

Civilian Policing Project



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PROJECT:
Civilian Policing Project

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Governance and Rule of Law

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CONTEXTUAL ANALYSIS

FEDERAL LEVEL

In this reporting period, the security in Mogadishu was volatile, coinciding with the Holy Month of Ramadan. During the reporting period the New Deal Compact was finalised with some focus on policing under PSG 2. UNDP policing became fully integrated with UNSOM's Rule of Law and Security Institutions (ROLSI) and a new reporting structure was established. UNDP policing moves forward at the Federal level and projects have been implemented and many new partnerships formed. The integration and the new command of the SPF are strong allies in the improvement at the federal level. The Juba Agreement has ordered integration of various military units within Juba to come under control of the federal government, while it mandates the creation of a police force that is accountable to the Juba Administration. In the meeting held in Nairobi between Somali CJ, MOJ and the police, the inception phase of the Police Strategic Action Plan was put in place.

PUNTLAND

During the reporting period, the project trained 650 (90 females) police officers for the role they will play in Puntland local administration elections, the elections were cancelled on security grounds. In July, a 3 day Puntland Ministry of Security and DDR capacity development and administrative gap analysis workshop was conducted jointly by the police and community security projects. The workshop helped improve the motivation of the ministry's servants to better coordinate the international contribution in area of Puntland security development. On August 1 during Puntland's autonomy celebrations, the Puntland President made a statement on suspension of all cooperation and relations with the Federal Government of Somalia (FGS). This may effect further development of Puntland police as part of Federal institution and impact the general security situation in the region against the background of continuing delays of salary payments to the Puntland civil servants including police.

SOMALILAND

The SL Government's Special Arrangement with the new deal excluded participation in PSG 2 (security) as this area is already being robustly supported.

A cabinet reshuffle in July 2013 introduced a new Minister of Interior. The project observed that the working relationship with the MOI has improved positively under the new Minister. As an immediate result, the project board meeting was successfully conducted with the participation of key partners including the Vice Minister of Security, the Minister of Justice and the Police Commissioner. The General Energy Oil Company conducting oil exploration work in Somaliland for the past 14 months suspended all its work for security reasons. It was reported that during their stay in Somaliland a large number of SPU personnel were deployed to protect the oil exploration which reduced the number of SPU available for UN and INGO humanitarian and development projects. UNDP raised this with SL Govt who are taking steps to rectify this issue.

RESULTS

SL	Indicator	2.3.3.1 Level of progress on establishing human rights institutions, safeguards, and oversight arrangements with a focus on enhancing women's security is "high", "medium", or "low"	Y
	Result	Medium: The MOI has developed a gender responsive Action Plan with support from UNDP and ISSAT. The implementation of the action plan (incl: capacity building, infrastructure, equipment) is pending due to shortage of funds.	
	Comment	MOI has formally announced its commitment to roll out the Action Plan and has formed a Steering Committee to oversee the implementation (pending funds availability).	
SL	Indicator	Police development plan for 5 yrs with an implementation plan for the first year is produced	R
	Result	A comprehensive PDP has been envisioned which includes both police capacity and infrastructure development amongst others in partnership with MOI and Police Commissioner. The baseline needs assessment has been undertaken with MOI on which the PDP will be based.	
	Comment	The activity remains unfunded. UNDP has initiated the process to hire an expert for the development of the PDD and awaits fund to initiate the activity.	
SL	Indicator	Model Police Stations exist and are operational	G
	Result	The Hargeisa Model Station is nearing completion, all equipment and furniture has been procured.	
	Comment	The finishing work of the station was not up to the standard. The UNDP Engineering team is working with the contractor to re-fix the finishing work.	
SL	Indicator	Model Police Stations exist and are operational	G
	Result	The Buroa Model Station is nearing completion, all equipment and furniture has been procured.	
	Comment	The finishing work of the station was not up to the standard. The UNDP Engineering team is working with the contractor to repair the finishing work.	
SL	Indicator	List of furniture and IT equipments (computers, printers and photo copiers) for Hargeisa Model Police Station received and deployed.	G
	Result	Furniture and IT equipment were procured and ready deployed once the handing over is done.	
	Comment	The delivery is planned once the training is completed (expected January 2014).	
SL	Indicator	list of furniture and IT equipments (computers, printers and photo copiers) for Buroa Model Police Station received and deployed.	G
	Result	Furniture and IT equipment were procured and ready to be deployed once the handing over is done.	
	Comment	The delivery is planned once the training is completed	
SL	Indicator	8 weeks training for 140 (40 female officers) police officers for model police station (Police station mgt, community policing, SGBV, basic investigation, prosecution, communication and Human rights, HIV, conflict resolution)	Y
	Result	Finalizing of TORs and procurement of expert to deliver the training is underway. Police Commissioner is in the process of selecting 140 police personnel.	
	Comment	Training will be conducted once the expert is on board which is expected by Q4.	
SL	Indicator	Develop a comprehensive management plan for model police stations, including operational and administrative procedures, job descriptions, organogram, community engagement strategy	Y
	Result	This activity is coupled with the expert who will deliver the training.	
	Comment	Once the expert is on board, activity will be implemented.	

