

Civilian Policing Project



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PROJECT:
Civilian Policing Project

PREPARED BY:
Andrey Mamatov, Saed Abdillahi
Jean Kamina, Udaya de Silva
Peter Cross

PROGRAMME:
Governance and Rule of Law

REPORT PERIOD:
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DONORS:
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CONTEXTUAL ANALYSIS

FEDERAL LEVEL

South Central Somalia was dominated by the introduction of the new government and the appointment of the cabinet, including a new Minister of Interior. Security in Mogadishu continues to improve, and access for both police and for the UNDP Police Project is also increasing. The morale of the police was believed to have improved considerably during the period as the backlog of stipends payments was cleared and all police officers on UNDP's stipends list received payment up to October 2012. Improved access allows more direct monitoring of policing activities, the Police Project Manager was able to visit 6 police stations and review their progress. UNDP's Country Director was able to directly monitor the stipends payment underway at the Police Headquarters, and to meet with senior police management at the HQ. More territory outside of Mogadishu was liberated, including the strategic cities of Kismayo and Jowhar, where policing now needs to be rolled out as a priority.

PUNTLAND

The total figure for Somali piracy in 2012 has been significantly dropped against the statistics of 2011. There were in total 75 incidents registered in 2012, against over than 200 in 2011. The Puntland security forces have been making a significant effort towards counter piracy activity.

Following the dismantling of Sheikh Atom's fighters group by Puntland security forces in Galgala Mountains in 2010, Puntland Ministry of Security continues conducting police operations in this insecure region. At least seven combatants were killed during counter-terror operations in December 2012. The attack occurred in Galgala Mountains, in the semi-autonomous Puntland region, where the al-Shabab rebels are trying to expand their influence.

In November 2012, an al-Shabaab influential member (Hassan Ismail Sardheye) was killed by Puntland security force. Sardheye was a commander of al-Shabaab forces during the Galgala conflict between al-Shabaab and the Puntland administration.

SOMALILAND

Local Council Election were held by National Election Commission (NEC). These concluded peacefully and without interruption except for a few incidents which took place in Sool region and part of Hargeisa city. As regards to the preliminary report, released by international observers revealed that SL Police has done a good job in terms of maintaining of security and stability of polling stations and shown capacity to manage effectively crowd queues and reduced clashes among supporter of political parties.

To support the SL democratization process, UNDP CPP has financially and technically contributed on development of Somaliland Police capacity in order to maintain efficiently the local election security. Also It supported a training on electoral law, development of national security plans.

RESULTS

SL	Indicator	2.4.1.1 Number of police officers trained and carrying-out duties in accordance with human rights and with mediation capacities	G
	Result	The recruitment of 150 young women, most of whom are secondary school graduates is going on.	
	Comment	It is the first time in the history of Somaliland Police, that the recruitment of separate female young secondary school graduates took place. This will increase the gender equality in the police.	
SL	Indicator	2.4.2.1 Number of legal professionals that have received training on sexual and gender-based violence	G
	Result	A Police Reform Team continue sensation on regional new police act & SGBV awareness raising.	
	Comment	Supported for Police Reform Team in the MoI to continue and carry forward police reforms. New Police Act was forwarded to the sub-committee of the house of represents in order to put their agenda.	
PL	Indicator	2.5.1.1 Existence and implementation of policies, laws, by laws, and administrative regulations	Y
	Result	Puntland Police Development Plan workshop's report was validated by the Minister of Security and PC	
	Comment	The Development Plan task force will be formed in January-February 2013.	
PL	Indicator	4.4.2.1 Number of reported incidences of sexual and gender-based violence	G
	Result	Previously trained NCD staff underwent an advanced CID training including SGBV investigation tactics	
	Comment	SGBV is not yet a fully functional unit. Being a part of the NCD, its structure, chain of command and TORs should be developed.	
PL	Indicator	2.4.1.1 Number of police officers trained and carrying-out duties in accordance with human rights and with mediation capacities	G
	Result	20 selected CID staff and 10 law faculty students successfully completed CID-prosecutors training	
	Comment	The above training was conducted in cooperation with Puntland Attorney General Office, PLAC, PDRC and acting prosecutors from different regions of PL. 10 PLPF/students females attended the training.	
SL	Indicator	Election Security plan will be developed	G
	Result	Trained of SL Police on electoral, developed national security plan as well community awareness.	
	Comment	To support the democratization process, UNDP CPP has financially and technically contributed on development of Somaliland Police capacity in order to maintain efficiently the local election security.	
PL	Indicator	NCD unit: Develop and train on CID.	G
	Result	5 CID personnel participated in Human Trafficking Training organized by IOM.	
	Comment	Human Trafficking is not yet a fully functional unit. Being a part of the NCD, its structure, chain of command and TORs should be developed.	

