media awareness campaign continued into Q2 highlighted by screening of the media awareness TV campaign show at the decentralization forum. It is expected that greater awareness on decentralization by government and constituents will play a role in greater engagement in the implementation of the decentralization roadmap.

<p>Puntland:</p>	<p>A consultative forum on Prospects for Decentralization in Puntland was held for 3 days on April 12-14 including 110 participants representing central government, regions and districts. Engagement between stakeholders focused on decentralization policy and legal frameworks, cooperative arrangements and administrative practices in Puntland</p> <p>ALGAPL media awareness campaign radio and TV programme continued briefly until mid-April. The TV campaign was screened for all participants during the Decentralization forum in Garowe. A second campaign has been proposed by ALGAPL and a concept note has been drafted.</p> <p>Two consultants are deployed to the IMC-LG Secretariat at the Vice President's Office. The consultants are facilitating meetings between the Ministers and coordination of the newly established Directors' General groups which focuses on the technical aspects of the implementation of the Decentralization Policy and roadmap.</p>
<p>Somaliland:</p>	<p>37 participants (M30; F7) from MOI, 8 districts and UN JPLG trained on Decentralization governance community based M&E and citizen participation in Hargeisa, Facilitated by United Nations System Staff College UNSSC. Building on the</p>

	<p>lessons learnt on the previous course in Entebbe on decentralized governance and peace building also facilitated by UNSSC. Participants received practical tools on Decentralization governance community based M&E and citizen participation.</p> <p>Concept note on dialogue forums between District councils and IMC focusing on implementation of decentralization policy and road map drafted.</p>		
FGS/South Central:	<p>Dialogue and drafting of white papers on relations and relationships between FGS/MIFA and new States with regards to Local Government and service delivery has started. This has been accompanied with discussions and agreement on JPLG support to ISWA. Similar process has been initiated with regards to clarifying the roles and relationships between FGS/MIFA and BRA/MOM.</p> <p>Initial dialogue with IJA has also started and is expected to advance in Q3.</p>		
Output Indicators	Baseline	Annual Target/Milestones	Progress to date
# of decentralization or local governance related policies that are developed (or drafted.)	<p>2013 baseline: Two (2)</p> <p>Policy paper on decentralization options produced (SL and PL); No decentralization Policy; Legal review process has not started; Relevant regulations are not in place”.</p>	<p>Two (2) The annual target refers to revision of the LG laws.</p> <p>Annual targets/milestones: <u>Milestone 1:</u> LG Law amended in line with the Decentralization Policy and the new draft Law is submitted to the IMC-LG</p> <p><u>Milestone2:</u> Decentralization policy and roadmap drafted and made available to the FGS/MOIF</p> <p><u>Milestone3:</u> The IMC-LG and its Secretariat has capacity to coordinate the decentralization reform and to oversee implementation of the roadmap</p>	<p>Zero (0)</p> <p>Milestone 1: To be revised Q3-Q4 Milestone2: Drafted and available Milestone3: Secretariat operational and regular sessions of IMC conducted</p>
Planned Activities as per Annual Work Plan		Progress Against Activities	

1.1.2	1.1.2.1 Provision of technical support to MOI for the development of a draft revision of the LG law	The revision of the LG Law will build on the revision of sector policies and legislation. The sector policies and legislation will follow from lessons learned in SDM implementation. It is expected that the revision LG Law will start in Q3.
1.1.2	1.1.2.2 Dialogue and consultations including Districts and Ministries for the revision of the LG law	Planned for Q3
1.1.2	1.1.2.3 Somali Technical Expert (policy and legal) to support MoI legal and policy review process	Postponed to Q3
1.1.3	1.1.3.1 International Expert to MoIFA (FGS) to draft a Decentralization Policy for ISWA?	The Milestone “Decentralization policy and roadmap drafted and made available to the FGS/MOIF” may still be amended in line with discussions on Federalism. This activity will be part of the implementation agreement with ISWA
1.1.3	1.1.3.2 Somali Technical Expert attached to MoIFA Department of LG to support the implementation of the Decentralization policy and roadmap	
1.1.3	1.1.3.3 Technical support to MoIFA to draft a white paper/option paper on relations and responsibilities between FG/MoIFA and MoM	SC Work of one IC on going for draft 2 white papers (1. relations between MoIF and new states and relation between MoIF, FGoS and MOM), met with key stakeholders, conception report prepared, Expected to progress in the upcoming quarter.
1.1.3	1.1.3.4 Technical support to MoIFA to draft a white paper/option paper on relations and responsibilities between FG/MoIFA and New States	
1.1.3	1.1.3.5 Convene dialogue forums on decentralization among Districts, New States, MoM, MIFA, Sector Ministries and other actors	

1.1.3	1.1.3.6 Public awareness campaign on decentralization (e.g., 4 key decentralization messages through different media - TV, print)	Planned for Q3 as part of the previous activity. Focus for the intervention will be ISWA
1.1.3	1.1.3.7 Regional Peer-Peer Training on Decentralization for local governments and Ministries	Building on last year's successful visit from Baidoa to Garowe. The activity will be shifted to the implementation agreement with ISWA
1.1.4	1.1.4.1 Develop and conduct public awareness campaigns on decentralization	Decentralization forum carried out in PLD including mayors, executive secretaries and regional authorities. In SLD IMC is leading the process. The concept note has been developed and approved by the stakeholders. Implementation is expected in Q3
1.1.4	1.1.4.2 Support Local Government Association/s run media awareness campaign on decentralization	ALGAPL media awareness campaign radio and TV programme briefly continued into Q2. TV programme screened at PLD decentralization forum.
1.1.4	1.1.4.3 Production of film on decentralization for public awareness	To be implemented in collaboration with PMU. Expected to be started in Q3
1.1.4	1.1.4.4 Training of District Councils and MOI on communicating key messages and engagement of communities on decentralization	Concept note under process by the secretariat of the IMC
1.1.4	1.1.4.5 Conduct dialogue forums between District Councils and the IMC focusing on the implementation of the decentralization policy and roadmap	SLD Concept note on dialogue forums between District councils and IMC focusing on implementation of decentralization policy and road map drafted. In PLD the implementation plan is still pending from the IMC secretariat
1.1.4	1.1.4.6 Local governance expert deployed to IMC-LG Secretariat	Completed for Q2 and supporting IMC-LG Secretariat administration and finance functions related to technical DG meetings, IMC-LG meetings and planning budgets of new activities.
1.1.4	1.1.4.7 Administrative officer deployed to IMC-LG Secretariat	Completed for Q2 (PLD and SLD) and supporting IMC-LG Secretariat through technical oversight of IMC-LG and providing presentations on Decentralization Roadmap.