RESULTS

	Indicator	Extent to which policy reform is informing changes in policing High, medium or low	
SL	Result	Medium - the Police Reform Team is making progress under this activity, however there is limited engagement from the Police Commissioner to implement these reforms.	Y
	Comment	Though Reform Team is performing their duties, there is lack of commitment from police. The appointment of a new minister has improved dialogue on this issue.	
	Indicator	Support to develop the capacity of Madheera academy trainers (select trainers, provide TOT on developing curricula, training modules and training methods). The training will include sensitization on HIV.	
SL	Result	The activity is currently unfunded. For efficient use of resources project has merged this with its plans to have TOTs for the trainers selected for Model Police station trainings. The same cadre of trainers will be engaged in the Madheera Academy.	R
	Comment	The project needs to mobilize resources for the development of curricula which will include other than operational, legal and management guidelines components on human rights, Gender, HIV/AIDs.	
	Indicator	Institutional agreement with regional police to provide training support and mentoring at Madheera- 4 international mentors for 6 months.	
SL	Result	Project has had initial talks with the Ugandan police service (UPS) to provide mentors for the Madheera trainers. The project awaits funds to contract UPS. It is useful to note that the Ugandan police services have previously trained Somalia Police force and were also engaged in SL needs assessment	R
	Comment	Once funds are received project is open to explore partnerships with other regional police academies.	
	Indicator	Provide 30 (10 female) scholarships to police officers to get a degree/diploma in criminology/law/ public administration to join PHQ and increase capacity	
SL	Result	Preparatory work of providing Scholarship for police officers is completed. Agreement has reached with the University.	Y
	Comment	This will be done in collaboration with the A2J project. The funds will be incorporated into the A2J MCG with the University of Hargeisa starting from the quarter Oct-Dec 2013.	
	Indicator	Review communications assessment and communications plan to inform communications procurement	
SL	Result	A communications assessment was conducted in 2008 on which UNDP provided communications equipment to the country. The project aims to update the assessment and based on recommendations further strengthen Police's communication capacity.	R
	Comment	Hiring a expert to do the assessment and develop a plan is pending due to lack of funds.	
	Indicator	Support police transport division, 1 30 seater bus, 5 double cab pickups, 10 motorcycles	
SL	Result	The said transport requirements were requested by the Police Commissioner's Office. UNDP has the specifications available and is awaiting funds to undertake the procurement.	R
	Comment	If the funds are available the vehicles can be procured in Q 4.	
	Indicator	Conduct training for police garage personnel in vehicle maintenance	
SL	Result	This has been moved to 2014 and will be discussed in planning meetings with MOI and Police Commissioner.	R
	Comment	Funds are needed to undertake this activity.	
	Indicator	Support to Police Traffic Unit to review traffic act and regulations, and develop road safety plan	
SL	Result	This activity has been moved to 2014 and will be discussed in planning meetings with MOI and Police Commissioner.	R
	Comment	Funds are needed to undertake this activity.	