RESULTS

PL	Indicator	SPU: Capacity development and running costs.	G
	Result	SPU allowances were improved. The SPU authorized strength will grow up to 350 officers by March 2013	
	Comment	Further SPU special tactics training is needed.	
PL	Indicator	Establish 1 Model Police Station in Bosasso and Garowe	Y
	Result	Garowe Model Police Station layout was endorsed by the local authorities. Procurement is in progress	
	Comment	Bossaso, Galkaiyo and Bandrbeyla Model Police Stations shall be completed by end of 2013	
FL	Indicator	# of issues addressed by Policie Liaison Officers, disaggregated by type and location	G
	Result	The Liaison Officers are providing daily facilitation to the police and international community	
	Comment	The Police Liaison role is becoming increasingly important and more bilateral and multilateral actors introduce support on policing.	
FL	Indicator	% of PAC reports delivered on time	G
	Result	PAC reporting improved during the period, with biweekly reports delivered on time to quality	
	Comment	The PAC were able to take advantage of the increase security to visit police stations in the outlying areas of the city. They took on board UNDP's recommendations and reporting improved.	
FL	Indicator	# of police officers registered in the biometric system	Y
	Result	All police officers in Mogadishu were registered, those outside are yet to be registered	
	Comment	The Police HQ need to inform UNDP and UNMAS of the number of officers and the locations of those officers that need to be registered outside of Mogadishu, registration is expected in Q1 of 2013	
FL	Indicator	Police Development Plan developed and agreed on by police, civil society, and government	Y
	Result	A Gap Analysis Workshop was hosted by UNPOS with UNDP support as a first step for a Police Plan	
	Comment	The Gap Analysis Workshop will feed into the development of a Police Plan, this requires the participation of the Ministry of Interior who was only appointed during the reporting period.	
FL	Indicator	# of police stations rehabilitated	G
	Result	The Police rehabilitated two additional stations with support from UNDP	
	Comment	6 police stations (Hamar Jabjab, Warberi, Shangani, Shibis, Hodan and Abdiaziz) received small grants for rehabilitation, enabling all to be reopened with minimal input. Additional works are required	

RESULTS

FL	Indicator	# of repeaters and aeriels provided, disaggregated by division and station	Y
	Result	Communications equipment was procured during the reporting period for Mogadishu and Baidoa	
	Comment	The equipment is due to be delivered early in Q1 2013 and will help to expand the footprint of policing in the outlying areas of Mogadishu and in Baidoa	
FL	Indicator	# of vehicles provided, disaggregated by division and station	Y
	Result	5 Vehicles are under procurement for policing in Baidoa	
	Comment	These vehicles are due to be delivered in early 2013 to expand policing in Baidoa	
FL	Indicator	# of months of stipends paid	G
	Result	The 13th, 14th and 15th stipend payments rounds were completed covering a 10 month period	
	Comment	Around 5,130 Somali Police Force Officers received stipends during the reporting period, a total of 10 months of stipends arrears was cleared during this period.	
SL	Indicator	Training on electoral laws, develop national security plan and raising community awareness on election conflicts	G
	Result	Supported of the Training for Somaliland police officers on electoral law, developed national plan	
	Comment		



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ACTIVITY HIGHLIGHTS

FEDERAL LEVEL

In the last quarter of 2013 the police project was able to clear a backlog of 10 months of stipends payments to 5,130 police officers in South Somalia. The Police Project Manager visited 6 police stations and policing districts in Mogadishu and was able to undertake direct monitoring of policing as a result of the improved security environment.

PUNTLAND

In this quarter the project formulated the 2013 Project Work Plan. The Plan was discussed and endorsed by the Ministry of Security and the Police. The Project delivered furniture and ICTS equipment for the Ministry and the Police HQ. 20 previously trained CID personnel and 10 Puntland law faculty students (including 10 females) successfully completed advanced CID prosecutors training.

SOMALILAND

In this reporting period, a recruitment and training of young women who have graduated secondary school and supporting the training of police officers to manage the local council election security were the main project activity highlights. Similarly, assessment of the capacity of police in gender-responsiveness is another important activity carried out by the Somaliland civilian police project.

PARTNERSHIPS

In Puntland key partnerships are with the Ministry of the Interior and the PL Police Force. In order to engage broader ministerial and civil society participation in the police strategic development, the Project established a strong partnership with Puntland Attorney General Office, Puntland Legal Aid Centre (PLAC), Puntland Development and Research Centre (PDRC) Also with IOM - on counter human trafficking training; DDG - on weapon registration/police stations rehabilitation; MAG - on armories rehabilitation; ICRC - on detention facility rehabilitation and management and WAWA-on SGBV management. The project is looking for long standing partnerships with the above partners.

In Somaliland, The Ministry of Interior and Police are remaining the main partners of UNDP Civilian Police Project. In this quarter, the project closely collaborated with NAGAAD women's organization in the area of police gender equality and advocated for a promotion of Policewomen officers.

In addition to that, the project has been closely working with Somaliland National Election Commission for maintaining of local election security as well as raising public awareness on reduction of election conflicts or violence.