1.1.4

1.1.4.8 Operation costs for IMC-LG & Secretariat

Some operation costs supported for IMC-LG technical functions in facilitating Technical DG meetings and IMCLG meetings.

Sources of Evidence for Results Progress and Achievements

- Awareness raising material from PLD and SLD
- Minutes of meetings of the IMC-LG and DG groups (PLD and SLD)
- Decentralization and community based M&E training report (SLD)
- Report on Decentralization forum PLD

OUTPUT 1.3 POLICIES, LAWS AND SUPPORTING FRAMEWORKS FOR DECENTRALIZATION ARE DRAFTED AND IMPLEMENTED THAT ADDRESS LOCAL GOVERNMENT ADMINISTRATION, LOCAL GOVERNMENT EMPLOYMENT AND LAND GOVERNANCE

Narrative update on Progress towards Output

Local Government Employment regulation is an important component of supporting frameworks for decentralization. In SLD the LG employment regulation was adopted by the District Councils. A draft LG employment regulation is available for PLD, but not yet validated and adopted by government. The Local Government Human Resource Management Guidelines, and accompanying training module, has been developed and are being translated. Training plan for districts to be developed in Q2. The Human Resource Management guidelines was approved for both SLD and PLD in 2014, as part of the implementation, training modules have been developed and adopted by MOI PLD and SLD. Earlier the SLD Local Government Employment Regulation was published in government Gazette, and directive/decreed issued for districts to implement and enforce the regulation. In SLD a one-day workshop on the HRM Regulations and training modules were conducted for the Mayors of JPLG target districts and the Civil Service Commission. Mayors and CSC are seen as the most critical stakeholders to ensure that the Employment Regulation and HRM guidelines are implemented at the local level.

The government led expansion strategy and the associated capacity development support structure has been discussed and a draft strategy is available for Somaliland. The government led expansions strategy focuses on how the government under the leadership of MOI can extend the tools, policies and frameworks developed with JPLG support to all districts. JPLG has agreed that a capacity development unit and resource centers will be established at MOI, further progress on this is expected in Q3.

Somaliland:

SLD Local Government Employment Regulation has been published in government Gazette, and directive issued for districts to implement and be abide by the regulation. Further to this workshop on the implementation for the HRM was conducted by MOI and ALGASL for Mayors and the Civil Service Commission. This is seen as an important step forward in terms of ensuring compliance with the

Study on service/infrastructure vs capacity development investment at LG level has been completed. One of the key findings of the study is that there is no consolidated information of resources and investment at local level which is a real challenge for District Councils/Administrations in terms of channeling investment (private sector and development support) towards to goals of the district development plans (DDPs).

Outline of SLD Local Government Young Graduate Scheme has been developed. The scheme proposes a structure where Ministers and Government bodies can collaborate on attracting young graduates to local government employment while at the same time filling capacity gaps. Stakeholder validation and development of implementation plan is expected in Q3.

Significant progress on the government led expansion strategy has been made through a series of consultations. Agreement of central elements to support capacity of the districts as well as modality for rolling out regulations and tools to the districts

		not covered under JPLG		
Output Indicators		Baseline	Annual Target/Milestones	Progress to date
Number of JPLG target adopting LG employment registration		Baseline 2014: The regulation is available and disseminated but implementation not commenced	<p>Eight (8)</p> <p>Annual Target/Milestones:</p> <p><u>Milestone 1.3.1:</u> LG employment regulation drafted for Puntland</p> <p><u>Milestone 1.3.2:</u> Guidelines for harmonized planning and budgeting between central and local governments developed and piloted in selected districts (3+3) in preparation of the District 2016 AWPBs</p> <p><u>Milestone 1.3.3:</u> Strategy for Government roll out of LG services to new districts developed</p>	<p>Eight (8) – JPLG target districts in SLD</p> <p><u>Milestone 1.3.1.</u> A draft LG employment regulation is available SLD and draft available for PLD</p> <p><u>Milestone 1.3.2:</u> Discussions started with UNICEF and other stakeholders in SLD. PLD expected to start in Q4.</p> <p><u>Milestone 1.3.3:</u> Draft for SLD available. Reflection exercises carried out on PLD expansion strategy commenced with MOI and sector ministries.</p>
Planned Activities as per Annual Work Plan		Progress Against Activities		
1.3.1	1.3.1.1 Dissemination and publication of the LG employment regulation to districts	SLD Local Government Employment Regulation have been published in government Gazette, and directive issued for districts to implement and be abide by the regulation. In PLD the draft is still with MOI for final approval.		
1.3.1	1.3.1.2 Translation and printing of the HRM guideline training manual	Translation of the all the HRM training modules have been translated. Printing will take place in Q3 and Q4 to support the CD units of MOI and the training plan for HRM at district level		
1.3.2	1.3.2.1 Production of guidelines for harmonized planning and budgeting process	Activity to be implemented in collaboration with UNICEF and Ministry of Planning in Somaliland. Progress has been made this quarter in terms of reaching agreement on the approach and frame for taking the activity forward		

1.3.2	1.3.2.2 Drafting of a training module for harmonized planning and budgeting cycle to be added to the PEM (international and national consultant)	Planned for Q3
1.3.2	1.3.2.3 Piloting of the guideline in 3 districts with links to the state planning process (international and national consultant)	Planned for Q3 and Q4
1.3.2	1.3.2.4 Establishment of M&E data management framework – data fields, indicators, housed in the District Depts. of Planning (Linked to MOP State/National Development plan)	Concept note drafted for PLD. Not yet shared with MoPIC and MoI. Implementation planned for Q4
1.3.3	1.3.3.1 Support MOI to meet their legislative mandate to draft criteria for a standardised district grading system for submission to Parliament	Not started. Will take place in Q4 for Somaliland and likely to be carried forward to next year for Puntland
1.3.3	1.3.3.2 Technical expertise and consultations to support the government led expansion strategy to new districts	SLD Expansion strategy of JPLG systems to more districts has been produced and agreed with the government, the final validation is pending. For PLD the UNDP funded MIDA consultant is supporting the development.
1.3.3	1.3.3.3 Conduct study on investment vs capacity development	The study on investment versus capacity development completed. The study shows the distribution of funds allocated towards investment projects vs. capacity development at district level
1.3.3	1.3.3.4 Financing initial start-up of pilot expansion	In PLD two districts have been identified and MOI have developed an implementation plan. The plan is aiming at shifting more tasks to government in preparation for the government led expansion strategy

Sources of Evidence for Results Progress and Achievements

- Local Government Employment Regulations available
- HRM guideline document available
- HRM training modules available
- Local Government Employment Regulations available
- Draft Document Government led expansion strategy

- Study report on assessment on investment vs capacity development available
- LG Young graduate scheme document available

OUTPUT 2.1 – STRUCTURES AND SYSTEMS FOR GOOD LOCAL GOVERNANCE, PLANNING AND BUDGETING ARE ESTABLISHED AND STRENGTHENED.

