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PROGRAMME QUARTERLY PROGRESS REPORT

Period (Quarter-Year): **Q-1, 2016**

Project Name	Support to Building Inclusive Institutions of Parliament in Somalia (UNDP SOM10 Project ID 00094911)
Gateway ID	00096825 (Gateway ID)
Start date	March 2013
Planned end date (as per last approval)	December 2016
Focal Person	(Name): Oskar Lehner
	(Email): oskar.lehner@undp.org
PSG	PSG (s): 1: Inclusive politics: Achieve a stable and peaceful Somalia through inclusive political processes
Priority	Priority 1: Advance Inclusive political dialogue to clarify and settle relations between the federal government and existing and emerging administrations and initiate processes of social reconciliation to restore between communities.
Milestone	
Location	Federal Level, Somaliland, Puntland, Galmudug, Jubaland, ISWA, IRAs
Gender Marker	2

Total Budget as per ProDoc	USD 11,700,000
MPTF:	1,459,054
Non MPTF sources:	PBF: 7,045,524
	Trac: 2,268,619
	Other: 1,110,055

Total MPTF Funds Received			Total non-MPTF Funds Received	
PUNO	Current quarter	Cumulative	Current quarter	Cumulative
PSG1 (4SOU1)	500,000	1,459,054	1,414,117	10,315,738

JP Expenditure of MPTF Funds ¹			JP Expenditure of non-MPTF Funds	
PUNO	Current quarter	Cumulative	Current quarter	Cumulative
PSG1 (4SOU1)	0	861,135	395,913	8,702,909

¹ **Uncertified expenditures.** Certified annual expenditures can be found in the Annual Financial Report of MPTF Office (<http://mptf.undp.org/factsheet/fund/4SO00>)



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SITUATION UPDATE

During this reporting period there was extensive consultation with national counterparts and relevant donors in the development of an AWP 2016, whereby the strategy and priorities are based on an understanding that the NFP and also state assemblies are crucial to the political processes that Somalia is in and are the place where key consultations on future federal model are happening. This consultation also resulted in the development of workplans for all the existing regional parliaments. Other key considerations in this planning included the support to NFP in completing its 4-year mandate and enabling a successful transition to the new mandate. This AWP 2016 was submitted in the Project Board Meetings, however, the board meeting held with National Federal Parliament recommended the postponement of approval of this AWP until more clarity on funding situation was obtained .

Despite the uncertainty with the funding, the project remained committed with supporting the Parliaments of Somalia and was able to deliver capacity building activities in the National Federal Parliament, Somaliland, Galmudug and South West Parliaments. These activities benefited 155 MPs and staff (M:129; W: 26) in areas of Legislative Drafting, Outreach, Rules of Procedure and principles of democracy and democratic society.

Emerging Parliaments are still at early stages and hence the development of a roadmap should be developed in the course of the year that will outline the multi annual support to follow. To support this exercise, the project has initiated the needs assessments in emerging parliaments which will also feed the development of the respective multi-year strategic plans. Despite this, as mentioned earlier, basic trainings can and should be conducted to new MP's and staff on basics of functioning of the parliaments, role of MP's in democratization and national dialogue, mandate, business of the house. This was the case of the Legislative Drafting training in Galmudug and of Principles of democracy and democratic society in South West Assembly.

QUARTERLY PROGRESS REPORT RESULTS MATRIX

OUTCOME STATEMENT

OUTCOME 1: NFP AND PARLIAMENTS OF SOMALILAND AND PUNTLAND CAPACITATED TO OPERATE AS INCLUSIVE, TRANSPARENT AND EFFECTIVE LAW-MAKING, OVERSIGHT AND REPRESENTATIVE BODIES CONTRIBUTING TO NATIONAL PEACEBUILDING AND NATION-BUILDING GOALS

OUTCOME INDICATORS

Outcome Indicator 1.1:

Parliament passes legislation which contributes to peace-building and state-building agenda.

Outcome Indicator 1.2:

Functional committees in Parliament with capacitated MPs engaging with public and civil society on priority policy and legislation development.



