

Issue 1, November 2020 - The Economist Team



							Programmed them. Produces matrices.
Macroeconomic	Latest	Change	Value	Growth		News	TO MINE TO THE PLACE.
CPI	Sep-20	Мо	98.9	-0.9%		Government of Maldives plans to develop	The Government of Maldives hopes to
GDP (millions of MVR)	Q2:2020	Qtr	8,869	-47%		airports in B.Thulhaadhoo, Sh. Bilehfahi	reopen guesthouses in the capital region
Reserves (millions of \$)	Sep-20	Mo	696	31%		and M. Muli. The current administration plans to follow through on the pledge of former	Dr.Abdulla Mausoom stated that the
Current a/c Bal (millions of \$)	2020	An	-1,099	-27%		President Abdulla Yameen Abdul Gayyoom to	
Primary Bal (millions of MVR)	2020	An	-14,227	237%		ensure that an airport is reachable within 20	per the counsel of Health Protection Agency
Fiscal	Till	Change	Growth	Forecast	, ·	minutes or less from any island in the	(HPA) and the COVID-19 Technical Advisor
	Sep-2020			2020		Maldives, and hopes to achieve this by the	Group, in order to restart the guesthouse
Revenue & Grants (millions of MVR)	10,716	Мо	-40%	14,693	23% of Gross Domestic Product (GDP) by the end of 2021. An overview of the Budget 2021	development of the aforementioed regional airports.	operations in the Greater Male' region.
Expenditure (millions of MVR)	19,285	Мо	-2%	30,628	has been published in this Economic Bulletin.	all ports.	President Ibrahim Mohamed Solih
Budget Deficit (millions of MVR)	-8,568	Мо	346%	-15,935		Housing Development Corporation (HDC)	inaugurated the first airport developed by
Imports (millions of \$)	1,406	Мо	-32%	1,677	Fitch Ratings has downgraded the	has signed a joint Memorandum of	the current administration which is
Exports (millions of \$)	107	Мо	-14%	256		Understanding (MoU) between the	located in the Haa Alif Atoll. The Hoarafus
Bal. on Goods (millions of \$)	-1,299	Мо	-34%	-1,420		Ministry of Economic Development and	airport inaugrated by the President was
Debt	2019Q3	2019Q4	2020Q1	2020Q2		Business Cenre Corporation (BCC) to	completed the Maldives Transport and Contracting Company (MTCC) within a short
Domestic (millions of \$)	2,016	2,152	2,269	2,346		collloborate on Small and Medium Enterprise (SME) specific projects in	period of time despite the ongoing pandemic
Foreign (millions of \$)	2,186	2,258	2,234	2,450	li	Hulhumale'. According to HDC, the	and the President expressed gratitude for the
PPG (millions of \$)	4,202	4,410	4,503	4,796	the country's debt burden due to the	agreement facilitates the provision of	company for its commendable work.
Debt-to-GDP (%)	73%	77%	102%	108%		concessional lease rates and prioritizes the	Moreover, the President stated that this new
Rates	Sep-20	Change	Grow	th (%)		allocations of units and land for SME specific	airport will be the beginning of the
Domestic					Maldives disagreed with this downgrade projecting a more promising recovery and	projects on the island.	development of the Haa Alif Atoll, which would be an important step towards fulfilling
T-Bill (%)	3.5%	Mo	No c	nange		The Parliament of Maldives approved the	the administrations's pledge to decentralise
T-Bond (%)		Mo	No c	nange		amendment to the Maldives Immigration	the country. With the airport easing the
LT Bank Deposits (%)	2.0%	Mo	-4	1%	The Government of Maldives has called	Act which grants residency visa to	transportation for residents of the region, the
Lending - Private	8.5%	Мо	-3	3%		foreigners with investments over USD	National Airline Maldivian had to increase the
Lending - Public	8.0%	Mo	-9	9%		250,000. While the parliament's committee in	number of scheduled flights to Hoarafushi
International						charge of reviewing the amendment initially	Airport due to the high public demand.
BBB rated 5YR sovereign		Мо	No c	nange		proposed the investment limit to be at USD 500,000, given the current foreign exchange	Canadian Space Agency's Junior
Capital & Financial Market	Value	Change	Grow	th (%)	-	shortage in the local market, the investment	Astronaut Program has been launched in
Banking Sector (September 2020)						limit was lowered to boost inward foreign	the Maldives. The one-month program to b
Assets (billions of MVR)	63	Mo	18	.2%	Developing States (SIDS) such as the	exchange investments. An additional	held in the capital city Male' was launched b