Narrative update on Progress towards Output

The process of establishing a Local Government Institute in Somalia, as well as other supporting structures for capacity development of local government, has started to take shape during this quarter. An international expert has been deployed by JPLG to work with MIFA, MOM and the Technical Committee for the LGI to develop the conceptual framework including operational principles and terms of reference for the institute. The pilot training for the Institute will be conducted in Q3, with participants from BRA/MOM. In Puntland and Somaliland the approach entails building on the capacity development mandate of the Ministry of Interior, and establishes Capacity Development Units including resource centers. In Puntland a diaspora capacity development expert has been recruited through the IOM/Mida programme to coordinate and provide technical support to this process. The same position for Somaliland is at the later stages in the recruitment process.

Timetable has been agreed with districts for trainings including the District Development Framework and Annual Work Plan and Budget activities. As per annual government processes these activities are scheduled to be undertaken in the third quarter of the year. A few studies and review process have been initiated to assess the potential for improving the participatory planning process. Concept note on the Assessment/study on District Annual Work plans and priority projects and the degree of alignment with the district Development Frame Works (DDFs) in last 3 year period, 2013, 2014 and 2015, have been developed and the draft study is ongoing. The study covers number of districts in Somaliland and Puntland and compare with their respective AWPBs, and see if district AWPBs are consistent with the DDFs.

Several missions were undertaken by UNDP JPLG together with PMU) all focusing on how to closely work with ISWA and assuring continued support for the new south west state. UNDP mission to Adado focused on supporting district administration. Discussion on activities on the work plan and the new LOA with the district 2015-2016.

South Central/FGS:

National and international consultant to support the establishment of the Legal Government Institute is working with stakeholders within BRA/MOM, MIFA, UN agencies who make up the technical committee for the LGI. The conceptual framework has been developed and the validation process will take place after the pilot training has been conducted.

The implementation plan has been finalized and includes the long term and short term implementation plan. As part of the short term implementation plan there is a pilot training which is central to testing out mechanisms and principles in the conceptual framework. The bidding process for training providers for the pilot training is ongoing following agreement on the scope and process.

Puntland:

Diaspora MIDA consultant is leading the process of capacity development unit within Ministry of Interior. Concept note on the Assessment of AWPB investments/projects to review the degree of alignment with DDF priorities per sector (retrospectively: 3 year period, 2013, 2014 and 2015), have been developed and the draft study is ongoing.

<u>Somaliland:</u>		The recruitment of Quest MIDA Capacity development expert consultant started, with IOM. Positions advertised and long listing and short listing done.	
		Same Concept note on the Assessment of AWPB investments/projects to review the degree of alignment with DDF priorities per sector (retrospectively: 3 year period, 2013, 2014 and 2015), have been developed and the draft study is ongoing.	
Output Indicators		Baseline	Annual Target/ Milestones
# of monitoring visits completed by central government staff to district level governance bodies.		Baseline 2014 (1): Regular monitoring and oversight takes place.	Six (6) Annual Target/ Milestones: <u>Milestone 2.1.1:</u> Government capacity development strategy for decentralization agreed and initiated (including establishment of Local Governance Training Institute/s) <u>Milestone 2.1.6:</u> In all JPLG targeted districts, AWPB are developed in coordination with relevant central and regional authorities and in line with State agreed budget framework and timelines. District AWPB includes central and local funds/budgets.
		Progress to date	
		<u>Milestone 2.1.1:</u> Conceptual framework and implementation plan for the LGI developed <u>Milestone 2.1.6:</u> Will be reported in Q4	
Planned Activities as per Annual Work Plan		Progress Against Activities	
2.1.1	Services of an International expert (consultant) to support the roll-out of the capacity development plan (Step 1-10)	This set of activities is currently being implemented with the support of a national and international consultant. They are working closely with MOM and the technical committee. Concept note and implementation plan has been developed and the pilot training preparations have started	
2.1.1	Service of a Somali Expert to support the roll-out of the capacity development plan (Steps 1-5)		
2.1.1	Consultative forums around LG core functions and supporting LG		

	training modules (Step 2-4)	
2.1.1	MIFA/MoI/ALGASL/ALGAPL/JPLG develop criteria for capacity assessment of training institutions and carry out assessment (Step 5-6)	
2.1.1	Outsource pilot training to selected training institutions (Step 7-9)	
2.1.1	A Local Governance Institute is established with clear work plan, budgets, staffing and agreed curricular following feasibility study	
2.1.1	Equipment and Rehabilitation of Local Government Institute	
2.1.1	Pilot collaboration for Local Government Institute with MIFA and MoM	
2.1.1	Strengthening the capacity of the CD section of the MoI to lead the roll out of the CD strategy	Some progress have been made. TORs for SLD have been developed and in PLD the dialogue with MOI have advanced
2.1.6	Assessment of AWPB investments/projects to review the degree of alignment with DDF priorities per sector (retrospectively: 3 year period)	Concept note completed and study has started:
2.1.6	Provide capacity and common systems for Districts to update DDFs that incorporate national/NDP and sector inputs	This will take place as part of the support to District planning processes which starts end Q3 and for most of Q4
2.1.6	To provide training on basic principles of DDFs towards the creation of a DDF (Adado, Beletweyne, Jowhar, Baidoa, Merka)	To be implemented in October- December
2.1.6	Provide capacity and common systems for Districts to develop AWPBs that include all investments - including the convening of District Conferences	This will take place as part of the support to District planning processes which starts end Q3 and for most of Q4
2.1.6	Provide capacity and common systems for Districts to develop AWPBs that include all investments (Adado, Beletweyne, Jowhar, Baidoa,	

	Merka)	To be implemented in July - September
2.1.6	Introduce strategic planning process to link DDPs and the district AWP through MoI CD department	This will take place as part of the support to District planning processes which starts end Q3 and for most of Q4
2.1.6	Convene District Conferences for the promotion of common LG systems and tools	Planned for Q October -December

Sources of Evidence for Results Progress and Achievements

- Recruitment report available
- Concept note on district AWPB alignment with the District Development Frame Works
- Draft documents of the AWPB- DDF alignment study

OUTPUT 2.2 COMPETENCIES AND SKILLS ARE DEVELOPED FOR GOOD LOCAL GOVERNANCE AND EQUITABLE SERVICE DELIVERY

Narrative update on Progress towards Output

Ongoing support to state and local governments to strengthening structures and systems for local governance in planning and budgeting through development of systems and deployment of experts to support implementation and capacity building for the systems is critical to achieve equitable service delivery. National consultants and young graduates deployed to local government and Ministries of Interior to develop capacities for implementation of good governance mechanisms in line with relevant policies and laws. Each consultant and young graduate who has been deployed to LG has a developed a workplan which is in line with the priorities of the JPLG annual work plan as well as a capacity needs assessment of the LG. Consultants are supervised by LG staff and executive and report on progress on a monthly basis.

