Quarterly Report: Support to building inclusive institutions of Parliament in Somalia

Reporting Period	First Quarter 2015				
	Somali National Federal Parliament (NFP), Somaliland House of				
Government Counterpart	· · · ·				
	Representatives (SL HoR), Puntland House of Representatives (PL				
	HoR), Federal Ministry of Constitutional Affairs (MoCA), Puntland				
	Ministry of Constitution, Federal Affairs and Democratization				
	(MoCFAD).				
PSG	1: Inclusive Politics				
PSG priority	Priority 1: Advance inclusive political dialogue to clarify and settle				
	relations between the federal government and existing and				
	emerging administrations and initiate processes of social				
	reconciliation to restore trust between communities.				
	Priority 2: Finalize and adopt a Federal Constitution by December				
	2015.				
Focus Locations:	Federal level, Somaliland, Puntland				
2015 AWP Budget	\$ 6,202,751				
Available Funds for year	\$ 3,508,097				
Expenditure to date	\$ 331,636				

CONTRIBUTING DONORS:



ABBREVIATIONS AND ACRONYMS

AMISOM	African Union Mission in Somalia
AWP	Annual Work Plan
BTOR	Back-to-office report
CSO	Civil Society Organization
DFID	Department for International Development
EU	European Union
FGS	Federal Government of Somalia
GROL	Governance and Rule of Law Programme
HACT	Harmonized Approach to Cash Transfer
НоР	House of the People
HoR	House of Representatives
IBTCI	International Business & Technical Consultants, Inc.
ICRIC	Independent Constitutional Review and Implementation Commission
ISF	Integrated Strategic Framework
MIA	Mogadishu International Airport
MoCA	Ministry of Constitutional Affairs
MoCFAD	Ministry of Constitution, Federal Affairs and Democratization (PL)
MoF	Ministry of Finance
MPTF	Multi Partner Trust Fund (UN)
NFP	National Federal Parliament
NGO	Non-Governmental Organization
OPM	Office of the Prime Minister
PC	Provisional Constitution
PREP	Poverty Reduction and Environment Programme
PSGs	Peacebuilding and Statebuilding Goals
RBM	Results-Based Management
RoL	Rule of Law
RoP	Rules of Procedures
SDRF	Somalia Development and Reconstruction Fund
SIDA	Swedish International Development Agency
ТА	Technical Assistance
UNDP	United Nations Development Programme
UNSOM	UN Special Political Mission for Somalia
USAID	United States Agency for International Development
WB	World Bank

SECTION 1 – KEY DEVELOPMENTS DURING THE REPORTING PERIOD

- The first quarter of this year has been marked by an intensive exercise of joint design, planning and development of a revised Project Document for Parliamentary Support in Somalia. The discussions for this revision were held between the National Federal Parliament, the House of Representatives in Puntland, the House of Representatives in Somaliland, as well as donor representatives. The signature of the revised Project Document took place on 15th of March, by the Chairman of the House of the People / National Federal Parliament, Hon. Mohammad Sh. Osman Jawari and UNDP Country Director, Mr. George Conway. The key changes compared with the previous project document are the split of the old project into two separate projects, one for parliamentary support and one for support to the constitutional review process. This was necessary, as the constitutional review process to be implemented in 2015 –involves different national counterparts than the three parliaments. The overall budget for the period 2013-2016 is USD 11.7 mill. Donors are DFID/UK, EU, Norway and SIDA/Sweden.
- A **Project Initiation Plan (PIP) for the support to the constitutional review process** was jointly prepared and developed with the key national stakeholders, and approved in the Somalia Development and Reconstruction Fund (SDRF) by donors. This Project Initiation Plan has been designed to provide immediate support to the existing key constitutional institutions, as well as to progress urgent constitutional activities, while the longer-term Project is signed off and mobilised. Further, the PIP is a direct response and developed based on the framework provided by the Memorandum of Understanding (MoU) signed by the Ministry of Constitutional Affairs, the Oversight Committee and the Independent Constitutional Review and Implementation Commission (ICRIC) on 8 March 2015. The PIP amounts to \$2.9 million for a period of four months.
- **Project Board meetings were held for all Parliaments** (National Federal Parliament, Puntland Parliament and Somaliland Parliament) in January 2015. The meetings were conducted with the participation of high-level representatives of the national institutions, donors and UNDP. The project board members discussed the achievements of 2014, approved the project work plan for 2015 and provided strategic guidance to the project implementation.
- The **5th session of the National Federal Parliament** ended on February 2015. One of the core functions of the NFP is to enact legislation. Since its formation in 2012 the NFP adopted 15 different laws. In this ongoing 5th session alone, 8 laws have been adopted. Whilst all these passed laws were priority legislative agenda, two of these laws notably, Boundaries and Federation Commission law, and National Independent and Electoral Commission (NIEC) are crucial to achieve the 2016 vision road map. Concerning the NIEC, Parliament and integrated Elections Project collaborated in supporting the Parliament reviewing the bill. In addition, NFP ratified the Convention of the Rights of the Child. This convention outlines the rights and means to protect children and introduces an international legal commitment for the federal government of Somalia to safe guard the rights of all Somali children. This is indeed a great progress of this Parliament, particularly as the Members were under great pressure during this session to approve the new Cabinet after the departure of the former Prime-Minister.
- The **Young Graduates** Programme of the Federal Parliament has proven to be a flagship programme in developing and safe-guarding human capacity in this institution by supporting sustainable skills transfer, as a pilot for cost-sharing efforts and incentive schemes between UNDP and the Somali Government, which has since been applied to other institutions. A verification exercise (third-party monitoring) conducted by IBTCI, at the request of DFID, one of the main donors supporting this Project, has highlighted this success. The results of the monitoring not only underline that the selection process of the 45 graduates is felt to be fair and competitive, but also that they have been providing useful support to Parliament.

• The project has consistently delivered **capacity building activities** across all Parliaments. It is worth to highlight the activities in the area of **Public Hearings**, a key approach for Somali Parliamentary Committees to access specialized information on legislation, policies and programmes. Both in Somaliland and NFP capacity building activities were implemented and, in particular, in Mogadishu, the activity included a mock Public Hearing, whereby the Committee Staff, who assist the MPs in preparing and arranging public hearings, took on the roles of Parliament Committee Members as well as typical witnesses that appear at public hearings, such as Ministry officials and representatives of professional associations. The staff researched the issue, prepared and delivered opening statements and testimonies and engaged in indepth questioning.