Deposits (billions of MVR)	34	Mo	9.	3%	Maldives will require alternative financing	amendment was also approved with regards	the Institute of Global Success (IGS) who
Net Claims on CG (billions of MVR)	22	Мо	54	.8%		to foreigners who marry locals; they can be	earlier this month launched Maldives' first space program in partnership with KSF Space
Net Claims on Pvt. (billions of MVR)	27	Мо	7.	9%		granetd residency after five years of marriage.	Foundation in the United Kingdom. The aim
NPL to Gross Loans (Q2-2020)	9.3%	Qtr	-2.	2%	stated that COVID-19 is expected to intesify	marriage.	of IGS is "to develop a new breed of leaders
					ll	Maldivian government has announced its	who are comitted to reach their full potential
Other Entities (September 2020)					progress towards the attainment of the	decision to put up more islands for	and achieve world class success".
OFC - Assets (billions of MVR)	20	Mo	14	.0%		tourism development. While Minister of	NO. 14 Ad. Lab
Insurance - Assets (billions of MVR)	2	Мо	10	.7%		Economic Development Fayyaz Ismail	Visit Maldives has commenced its month long global media campaign to attract
						disclosed the government's intention to lease	more tourist arrivals to the Maldives. Held
Capital Market (November 2020)						more islands for tourism development as part of the government's plan to secure more	under the slogan, "Rediscover Maldives, the
Market Cap (millions)	18,073	Mo	0.	3%	United Arab Emirates (UAE) based Gulf	revenue in 2021, Minister of Tourism	sunny side of life", Maldives Marketing and
MASIX Index	212	Mo	0.	3%	Craft estimates to invest over USD 300	Dr.Abdulla Mausoom mentioned that the	Public Relations Corporation (MMPRC) aims
Economic activities	2019Q4	2020Q1	2020Q2	2020Q3		response received from investors have been	to promote Maldives in 10 key markets
Tourist arrivals (thousands)	451	383	0	172	the Maldives. As part of this project, Gulf	positive with large investments expected for	simultaneously. Accordingly, by emphasizing Maldives as a safe haven for travellers due
Tourist bednights (thousands)	2,854	2,725	16	153	Craft expects to conduct reclamation work on eight islands which will constitute four resorts.	these islands.	its geogrpahical formation, the promotion wi
Fish Exports (mt)	13,319	16,773	13,630	10,075	-	Separate Discussions held on promoting	try to strengthen its destination presence in
International Arrival Flights	3,625	3,295	356	595		seafood exports from Maldives to India	India, the United Kingdom, Russia, the Midd
Global Indicators - Maldives					for yachts and safaris as well as a youth	and on eliminating the tariff on Maldivian	East, France, Germany, Turkey, Singapore,
Doing Business Ranking			147 / 190		training centre.	fisheries exports to the United Kingdom	South Africa, Italy, Hong Kong and the Asia- Pacific markets.
Gender Development Index			0.939		Government of Maldives has initiated the	and the European Union (EU). A	1 dollo marketo.
Human Development Index						consultative meeting was held between the	
			0.719		IWater and Seweage National Action Plan	Indian Covernment and the Maldivian	The government of Maldives has
Human Development Index Ranking			0.719 104 / 189			Indian Government and the Maldivian Government to explore the synergies	The government of Maldives has announced that the government is
Human Development Index Ranking Clean Energy Capacity	2016	2017		2019	Water and Seweage National Action Plan (2020-2025). As part of the newly ratified Water and Sewerage Act, the Ministry of	Indian Government and the Maldivian Government to explore the synergies between the seafood industries within the two	announced that the government is seeking contractors to finance the Gaafu
	2016 8.2	2017 10.9	104 / 189	2019 15	(2020-2025). As part of the newly ratified Water and Sewerage Act, the Ministry of Environment initiated the plan which focuses	Government to explore the synergies	announced that the government is seeking contractors to finance the Gaafu Alif Atoll Kooddoo-Villingili bridge that
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In-Focus: Maldives Budget Overview 2021