In Q2 further progress has been made on institutionalizing capacity to implement the local government employment regulation and the human resource management guidelines for local government. Participants from MOI, and selected local governments (Berbera, Hargeisa and Gebiley) piloted the HRM training where the TOTs tested their ability to deliver the training under the supervision of the UNDP international consultant. The roll out plan for HRM to all LG was developed. Further to this an agreement has been reached with the government on PEM TOT plan that will be held in Q3, PEM refresher training in 8 districts will also follow in Q3- Q4.

Somaliland:

- 11 participants from 11 districts (M; 11: F; 0) were trained on HRM 3 and 4 modules as TOTs.
- 28 (M25: F: 3) Participants from MOI, UNDP, Berbera, Hargeisa and Gebiley were piloted in the HRM training by the TOTs to test their ability to deliver the training.
- One day HRM regulations orientation workshop was completed with 43 participants (M40: F3), mayors pledged to implement the HRM regulations and the manual.
- Seven (8) admin and finance consultants continuing work in all districts. 7 planning consultants
- 25 Young Graduates are in place in districts and at MOI Department of LG (Male: 23, Female: 2)
- Two (2) National expert consultants in place at MOI supporting planning, capacity development and admin and finance roles of the consultative forum on decentralization planned for Q2. (Male: 2, Female: 0)
- LG Young graduate Scheme produced and approved by the government. The YG scheme will provide a harmonized structure and approach for various government institutions to deploy YG to support LG functions

<p><u>Puntland:</u></p>	<ul style="list-style-type: none"> • Seven (7) Admin and Finance consultants continuing work in all districts. 6 Planning consultants continuing work in all districts; except Jariban district. (Male:13 Female:2) . The Planning consultants support the respective District Director of Planning in the execution of the government district planning and expenditure management annual cycle/process. The Admin and Finance consultants continue to provide technical support to the District Department of Administration and Finance on meeting their expenditure management mandate. • 25 Young Graduates (M:18, F:7) are working have already been hired 5 for Bossaso, 5 for Garowe, 5 for Galkacayo, 4 for Gardo, 2 for Eyl, 2 for Benderbeyla 2 for Jariban. Young graduates workplans were completed and they are actively supporting their districts. • Two (2) National expert consultants in place at MOI supported planning and admin and finance roles of the consultative forum on decentralization planned for Q2. The planning consultant presented on district planning process during the consultative forum. (Male: 2, Female: 0) • MIDA consultants started the work to support revision of LG Law no. 7, and is also supporting system of monitoring and appraisal of young graduates and consultants. (Male: 2, Female: 0) 		
<p><u>South Central/FGS:</u></p>	<ul style="list-style-type: none"> • Assessment and first phase of the rehabilitation of district administration building in Beletweyne completed, and office equipment is being procured with the support of UNDP. • Within BRA/MOM two national consultant have continued to support the change management process including review of all department TORs • District consultants have continued to support districts of Adado, Beletweyne, Baidoa and Jowhar to conduct training and on the job support to the district administration and interim councils. • LG planning expert deployed to MIFA is currently also supporting the establishment of the ISWA LG programme and capacity development support programme. • Young graduates are supporting MIFA and local government in a number of areas related to LG planning, capacity development (how many, male female?) 		
<p>Output Indicators</p>	<p>Baseline</p>	<p>Annual Target/ Milestones</p>	<p>Progress to date</p>
<p># of district/municipal staff trained in at least one PEM module (but up to 5)</p>	<p>Baseline : 250 district staff trained in at least one PEM module</p>	<p>786 (all JPLG)</p>	<p>Trainings to be conducted in Q3</p>
<p># female interns placed in local and</p>	<p>Not available</p>	<p>25 female inters</p>	<p>Twenty-two (22) females hired. See Gender mainstreaming section for details on gender data on young</p>

<p>central government positions</p>		<p>Annual Target/ Milestones</p> <p><u>Milestone 2.2.1:</u> Each JPLG targeted district has the capacity to engage with its constituents, improve public participation and accountability. Capacity includes clear procedures and trained human resources.</p> <p><u>Milestone 2.2.3:</u> At least 35% of JPLG targeted districts have their staff (i.e.: Department of Planning, Admin and Finance, Social affairs and Public works) trained on their basic functions including expected new districts.</p> <p><u>Milestone 2.2.4:</u> MoI and sector ministries (with pilot DMs) support/pilot decentralized services delivery within their respective sectors. This includes capacity to plan, allocate resources, coordinate, monitor and report.</p>	<p>graduates.</p> <p><u>Milestone 2.2.1:</u> HRM ToTs have been conducted and training plans for HRM at district level have been developed</p> <p><u>Milestone 2.2.3:</u> Young graduates have been deployed to all JPLG target districts (25 in SLD and 25 in PLD) all the YG have specific TORs designed to support the capacity of the districts while at the same time exposing the YG to employment with LG. There are two district consultants in each district (one supporting the department of planning and one supporting the department of admin and finance). The consultants provide on the job training to LG staff as well as develop tools to improve implementation of agreed upon basic functions, rules and regulations.</p> <p><u>Milestone 2.2.4</u> National experts have been deployed to Ministries of Interior (2 SLD, 3 PLD and 3 FL) to enhance the capacity to plan, allocate resources, coordinate and report as well as strengthening core</p>
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			functions of LG.
Planned Activities as per Annual Work Plan		Progress Against Activities	
2.2.1	2.2.1.1 Conduct male targeted advocacy forums on political representation, related to gender and roles for aspiring women councilors (MOWDAFA)	Concept note finalized. Advance for workshops costs to 1st forum made, activity planned to be conducted in Q3.	
2.2.1	2.2.1.2 Training for aspiring potential / selected women councilors in Local Government fundamentals (MOWDAFA)	Concept note finalized. Planned for Q3 and Q4	
2.2.1	2.2.1.3 Dialogue forums on decentralization policy and roadmap for women in collaboration with PWCN (MOWDAFA)	Concept note finalized. Planned for Q3 and Q4	
2.2.1	2.2.1.4 Organize and facilitate discussion groups / meetings with MoWDAFA regional coordinators, women NGOs, outgoing women district councilors and aspiring potential women councilors	Concept note finalized. Planned for Q3 and Q4	
2.2.3	2.2.3.1 Provision of basic rehabilitation of district offices (Baidoa, Jowhar, Beletweyne & Merka, plus two new districts)	Phase 1 of Beleyweyne district offices rehabilitation completed, second phase to start in Q3.	
2.2.3	2.2.3.2 Capacity Assessments of Districts (Merka plus 2 additional districts - possibly Kismayo & Dhussmareeb)	The joint capacity assessment of Merka is planned for Q3. For Kismayo dialogue has started.	
2.2.3	2.2.3.3 Provide equipment to new districts and departments with identified unmet needs (1SL, 1PL, 2 SC)	Procurement is under process	