Another area of particular emphasis during this quarter was capacity building in **oversight on the budget and public expenditure.** This is a round-the-year activity for standing committees on ministries, PAC and Finance committee. In order to provide better support services to the Chairman and committee members Guidance Notes for the Committees and checklists for the committee secretary have been prepared. The project worked with the Somaliland HOR to improve the procedures for the preparation of the annual budget and to strengthen HoR's capacity to conduct financial oversight of government's spending.

 In the beginning of 2015 the UNDP-sponsored capacity assessments to the National Federal Parliament (NFP), Somaliland House of Representative (SL HoR), Puntland House of Representative (PL HoR), Federal Ministry of Constitutional Affairs (MoCA) and the Puntland Ministry of Constitution, Federal Affairs and Democratization (MoCFAD), were completed. These assessed the organizational capacity of institutions listed above according to the Harmonized Approach to Cash Transfer (HACT) framework. They provided crucial insights into the strengths and short-comings of these institutions, thus point the areas where support can be provided by the project in order to contribute to cost-effective, efficient, accountable and transparent institutions.

SECTION 2 – PROGRESS AGAINST OUTPUTS & PLANNED ACTIVITIES IN ANNUAL WORK PLAN

OUTPUT 1 – NFP, SOMALILAND AND PUNTLAND SUPPORTED TO ENACT QUALITY LEGISLATION AND TO MAINTAIN EFFECTIVE OVERSIGHT OF EXECUTIVE.

Narrative update on Progress towards Output

- During this quarter there has been significant progress under this output. In the 5th session of Parliament, which ended in February, Federal Parliament adopted 8 Laws, out of a total of 15 since it was established. Amongst the approved laws are the Boundaries and Federation Commission law, and the National Independent and Electoral Commission, both crucial to achieve the 2016 vision road map.
- The 15 Committees of the NFP are now all engaged in fulfilling their respective tasks having been trained in work planning and reporting. It is expected that work will pick up significantly and delivery increased in the course of the year. There has also been in-depth training on public hearing. On all of these accounts a manual/guidance note has been developed and submitted to the Parliament for approval as their working documents.
- Support of UNDP in Puntland focused mainly on the Rules of Procedures as continuation to trainings provided in December last year, including a workshop on common practices, which culminated into a comprehensive review and development of the RoP.

Output Indicators	Baseline	Annual Target	Progress to date
 Parliament effectively engaged in budget cycle, incl. undertaking oversight of key ministries expenditures NFP Research office and Library established with UNDP support No. of priority laws of NFP 5th session approved. No. of committees with workplans and reports produced in Parliaments 	 Little capacity amongst MPs to effectively engage in parliamentary business No research unit exists Legislative priorities for 5th session established and agreed between NFP and Executive Few NFP committee work plans in place 	 At least 3 oversight missions conducted At least 3 trainings on legal drafting implemented in Somaliland Parliament Minimum 3 priority legislation process supported in each Parliament At least 2 study missions and participation to international/regional conferences facilitated and implemented 	 The budget of the Federal Government of Somalia for 2015 has been approved by the Parliament, as per article 68, of Chapter IX-Financial Procedures. A parliamentary budget and financial oversight consultant has also been recruited in January to provide technical and advisory support to the Somaliland HoR. The NFP research office and library is yet to be established. The project has now on board a research officer since March 2015 and is expected to support the NFP

	 5. Minimum 3 NFP committees supported to undertake public hearings in setting up the research office and library. In parallel, during the second quarter, UNDP will support the organization of a training to Committee Staff on legislative research. 3. 8 Priority Laws have been adopted in the 5th session of Parliament that ended in February. 4. Manual and Guidance note on Committee Reporting and Public Hearing, as well as work plans have been developed and are now accessible to both MPs and Committee Staff of the NFP as tools for implementation of the 6th Legislative Session that will commence in the next quarter. 			
Planned Activities as per Annual Work Plan	Progress Against Activities			
• Activity Result 1.1: NFP MPs capacity built to understand and discharge their constitutional mandates	 Activity Result 1.1: 45 NFP staff of the Federal Parliament were trained on Public hearing in February. These staff are now better prepared to support the MPs to deliver their mandates. Participants included: M:35; F:10 			
• Activity Result 1.2: NFP Women MPs supported to strengthen the role of women in decision-making	 Activity Results 1.2: The project in collaboration with UNDP Gender Project invited the women caucus and other NFP MPs to participate in a transformational leadership training. However, NFP requested the training to be postponed to the coming months. The goal of this training is to improve knowledge and help women MPs to develop their leadership skills. 			
 Activity Results 1.3: NFP Youth MPs supported to strengthen the role of young MPs in decision-making 	 Activity Results 1.3: This activity is scheduled to take place in Q2 			

 Activity Result 1.4: NFP Parl. Committees formed and capacity of MPs developed to promote transparent and participatory law-making and effective Executive oversight

• Activity Result 1.5: NFP MPs and Committees supported to perform planning and oversight role in the Budget Cycle, ensuring budgets are designed and implemented effectively, equitably, transparently and accountably

• Activity Result 1.6: Establish and build capacity of NFP Legal & Research Unit to support MPs

- Activity Result 1.4:
- Technical Assistance provided for 5th session of Parliament, namely for the bill on National Independent and Electoral Commission, in close collaboration with UN Elections project. The project has contributed with funding for the consultant assisting the Parliament on this bill and one of the project staff members closely followed the sessions of the parliament voting this bill and report back to UN Elections project.
- Staff of all 15 Committees of the Federal Parliament were trained on work planning and reporting at the end of last year. The feedback and inputs from the participants in these training helped the UNDP consultant develop the respective templates for Committee work plan and Committee Report, and hence it is expected that Committee staff is now better prepared to assist Committees' developing their work plans for the 6th legislative session.
- Activity Result 1.5:
- A UNDP Parliamentary Budget and financial oversight consultant was foreseen to undertake a mission to NFP to support the NFP, and in particular the subject matter Committee, in their role of oversight of state budget. However, security conditions did not permit this mission to take place, hence it has been postponed for the second quarter.
 It is however worth noting that the annual budget of the Federal Government has been approved by the Parliament as stipulated in article 68, of Chapter IX-Financial Procedures.
- Activity Result 1.6:
- A research officer has been recruited within the Project team and is expected to provide support in setting up the research office and library.
- The research officer will receive in the next quarter hands-on-job training from George Crawford, Parliament Strategic Development Consultant who will train and support this project staff to then liaise directly with the counterparts of the Parliaments.

