

# REPORT ON ORIENTATION ON INTEGRATING RECOVERY, RECONSTRUCTION, DISASTER RISK REDUCTION AND CLIMATE CHANGE ADAPTATION (R&R, DRR AND CCA) IN THE MUNICIPAL ANNUAL AND PERIODIC PLAN YEAR 2018



## Background

Nepal experienced two major earthquakes on April 25, 2015, and on May 12, 2015 measuring 7.6 and 6.8 Magnitude respectively. As a result, 8,790 people died, more than 23,200 were injured, 498,852 private houses and 2656 government's buildings were fully collapsed, 256,697 private houses and 3,622 government's buildings were partly damaged. The 31 districts were effected and out of them 14 district were severely affected by the devastating earthquake. As per the Post-Disaster Needs Assessment (PDNA) following the earthquakes, the total effects (damages and losses) are valued at NPR 350,379 million (USD 3.5 billion), and the cost of recovery and reconstruction is estimated at NPR 327,762 million (USD 3.2 billion). The physical part of the damage might be counted and recover but the psychological part of loss can't be counted in monetary form and it is irreversible.

UNDP has been supporting the government of Nepal from early of Post Disaster Framework formulation process along with other development partners. Further, UNDP has been continuing its support with early recovery activities and now playing a key role in critical local services such as Debris Management and Safe demolition of buildings, Community Infrastructure and Livelihood Recovery and restoration partnering with Ministry of Federal Affairs and General Administration (MoFAGA). UNDP is also having a Co- partnership with other development partners and government of Nepal for implementing various programs related to Recovery and Reconstruction and said orientation program is also a part.

## Rationale

The new constitution of Nepal promulgated on 2015, provisioning federal structure with three tiers of government. The governance mechanism has been restructured accordingly and the local government (Municipality and Rural Municipality) has given full authority to formulate and implement its development plan and policy, mobilize its resources. The newly established local government has not that much capacity to cope the need of recovery and reconstruction. The most of the newly restructured local bodies lack its buildings, manpower and other infrastructure. The newly elected representatives have lot of challenges to design development framework with addressing people's aspiration and integrate recovery, reconstruction, climate change and other emerging issues. It was an urgent need to restore public services as demand. A massive reconstruction and recovery works need to be undertaken to restore public services in order. The hopeful eyes of the affected people were watching mainly towards Local Bodies, Ministry of Federal Affairs and General Administration (MoFAGA) and also the newly established National Reconstruction Authority (NRA) which took over the recovery planning process and other required needs ensuring service delivery to the people. Obviously, these authorities have big responsibilities to implement very robust recovery and reconstruction activities which should be more composite and comprehensive and coherent with all the other sectors.

Considering these new responsibilities of local government, MoFAGA and National Reconstruction Authority (NRA) requested UNDP to provide training to newly elected representatives and working officials of municipalities in 8 districts as well as one Tarai district affected by flood on integrating, recovery, reconstruction, disaster risk reduction and climate change adaptation into their Annual Municipal and Periodic Plan. In addition, MoFAGA also requested UNDP to provide technical backstopping for the review in the process of development plan preparation to make sure that the recovery, reconstruction, DRR and CCA are imbedded into their annual and periodic development plan properly. In this context, UNDP provided the technical support to the Ministry of Federal Affairs and General Administration and National Reconstruction Authority in preparing **Guidelines** for Integrating Recovery and Reconstruction and Disaster Risk Reduction (R&R and DRR) in Municipal Annual and Periodic Plan.

After approval of the Guidelines by NRA and MoFAGA, UNDP Nepal agreed with the MoFAGA and NRA to provide the technical support for conducting the orientation programme to the EQ and flood affected district Municipalities for the integration of Recovery & Reconstruction, Disaster Risk Reduction and Climate Change Adaptation in Municipal Annual and Periodic Plan. It was also agreed with NRA that one dedicated session will be included for the localization of Post Disaster Recovery Framework (PDRF). It was agreed that NRA will depute one Senior Officials to facilitate the sessions. Accordingly, in 2018, such orientation events were organized in 8 municipalities, namely; Gorkha, Palungtar, Thaha, Suryabinayak, Changunarayan, Budhaneelkantha, Kirtipur Jaleshwar. All the orientation events were organized jointly in close collaboration with the Ministry of Federal Affairs and General Administration (MoFAGA) and National Reconstruction Authority (NRA). These orientation events were requested and organized by the concerned Municipalities.

**Overall Objective of the orientation event was:**

- Conduct the orientation of guidebook to integrate the R&R, DRR and CCA in Municipal annual and periodic plan as well as localization of PDRF.

**Specific Objectives:**

- Build consensus of stakeholders to integrate Recovery and Reconstruction, DRR and CCA in municipal annual and periodic plan.
- Introduce the National Reconstruction Policy, including the Post Disaster Recovery Framework (PDRF) and its localization

The orientation events were organized getting request from Municipalities and it was chaired by the Mayor. Elected representatives of all wards and Officials as well as other line agency chief, NGOs representatives, security agencies and other stakeholders participated in the orientation event.

**Outputs of the Training:****The Municipalities have capacity to recognize and integrate Recovery, Reconstruction, DRR and CCA in the periodic/annual plans.**

- Organized orientation on guide book for Integrating R&R, DRR and CCA in Municipal Annual and Periodic plan
- Coordination established with local governments (Municipalities) and development partners including CSOs for integration of R&R, DRR and CCA as a core component in the Municipal annual and periodic plan
- Municipal authorities agreed to Integrating R&R, DRR and CCA in Municipal Annual and Periodic plan
- Elected representatives and municipal officials as well as other stakeholders were oriented about PDRF

Participants became aware of PDRF implementation arrangements, NRA role to RR and DRR, government policy, rules, regulations, guidelines, national and global commitments and institutional arrangements towards RR, DRR and Climate Change adaptation. Further, they also aware about integrating R&R, DRR and CCA in Annual and Periodic Planning Process. The participants also well understood about principles of planning, overall planning process and their role in plan formulation.