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Outcome Indicator 1.3:			
Parliament inclusively, transparently and peacefully produces core legislation for the New Deal/Vision 2016 process.			
Output 1: NFP, Somaliland and Puntland supported to enact quality legislation and to maintain effective oversight of Executive.			
INDICATOR	TARGET	PROGRESS ON OUTPUT INDICATOR ²	
		THIS QUARTER	CUMULATIVE
Set of committees established by Parliament with defined functions	Hardware of library set up by end of 1st semester	0	0
	At least 3 trainings on legal drafting implemented in Somaliland Parliament	2	2
	At least one online library subscription	0	0
	One training on basic legislative research and drafting delivered to MPs and committee staff	0	0
	Work plan of GA developed and submitted to Parliament Leadership by end of 1st semester	1	1
	Strategic plan of JA developed and submitted to Parliament Leadership by end of 1st semester	0	0
Committees able to provide effective oversight of laws and policy	NFP Budget committee producing 1 reports with recommendations for the Executive	0	0
	Minimum 3 priority legislation processes supported in each Parliament	0	0
	Guidelines developed for drafting of gender sensitive legislation, including identification of discriminatory legislation from bills table in 7th and 8th sessions	0	0
	15 of MPs trained on key functions of committees in parliament.	0	0
	At least one training delivered to MP's and committee and secretariat staff on Gender sensitive legislative	0	0
Parliament effectively engaged in budget cycle, incl. undertaking oversight of key ministries expenditures	At least 3 oversight missions conducted	0	0
	At least 2 study missions and participation to international/regional conferences facilitated and	2	2

² Fill in only the numbers or yes/no; no explanations to be given here.



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	implemented		
<p>UNDP ONLY: sources of evidence (as per current QPR)</p> <p>Sources of evidence for the above results are project staff monitoring BTORs, Training attendance sheets, training reports/curricula, monthly newsletters. Sources of evidence available upon request.</p>			
<p>Output 2: NFP and Parliaments of Somaliland and Puntland established as an effective institution, with a functioning administration and infrastructure and leadership supported to discharge their constitutional mandates to fairly, inclusively and transparently manage the business of Parliament and lead the Parliamentary Administration.</p>			
# of members of Parliamentary leadership supported to manage the business of the Chamber	2 members of Parliamentary leadership supported to develop agendas, order of business, etc.	0	0
	At least one inter-parliamentary mission conducted between NFP and one emerging parliament	1	1
	Table of legislative agenda of the session developed and approved by Parliament Leadership	0	0
Staff capacity increased to provide support services to Office of the Speaker & MPs	Training provided to 20 members of staff of Office of the Speaker, and Administration, Finance and IT departments	0	0
	At least one training provided for parliament staff on Hansard and Guideline developed;	0	0
	TV studio of NFP completed by end of 2016-01-27	0	0
	At least 1 Trainings provided to staff of departments on finance, admin, procurement and/or new software	0	0
	Parliamentary financial management systems in place and working effectively (software functioning by July 2016) or (at least one department adopted software for its daily activities)	0	0
	All procurement processes completed by end of 2016	0	0
	At least one training on gender empowerment conducted	0	0
NFP, Somaliland and Puntland Strategic Plans inclusively developed and implementation progressed	Security protocol and guideline developed and approved (can include proposal of plan for training in this area)	0	0
	Construction of security perimeter completed by end 2016	0	0
	Guideline for production and archive of Hansard developed and approved by parliament;	0	0
	Hansard system fully functioning by end of 1st semester 2016;	0	0