Activity Result 1.7: Support Somaliland and Puntland to develop and implement priority legislative agendas	 Activity Result 1.7: A Public Hearing workshop attended by 19 HoR staff and MPs was conducted in Somaliland in January by a UNDP consultant. A Guide to Public Hearing was also developed by the consultant and shared with Parliament Leadership for consideration and approval. It is expected that in the second quarter 2015 feedback is provided on draft submitted and final version approved, translated and shared with MPs and staff Participants: M:18; F:1 Through a UNDP consultant, a workshop to Improve Budget Preparation and Financial Oversight in Somaliland was provided in Jan-Feb 2015. M:10; F:1 In this first quarter, a UNDP consultant completed a comprehensive review of the RoP of the Puntland Parliament and submitted the revised version to the Parliament, which was approved and translation has already commenced.
Activity Result 1.8: Support NFP, Somaliland and Puntland to collect, compile, achieve and publish past and current legislation	 Activity Result 1.8: Activities in both Puntland and Somaliland have yet to start. These activities are included in the LoA that was being developed and agreed with the counterparts during the first quarter. Only after the signature for respective LoA will the implementation commence in the second quarter.

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 Sources of evidence for the above results are project staff monitoring BTORs, Training attendance sheets, training reports/curricula, consultants reports, Consultants Deliverables, minutes of the Parliamentary sessions, NIEC law. OUTPUT 2 – NFP AND PARLIAMENTS OF SOMALILAND AND PUNTLAND ESTABLISHED AS AN EFFECTIVE INSTITUTION, WITH A FUNCTIONING ADMINISTRATION AND INFRASTRUCTURE AND LEADERSHIP SUPPORTED TO DISCHARGE THEIR CONSTITUTIONAL MANDATES TO FAIRLY, INCLUSIVELY AND TRANSPARENTLY MANAGE THE BUSINESS OF PARLIAMENT AND LEAD THE PARLIAMENTARY ADMINISTRATION.

Narrative update on Progress towards Output

• Regular, comprehensive and rigorous monitoring of project is imperative for delivery and the achievement of expected results. The M&E should be carried out by UNDP and third party monitors. During this quarter, the results of a verification exercise conducted by IBTCI, at the request of DFID, has highlighted the success of the Young Graduate Programme, which has also been praised by the Speaker of the NFP, Parliament senior management, MP's and graduates. The results of the monitoring not only underline that the selection process of these graduates is felt to be fair and competitive, but also that they have been providing useful support to Parliament. Another verification exercise was also conducted by IBTCI concerning the Technical Assistance of George Crawford to Parliament and report to be finalized on second quarter.

• UNDP was able to complete the assessments of the administrative, financial, and procurement capacity of all three parliaments in Mogadishu, Garowe and
Hargeisa. Based on the results, project team worked extensively with counterparts to develop mitigation measures.

Output Indicators	Baseline		Annual Target		Progress to date
 # of members of Parliamentary leadership supported to manage the business of the Chamber 	1. New NFP Parliamentary Leadership have limited capacity to manage parliamentary business	1.	2 members of Parliamentary leadership supported to develop agendas, order of business, etc.	1.	The project has hired a consultant to provide high-level technical support and policy guidance to the
 Staff capacity increased to provide support services to Office of the Speaker & MPs NFP, Somaliland and Puntland Strategic Plans inclusively developed and implementation progressed Pre/Post assessment by contracted company indicates improvements 	 45 young graduates were hired in 2013. No current Strategic Plan for the Somaliland or Puntland Parliaments Capacity assessments showed significant risks with regard to parliaments' financial / operational abilities (HACT criteria) 	2. 3. 4.	Training provided to 20 members of staff of Office of the Speaker, and Administration, Finance and IT departments 2 Committee support systems, and Parliamentary financial management systems in place and working effectively 50% of recommendations re	2.	Speaker of the NFP. A total of 114 MPs and Parliamentary staff have participated in direct trainings this quarter, of which included Public hearing, M&E, Budget and Financial oversight procedures, etc. M:94; F:20 The major support services to the Speaker Committees and MPs
against HACT criteria			high/significant risks implemented		Speaker, Committees and MPs, departments and units are being provided by the Young Graduates.

	 Cost-sharing of this programme continues Mentoring and capacity building continue to be provided to the Young Graduates as well as remaining parliament staff. NFP, Somaliland and Puntland Strategic Plans have all been inclusively developed and
	 implementation is currently underway. 5. Capacity assessments for the three Parliaments were completed in this quarter by a contracted
	company named ABRIMO according to the HACT framework. Based on the finding of the capacity assessments, risk
	mitigation plans for implementation of LoAs have been discussed and agreed with the Parliaments. Additionally, the project organizational development consultant has developed capacity development plans for all institutions to respond to the findings of the capacity
	assessments. 6. During February and March, an expert on Parliamentary Development contracted by UNDP, drafted procurement procedures

	for the administration and finance department, which are now under consideration by the Secretariat of the Somaliland HoR. These procedures together with a to-be approved Accounting Manual will increase transparency and accountability of the Secretariat's work.		
Planned Activities as per Annual Work Plan	Progress Against Activities		
Activity Result 2.1: Capacity of NFP Parliamentary Leadership strengthened to effectively and efficiently manage Parliament	 Activity Result 2.1: The project, in direct consultation with Parliament leadership identified the needed support, and initiated and concluded the hiring of a consultant Hassen Ebrahim to provide high-level technical support and policy guidance to the speaker of the NFP, both with regard to the legislative function of the parliament, its oversight role as well as its contribution to the constitutional review process expected to take place in 2015. Beyond that the consultant shall interact with all state institutions involved in the constitutional review process and state formation. Consultant is to support the Speaker of the Parliament from the onset of preparations of the 6th legislative session, namely by participating in the Parliament Retreat in Kampala, in early April. Arrangements are made that the consultant can provide advise 24/7. 		
• Activity Result 2.2: Somaliland and Puntland Parliaments develop and monitor implementation of 2013-16 Strategic Plans + Implementation Plans	 Activity Result 2.2: The SL HoR has been supported to develop and improve the procedures for the preparation of the annual budget and to strengthen HoR's capacity to conduct financial oversight of government spending. To this extent ten MPs (incl. one female) and ten Secretariat staff attended a series of workshops. M: 20; F: 1. Guidelines/ checklist for the committees in oversight assignment has been developed and submitted to SL HoR. 		