Also, a partnership agreement was established with the International Security Sector Advisory Team (ISSAT) in the area of assessing the capacity of the Somaliland Police in gender-responsiveness as well as contextual analyzing in relation to the social, political and cultural aspects SGBV.

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PEACE AND CONFLICT

In the lead up to the November elections in Somaliland, the Civilian Police Project contributed to ensuring peaceful elections by training police in their roles and responsibilities during electoral process.

In Mogadishu, Hodan district contains the bulk of IDPs in Mogadishu and insecurity in these camps is high. To help to reduce conflict in this district, the CPP prioritised the rehabilitation of Hodan police station. In conjunction with the district commissioner and the Disaster Management Agency, UNDP met with UNOCHA to look at how to increase formal policing in the camps. Anecdotal evidence from Jan 2013 conducted through site visits by OCHA suggests that there is an increased sense of security in the camps as a result of the rehabilitated police station and more regular patrols.

GENDER

In Puntland, the Project planned activity (e.g. CID advanced training) was supported by Garowe Gender Unit. The Gender Unit conducted a seminar on some SGBV investigation tactics and general overview on gender mainstreaming. There were 30 participants including 11 ladies (officers/students)

In Somaliland, a recruitment and training of 150 young women secondary school graduates is a good indication showing that Somaliland Police is committed to increase the gender equality in the police service. The International Security Sector Advisory Team conducted an assessment of Women and Children's Desks and gender responsive policing for UNDP. The assessment will inform a new strategy for improved gender-responsive policing in the region.

In South Central Somalia gender-based violence levels remain high, particular for women living in IDP communities. The Police project had constructive meetings with the DC for Hodan District and the DMA on how to increase the police response.

UPCOMING QUARTER

In Somaliland, the Planning Session to finalize next year's annual work plan is going to be held in January 2013 then, is expecting to approve the 2013 annual work. The project will also be focusing on completing the designs of the new Police Headquarters and supporting the finalization of draft Police act. The ISSAT team will return to develop a strategy for gender-responsive policing in Somaliland.

In Puntland, from January-February 2013, the Project will be focusing on procurement and recruitment of needed personnel and items for the first half of 2013. In February 2013, we expect to finalize rehabilitation sites visiting and begin a procurement process for rehabilitation of 3 model police stations.

In South Somalia the focus will be on improving the coordination of support to the Police, developing a Police Strategy and strengthening the Ministry of Interior's capacity for police oversight and accountability.



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REFLECTIONS / LESSONS

Supplying of new blue uniforms to Somaliland Police means that they can be easily differentiated from other national security institutions by the public. This is part of the Somaliland police reform strategy to improve public perception of the police service. In this regards, it is obvious that Somaliland Police have chosen to enforce its development and aspirations to be civilian police.

Similarly, the gender ratio of Somaliland police has been improving as young women secondary leavers have been enrolled into the service. Based on the ISSAT assessment, findings indicate that the existing women and children help desks in the police service are very limited. It has also revealed that BAAHI-KOOB center (EX SARC) based at the general hospital is the only professional police unit that is capable of dealing with SGBV cases. This is a synergy between A2J and CP Projects which have to work together in order to enhance the professional capacities of the criminal justice sector actors relating to the field of sexual gender based violence.

There are challenges that may affect the smooth implementation of Somaliland reform initiatives: a) delay of enactment of new police act which is the heart of institutional reform; b) reform resistance from senior police officers and c) lack of political commitment from ministers on unresolved issues which can hinder development of ongoing Police organization. For this reason, intervention of senior management is necessary, since it is beyond the project's level to sort out these challenges respectively. In Puntland The SPU in Puntland is still a challenge for CPP project despite some positive dynamic (new payment policy) within the reporting period. The SPU authorized strength has grown up to 500 officers. This growth is an adequate reaction to increased international presence in Garowe and also increased number of convoys. Proper SPU registration/identification system, financial reporting and specialized training are the key challenges for the Project to overcome in 2013.

Project's well-timed coordination with an external partner (MAG), allowed avoiding overlapping in common area of activity - rehabilitation/reconstruction of police infrastructure.

In South Somalia the Police Technical Working Group continues to function, however progress in some areas of support continues to be slow and a source of immense frustration to the SPF Commissioner. UNDP has formally been requested by the PTWG to develop a coordination framework which will be presented at the first PTWG of 2013. It is hoped that this will improve accountability and track progress against commitments more effectively. Coordination will have to be reviewed in early 2013 as more bilateral and multilateral support is provided to the security and justice sectors. With the improving situation in Mogadishu there is a need to review the mechanism used for the payment of stipends, which was developed at a time of limited access and intense conflict.

CUMULATIVE PROJECT FINANCIAL SUMMARY

APPROVED BUDGET	18,452,685
TOTAL (DISBURSEMENTS + COMMITMENTS)	16,799,358.98
BALANCE OF FUNDS	1,653,326.02
% DELIVERY (AGAINST APPROVED BUDGET)	91%