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	Draft of Strategic plan developed and submitted to Guurti by May 2016	0	0
	GA library established by end of 2016	0	0
Pre/Post assessment by contracted company indicates improvements against HACT criteria	100% of recommendations re high/significant risks implemented	0	0
	100% of assessment recommendations was fully adopted in 2015.	Complete	Complete
	Survey conducted in at least 3 regions each quarter	0	0
	Capacity assessment in line with HACT completed by end of 1st semester.	0	0
UNDP ONLY: sources of evidence (as per current QPR) Sources of evidence for the above results are project staff monitoring BTORs, monthly newsletters.			
Output 3: MPs throughout the country are empowered to represent and remain accountable to the people and to provide leadership in a way that promotes national unity, including young people and women, participative & representative democracy and more effective contribution to political decision-making.			
Improved understanding of key Public target groups of the role of Parliament and MPs	Communications and Outreach Plan developed for NFP to raise awareness with public	0	0
	3 pilot Constituency Offices fully functioning by end of 2016	0	0
	Minimum 1 study Tour attended by MPs	0	0
	One HR training delivered to MPs and staff of GA	0	0
Parliaments supported to develop and implement communication and outreach strategies with a particular focus on youth, women and marginalized groups	At least one targeted outreach campaign for women or youth groups organized	0	0
	Develop guideline for Women caucus activities and gender related activities (guidelines for gender sensitive legislation, Messaging, etc)	0	0
	Youth National Conference held by end of 2016	0	0
	Development of a strategic plan for Youth Parliament	0	0
	At least 3 activities from communication strategy implemented	0	0
	Targeted outreach campaigns for women and youth groups organized (at least one per group)	0	0
	At least 2 outreach missions conducted per quarter	0	0
	Minimum 2 trainings on outreach and communication	1	1
	One gender training	0	0
Website of GA/JA functioning by by end of 2016	0	0	



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UNDP ONLY: sources of evidence (as per current QPR)

Sources of evidence for the above results are project staff monitoring BTORs, information posted on UNDP Somalia media, monthly newsletters.

NARRATIVE

The uncertainty related to the resources for funding of the Project has hampered the delivery of many foreseen activities of the project for this quarter. The narrative below provides details on activities that were considered has priority to implement during this quarter, considering the available resources.

OUTPUT 1 (Strategic Plan Objectives): NFP and Parliaments of Somaliland and Puntland supported to enact quality legislation and to maintain effective oversight over the other branches of government according to the interests of all people and in support of peace-building and nation building.

Legislative capacity of parliaments in Somalia, particularly of Somaliland and Galmudug has been enhanced during this quarter with the delivery of 3 days workshops on Legislative Drafting. In Somaliland, 24 MPs (all men) of the House of Representatives and members of the House of Elders (Guurti) participated. The training topics contributed to the project's efforts of enhancing MPs' knowledge on fundamental principles and general background of legislation, techniques in legislative drafting process, current legislative process in Somaliland according to the Constitution and Rules of Procedures of both Houses, international standards, internationally recommended practices and generally accepted drafting principles and techniques. Similar training on legislative drafting was conducted for Galmudug state assembly committees and MPs (M:51; W:3).

Third party monitoring undertaken by IBTCI showed that UNDP support was considered useful by all respondents.

As a result, NFP leadership has now better understanding of the critical role parliamentarians need to play in shaping and monitoring Sustainable Development Goals related to energy and sustainability, including oversight of the executive performance and expenditure for this area. 1st Deputy Speaker and Secretary General of the National Federal Parliament participated in an International Parliamentary Conference on Sustainability from 14-17 March 2016, in London.

Members of the NFP Youth Caucus had the opportunity to engage with other parliaments and developing network with a community of informed parliamentarians, engaged with international development, by participating in the Inter-Parliamentary Union Conference, held in Zambia between 16-25th March.

30 (M:22; W:8) Southwest State House of Representatives are more knowledge of their mandates and role, after participating in a three (3) days induction workshop on principles of democracy and democratic society.

OUTPUT 2 (Strategic Plan Objectives): NFP and Parliaments of Somaliland and Puntland established as an effective institution, with a functioning administration and infrastructure and leadership supported to discharge their constitutional mandates to fairly, inclusively and transparently manage the business of Parliament and lead the Parliamentary Administration

Thirty nine (39) staff of NFP, including committee staff, is better prepared to provide support to MP's on Rules of Procedure, as they participated in Phase II of the training on Rules of Procedure (M:26; W:13). The last phase of the training will be completed in Q2 2016.

NFP has met the target of follow up of recommendations of the third party assessment of their systems and procedures which impacts positively on the organizational and institutional capacities of the Parliament. During the reporting period the consultancy firm has supported the completion of the full set of the ABRIMO recommendations in January 2016 prior to the end



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of its contractual period the firm has conducted training for the heads of departments, sections and staff to help them start implementation of the policies, manuals and guidelines developed. The consultancy firm developed and produced a range of manuals and guidelines including HR policy and procedures, financial management and accounting, procurement management, recruitment selection policy, internal audit charter, internal controls policy and risk management guideline as well as inventory management guideline.