		 The Project M&E officer also provided a training in February to staff of the SL HoR on Basic M&E procedures. M:31; F:8
•	Activity Result 2.3: NFP Parliamentary staff reorganized and mentored to provide high quality services to MPs	 Activity Result 2.3: UNDP continues to support and mentor the 45 Young graduates, namely to those who work as committee staff and that participated in the training on Public Hearing. Financial support continues to be provided to the NFP to receive Internet facilities inside the Parliament building. After the verification exercise conducted by IBTCI to the Young Graduates Programme a number of recommendations were made in order to improve the this flagship programme, which will be addressed by the project in the next quarter.
•	Activity Result 2.4: NFP and Somalia Parliaments of Somaliland and Puntland security infrastructure and security processes strengthened	- Activity Result 2.4: A security assessment of the NFP building as well as the two other parliament buildings took place in late 2014. The results of these assessments will be the basis of support to be provided to strengthen infrastructure in the course of the year.
•	Activity Result 2.5: Long-term strategy to achieve financial sustainability and to reduce dependence from external financial support (NFP, Somaliland HoR, Puntland HoR)	 Activity Result 2.5: Support is still being provided towards administrative costs of the NFP although it is anticipated that a more sustainable approach will be strategized in the course of the year. A similar approach is anticipated for both PL and SL HoRs. Taking into consideration the result of the ABRIMO assessment risk mitigation plans for all LOAs have been jointly developed with counterparts and will be put in place for the part of the AWP which will be implemented through LoA. Where ever possible and feasible UNDP direct implementation will be applied. A UNDP-sponsored capacity assessments was conducted by ABRIMO in 2014 to assess the organizational capacity of the National Federal Parliament (NFP), Somaliland House of Representative (SL HoR),

Puntland House of Representative (PL HoR), former Federal Ministry of Justice and Constitutional Affairs and the Puntland Ministry of Constitution, Federal Affairs and Democratization (MoCFAD) according to the Harmonized Approach Cash Transfer (HACT) framework. The assessment found a number of deficiencies and gaps in the general areas of staffing, financial controls, procurement, reporting and information systems within these implementing partners (IP). In anticipation of signing a letter of agreement (LOA) with each of these institutions, UNDP Parliamentary and Constitutional Support Project (PCSP) drafted a capacity development plan for each IP and in consultation with relevant national counterparts in order to support capacity improvement activities that would address deficiencies stated in the ABRIMO assessment reports. The draft plans elaborate activities to be carried out in order to remove weakness found in the five IPs and specifies timelines for these activities. Finally, Draft plans prioritize the implementation of these activities.

Sources of Evidence for Results Progress and Achievements

Sources of evidence for the above results are, information posted on UNDP Somalia Facebook and Twitter, project staff monitoring BTORs, Consultant reports, report on the verification exercise conducted by IBTCI, training reports, Guidelines/ checklist for the committees, report of the Capacity Assessment conducted by ABRIMO.

OUTPUT **3** – **MP**S THROUGHOUT THE COUNTRY ARE EMPOWERED TO REPRESENT AND REMAIN ACCOUNTABLE TO THE PEOPLE AND TO PROVIDE LEADERSHIP IN A WAY THAT PROMOTES NATIONAL UNITY, INCLUDING YOUNG PEOPLE AND WOMEN, PARTICIPATIVE & REPRESENTATIVE DEMOCRACY AND MORE EFFECTIVE CONTRIBUTION TO POLITICAL DECISION-MAKING.

Narrative update on Progress towards Output

Public hearings are a common mechanism that Committees utilize to gather information about issues they are considering. The information gathered during these
hearings is frequently used as the Committee analyzes and designs policies and conducts oversight of the government, its policies and other matters of national
interest. In the first quarter, basic public hearing trainings and workshops have been the main focus but more activities are expected to take place in the course
of the year.

	Output Indicators		Baseline		Annual Target		Progress to date
1	 Improved understanding of key Public target groups of the role of Parliament and MPs 	1.	Limited understanding by public of role of Parliament in national democracy	1.	Communications and Outreach Plan developed for NFP to raise awareness with public	1.	Initial training on Public hearing has been undertaken in this quarter for SL MPs. Guidance
2	Parliaments supported to develop and implement communication and outreach strategies with a particular focus on youth, women and marginalized groups.	2.	No outreach and communication strategies in Parliaments. Very limited outreach to population	2.	At least one targeted outreach campaign for women and youth groups organized	2.	notes on Public Hearings have been developed both for NFP and SL HoR. Communication and outreach strategy for the SL HoR has been developed and submitted to the Parliament Leadership. In addition, project has also supported the establishment of a media communication room. The draft strategy submitted also includes targeted outreach campaign for women and youth groups. If strategy approved project will then support the Parliament in developing and implementing these targeted
							implementing these targeted outreach until end of 2015.

Activity Result Area 3.1.: MPs from NFP, Somaliland and Puntland Parliaments supported in their outreach and constituency work	 Activity Result 3.1: 19 SL MPs and staff of the SL HoR were trained on Public hearing in
	February. Participants included: M:18; F:1
Activity Result 3.2: NFP, Somaliland and Puntland Parliaments develop and implement a communications and outreach strategy, with a particular focus on reaching out to women, youth and marginalized groups Activity Result 3.3: Develop NFP website to promote transparency and	 Activity Result 3.2: Communication and outreach strategy for the SL HoR has been developed and submitted to the Parliament Leadership, with the overall objective of improving public perception and understanding of the House of Representatives. This is still under consideration of Parliament Leadership and waiting for approval. In addition, project has also supported the establishment of a media communication room.
participation in parliamentary business, incl. with diaspora	 Activity Result 3.3: The Federal Parliament website is currently in place but requires consistent improvement to update and improve the content available to the citizens. More on this activity is expected in the next quarter, particularly, as a source of information and contact with citizens on constitutional review process.