Budget priorities for the year

- 1. Strengthening the health and social sectors post COVID-19
- Restoring the economy by boosting various economic activities and diversifying the economy
- 3. To establish a conducive business environment
- 4. To elevate the standard of living of Maldivian citizens
- To build a resilient economy capable of withstanding economic shocks
- 6. Implement the government's Development Agenda
- 7. Achieve fiscal sustainability in the medium-term horizon

Key budget statistics

Revenue and Grants: MVR 17.8 billion - 21% increase compared to 2020

- Revenue: MVR 15.6 billion 23% increase compared to 2020
- o Grants: MVR 2.2 billion 4% increase compared to 2020

 $\textbf{Expenditure} : MVR \ 34.8 \ billion - 9\% \ increase \ compared \ to \ 2020$

- Recurrent Expenditure: MVR 21.6 billion 2% increase compared to 2020
- Capital Expenditure: MVR 13.1 billion 7% increase compared to 2020

Fiscal Deficit: MVR 15.5 billion - 23.4 per cent of GDP, (compared to 27.5% of GDP in 2020)

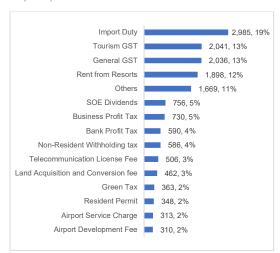
Public and Publicly Guaranteed Debt (PPG): 142.8% of GDP (compared to 147.6% estimated for 2020)

New borrowing (External and Domestic): MVR 15.2 billion – 12% decrease compared to 2020

New revenue generating measures: MVR 1.2 billion Public Sector Investment Programs (PSIP): MVR 8.3 billion – 49% increase compared to 2020

Revenue

Chart 1: Composition of Revenue, 2021 (in millions of MVR, percent composition)



In the 2021 Budget, the government of Maldives has announced that it expects to generate a total of MVR 17.8 billion as revenue and grants, which is a 21% increase compared to 2020. However, this amount is considerably below the level revenue and grants registered before COVID-19 (in 2019, total revenue and grants were at MVR 23.3 billion).

The total revenue to be realised by the end of 2021 is estimated to be at MVR 15.6 billion, which is a 23% increase compared to 2020. Since a majority of the revenue received by the government stems from the tourism industry's performance, the outlook for

government's revenue hinges on the expectation for the growth in tourism and tourism-related services. Evidently, the estimated total tax revenue for 2021 is 41% lower compared to 2019, illustrating that the government does not anticipate the economy to revive back to 2019 levels in 2021.

While marginal increases in revenue are expected from Goods and Sales Tax (GST) – MVR 246.0 million, the Business Profit Tax (BPT) is expected to decline by 62% in 2021 compared to 2020, as businesses have been severely affected due to the COVID-19 pandemic in 2020. Approximately 50 per cent of the increase in the revenue compared to 2020 is accounted for by the increase in rental income received from resorts, i.e. government forecasts to receive an additional MVR 1.5 billion as rental income in 2021 compared to 2020. The huge increase in this component is due to the expectation that the rental income deferred for the third and fourth quarter of 2020 will be paid in 2021.

Given the anticipated fall or marginal increase in tax revenues from major tax codes such as GST and BPT, the government expects to implement several new revenue measures. The measures include implementing the increase in the rates in Airport Development Fee (ADF) and Airport Service Charge (ASC), which was initially scheduled to be enforced in 2020 and introducing a frequency spectrum charge. The projected revenue from these additional measures is stated in the table below (Table 1).

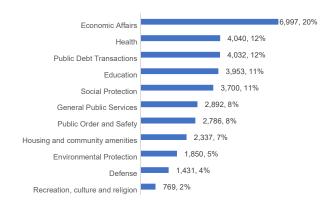
Table 1: Projected Revenue to be received from the New Revenue Measures

New Revenue Measures	Expected Income (in millions of MVR)
Raising the ADF and ASC rates	272.6
Leasing land for tourism	154.2
Leasing land for real estate tourism	154.2
Telecom licenses /Frequency Spectrum Charge	300.0
Sale of Land	300.0
Congestion Charge and Parking Fee	36.6
Total	1,217.6

The government of Maldives estimates to receive total grants of MVR 2.2 billion by the end of 2021, of which 78% of the financial assistance is to be received from the Indian government. Additionally, the government also expects to receive multilateral assistance totalling at MVR 404.9 million of which the Asian Development Bank (ADB) will provide MVR 153.3 million in accordance to the commitments ADB has made to provide financial assistance to the Maldives for the next five years.