RESULTS

	Indicator	# of SPU trained (training will include HIV awareness and human rights)	
SL	Result	30 (F:0, M:30) SPU's provided with refresher training of 8 days including HIV awareness and human rights.	G
	Comment	SPU Specialist is working with SPU Training Unit to enhance the capacity of SPU personnel.	
	Indicator	The Burao SPU Barracks have been rehabilitated according to plan Yes/No	
SL	Result	No -In process. The rehabilitation work has been started and will be finished soon.	Y
	Comment	Activity was delayed due to the late procurement process and funding issues.	
	Indicator	Model Police Station is constructed according to plan	
PL	Result	The initial stage of Garowe Model Police Station construction has been completed. Building is progressing actively.	G
	Comment	The Project supports MPS construction, building community oriented police facility which can be easily accessed by vulnerable group at risk and be efficiently managed by PLPF to deliver police service	
	Indicator	Armo Police Academy is receiving training and mentoring support from a regional partner.	
PL	Result	plan for training and mentoring support has been developed and to be implemented by PDRC	Y
	Comment	Discussions are underway between Puntland Government and Government of Djibouti to engage the Djiboutian National Police Trainers, however guaranties are required that the PLPF trainees will be paid.	
	Indicator	Record-keeping system for Human Resources, Finance and Logistics departments of the PLPF HQ designed and implemented.	
PL	Result	Recruitment of an international technical consultant is in progress.	Y
	Comment	Delivery of the activity is expected to be delayed.	
	Indicator	Number of motor transport delivered to PLPF HQ and stations.	
PL	Result	5 pickup vehicles have been procured and handed over to the PLPF to deliver its service effectively. to transport criminal suspects. The handed over police pickups, shall assist Garowe police station personnel.	G
	Comment	The pickups will be used in patrolling, responding to incidents, transportation of officers to reach the scene of an incident quickly, to transport criminal suspects and serve as deterrent.	
	Indicator	PLPF Regional (Division) and Stations commanders training curriculum developed.	
PL	Result	The training curriculum has been finalized and will guide the training.	G
	Comment	The training shall take place in late November 2013.	
	Indicator	Number of PLPF Regional (Division) and Stations commanders trained according to harmonized curriculum.	
PL	Result	Preparations for the two week training for 58 Region and Station commanders at Armo academy have been finilized.	Y
	Comment	Estimated time of inception of the training is end of October 2013.	

RESULTS

	Indicator	Equipment in support of the two week PLPF Regional (Division) and Stations commanders training procured and delivered.	
PL	Result	10 GPS devices and 7 long range binoculars have been received so far.	G
	Comment	Handing over will take place in the first week of October 2013.	
	Indicator	PLPF National Crime Directorate structure and functional capacity assessment undertaken.	
PL	Result	Recruitment of an international consultant is underway.	Y
	Comment	Earlier, this activity had been postponed due to political consideration, a lack of progress on the strategic plan and the prioritization of preparation for the local government election in PL.	
	Indicator	Number of PLPF personnel equipped with the Federal type police uniform.	
PL	Result	ROLSIG and Police Working Group members in Mogadishu are continuing to work on substantiation of the process. This process will include provision of 6000 uniform sets for 3000 of PLPF personnel.	Y
	Comment	Discussions underway with donors on funding this activity.	
	Indicator	Police HQ Assessment undertaken and development plan in place	
FL	Result	A strategic plan and an implementation plan has been developed for police and is being strongly supported by all actors	G
	Comment	Task forces have been formed to cover different areas of the strategic implementation plan and inception funding and planning is well underway.	
	Indicator	Police Advisory Committee are operational and providing monthly reports on Oversight	
FL	Result	The PAC has been dissolved and a new entity will be formed in it's place to cover the broader areas of Somalia.	Y
	Comment	UNDP has been working with the Ministry of Interior to support the Police Advisory Committee (PAC) since 2007. The PAC requires a review of its ToRs to ensure that it is able to perform duties.	
	Indicator	Number of Police officers receiving stipend	
FL	Result	5,072 were paid a total of \$1,582,350 for the period April - June 2013	Y
	Comment	UNDP is working closely with SPF Human Resources to correct the stipends list so that all new officers that meet the standards are receiving stipends	
	Indicator	Number of Police Stations in Mogadishu receiving support	
FL	Result	8 stations support through payments made on the LOA to the Ministry of the Interior and National Security .	G
	Comment	In the beginning, the Ministry seemed to have trouble administering the LOA because it was a new process for them. They are now handling it well.	
	Indicator	Baidoa Police HQ, Central Police Station and CID are rehabilitated according to plan	
FL	Result	Construction was initially delayed and is now progressing well.	G
	Comment	A visit to the Baidoa construction sites has shown that the construction is now ahead of schedule and there is a very strong working relationship between the police and the construction crew.	