The communication between NFP, donors and implementing partners has been significantly improved with the provision of Video and Teleconference equipment. This will also contribute to reduce the cost of travel and decrease the exposure of the parliament leadership to security risks. Training was provided to the ICT department staff of the federal parliament to ensure they get right skills to be able to trouble shoot the VTC system and operate these equipment properly.

The construction of the Somaliland and Puntland Parliament Security Perimeter Walls are ongoing and planning to finish the work which the engineering unit is working with the contractor about the completion the remaining works in order to prepare the official handover to the leadership of the parliament. It is expected that these security perimeter walls will enable MPs to fulfil their functions in a much safer environment.

NFP remains committed with Emerging Parliaments as it continued its cooperation, namely, with the Galmudug Parliament though deployment of 2 legal officers for a month that supported the house of representatives with the development and approval of the Agenda of the House of Legislature for the second session, and amendment of the Rules of Procedure, particularly pursuant changes in articles 12 and 81.

OUTPUT 3 (Strategic Plan Objectives): MPs throughout the country are empowered to represent and remain accountable to the people and to provide leadership in a way that promotes national unity for Somalis, including young people and women, participative & representative democracy and more effective contribution to political decision-making.

8 NFP Outreach Department Staff (M:6, W:2) have enhanced their capacity to support MP's to undertake their mandate as they received a 3 day public outreach training. This training addressed key principles, strategies, mechanisms and tools for public outreach and enabled the staff to mobilize and implement outreach activities and help the MPs undertake this important parliamentary mandate in an effective manner so as to improve the image of the House of the people.

An assessment mission was undertaken to the Somaliland parliament regional office in Awdal region, in Borama district which identified amongst the findings and recommendations, the need to deliver more training to regional office staff so as to capacitate them to better serve as a link between MPs and population.

The objective of the visit was to meet the staff and evaluate the overall situation of the regional office and particularly the outreach area capacities. One of the main findings highlights that the office has managed to establish good working relations with the regional administration and local district councilors. The Outreach program developed includes two out of five universities and eleven secondary schools in the region. The office has functions as a venue for discussions with committees and MPs that visit Awdal region.

Other Key Achievements

- Needs assessments of emerging parliaments have commenced and report with findings and recommendations should be completed in second quarter.
- Development of Templates for Outreach Missions of MP's for NFP, SL, PL. Templates include pre-mission action and plan and report template. National Federal Parliament has approved the templates and they should be used in the next missions to take place.



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- NFP representative participated as an observer in the mission for needs assessment in SW.

Challenges (incl: Delays or Deviations) and Lessons Learnt:

The delay in the approval of the AWP 2016 due to uncertainty of funding situation has been a challenge in implementing the activities during the reporting period. Further, it prevented the development of Letter of Agreements with the counterparts for the current year. However, project and counterparts remained committed to implementation and prioritised capacity building activities delivered by the project's internal expertise.

Security and Operational conditions of implementation in Somalia still hamper the activities of the project both at National and Regional level, particularly in emerging states where UN presence is still limited. Challenges included limited secure options of venue, difficulty in accessibility for both counterparts and project staff, visa process for MP's to attend international conferences, amongst others.

Peacebuilding impact

N/A

Looking ahead

With the upcoming electoral process of 2016 and the foreseen transition between mandates of Parliament, the project is working with the National Federal Parliament on the handover in areas such as House Records, Handover of Committees, as well as anticipation of the new session and induction of the new MP's.

The results of the needs assessment conducted for the emerging Parliaments will provide findings and recommendations for the anticipated development of the Parliaments' pluriannual strategic plans, as well as the development of more tailored technical assistance.



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ANNEX 1. RISK MANAGEMENT

This section can be used to update or use the risk logs developed during the project development stage and provide any mitigation measures being undertaken by the project.