• Sources of evidence for the above results are monthly newsletters, project staff monitoring, Draft Communication and Outreach strategy, BTORs, Consultant reports, and Parliament website http://www.parliament.gov.so/index.php/en/.

OUTPUT 4 – SUPPORT TO THE CONSTITUTIONAL REVIEW PROCESS (SOON TO-BE STAND-ALONE PROJECT)

Narrative update on Progress towards Output

- The constitutional review process saw new momentum following the formation of the new government cabinet in February 2015. The new Ministry of Constitutional Affairs, the Parliamentary Oversight Committee (OC), and the Independent Constitutional Review and Implementation Commission (ICRIC) held several meetings in February to finalize details on their respective roles and responsibilities. The three institutions signed a Memorandum of Understanding (MoU) on 9 March and agreed to jointly move forward.
- A Project Initiation Plan (PIP) for the support to the constitutional review process was jointly prepared and developed with the key national stakeholders, and approved in the SDRF by donors. The PIP amounts to \$2.9 million for a period of four months and will allow to mobilize the human and operational resources to start the implementation of activities.
- Direct support under this output has been given to the Key National Stakeholders in the preparation and planning of the PIP. Support has also been provided to
 the Puntland Ministry of Constitution, Federal Affairs and Democratization (MoCFAD). In this quarter, consultant Warsame Hassan conducted contract
 management trainings and supported the staff of the MoCFAD to develop and put into practice two policy manuals on human resource policies and financial
 management policies.

 Public consultations undertaken in support of post-PC law-making process Provisions in PC envisage establishment of Provisional Constitution and Implementation Oversight (PCIO) Committee to spearhead amendments to the PC before finalization Provisions in PC envisage establishment of Provisional Constitution and Implementation Oversight (PCIO) Committee to spearhead amendments to the PC before finalization Provisions in PC envisage establishment of Provisional Constitution and Implementation Oversight (PCIO) Committee to spearhead amendments to the PC before finalization Public awareness campaign Public awareness campaign 	Output Indicators	Baseline	Annual Target	Progress to date
Provisional Constitution Review & Implementation Commission to be set up	 drafted, debated in Parliament and enacted Public consultations undertaken in support of post-PC law-making process 	 passed and requires significant additional legislation to implement Provisions in PC envisage establishment of Provisional Constitution and Implementation Oversight (PCIO) Committee to spearhead amendments to the PC before finalization PC requires new Independent Provisional Constitution Review & Implementation Commission to be 	 issues 2. Training of MPs undertaken on key issues 3. Legislation tabled & debated on 5-10 key issues 4. Media continues to be engaged and capacity developed 5. Public awareness campaign 	 Parliament. 8 Laws adopted, notably Boundaries and Federation Commission law, and National Independent and Electoral Commission, both crucial for the Constitutional Review Process. On NIEC the project has worked closely with UN Elections project. In 2014, the ICRIC Bill was adopted and 5 Commissioners nominated by the Executive and endorsed by Parliament. The Judicial Services Commission Bill was also passed in 2014. 2. The approved PIP foresees

	operational supports for the key national stakeholders of the constitutional review process. It also has a strong component of civic education and public consultation activities.
Planned Activities as per Annual Work Plan	Progress Against Activities
Support to MoCA to establish a constitutional review department	 With the formation of the new government cabinet in February 2015, a new Ministry of Constitutional Affairs was established. The project support during this quarter focused on supporting the newly formed minister, the Parliamentary Oversight Committee (OC), and the Independent Constitutional Review and Implementation Commission (ICRIC) to finalize details on their respective roles and responsibilities, leading to the signature of the Memorandum of Understanding (MoU) on 8 March and agreed to jointly move forward. A Constitution PIP was jointly designed and developed and approved in SDRF, on 2 of April meeting. It will fund the activities of the process in the next 4 months.
Support to MoCFAD (Puntland) – capacity building	 As part of an ongoing staff capacity development UNDP provided a contract management training to the employees of the MoCFAD. The training covered key areas related to standard agreements and contracts, such as how to draft and put into effect standard agreement documents (e.g. LOAs, MOUs, ToRs etc.). With the assistance of UNDP, the MOCFAD also developed and put into practice two policy manuals on human resource policies and financial management policies. A UNDP-sponsored capacity assessments was conducted by ABRIMO Company to assess the organizational capacity of the former Federal Ministry of Justice and Constitutional Affairs and the Puntland Ministry of Constitution, Federal Affairs and Democratization (MoCFAD)

	framework. The Organizational development consultant of the project has drafted a capacity development plan for each IP in order to support capacity improvement activities that would address deficiencies stated
	in the ABRIMO assessment reports. The draft plans elaborate activities to be carried out in order to remove weakness found in the five IPs and specifies timelines for these activities. Finally, Draft plans prioritize the implementation of these activities.
Support to Interim Juba Authorities	This activity has not yet started.
Sources of Evidence for Results Progress and Achievements	
Sources of evidence for the above results are monthly newsletters, project sta	ff monitoring, BTORs, Consultant reports, Consultants Deliverables, approved PIP

for Constitutional Review Process.

SECTION 3 – CROSS-CUTTING ISSUES (GENDER, PEACE AND CONFLICT, HUMAN RIGHTS)

- A total of 114 MPs and Parliamentary staff have participated in direct trainings this quarter, of which 20 were Females. These trainings included Public hearing, M&E, Budget and Financial oversight procedures.
- The Project in collaboration with UNDP Gender unit invited a women caucus and other NFP MPs to participate in a Transformational Leadership Training. However, NFP requested the training to be postponed and will be held in the coming months. The goal of this training is to improve knowledge and help women MPs to develop their leadership skills.
- Similarly, the project extended another invitation about women and elections to the National Federal Parliament but the selected MPs could not attend due to work related commitment.
- The Project also continues to support 5 women through the Young Graduates Programme of the NFP. Their work includes support to the Constitutional Review Committee, Social and Development Committee and Human Rights and Women Committee. These young female graduates are considered vital to the day-to-day activities of these committees.