2.2.3	2.2.3.4 Joint MIFA monitoring of new district programme implementation (including rehabilitation, planning, training etc.)	Under discussion but delayed due to the changes in the AWP and LOA related to integration of ISWA activities
2.2.3	2.2.3.5 Training on PEM for target districts (department of planning and section of admin in the department of admin/finance) to strengthen capacity on basic functions	In SLD this activity is seen as part of implementation of the CD unit, hence there is a plan to develop a TOT programme for PEM 1-5. In PLD this will take place for new districts in Q3 and Q4 as part of the District AWP process
2.2.3	2.2.3.6 Print and distribute the PEM to additional districts through service provider (translation, printing and binding)	Not started
2.2.3	2.2.3.7 Provision of training on HRM guidelines for districts departments of admin and finance	In SLD the TOT of the HRM have been finalized and training plans for districts have been agreed. In PLD the TOT will take place in Q3
2.2.3	2.2.3.8 Refresher training for PEM for districts including new modules based on capacity needs assessment (SLD: Conflict Resolution and Partnership)	In SLD a refresher training plan and TOT agreed with MOI and will be seen as part of the establishment of the CD unit structure. Most of the training will be completed for PLD and SLD in Q3
2.2.3	2.2.3.9 Training for staff in department of admin and finance in HRM	28 (M25: F3) Participants from MOI, UNDP, Berbera, Hargeisa and Gebiley were piloted in the HRM training by the TOTs to test their ability to deliver the training. In PLD the TOT and training of districts will take place in Q3
2.2.3	2.2.3.10 Provision of human resource experts to enhance capacity of Municipality of Mogadishu (National and international experts)	National consultant deployed to strengthen the HR management. Currently reviewing and providing recommendations to revisions of Department TORs
2.2.3	2.2.3.11 Production of HRM guidelines and HR equipment for MOM (including HR-IT)	The HR equipment is under procurement
2.2.3	2.2.3.12 Training for MOM staff on HRM guidelines	Training was conducted and finalized in Q1

2.2.3	2.2.3.13 Production of PEM guidelines for MOM	Will follow the training in activity below
2.2.3	2.2.3.14 Training for MOM staff on Admin and finance (PEM) guidelines (training, consultant and production)	Planned for Q3
2.2.3	2.2.3.15 Provision of experts to enhance capacity of the districts	In Somaliland and Puntland 14 out of the 15 JPLG districts have two consultants who support the department of Admin and Finance and the department of planning. Districts in SC have one capacity development consultant each. District consultants supporting districts with training and technical support
2.2.3	2.2.3.16 Train district departments of planning and admin and finance directors, district and MOIF consultants on local governance, planning, development and M&E (external provider)	UNSSC training on decentralized governance and citizen participation was conducted for SLD. A similar training will be facilitated for PLD and some FGS representatives in Q3
2.2.3	2.2.3.17 Deployment of young graduates to districts	25 young graduates in PLD, 25 in SLD and 4 in SC
2.2.3	2.2.3.18 Implementation of the agreed upon structure for districts including harmonizing TORs with defined functions and workplans for directors and staff of all A & B districts	Will be implemented Q October - December
2.2.3	2.2.3.19 Support the establishment of a training unit within MoM with tools and ToT around project cycle methodology and LG	To be developed in Q4 to ensure linkages with the LGI
2.2.3	2.2.3.20 Develop and harmonise training modules for staff (MoM)	Planned for Q3 and Q4
2.2.4	2.2.4.1 Provision of experts to enhance capacity (legal expert) at MIFA, to work on LG law, civil service employment law, functions and relationships with MOM, districts	Procurement process will be initiated from August.
2.2.4	2.2.4.2 Provision of experts to enhance capacity (LG planning expert) at MIFA	LG planning expert has been deployed to MIFA to support LG capacity development and establishing the relationship and programming with ISWA on LG.

2.2.4	2.2.4.3 Somali technical expert attached to MIFA Department of LG in policy	This activity has was concluded in March
2.2.4	2.2.4.4 Somali technical expert attached to MIFA Department of LG in capacity development	Planned to start in August
2.2.4	2.2.4.5 Somali technical expert attached to MIFA Department of LG to strengthen M&E capacity	Consultant has been deployed and is working at MIFA to support the Monitoring capacity with regards to local governance processes
2.2.4	2.2.4.6 MOI / MIFA Department of LG has a monitoring and reporting system established to appraise consultants	Established for SLD , planned for PLD in Q3 and FGS/SC in Q4
2.2.4	2.2.4.7 Support to MOI / MIFA for quarterly joint monitoring missions to districts	Will take place in Q3 and Q4. No joint Q mission took place in PLD and SLD in Q2. ADD FGS
2.2.4	2.2.4.8 Provision of running costs (communication) to MIFA	Procurement process for selection process completed. MIFA is advised to provide contract to service provider
2.2.4	2.2.4.9 Document the reform and restructuring process of MOM	The bidding for the local media company is ongoing
2.2.4	2.2.4.10 Produce information booklet explaining the organisational structure of MOM	The bidding for the local media company is ongoing
2.2.4	2.2.4.11 Young graduates to support the capacity of MIFA	8 of the 10 YG in place
2.2.4	2.2.4.12 Provision of expert (Capacity Development Consultant) to enhance capacity at MoI	The experts are deployed and are supporting the implementation of the LOA
2.2.4	2.2.4.13 Provision of expert (Legal Consultant SLD)+(LG Consultant PLD) to enhance capacity at MoI	The experts are deployed and are supporting the implementation of the LOA activities and working on strengthening MOI legal capacity.