Type of Risk ³	Description of Risk	Mitigating Measures
Environmental Security	Outbreak of violence or serious deterioration of the security environment in Somalia.	Programme team (in close cooperation with UN MISSION and UNCT) adjusts programme activities to changes in the security situation. Use of a more regionally balanced strategy, which focuses on more equal support to all legislatures of Somalia.
Environmental Security	Terrorist activities force UN / UNDP to significantly reduce its activities	UNDP has reduced movement of staff between MIA and UNCC, and reallocated Programme/Operation staff to MIA. As a result of this operational challenge, project has sought alternative venues to conduct the trainings. Also mitigation measures taken by UN in Mogadishu and Garowe, such as flexible work arrangements for national staff.
Operational Organizational	Significant shortfall in resource mobilization from bilateral partners	Funding gap for implementation of the project activities for 2016. Uncertainty of funding has hampered the approval of the AWP 2016. The project and counterparts are working in close cooperation for resource mobilization and provision of information to donors on strategy and priorities for 2016.
Operational Organizational	Insufficient involvement of key stakeholders in defining and steering programme implementation	Open, consultative programme planning and development approach; close coordination with key counterparts in each region including project board meetings and endorsements of AWP by Governments counterparts; inclusion of senior stakeholder representatives on Programme Board. Risk Mitigation plans for implementation of LoAs developed and agreed with counterparts.
Environmental	Serious deterioration in relations between UNDP Somalia and the NFP or	Maintenance of respectful, collaborative approach and transparency;

³ Environmental; Financial; Operational; Organizational; Political; Regulatory; Security; Strategic; Other.



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Political	Government	
Operational Organizational	Low absorption capacity among counter-parts – slower process of capacity building than expected aligned with ongoing high expectations	Regular revisions of implementation progress and aligning expecting timing to current condition of staff and infrastructure within the institution. Conduct assessment of parliaments’ administrative capacity; include capacity development and risk mitigation measures
Environmental Political	Political conflicts between key state institutions or within the parliament hamper the parliament’s ability to function as a legislative body	UNSOM / international community to conduct conflict mediation
Environmental Political	Predominant male members of parliament fail to adopt gender-sensitive legislation	Project includes activities which should familiarize MPs with regard to gender-sensitive legislation and gender-sensitive budgeting. Project promotes activities to increase number of female MPs and empowerment of current female MPs.
Environmental Organizational	Trained parliamentary staff leave institution for better paid positions	Apart from training staff the project focuses on institution building incl. organizational reform, preparation of guidelines and SoPs, which shall make the parliaments resilient to staff turn-over
Political	National Electoral process in 2016 and transition between mandates of Parliament	Project supporting the planning of the handover and transition between Parliaments.
Political	Upcoming elections in SL may lead to large turnover of MPs and loss of built capacity	The Somaliland House of Elders—an unelected legislative body—postponed the presidential and parliamentary elections until April, 2017. Seventy-two of the eighty-two member legislature voted to approve the presidential and House of Representatives terms of extension to one year and ten months.



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ANNEX 2. MONITORING AND OVERSIGHT ACTIVITIES

Monitoring Activity	Date	Description & Comments	Key Findings / Recommendations
Project Board Meeting-Mogadishu	11/02/2016	This project board meeting took place in Mogadishu and participated by National Federal Parliament of Somalia, UNDP and donors. The purpose of the meeting was to discuss on activities and achievements of 2015, and approval of 2016 AWP.	<ul style="list-style-type: none"> . The board members noted the need and importance to conduct a mid-term evaluation in order to better identify and evaluate what so far has been done or achieved and come up with recommendations for follow up project continuity. . Donors reinforced the need to better explain the priorities of intervention of the project for 2016 and it was agreed that NFP and UNDP were to submit a strategic concept. . The members noted the need for further discussion on prioritization and funding of the project AWP for 2016. .The project to have a PBM in March, 2016 with donors for estimated approval of 2016 AWP.
Project Board Meeting-Somaliland	7th February 2016	This project board meeting took place in Hargeisa and participated by Somaliland House of Representatives and UNDP, and delegation from donor community. The purpose of the meeting was: <ul style="list-style-type: none"> . To receive and provide inputs to improve the implementation of the project . Past achievements and current work plan for 2015 . To compile the suggestions and recommendations from the project board meeting 	<ul style="list-style-type: none"> The members of the board noted with satisfaction the level of the project delivery and the overall success for fully implementation of 2015 AWP as most targets in 2015 were reached. The members acknowledged the coordination and the working relations between the project and House of Representatives
Project Board Meeting-Garowe	10th February 2016	This project board meeting held in Garowe and partook by Puntland House of Representatives and UNDP. The aim of the meeting was to discuss on: <ul style="list-style-type: none"> . Past achievements of 2015 and current work plan for 2016 . To provide strategic guidance to the project and make necessary recommendations . To compile the suggestions and recommendations from the project board meeting 	<ul style="list-style-type: none"> . UNDP uses direct implementation modality in Puntland. All funds must be implemented according to UNDP rules. . The project can only implement funds in the amount provided by donors. This year the project is underfunded . All procurements to be conducted by the HoR using UNDP/LoA funds must be monitored by UNDP staff. . UNDP advised that Puntland Parliament to invite project