Expenditure

Chart 2: Functional Classification of the Government's Expenditure (in millions of MVR, percent allocated)



The total government expenditure for 2021 and medium-term is based on the "National Resilience and Recovery Plan" that the government has compiled to address the shortcoming of the economy exposed by the COVID-19 pandemic. Maintaining the countercyclical nature of fiscal spending, the government has announced its intention to boost economic activities by increasing the total government expenditure by 9% in 2021 compared to 2020



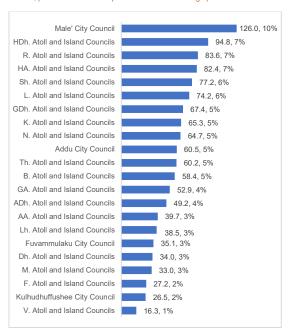
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- total expenditure of MVR 34.8 billion. Approximately seven percentage points of this growth is contributed by capital expenditure (MVR 13.1 billion estimated for 2021), where the government aims to increase spending on infrastructure assets, lands and buildings. A 49% increase is expected for the aggregate expenditure in the aforementioned categories, and this increase is primarily driven by the expenditure on developmental projects that were disrupted due to the COVID-19 pandemic in 2020.

Additionally, the government also expects the recurrent expenditure (MVR 21.7 billion estimated for 2021), which accounts for 62% of the total expenditure to increase by 2%. While the government projects the expenditure on salaries and wages to increase by 3%, the spending on subsidies and transfers is expected to decline by 11% compared to 2020. This reduction is a result of the decrease in subsidies provided for fuel, and due to the plans to increase the efficiency of the existing social security and welfare systems such as implementing a maximum retail price on medicines which will cut the expenditure on governments health insurance scheme, Aasandha.

As part of the decentralisation act ratified by the government, block grants were assigned to different atoll and island councils in 2020. While MVR 942.8 million is estimated to be disbursed as part of the block grant in 2020, this amount is projected to increase by 32% in 2021 (MVR 1.2 billion). Approximately 20% of the block grant is to be disbursed to the different city councils (Male', Addu, Fuvammulaku and Kulhudhuffushee). The following chart (Chart 3) summarises the estimated budget to be provided to the different regions of the Maldives.

Chart 3: Budget allocated for different city, atoll and island councils (in millions of MVR, percent allocated compared to total council budget)

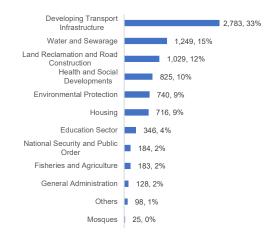


Analysing the composition of the national budget indicates that the government has allocated 20% of the budget on Economic Affairs such as expenditure on developing the Velana International Airport, developing other regional airports, building the Greater Male' Connectivity Bridge, and diversifying and enhancing the economic sectors such as fisheries and agriculture. The government has also prioritised expenditure on Environmental Protection, and Housing as expenditure on these categories is expected to increase by 113% and 64% compared to the revised 2020 budget respectively. Furthermore, the government also expects to repay the overdrawing from the public bank account held at the MMA in 2021¹ and accordingly, the expenditure on public debt transactions is projected

to grow by 42% by the end of 2021. Chart 2 summarises the functional classification of the government's budget for 2021.

PSIP activities

Chart 4: Expenditure allocated for PSIP categories (in millions of MVR, percent allocated)



While the government suspended expenditure on new public sector investment projects (PSIP) following the COVID-19 pandemic in 2020, these projects are expected to commence in 2021. As such, the government has allocated a 49% increased budget for PSIP for the year 2021. Among the PSIP the largest allocated budget is assigned for transportation (MVR 2.9 billion) of which almost half of the expenditure is allocated on developing the international and regional airports of the Maldives. Additionally, the government has also allocated. Compared to the revised budget for 2020, sectors such as Housing, Environmental Protection and Education are expected to have significant PSIP expenditure growths (247%, 161% and 103% respectively). The chart (Chart 4) above summarises the PSIP expenditure on the major categories.

year period. It is estimated that this will enable the Government to overdraw MVR 3.8 billion for the year 2020 (Medium-Term Fiscal Strategy 2020, Ministry of Finance).