RESULTS

	Indicator	Number of Police Officers issued with new tamper proof ID card	
FL	Result	The ID card machines have been ordered and training for the SPF on their operation will begin soon.	G
	Comment	The company providing the database software solution for the machines is in possession of the machines and will have them ready for distribution soon	
	Indicator	Progress to implement Police Strategic Action Plan is High, Medium, Low	
FL	Result	High - Support and funding for inception of the strategic plan is in place and beginning.	G
	Comment	The SPF has appointed a team for implementation of the plan and multi-agency task forces to help with that implementation.	
	Indicator	Number of Police Stations rehabilitated in Mogadishu	
FL	Result	The money has been distributed to the Ministry of the Interior and National Security to begin the rehabilitation and the SPF Engineer has presented his plan.	G
	Comment	The police have formed their own construction team that will be completing rehabilitation projects at a cost savings.	
	Indicator	Knowledge of police strategic action plan is High, Medium or Low	
FL	Result	Medium - New managers have been appointed at the highest level of the SPF and they do not yet have strong knowledge of the strategic plan.	Y
	Comment	A workshop has been planned for all task force leaders to assist them in understanding their responsibilities in implementing the SAP.	
	Indicator	Number of reflective safety vests for police to use while working on the streets in Somalia.	
FL	Result	250 reflective vests provided to police on duty in Mogadishu	G
	Comment	Some officers state that they are afraid to wear the vests because they feel that it makes them a more visible target for attack.	

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ACTIVITY HIGHLIGHTS

FEDERAL LEVEL

At the federal level there have been significant and exciting changes with the co-location of UNDP, UNSOM and UNPOL officers into one office with a common command structure. This larger, integrated team has diverse experience and complement one another's strengths in helping the Somali Police Force. This also opens a one stop shop under the new One UN thinking giving the police a one place to go when they need help from the UN. The three task forces under the Police Working Group in the areas of Human Resources, Training, Mentoring & advising and Infrastructure and equipment are now operational and meeting on a weekly basis.

PUNTLAND

Significant progress has been made on development of concise booklet/hand-out guidelines on the police procedures in line with the local legislation. The purpose of this booklet is to provide guidance on the essential procedures to be followed by the regions/stations and Puntland police personnel. It should reduce the administrative and communication burden on officers and ensure the validity of acts and decision making through the chain of command. The booklet is the first publication of the existing police practices and related laws since establishment of autonomous state of Puntland. Validation of the final draft by the local officials has been scheduled on October 2013.

SOMALILAND

The progress that CPP in Somaliland has made is building a strong relationship with the newly appointed Minister of Interior by having a series of meetings to brief on the background, main objectives and major achievements made by Civilian Police Project. While shortage of funding to support police reform activities is a major constraint faced by the project in the past quarter. The construction of the two model police stations is advanced and these are due to be completed in Q4.

PARTNERSHIPS

At the federal level we have worked side by side with AMISOM to start collaborating on training and human resources issues, we have begun planning with UNICEF on a GBV Investigation course and DSS to provide for the Mogadishu-based manager to serve as a security officer for missions into the field. At both the federal level and in Puntland UNDP Area Project Managers are now fully integrated with UNSOM UNPol component, as One UN police global focal point (GFP) strategic initiative, under ROLSIG, with overall aim to respond more quickly and effectively to rule of law needs in post-conflict societies and societies in crisis.

In Somaliland, the MOI, Police and Police Reform Unit are key partners of the project. A new partnership is being established with University of Hargeisa through a scholarship programme for Police which is expected to start in the next quarter. The project has internal synergy with A2J project in relation to SGBV cases. It also has close collaboration with other UN agencies involved in the rule of law.

In Puntland, the project's work to strengthen the institutional and technical capacity of Puntland police forces (PLPF) has been supported by the long-term partner – Puntland Development and Researching Centre (PDRC). During the reporting period, PDRC facilitated the joint CPP and Community Security Project workshop on structural management and community policing oversight of Puntland MOS.

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PEACE AND CONFLICT

At the federal level there was an increase in violence by Al Shabaab in Mogadishu. This was in the form of IED and armed attacks against foreign interests attempting to aid Somalia. This caused a halt in missions during this period (Jul-Aug). UNDP was limited to holding meetings inside the compound with police counterparts. The Jubaland agreement in Kismayo saw a decrease in fighting in the area, however this was short-lived following the attempted assassination of Ahmed Madobe.

A conflict between two pastoral communities living in grassing-land of Sanaag region which led to death and injury of innocent civilians. There was delay of proper police action till the police commissioner visited the area in person

In Puntland, the Minister of Security traveled to Galkayo and Jariban districts on security related issues. He met with Galmudug officials and community representatives to hold discussions on the security in areas affecting both PL and Galmudug.

GENDER

In Somaliland, increased gang rapes have been reported. In August courts issued a verdict of 10 years to each of the 21 men found guilty of raping two women. Further work on the Gender strategy has been stalled due to a lack of funding.

In Puntland, the project has supported a UNFPA assessment to establish multipurpose women's centres. This assessment was done in Mudug, Sool Cayn and Nugal regions. The key objective of the assessment report is to assess needs in support of establishing referral centers for women who are in conflict with the law and SGBV survivors in Puntland and obtain communities views regarding household and community problems including policing as well as identifying services that could address these problems.