Municipalities	Date	Participants	Remarks
Palungtar Municipality, Gorkha	19 August 2018	74	(63 M+ 11 F)
Thaha Municipality, Makawanpur	06 September 2018	57	( 52M+ 5 F)
Jaleswor Municipality, Mahottari	14 September 2018	57	(51M + 6 F) Flood affected Tarai district
Suryabinayak Municipality, Bhaktapur	16 September 2018	93	(69M+ 24F)
Changunarayan Municipality	14 November 2018	82	(60M+22F)
Gorkha Municipality	12 December 2018	98	(78M+20F)
Chandragiri Municipality	20 December 2018	92	(62M+30F)
Budhanilkanth Municipality	27 December 2018	96	(71M+25F)
Kirtipur Municipality	28 December 2018	97	(76M+ 21F)
Total Participants		746	

**Below table explains the Municipality- wise participants:**

In 2018, total 746 (582 male and 164 female) participants took orientation in 9 Earth Quake affected district Municipalities. Of the total, 380 participants were elected representatives and 130 local government officials including security personnel; remaining 236 participants were from civil society, development partners, local NGOs, Red Cross and private sector.

#### **Content covered**

Three sessions were included in the orientation programme as agreed by the MoFAGA and NRA. The sessions were reviewed and updated regularly while receiving the feedback and suggestions by different agencies in different EQ affected districts.

**1<sup>st</sup> Session:** Post Disaster Recovery Frame Work (PDRF), its process and status- by NRA

- Introduction
- PDRF Implementation Arrangements.
- Principle Guidelines
- Introduction of NRA its jurisdiction and achievements.
- Major Issues and challenges
- Build Back Better

**2<sup>nd</sup> Session:** Disaster Risk Reduction and Management – existing different laws and structural provisions approved by the Government of Nepal (GON) - by MoFAGA

- Introduction
- Major Disaster Trend in Nepal
- Disaster Risk and Our Reality
- Present Government Policies and Guidelines
- Institutional Arrangements
- Sendai Framework
- Strategic Priorities of Disaster Risk Reduction.
- Sustainable Development Goals and Disaster Risk Reduction
- Peris Declaration
- Private Sector Role in Disaster Risk Management
- Relation between Climate Change and Disaster.
- Disaster Risk Management and its mainstreaming

**3<sup>rd</sup> Session:** Local Level Planning and Disaster Management- by UNDP consultant

- Introduction
- Why Planned Development?
- Priorities of Planning.
- Federalism and Local Government
- Disaster Risk Reduction and Planning
- Relation between Disaster and Development
- Way of Disaster Risk Management
- Integration of DRR and RR in Periodic and Annual Planning
- Steps of Plan Formulation
- Major Principles of Planning
- Annual Planning Formulation Process
- Facts and Figures

**Workshop Management**

The workshop management was well coordinated among NRA, MoFAGA, UNDP and concerned Municipalities. The Workshop was started with short inaugural session followed by National Anthem. The welcome speech delivered by Deputy Mayor of concern Municipality and objectives of workshop was shared by Chief Administrative Officers. On behalf of MoFAGA, the Joint Secretary and Spokes Person of MoFAGA, Mr. Suresh Adhikari participated in the workshop and delivered his speech in most of the Municipalities covering the importance of workshop, issues and challenges faced by local bodies in implementing Recovery and Reconstruction, DRR and CCA. He also highlighted MoFAGA's role and other support as well as important updates regarding the policies and guidelines prepared for the Municipalities for delivering the better results. The inaugural session was chaired by the Mayor of the concerned Municipality.

### **Response observed**

The participants gave very positive response about the orientation workshop. Mayor, Deputy Mayor and other participants mentioned that this workshop was very helpful for them to understand the importance of the recovery, reconstruction, DRR and CCA and how to mainstream these issues in the upcoming MDP (periodic and annual). Most of the participants were less aware about the 7 steps planning process that need to be followed by the Municipalities under the Local Government Operation Act. It was observed that Integration of R&R, DRR and Climate Change in planning process was quite new topic for most of the participants. The participation was quite encouraging; almost all expected participants actively participated. The attentive listening and intensive discussions after each session shows the high interest of the participants. Most of the participants found the workshop very fruitful requested to the MoFAGA and UNDP to extend it up to two- or three-days covering detail process of 7 steps planning, integrating emerging issues for better preparation to face the possible disaster. The participants specially Municipality Officials requested for refresher training on annual basis. Elected representatives and other participants expressed happiness and extended sincere thanks to UNDP for providing the technical support to LBs and requested to provide TA (consultants) during the finalization of Municipal Annual and Periodic plan.

### **Way forward**

Most of the Local Bodies are less aware in planning process provisioned in the Local Government Operation Act 20174. They are also less aware about adaptation of Climate Change and other emerging issues affecting development process. The Local Bodies are newly restructured, and representatives are quite new. The integration of Recovery and Reconstruction, Disaster Risk Reduction and Climate Change Adaptation and other emerging issues are quite technical and it was noted that support need to be provided to LGs during the preparation of annual plan. UNDP Nepal has agreed to provide the technical support to the Municipalities for the integration of R&R, DRR and CCA in Municipal Annual and Periodic Plan.

### **Some Glimpses of the Orientation Program**