SECTION 4 – CHALLENGES / LESSONS LEARNT

- Security remains a major issue affecting both National Stakeholders and also International, in particular the UN. As a result of 3 direct attacks to the UN during December 2014, UNDP had to restructure its presence in Mogadishu, namely relocating staff between UN Compounds and reducing the number of movements in the city. Also the insecurity affected directly the National stakeholders such as the National Federal Parliament. For instance, MPs are at risk of targeted assassination. Last year, 12 lawmakers were killed in different instances and during the beginning of 2015, 4 more lawmakers also lost their lives; two in a targeted assassination and the other two by car bombs. Hence, there are a number of responses the project has developed to minimize the impact of this persistent security risk, namely:
 - The AWP 2015 includes security upgrades for all Parliament premises: National, Puntland and Somaliland;
 - Due to the prevailing insecurity situation the project has only limited capacity for UNDP Direct Implementation. For this reason the implementation of the AWP 2015 for all three parliaments will necessarily be a mixture of UNDP Direct Implementation and implementation through a LoA by the national counterpart;
 - Project remains flexible and whenever possible relocates and reschedules missions of experts conducting capacity building activities to respond to the changes in the security situation. Project also searches for alternative locations where to held trainings and other capacity buildings activities, particularly in Mogadishu. This way, more options are available to the project and the activities are not put on hold and can proceed as scheduled.
- The Young Graduates programme verification exercise acknowledged many successes and achievements. However, there are still challenges and short- comings that need to be addressed in order to ensure sustainable human resources capable of providing efficient and effective parliamentary services. UNDP acknowledges these gaps and challenges and will, amongst others, consult with Parliament on need and timing for refresher training/on job training for the young graduates;
- The results of the capacity assessments conducted to the national institutions project works with found a number of deficiencies and gaps in the areas of staffing, financial controls, procurement, reporting and information systems within these implementing partners (IP). As part of Letter of Agreements (LOAs) with each of these institutions, the Project agreed to support capacity development activities to address these deficiencies, to develop and implement risk mitigation measures. The later will be put in place for the part of the AWP, which will be implemented through LoA. Wherever possible and feasible UNDP direct implementation will be applied.

SECTION 5 – RISK MANAGEMENT

Type of Risk ¹	Description of Risk	Mitigating Measures
Environmental Security	Outbreak of violence or serious deterioration of the security environment in Somalia.	Programme team (in close cooperation with UN MISSION and UNCT) adjusts programme activities to changes in the security situation. Use of a more regionally balanced strategy, which focuses on more equal support to all three legislatures (Federal, Puntland and Somaliland).
Environmental Security	Terrorist activities force UN / UNDP to significantly reduce its activities	Due to UN convoy attack on 3rd Dec.14, UNDP has reduced movement of staff between MIA and UNCC, and reallocated Programme staff to MIA. As a result of this operational challenge, project has sought an alternative venue for the parliament staff training to be conducted at SKA in AMISOM protected area. Project has also rescheduled and reallocated missions of experts into Mogadishu.
Operational Organizational	Significant shortfall in resource mobilization from bilateral partners	Strengthening of relationships with bilateral donor partners, involving timely reporting, regular meetings, use of external M&E specialists, monthly information sharing in the form of newsletters and alignment of programme priorities with articulated donor interests.
Operational Organizational	Insufficient involvement of key stakeholders in defining and steering programme implementation	Open, consultative programme planning and development approach; close coordination with key counterparts in each region including project board meetings and endorsements of AWP by Governments counterparts; inclusion of senior stakeholder representatives on Programme Board. Risk Mitigation plans for implementation of LoAs developed and agreed with counterparts.

¹ Environmental; Financial; Operational; Organizational; Political; Regulatory; Security; Strategic; Other.

Environmental	Serious deterioration in relations between UNDP Somalia and	Maintenance of respectful, collaborative approach and
Delitical	the NFP or Government	transparency;
Political		
Security	National partners are targeted because of collaboration with UN generally or UNDP specifically	Reduce exposure through low-profile approach in sensitive areas.
Organizational		
Operational	Low absorption capacity among counter-parts – slower process of capacity building than expected aligned with ongoing high	Regular revisions of implementation progress and aligning expecting timing to current condition of staff and infrastructure
Organizational	expectations	within the institution. Conduct assessment of parliaments' administrative capacity; include capacity development and risk mitigation measures
Environmental Political	Political conflicts between key state institutions or within the parliament hamper the parliament's ability to function as a legislative body	UNSOM / international community to conduct conflict mediation
Environmental	Predominant male members of parliament fail to adopt gender- sensitive legislation	Project includes activities which should familiarize MPs with regard to gender-sensitive legislation and gender-sensitive
Political		budgeting. Project promotes activities to increase number of female MPs and empowerment of current female MPs.
Environmental	Trained parliamentary staff leave institution for better paid positions	Apart from training staff the project focuses on institution building incl. organizational reform, preparation of guidelines
Organizational		and SoPs, which shall make the parliaments resilient to staff turn-over
Political	Upcoming elections in SL may lead to large turnover of MPs and loss of built capacity	Elections in Somaliland have been postponed and been extended by nine months while two ministers have also resigned as the election was approaching.