Federal level is working with UNICEF to start a course on GBV investigation cases. This will give the police control of the issue and will strengthen their ability in giving referrals to and investigating alongside the GBV victims.

UPCOMING QUARTER

A joint mission will visit Somalia to design the new ROL programme from 2014 on, including policing.

At the Federal Level attention will be given to establishing the Strategic Plan Implementation Team in the Police HQ and to undertake the Comprehensive Participatory Assessments for policing in the newly recovered areas.

In Somaliland the project will prepare the model police station training, undertake a procurement process for the construction of Police HQ in Hargeisa; deliver furniture, IT equipment, communication and transport to model police stations in Hargeisa and Burao; hand over the model police station construction to the police and finalise the SPU reform process.

In Puntland the Model Police Stations assessment missions to Jeriban will be undertaken; advanced election training delivered to police and two weeks training delivered to region/station commanders. An assessment and TOT training for Armo academy personnel will be supported through a regional partner.

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REFLECTIONS / LESSONS

The Police and Ministry of Interior were not represented in the New Deal Compact discussions. The responsibilities of the police fall within both the PSG 2 on Security and PSG 3 on Justice, however neither PSG sufficiently addresses the issues of Police. The Police are formally part of PSG 2 - however the principle focus of this PSG is national security with little attention paid to non-military security - either policing or community security. For Policing to shift from a security function to one where the police begin to deliver their rule of law and justice functions there needs to be a more concerted effort at the political level to engage the police in the area of justice.

The reduction in access in Mogadishu on security ground has highlighted the absence of the Police Advisory Committee (PAC) who have previously been able to report on policing in the city when we were not able to access the city directly. It is essential that some form of oversight is re-established - either through the PAC or via a Ministry of Interior function.

The lack of capacity within the Police HQ and the Ministry of Interior has made progress in certain areas very slow. The LOA for police support with the Ministry of Interior has been delayed because the Ministry took over 2 months to report back on the first tranche of payment.

The Project's attempts to hire national staff in Mogadishu failed as the selected candidates withdrew their applications following the June 19 attack on the UNCC. This is likely to pose an ongoing challenge to recruiting good national staff at the Federal level.

UNPOLs working under the UNSOM mission have been unable to deploy to Somaliland given the Somaliland Government's rejections of the mission. In the area of policing this is unlikely to change as under the Special Agreement for SL in the New Deal all work under PSG 2 is excluded.

Despite having high levels of political will and the capacity to engage in Somaliland, the project has had a very limited delivery in the region in Q3 as there are currently no funds available within the region. In contrast, in Puntland various constraints have meant that the funding that is available for that region remain unspent. More flexibility needs to be introduced to enable the project to shift funding to areas where progress is possible.

The Project Board meeting in Somaliland was a success under the new Minister of Interior, the participation of the Minister of Justice in this meeting added tremendous value and linked policing and justice issues together in the overall criminal justice chain.

The SPU payment modality is still not clear for many of the NGOs in Puntland. Recent SPU payments clarification letter, signed by Puntland SPU Commander, has brought even more confusion to the payment issue. Therefore, urgent action needs to be taken to clarify and standardize payments modality as well as to continue reform of the SPU.

CUMULATIVE PROJECT FINANCIAL SUMMARY	
APPROVED BUDGET	16,044,214
TOTAL (DISBURSEMENTS + COMMITMENTS)	8,094,699
BALANCE OF FUNDS	7,949,515
% DELIVERY (AGAINST APPROVED BUDGET)	50.45

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LIST OF ACRONYMS USED

A2J: Access to Justice
CID: Criminal Investigations Department
CJ: Chief Justice
CPP: Civilian Police Project
FGS: Federal Government of Somalia
GFP: Global Focal Point
GPS: Global Positioning System
ID: Identification
IED: Improvised Explosive Devices
INGO: International Non-Governmental Organisations
MOI: Ministry of Interior
MOJ: Ministry of Justice
MPS: Model Police Station
PAC: Police Advisory Committee
PDP: Police Development Plan
PHQ: Police Headquarters
PLPF: Puntland Police Force
PSG: Peace-building and State-building Goals
ROLSI: Rule of Law and Security Institutions
SAP: Strategic Action Plan
SGBV: Sexual and Gender-Based Violence
SPF: Somali Police Force
SPU: Special Protection Unit
SL: Somaliland
TOR: Terms of Reference
TOT: Training of Trainers
UNCC: UN Common Compound
UNPOL: UN Police Officers
UPS: Uganda Police Service