

Guidebook on Conflict-Sensitive and Peace-Promoting Local Development Planning

A PROJECT OF THE
OFFICE OF THE PRESIDENTIAL ADVISER ON THE PEACE PROCESS (OPAPP)

IN PARTNERSHIP WITH
SURVEYS, TRAINING, RESEARCH & DEVELOPMENT SERVICES (STRIDES, INC.)

AND WITH FUNDING SUPPORT FROM THE
UNITED NATIONS DEVELOPMENT PROGRAMME (UNDP)
CONFLICT PREVENTION AND PEACE-BUILDING PROGRAMME (CPPB)

Foreword

The presence of conflict in our everyday life is inevitable. In our country, it is oftentimes difficult to avoid, not only because of the diverse needs and interests of individuals but also because of the varied cultures of the Filipino people. A conflict that is not managed well can ultimately result to violence.

Our experience has taught us that understanding the context, within which a particular conflict arose, is the key to effectively address its root causes and prevent it from escalating into violence. The active cooperation of all stakeholders involved in conflict is also crucial. Local chief executives and other LGU officials -- people nearest to its locality are in the best position to address the dynamics of conflict in their respective localities considering that they hold a greater stake in its full resolution. They are in the best position to work towards building and nurturing an environment conducive to peace. Sustaining their responsive involvement towards peace building is truly strategic.

The Office of the Presidential Adviser on the Peace Process (OPAPP) believes that it is important for local government units to be able to perform its potent role of peace building for the entire nation. Being at the forefront, local government units have the strongest potential to strategize effective peace building programs thus, ensuring delivery of more appropriate solutions to conflict.

Designing and implementing conflict-sensitive and peace-promoting programs and projects can be a good start for LGUs. By evaluating all the factors resulting in conflict, and thoughtfully considering all possible mechanisms that will nurture peace, LGUs can serve as a strong foundation for peace and development in their respective localities.

Under the auspices of the UNDP-CPPB Programme, OPAPP endeavored to publish this LGU Guidebook, in order to help ensure that local government units may be better equipped in making the most out of this opportunity. This LGU Guidebook can serve as a manual in conflict-sensitive and peace-promoting (CSPP) planning. It is hoped that, through this guidebook, LGUs will become more empowered partners of the national government in promoting nationwide peace and development.



I commend the Peace Institutions Development Office (PIDO) of OPAPP which worked with 15 local government units in pilot-testing the tools for CSPP planning as described in this guidebook. To underscore its success, seven of these LGUs have already implemented peace-promoting projects culled from their CSPP-CDP ELA. The Office of the Presidential Adviser on the Peace Process is humbled to receive numerous positive feedback from these LGUs as a result of their undertakings. We are optimistic to hear other stories of victory as more LGUs continue to hone their expertise in developing CSPP programs and projects for their communities. It is our hope that, in the future, all LGUs may be able to reap the same benefits with pride.


SECRETARY AVELINO I. RAZON JR.
Presidential Adviser on the Peace Process

United Nations Development Programme



Philippines

FOREWORD

The United Nations Development Programme (UNDP) is pleased to support the development and publication of this handbook on *Conflict-Sensitive and Peace Promoting Local Development Planning*, which is intended to help institutionalize a peace perspective in planning processes at the local level. It seeks to contribute to the development of capacities among local governments in steering conflict-affected communities towards long-term peace and development.

This publication serves both as reference and practical tool that local governments can utilize in adopting a peacebuilding and conflict prevention framework in local governance. As a reference, it serves to enrich the understanding of local governments of the concepts of conflict sensitivity and human security, including the relevance of these to local agenda-setting. On the other hand, as a planning tool it provides a step-by-step guide to conflict-sensitive planning, which involves the use of peace indicators and conflict analysis tools.

Seen from the perspective of UNDP's Country Programme for the Philippines, this publication forms part of our effort to support the mainstreaming of peacebuilding, conflict prevention and human security in development processes. Recognizing that peace is essential to development, we hope that this handbook can support local governments as they fulfill their critical role in the delivery of basic services central to the achievement of the Millennium Development Goals (MDGs), which in turn form crucial building blocks to sustainable peace.

This handbook is a result of the collaboration between OPAPP and the Surveys, Training, Research and Development Services, Inc. (STRIDES). UNDP would like to specially acknowledge the contribution of the 15 local governments that took part in the consultations and pilot test of the framework, indicators and methods presented here. I trust that this publication will prove relevant and beneficial not only to local governments but also to civil society and the general citizenry, which are equally important stakeholders and vital pillars in building a peaceful and secure society.