2.2.4	2.2.4.14 Provision of expert (Technical Analyst for Development Planning) to enhance capacity at MoI	The experts are deployed and are supporting the implementation of the LOA
2.2.4	2.2.4.15 Service of a Somali expert to enhance capacity of MoI in the area of local governance	The experts are deployed and are supporting the implementation of the LOA
2.2.4	2.2.4.16 Provision of reform advisor to enhance capacity of Municipality of Mogadishu (national expert)	Consultant is working with MoM to facilitate the implementation of the revised organizational structure and to develop the capacity to absorb changes.
2.2.4	2.2.4.17 MoM has a monitoring and reporting system established for staff performance and output delivery	Planned to start in August
2.2.4	2.2.4.18 Training on LG for staff in MoM linked to roll-out of LG training institute	Procurement process is ongoing

Sources of Evidence for Results Progress and Achievements

- HRM Training Report
- Gender data on young graduates
- Engineer Rehabilitation Works Report
- Recruitment report available upon request
- Concept note on district AWPB alignment with the District Development Frame Works
- Draft documents of the AWPB- DDF alignment study

OUTPUT 3.3 GOOD GOVERNANCE AND SERVICE DELIVERY IS IMPROVED THROUGH ENHANCED SOCIAL ACCOUNTABILITY MECHANISMS

Narrative update on Progress towards Output

The Local Government Registrar services is a front line service to communities and is anchored in the SLD and PLD local government legislation, however there is a lack of regulation and guidance to ensure uniform practices across districts. In SLD, in Q2, the international consultant has facilitated dialogue between LG and Ministries involved in the registrar process at the local level (Ministry of Interior, Ministry of Health and Ministry of Justice). The dialogue has resulted in an cross-ministerial agreement on roles, responsibilities and key functions. The focus on uniform LG registrar service remains the four vital statistics (birth, death, marriage and divorce). Draft manual for LG registrar services have been presented to government stakeholders and the principles and mechanisms have been agreed on. Currently the lead ministry (MOI), supported by UNDP, is developing the implementation plan.

In Puntland the draft LG registrar manual have been developed, and the validation is planned for end of July.

Remaining activities, including the training for LG registrar is planned for Q3-Q4.

<u>Somaliland:</u>	In SLD the drafting of the Local Government Civil Registrar manual have been completed and the final draft presented to the government. The current draft was presented to the ministry of Interior, Ministry of Health, technical meeting will be held on Thursday 2nd July 2015 by the three ministries, the final document is expected to be produced before July 21 st . and after that trainings and implementation plans are expected to follow.
<u>Puntland:</u>	<ul style="list-style-type: none"> • Harmonized LG registrar services manual produced in the form of guidelines developed for PLD regarding registration of birth, death, marriage and divorce. This includes situation analyses, registration operating instructions, proposed standard registration forms, and recommendations for MoI. • Validation delayed due to security situation in PLD, expected sometime Q3. It is expected draft will be finalized after validation.

Output Indicators	Baseline	Annual Target/ Milestones	Progress to date
# of policies and guidelines drafted and approved	Not available	One (1)	One (1)
#of additional services provided at the district level		<u>Milestone 3.3.2:</u> Harmonised registrar services piloted in 3+3 districts.	<u>Milestone 3.3.2:</u> The manuals have been developed, but not yet piloted
Planned Activities as per Annual Work Plan		Progress Against Activities	

3.3.2	3.3.2.1 Establish District registrar services (in line with Policy roadmap) and define Registrar office mandate	The activity
3.3.2	3.3.2.2 Production of Guideline and Manual for District Civil Registrar Offices within existing Social Affairs Departments (defining mandate, TORs, with support including consultation, technical experts, translation and printing)	The LG registrar manual was drafted and submitted to MOI. Validation is ongoing both in SLD and PLD.
3.3.2	3.3.2.3 Provision of training on Registrar Guidelines (initially registrar of births and deaths) to District Registrar Office in District Dept. of Social Affairs	Training materials to be developed in Q3 and Q4 followed by training of district registrar offices

Sources of Evidence for Results Progress and Achievements

- Inception report for SLD and PLD
- Draft manual for SLD
- Report from the SLD stakeholder consultation
- Material collected from local government and analyzed in the report

SECTION 3 – CROSS-CUTTING ISSUES (GENDER, PEACE AND CONFLICT, HUMAN RIGHTS)

As part of strategy to improve gender mainstreaming across all activities of JPLG, UNDP-JPLG organized a training session and discussion on strategies and approaches. For JPLG two streams of activities on gender mainstreaming and women's empowerment have been identified:

- 1) focus on gender responsive service delivery is a central issue, and it is important to assess how different service projects benefit men and women in the communities,
- 2) women's participation in decision making and District Councils.

UNDP-JPLG has in this quarter developed further interventions to advance the gender equality output of ongoing activities. UNDP-JPLG has engaged the partners on setting gender targets for recruitment and participation in trainings and engaged MoWDFAFA as an implementation partner for 2015-2016 on supporting women in political participation in local government elections. Activities planned will prepare aspiring women councilors and other women who will improve their political participation through enhancing knowledge on local government fundamentals, dialogues on decentralization and improve their networks, especially for women who may run in the 2016 local government elections.

JPLG advances human rights directly through the project approach of emphasizing participatory planning processes which improves accountability and contributes to improved utilization of funds towards communities' priorities. The public projects funded through JPLG also impacts income generation (poverty reduction), health services as well as other services under the district administration.

SECTION 4 – CHALLENGES / LESSONS LEARNT

There are several key challenges to the project delivery and the achievement of the project objectives. Insecurity that prevents access to emerging districts, consistent political leadership, operational capacity to allow project engagement and the establishing of realistic expectations are some of the most important.

Security and changes in political leadership will continue to impact the project. Sustained support from all concerned actors (UN, Government and donors) is essential to remaining on-course and to secure gains achieved. The highest level of adaptability and creativity on behalf of the entire JPLG team and Somali counterparts must continue to be utilized.

The lack of operational capacity, particularly in South and Central Somalia, is a significant challenge particularly to the expansion of the JPLG into newly emerging district governments and emerging interim administration/states. Particularly, in these new areas UNDP operations must create the operational capacities; this must be considered as a prerequisite for effective project delivery. Increased effort in this area is seen as vital.