SECTION 6 – MONITORING AND OVERSIGHT ACTIVITIES

Monitoring Activity	Date	Description & Comments	Key Findings / Recommendations
Monitoring mission to Constituency Offices of the House of Representative in Burao and Berbera	27-29 March 2015	This mission was undertaken by members from UNDP and House of representative of Somaliland. As part of the monitoring mission the team visited the HoR constituency offices in Burao and Berbera districts of Togdheer and Sahil regions respectively. The aim of the mission was to assess to which the offices are exercising their function to be a link between population and parliament and how their work could be made more effective.	 During the HoR constituency offices visits by the project it was noted that the offices are fully operational with necessary equipment, furniture and sufficient staff. The project noted that there is limited knowledge about the existence and the functions of the office among the public at large and seen as necessary to be done more outreach to make the constituency offices known to the public. UNDP and Somaliland parliament have discussed on the important roles. The constituency offices to the public in dissemination of information about the work of the parliament, conducting outreach activities and distribution of copies of existing or new legislation. Recommendations: In order to make the offices more effective as a link between Parliament and the population the following initiatives are recommended: Increase the knowledge of ordinary citizens about the existence and work of the constituency offices by inviting regional TV stations to prepare a 30 min footage about the work of the office and preparation of information material for the public outreach. It is proposed that a regular schedule of MP presence is introduced via local land regional media this will make easy for the public to be able to directly talk to the MPs thus increase citizens' confidence in the parliament and strengthen MPs link to the constituencies. Increase outreach activities and efforts to encourage women to visit the constituency offices through women's' networks which is also essential to

			employ staff in every office and train them on gender awareness and sensitivity.
			4. Office equipment: The current equipment in principle should be sufficient. It needs to be assessed whether more chairs and tables would be needed in case the number of visitors increases after the public outreach campaign. As an important function of the offices is to provide various stakeholder with copies of the legislation it might be useful to equip each office with a robust copy machine.
			 UNDP and Somaliland parliament emphasized on the importance of donor visibility in or outside the office which informs visitors that the constituency office is supported by the four donors and UNDP.
Stakeholder review meeting	12 March 2015	This meeting was joined by Puntland House of Representatives and UNDP Parliament project team. The aim of the meeting was to discuss on implementation modalities and risk mitigation plans regarding findings of Abrimo capacity assessment.	 The project and Puntland HoR agreed on the achievement about implementation modalities, risk mitigation plan and capacity development plans to strengthen the administration of Puntland parliament and prepare LoA for the HoR.
Project document adaptation and signing meeting	15 March 2015	This meeting was participated by National Federal Parliament of Somalia (NFP) and UNDP aimed at discussing on developed parliament support project document to be adapted and signed with the NFP.	 UN roster has to be utilized to support ICRIC and Parliament regarding technical consultancy. The Speaker and UNDP CD have signed the prodoc. Project Annual Work Plan will be also signed along with LoA Capacity Assessment has been done by third part organization (ABRIMO) and risk mitigation plan will be developed and shared with parliament Parliament Committees will visit regional states to build better relationship between National Federal Parliament and Regional States Oversight Committee will give to the ICRIC soon first assignment of the constitutional review namely chapter 1 and 4. Parliamentary retreat in Kampala on April 2015.

Project Board Meeting- Puntland	19 th Jan 2015	 This project board meeting held in Garowe and partook by Puntland House of Representatives and UNDP, and delegation from donor community. The aim of the meeting was to discuss on: Past achievements and current work plan for 2015 To provide strategic guidance to the project and make necessary recommendations To compile the suggestions and recommendations from the project board meeting 	 NFP and UNDP agreed on the importance of the retreat in Kampala to plan the legislative agenda of the 6th session. It was also agreed that UNDP will participate, alongside with other implementing partners The project has made significant achievements in 2014 i.e. the completion of Puntland's five years strategic plan developed by NDI and supported by UNDP and among others UNDP and Puntland parliament agreed on the importance of the parliament to increase its outreach activities in order to support democratization process and avoid returning to clan-based selections. In this regard, HoR needs UNDP's support in order to achieve one-man one-vote election. There is need harmonization of the Puntland State Constitution and the Somali Federal Constitution prior to the federal elections. As part of the harmonization, agreements must be reached regarding resource and power sharing between Puntland and the Federal Government. The project has allocated an amount of \$100,000 for refurbishment of offices and upgrading of the conference hall and increase of budget re outreach and conflict resolution missions to various districts and communities. Puntland parliament and UNDP have highlighted the importance of capacity building activities for the parliament and long-term strategy to achieve financial sustainability and to reduce dependence on external financial support was highlighted.
			Recommendations UNDP to speed up the support of the parliament in the following areas: - Outreach and awareness raising campaigns to remote rural areas - Meetings constituencies and facilities dialogue with women, men, youth, elders and CSOs

Project Board Meeting- Somaliland	20 th January 2015	 This project board meeting took place in Hargeisa and participated by Somaliland House of Representatives and UNDP, and delegation from donor community. The purpose of the meeting was: To receive and provide inputs to improve the implementation of the project Discuss on the importance of board members in terms of guidance and oversight of the implantation of the project. Receive feedback from board members regarding the recent assessments of results. Past achievements and current work plan for 2015 To compile the suggestions and recommendations from the project board meeting 	 Conduct conflict resolution and peace building among the conflicts parties in Puntland regions Hold quarterly board meetings in Puntland The members of the board noted with satisfaction the level of the project delivery and emphasized the need of further support for the physical structure of the parliament due to the limited financial resources of the parliament. It was seen as an essential to be established clear criteria and methodology to enable results measurements; targets should be more measureable and specific. UNDP and the parliament have considered the issue of international exposure of the parliament and develop a strategy to interact with other parliaments It was settled to be encouraged the production of manuals, guidelines and SOPs to make the institution resilient against change of staff or MPs Recommendation To allocate some funds for the committee oversight missions and the project agreed to increase the annual workplan for another \$ 50,000 which is specifically dedicated for committees.
Field monitoring visit	21 st January 2015	This monitoring visit was undertaken by UNDP parliament project team to national federal parliament. The objective of the meeting was to get outstanding documents missing from	 The following documents have been obtained/not available during the monitoring mission by the project team from the parliament re the NFP capacity assessment exercise. Finance Policy and Procedures manual of parliament/ obtained

		capacity assessment exercise from the parliament.	 Organization structure of the parliament's procurement department/ not available. CVs of staffs within the procurement department/ obtained Financial statements audit reports/ obtained 2014 Procurement policies and procedures manual if separate from finance policy and procedures manual/ not available, parliament has draft legislation of these policies and procedures and yet to be pass. Sample budget of the parliament/ obtained Monthly budget against actual expenditure analysis for any month 2013/ obtained Recommendation UNDP and the NFP parliament agreed that the parliament will support and facilitate all activities of the capacity assessment exercise The project to build up capacity of procurement unit of the NFP, which has been established recently. UNDP and NFP parliament have highlighted on the significance of hiring national experts to help parliament departments (legal and outreach).
Field monitoring visit	4 th January 2015	This field visit was done by UNDP parliament project team in Mogadishu to National Federal Parliament. The aim of the visit was to settle and discuss further on the improvement of narrative, outreach and financial reports.	 It was seen crucial for the parliament to explain to the project the civil work process followed though there were no supporting documents provided by the parliament re refurbishment of offices and justification note of direct outsourcing. Recommendations: UNDP and NFP have agreed that parliament will send notes and supporting documents of direct outsourcing for refurbishment of offices and expenditure incurred during outreach visits.