RENAUD MEYER
Country Director



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Most importantly, we are grateful to the chief executives, local government officials, and functionaries of our 15 pilot LGUs: Lacub and Tubo, Abra; Sadanga, Mountain Province; Aginaldo and Banaue in Ifugao; San Jose, Tarlac; Liliw, Laguna; Gumaca and Agdangan, Quezon; San Juan and Rosario, Batangas; Sorsogon City and Castilla, Sorsogon; and Ligao City and Guinobatan, Albay, for their significant participation in the capacity-building and pilot-testing activities. It is our hope that this guidebook will support LGUs as they assume their more active role in conflict prevention and peace-building in their respective localities, starting with peace-promoting local development planning.

Peace Institutions Development Office
Office of the Presidential Adviser on the Peace Process



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Acronyms

ADB	Asian Development Bank
ARMM	Autonomous Region of Muslim Mindanao
BFAR	Bureau of Fisheries and Aquatic Resources
BLGP	Bureau of Local Governance Program
CAR	Cordillera Administrative Region
CBFMA	Community-Based Forest Management Agreement
CCR	Center for Conflict Resolution
CDP	Comprehensive Development Planning
CENRO	City Environment and Natural Resources Officer
CICL	Children in Conflict with the Law
CIDA	Canadian International Development Agency
CLPIMS	Core Local Poverty Indicator Monitoring System
CLUP	Comprehensive Land Use Planning
CSOs	Civil Society Organizations
DBM	Department of Budget and Management
DILG	Department of the Interior and Local Government
DOE	Department of Energy
DOF	Department of Finance
ELA	Executive-Legislative Agenda
FARMC	Fisheries and Aquatic Resource Management Council
FEWER	Forum on Early Warning and Early Response



FIES	Family Income and Expenditure Survey	NCRFW	National Commission on the Role of Filipino Women
FLEMMS	Functional Literacy, Education and Mass Media Survey	NEDA	National Economic Development Authority
GSIS	Government Service Insurance System	NGA	National Government Agency
GTZ	German Technical Cooperation	NSO	National Statistics Office
HDR	Human Development Report	NUC	National Unification Commission
HRDO	Human Resource Development Office	OPAPP	Office of the Presidential Adviser for the Peace Process
HS	Human Security	PCIA	Peace and Conflict Impact Analysis
IBACs	Ideology-Based Armed Conflicts	PCUP	Presidential Commission for the Urban Poor
IEC	Information Education cCmpaign	Peace-LDP	Peace-Promoting and Conflict-Sensitive Local Development Planning
IPBLGP	Integrating Peace-building and Conflict-Prevention in Local Government Planning	PENRO	Provincial Environment and Natural Resources Officer
IRAP	Integrated Rural Accessibility Planning	PESO	Public Employment Service Office
JMC	Joint Memorandum Circular	PHDR	Philippine Human Development Report
LDC	Local Development Council	PIDO	Peace Institutions Development Office
LDIP	Local Development and Investment Planning	PPDO	Program and Policy Development Office
LDP	Local Development Plan	PTA	Parents-Teachers Association
LGC	Local Government Code	RKCG	Regional Kapit-Bisig Laban sa Kahirapan (KALAHI) Convergence Group
LG-ENRO	Local Government – Environment and Natural Resources Officer	RPS	Rationalized Planning System
LGOO	Local Government Operations Officer	RPT	Real Property Tax
LGSP	Local Government Support Program	SAFDZ	Strategic Agriculture and Fisheries Development Zone
LGUs	Local Government Units	SLPBC	Synchronized Local Planning and Budgeting Calendar
LPRAP	Local Poverty Reduction Action Plan	STRIDES	Surveys, Training, Research and Development Services, Inc.
MBN	Minimum Basic Need	SSS	Social Security System
MIMAP	Micro Impacts of Macroeconomic Adjustment Policies	SWDO	Social Welfare and Development Office
MHO	Municipal Health Office	SWOT	Strengths, Weaknesses, Opportunities, Threats
MPDO	Municipal Planning and Development Officer	UN	United Nations



UNDG-ECHA	United Nations Development Group-Executive Committee for Humanitarian Affairs
UNDP	United Nations Development Programme
USAID	United States Assistance for International Development
WB	World Bank
YMCA	Young Men's Christian Association of Manila