Improving the mechanisms for monitoring and appraising the consultants and young graduates have been raised as another area of improvement where work has started on identifying good practices that can be shared throughout the project. This work will continue in Q2 and can potentially identify and resolve bottlenecks in implementation. Capitalising on Somali Experts from the Diaspora as an additional asset in longer-term capacity building has commenced and its' benefits will be measured in 2015.

In the complex context of Somalia establishing realistic expectations is a challenge for achieving higher sustainable levels of delivery. The JPLG is working to enhance its ability to adapt to the social, economic and political realities of Somali government and community partners. While the five year programme is designed to increase outputs on a quarterly and annual basis the reality is that there will be periods in the year, and over the five year programme, where the JPLG and the Government will be less productive. For instance, when a community is in a period of elections their Government's ability to debate new issues, pass legislation, create improved systems and even delivery services are diminished. However, when a community's Government is in a period of post-elections there is often a heightened space for consensus and for technocrats to deliver government services. Other political, social and economic factors also effect the delivery cycle. For example, reshuffles of cabinets, heightened insecurity, broad dialogue on constitution reform, etc. If these factors, and many other competing factors that the project partners need to balance, are not considered in our planning process unrealistic expectations of what can be achieved will be the outcome. In response the JPLG has engaged closely with Government and donors to agree and more realistic delivery targets and have consequently lowered previous expectations on delivery timelines of a number of milestones. The project has established consultative meetings with all partners that occur twice a year to review and adjust targets of the annual work plan.

SECTION 5 – RISK MANAGEMENT

This section can be used to update or use the risk logs developed during the project development stage and provide any mitigation measures being undertaken by the project.

Type of Risk ¹	Description of Risk	Mitigating Measures
Political risks	<p>Prodoc: The adoption of the new Constitution and the establishment of a new government in Mogadishu, and upcoming local elections may lead to increased political uncertainty.</p> <p>Update: Elections scheduled for Somaliland has been postponed until 2016, although final date has not been set. This is likely to lead to some political uncertainty and impact both relations with donors/partners as well as implementation</p>	<p>Project teams are monitoring political developments and adjusting the implementation schedule accordingly.</p> <p>JPLG II has committed to conducting regular and systematic monitoring to inform programming, and will identify opportunities, threats and challenges. Appropriate risk mitigation measures will be developed and implemented in conjunction with other international actors, including JPLG donors, embassies, the UN Resident Coordinator’s Office and the UN Department of Safety and Security (UNDSS).</p>
Security risks	<p>Prodoc: Restricted access to field locations, especially in south and central Somalia, and certain areas of Puntland and Somaliland due high personal security risks.</p> <p>Update: Both Somaliland (most areas) and Puntland have been elevated to high risk which has impacted the programme implementation modalities. Merka remains inaccessible due to security risks but remains a target district for JPLG 2015. Joint capacity assessment to Merka is still anticipated to take place end of June/ early July</p>	<p>As in the past under Phase I, JPLG II will engage third parties to implement and monitor activities on behalf of UN agencies</p> <p>Following advice from UNDSS, national, if not international staff will be engaged where possible in teams to implement and monitor activities.</p>
Operational risks	<p>Prodoc: The constant turnover and weak skills of senior officials and staff among Somali partner institutions may impede implementation of Programme activities.</p>	<p>JPLG II will focus capacity development on departments and units of partner institutions rather than individuals. This strategy will be pursued by:</p> <ul style="list-style-type: none"> - Developing and maintaining strong relations with the departments and units concerned

¹ Environmental; Financial; Operational; Organizational; Political; Regulatory; Security; Strategic; Other.

	<p>Update: Q2 has seen a number of changes in senior leadership in key ministries. This is impacting the implementation capacity.</p>	<ul style="list-style-type: none"> - Encouraging leaders to engage the entire staff of departments and units in discussions with JPLG and other parties concerned - Mobilising community interest and support for proposed activities, including representatives of different clans, women and other social groups - Keeping potential users and beneficiaries informed of proposed activities and where feasible encouraging their participation in decision making - Using these techniques to build strong local ownership of proposed reforms and activities among staff, potential users and beneficiaries - maintaining pressure on current and new leaders to adhere to decisions already made and to follow through on implementation - Regularly monitoring progress to inform corrective action where needed
<p>Operational risks</p>	<p>Prodoc: In south and central Somalia, the legal basis for local governance remains unclear.</p>	<p>UNDP- JPLG is supporting drafting of options papers for relationships between Federal level the emerging states and their local governments</p> <p>According to a study issued for CDRD, which is also applicable to JPLG, it will be important to have the support and ownership of informal decision-making institutions, as well as community members. The study places an emphasis on extensive social mobilisation as a risk mitigation strategy, with the insistence that elected village councils are composed of mixed clans, as well as representation from women and other vulnerable groups. The study calls for innovative techniques for remote monitoring – and JPLG will determine if these are applicable to the Programme. Action will be taken to adapt and implement the Roadmap for Harmonisation of JPLG and CDRD.</p> <p>In addition, as described under Outcome 1 in chapter 4, JPLG II</p>

		will assist the federal government of Somalia in clarifying policies and laws on decentralization, and implementing them as opportunities arise.
Operational risks	The lack of political will and institutional commitment among government partners in all three zones may result in failure to follow through on agreements, jeopardising progress towards achieving JPLG II goals and milestones.	<p>JPLG staff will have opportunities to monitor and report on these risks through their constant interactions with government officials in central ministries and local authorities.</p> <p>As preventive measures, JPLG II will seek to build strong commitment at the highest levels of government, and strong ownership of Programme activities among government staff, elected representatives, and other institutional stakeholders. This will be achieved by maintaining frequent communications to ensure they are fully informed of Programme activities and closely involved in the planning and design of them.</p> <p>JPLG II will also seek to engender commitment and ownership among communities and other intended beneficiaries of the Programme, who may be counted on to exert pressure on elected representatives and government officials to deliver on their promises and commitments.</p> <p>In cases where progress is held up by senior officials, JPLG II will make intensive efforts to resolve problems through direct personal communication and corrective action. If this fails, JPLG II will have to consider suspending the activities concerned until opportunities arise to resume them, or in the worst case cancelling them and redirecting resources elsewhere.</p>
Quality of delivery	Due to varying degrees of institutional capacity, the quality of Programme activities may vary, particularly for services provided by third parties contracted by JPLG.	<p>JPLG II will adopt competitive bidding to select competent contractors. Field staff, together with local authority staff, will undertake regular monitoring and evaluation of services provided to take corrective action. As described under Output 3.3 in chapter 6, PICs and CMGs will also be involved in monitoring at the community level.</p> <p>In cases where the performance of third party providers is unsatisfactory, the provider will be given further training to meet agreed standards of service and performance. If performance</p>

		remains sub-standard, the provider will be replaced.
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SECTION 6 – MONITORING AND OVERSIGHT ACTIVITIES

This section can be used to update or use the risk logs developed during the project development stage and provide any mitigation measures being undertaken by the project.