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			staff to attend the bid opening evaluation ceremonies and technical evaluation processes.
Outreach Somaliland	Visit-Borama,	February 2016	<p>The objective of the visit was to find out what services these offices are practically providing and to identify areas which could be improved in the future and the conditions required for such to happen.</p> <p>The Somaliland HoR regional office has established an outreach program with two out of the five universities and 11 secondary schools in the region.</p> <p>The office functions as a venue for discussions when parliamentary committees and MPs</p> <p>Staff indicated that they need more training in order to better serve as a link between MPs and population.</p> <p>There is need for the HoR to maintain regional parliamentary offices that are accessible to all constituents, regardless of party affiliation, since the offices are channels for the public to participate and to serve as two-way communication mechanism.</p>



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ANNEX 3. TRAINING DATA

#	Target Group		Dates	# of participants		Title of the training	Location of training	Training provider
	Ministry. District or UN staff	Others		M	F			
Output 1								
1.	Somaliland House of Representatives		8-10 February 2016	24	0	Training of Legislative Drafting	Hargeisa	Valentina Hoxha - UNDP Legal Officer
2.	Galmudug State Assembly		05 – 07 March 2016	51	3	Three days workshop on Legislative drafting	Adado	Mr. Mohamed Ali Farah Research Officer - PSP
3.	Southwest House of Representatives		20, 22 and 23 March 2016	22	8	Three days induction workshop on principles of democracy and democratic society	Baidoa	UNDP/UNSOM Mohamed Ali Farah, Kimberly, Jibril, Warsame and Usman Dogar
Output 2								
4.	National Federal Parliament		21 – 28 March 2016	26	13	Phase II - Training on Rules of Procedure	Mogadishu	Mr. George Crawford UNDP-PSP
Output 3								
5.	National Federal parliament outreach department		15 – 17 February 2016	6	2	Three days training on Public Outreach	Mogadishu	Mr. Abdullahi Ibrahim – Outreach and Civic engagement officer - PSP
Total				129	26			



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Location	# of participants		
	Q1 2016		Total 2016
	M	F	
Mogadishu	32	15	47
Garowe	0	0	0
Hargeisa	24		24
Kismayo	0	0	0
Adado	51	3	54
Baidoa	22	8	30
Total	129	26	155



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ANNEX 4. ABBREVIATIONS AND ACRONYMS

AMISOM	African Union Mission in Somalia
AWP	Annual Work Plan
BTOR	Back-to-office report
CSO	Civil Society Organization
DFID	Department for International Development
EU	European Union
FGS	Federal Government of Somalia
GROL	Governance and Rule of Law Programme
HACT	Harmonized Approach to Cash Transfer
HoP	House of the People
HoR	House of Representatives
IBTCI	International Business & Technical Consultants, Inc.
ICRIC	Independent Constitutional Review and Implementation Commission
IP	Implementing Partner
ISF	Integrated Strategic Framework
MIA	Mogadishu International Airport
MPTF	Multi Partner Trust Fund (UN)
NFP	National Federal Parliament
NGO	Non-Governmental Organization
PL	Puntland
PSGs	Peacebuilding and State building Goals
RBM	Results-Based Management
RoL	Rule of Law
RoP	Rules of Procedures
SDRF	Somalia Development and Reconstruction Fund
SIDA	Swedish International Development Agency
SL	Somaliland
SW	South West
TA	Technical Assistance



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UNDP United Nations Development Programme
UNSOM UN Special Political Mission for Somalia
YG Young Graduate