SECTION 7 – FINANCIAL REPORT (IN US \$)

Donor	AWP Budget	Available resources for the year	Contribution as % of AWP	Expenditure	Balance ^[1]	% Delivery
DFID	1,089,071	1,075,722	17%	73,192	1,002,530	7%
European Commission	1,053,892	1,067,553	17%	123,112	944,341	12%
Norway	1,104,158	1,114,822	18%	135,232	979,590	12%
SIDA	200,905	-	-	-	-	-
UNDP (TRAC)	249,003	250,000	4%	-	250,000	-
Unfunded	2,505,722	-	-	-	-	-
TOTAL	6,202,751	3,508,097	56%	331,636	3,176,461	5%

N.B. Figures are provisional subject to change as the accounts for the first quarter 2015 are not yet closed.

^[1] Available resource for the year minus funds disbursed till now.

ANNEX 1: TRAINING DATA

#	Target Group		Datas	# of participants				
	Ministry. District or UN staff	Others	Dates	Μ	F	Title of the training	Location of training	Training provider
1.	Puntland Ministry of Constitution, Federal Affairs and Democratization (MoCFAD)		08 Jan 2015	8	1	Development of admin and service policies	Garowe, Puntland	Warsame Hassan Consultant
2.	Puntland Ministry of Constitution, Federal Affairs and Democratization (MoCFAD)		15 Jan 2015	8	1	Understand the New Deal Somalia Compact and the role of Puntland	Garowe, Puntland	Warsame Hassan Consultant
3.	Puntland Ministry of Constitution, Federal Affairs and Democratization (MoCFAD)		22 Jan 2015	9	2	Contract and agreement management	Garowe, Puntland	Warsame Hassan Consultant
4.	Somaliland House of Representative		24-26 January 2015	18	1	Public Hearing Workshop (HoR staff and MPs)	Hargeisa, Somaliland	Ms. Soulef Guessoum International Consultant

#	Target Group			# of participants				
	Ministry. District or UN staff	Others	Dates	М	F	Title of the training	Location of training	Training provider
5.	Somaliland House of Representative		1-2 February 2015	10	1	Budget Preparation and Financial Oversight Procedures	Hargeisa, Somaliland	Prof. Atm Obaidullah International Consultant
6.	Somaliland House of Representative Staff (All)		21-23 February 2015	31	8	Basic Monitoring and Evaluation Workshop for Somaliland HoR Staff	Hargeisa, Somaliland	Jibril Noor Project M&E Officer
7.	Staff of National Federal Parliament		18-24 February, 2015	35	10	Public Hearing workshop; (45 of the national parliament staff were trained)	MIA/Mogadishu	George Crawford Consultant
8.	MoCFAD Interns/staff		5 Mar 2015	11	2	Good public relations skills	Garowe, Puntland	Warsame Hassan Consultant
9.	Puntland Ministry of Constitution, Federal Affairs and Democratization (MoCFAD) MoCFAD interns and Good Governance Bureau staff		12 Mar 2015	7	1	Project management cycle	Garowe, Puntland	Warsame Hassan Consultant
10.			30 March	13	5	Good governance and institutional accountability – day 1	Garowe, Puntland	Warsame Hassan Consultant
Total	Total				32			

UNDP Somalia Somali Voices



Resilient nations

Professional Young Graduates Bring Change to the Parliament Secretariat

A lack of trained staff, infrastructure and equipment remains a major hurdle for Somali institutions at every level. In light of this, in 2013 UNDP introduced a Young Graduates Programme to provide training for young Somalis interested in working in Parliament.

Through UNDP support, 45 young Somali professionals – including 5 women – have been integrated into the re-organized administration of the Federal Parliament, through a merit based competitive recruitment. This support has brought about a visible change in the functioning of the administration, becoming the backbone of committee operations, and has been lauded by government partners.



Lul Abdulkar joined the Young Graduates Programme in 2013. She is now a Parliamentary Officer.

Lul Abdulkar, from Mogadishu, is one of the 25 young graduates. She joined the Young Graduates Programme in 2013, and is now a Parliamentary Officer.

"I was interested to apply for this job in Parliament so I could understand the process, rules and procedures of government," Lul says. "There are lots of people who don't know the rules of the government. I have now been trained and have experienced the benefits of parliamentary rules and procedures so I am able to do my administration and committee work very effectively now."

UNDP provides funding and training to 45 young graduates (5 female and 40 male) who are now the mainstay of the parliamentary secretariat, committee staff and leading technical staff in several departments and units. In addition to operating as the core staff of the Secretariat, some of the Young Graduates have also become part of the top management team, including being employed as the Deputy Secretary General for House Affairs and the Director of the Information Management Department.

"With the support of UNDP, I have been through four training phases in Mogadishu. This includes basic training on how parliament works, the resonsibilites of an MP, rules and procedures and committee reporting," Lul explains. "My degree is in Business Administration so I work in two departments. I work in the administration section which I like as you learn about all the different parliamentary kinds of work and I

am also the clerk to the constitution committee. I really enjoy my job as I feel I am becoming a well informed individual."

The graduates have breathed new life into the administration of parliamentary work. This support has brought about a visible change in the functioning of the administration, becoming the backbone of committee operations, and has been lauded by government partners.

"My friends who are graduates have great hope for the Parliament. Others with little or no education are not yet convinced," Lul says. "This is compouded by lack of information about the Parliament. When I explain how progress is being made – where the will of every person in Somalia can be represented through this forum - they listen and are inspired by this."