Monitoring Activity	Date	Description & Comments	Key Findings / Recommendations
Orientation, Oversight and Planning Missions to Baidoa	<p>3-7 May 2015</p> <p>9-21 May 2015</p>	<p>This mission to Baidoa is carried after the formation of ISWA and in response to a request made to UNDP by the president of ISWA seeking UNDP support to the region. It was an introductory visit to meet the authorities, in particular the Minister of Interior in Baidoa and introduce UNDP JPLG. In Baidoa the parties have discussed ways of closely working together and areas possible assistance to ISWA including reconciliation, support to the formation of Local councils and provision of technical in the form of Local consultants. Meeting with the District Administration discussed the continued UNDP JPLG support to the District and plans for 2015 including training to District administration staff.</p> <p>This was a follow up mission to further discuss with the ISWA Ministry of Interior authorities more concretely on the implementation and agreement on timelines for 2015 with the District Administration and ISWA, consultation on the PBF funded stabilization project particularly on the aspect of MOI, ISWA and MOIF at the Federal level, and introduction of PMU colleagues to ISWA and the implementation of the</p>	<p>The JPLG programme and role of UNDP-JPLG was introduced.</p> <p>Areas of possible collaboration with ISWA were identified and discussed. Findings?</p> <p>With the District administration training needs of the district administration staff and plans for 2015 were discussed.</p> <p>The district administration were happy with previous training, equipment and that more is expected to support the capacity development of the District Administration.</p> <p>The ISWA indicated that PBF funded stabilization implementation can only happen with their support. Introduction with the PMU colleagues was positive and ISWA welcomes the light approach.</p>

	7-11 June 2015	<p>light approach.</p> <p>The mission was to support IC working on the relations with federal government of Somalia and MOIF and ISWA. Discussions in Baidoa with ISWA were open and they have put forward concrete proposals for working together harmoniously between the parties.</p>	<p>At the completion of the White paper an option paper is expected that can provide guidance on advancing such relations between the central and the peripheries.</p>
Monitoring and Oversight Mission to Adado District	25 June -2 nd July	<p>This mission was to support the work of UNDP-JPLG communications specialist Alexandra Williams to collect information for a project story on UNDP-JPLG's support to Adado District since 2013. Discussions on workplan progress under new Adado LOA were held</p>	<p>Draft success story is produced and shared with the UNDP JPLG. Content covers impact of past projects prioritized during past years' AWPBs including a maternity wing, school classroom and garbage collection truck as well as an update on the current AWPB.</p> <p>Draft LOA is under formation to reflect District recommendations and priorities including PEM training, support to draft a DDF and develop an AWPB.</p>

SECTION 7 – FINANCIAL REPORT

Donor	Annual Work Plan	Available resources for the year	Contribution as % of AWP	Expenditure	Balance ^[1]	% Delivery	Comments
DFID	1,128,241	1,128,241	17%	643,587	484,654	9%	
European Commission	953,222	953,222	4%	269,394	683,828	4%	
Norway	423,288	141,096	2%	92,552	48,544	1%	
SIDA	819,074	819,074	12%	777,169	41,905	11%	
Swiss (SDC)	25,112	25,112	0%	25,112	-	-	
UNDP (TRAC)	350,000	-	-	-	-	-	
Unfunded	3,116,791	-	-	-	-	-	
TOTAL	6,815,728	3,066,745	45%	1,807,814	1,258,931	27%	

^[1] Available resource for the year minus funds disbursed till now.

ANNEX 1: TRAINING DATA

#	Target Group		Dates	# of participants		Title of the training	Location of training	Training provider
	Ministry. District or UN staff	Others		M	F			
	1.	Somaliland JPLG Districts/MOI/ Secretariat			12th -15th April 2015			
	Ministry of Interior SLD			3	1			
	IMC Secretariat			2	0			
	LG Burao			2	2			
	LG Borama			3	0			
	LG Odweine			2	0			
	LG Berbera			3	0			
	LG Gabiley			2	2			
	LG Sheikh			2	0			
	LG Zaila			2	0			
	LG Hargeisa			2	0			
	UNDP			5	1			
	PMU			2	1			
2.	Somaliland JPLG Districts/MOI		24th -25th May 2015	11	0	Training for trainers (TOTS) on Human Resource Management Modules 3 and 4 and piloting	Mansoor Hotel, Hargesia	UNDP Consultant
	Ministry of Interior SLD			1	0			
	LG Burao			1	0			

#	Target Group		Dates	# of participants		Title of the training	Location of training	Training provider
	Ministry. District or UN staff	Others		M	F			
	LG Borama			1	0			
	LG Odweine			1	0			
	LG Berbera			1	0			
	LG Gabiley			1	0			
	LG Sheikh			1	0			
	LG Hargeisa			1	0			
	UNDP			3	0			
3.	Somaliland JPLG Districts/MOI		26th -27th May 2015	25	3	Pilot Training on Human Resource Management Modules 3 and 4 and piloting	Mansoor Hotel, Hargeisa	UNDP Consultant
	MOI SLD			1	0			
	LG Berbera			9	1			
	LG Gabiley			3	2			
	LG Sheikh			1	0			
	LG Hargeisa			5	0			
	LG Burao			1	0			
	LG Borama			1	0			
	LG Odweyne			1	0			
	UNDP			3	0			
4.	Somaliland JPLG Districts/MOI/ CSC		28th May 2015	40	3	Orientation HRM Regulations and Modules for the Mayors	Mansoor Hotel, Hargeisa	UNDP Consultant
	MOI SLD			3	0			
	Civil Service Commission SLD			2	0			
	LG Berbera			11	1			
	LG Gabiley			4	2			

#	Target Group		Dates	# of participants		Title of the training	Location of training	Training provider
	Ministry. District or UN staff	Others		M	F			
	LG Sheikh			2	0			
	LG Hargeisa			7	0			
	LG Burao			1	0			
	LG Borama			2	0			
	LG Odweyne			2	0			
	LG Zaylac			1	0			
	UNDP			5	0			
5.	Municipality of Mogadishu		24, 25 and 26 March 2015	47	3	Human Resource Management	Hiliwa conference Hall	UNDP