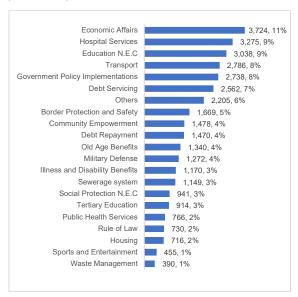
 $^{^1}$ In light of the Covid-19 crisis, parliament has authorized exemptions for the laws exercising limits on overdrawing from the public bank account, Article 32a, 32d, 32e of Fiscal Responsibility Act, for a one-specific property of the contract of the



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Strategic Action Plan (SAP) classification of the Government Budget 2021

Chart 5: Expenditure allocated for Major categories in SAP (in millions of MVR, percent allocated)



In the proposed budget for 2021, the government has illustrated how the expenditure on different activities aligns with the implementation of the Strategic Action Plan (SAP) of the current administration. Examining the SAP classification of the expenditure indicate that the spending on economic diversification is the largest with MVR 3.7 billion followed by Hospital services (MVR3.3 billion) and Pre-School, Primary and Secondary Education Services (MVR 3.1 billion). The chart (Chart 5) above summarises the key categories of the SAP and the allocated budget for those categories.

New Expenditure measures

Table 2: Projected Expenditure on Major New Policy Initiatives

New Policy Initiatives	Expected Expenditure (in millions of MVR)
Covid-19 Health Budget	200.0
Strengthening the Education System in the five regions of Maldives	50.0
Establishing the National One-Stop-Shop service	42.0
Expanding Regional Seaport and Airport Services	61.8
Promotional Activities conducted by Invest Maldives	47.2
Assistance to citizens forced to migrate to regional islands	25.0
Capital Required for the operations of Agro-National Corporation	84.0
Home Solar PV Program	20.8
Total	1,716.7

As part of the "National Resilience and Recovery Plan" the government has also introduced New Policy Initiatives (NPI) for which a total budget of MVR 1.7 billion has been allocated. Given the key objective of the plan is to build a diversified, decentralised and resilient economy, the NPIs are aimed to assist in the achievement of this objective. The following table summarises the major NPIs planned by the government and the projected expenditure on these initiatives.

Financing plan for the budget

- Domestic Financing: MVR 3.4 billion
- Foreign Financing: MVR 12.1 billion
 Privatisation: MVR 462.6 million

Given the high fiscal spending budgeted for 2021, the government's fiscal deficit is projected to be at MVR 15.5 billion (23.4% of the GDP) by the end of 2021. While this is 2.7 per cent improvement in the fiscal deficit from 2020 (overall balance in 2020 was at MVR 15.9 billion), the immense deficit implies that the government expects to bridge the financing gap via several sources. Accordingly, the government projects to raise total financing of MVR 12.1 billion from external sources while a further MVR 3.4 billion is expected to be generated from the domestic market.

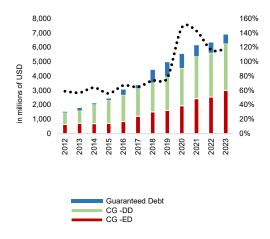
The majority of foreign financing is composed of loan disbursements, and in particular, the line-of-credit (LOC) established between the government of the Maldives and the Export-Import Bank of India (EXIM) which will allow the government to increase expenditure on large infrastructure projects such as the development of the International Port, and the development of the Greater Male' Connectivity Bridge. Additionally, the government also projects to receive proceeds from the issuance of sovereign bond/Sukuk to the international market. As such, the proposed budget for 2021 includes a USD 300 million bond to be issued to the international market with the assistance of Islamic Corporation for Development of the Private Sector (ICD) and an additional USD 100 million bond to be raised via innovative financing instruments such as green/blue/social impact bond.

Although the amount of financing raised from the domestic market in 2021 is 64% lower compared to 2020, a large portion of the domestic financing is projected to be received by issuing treasury bills and bonds to financial institutions in the Maldives. Approximately, MVR 3.7 billion is expected to be raised from domestic T-bill market through domestic banks and pension funds which may contribute to crowding out private sector investments

Furthermore, the government also expects to raise domestic financing by privatising State-Owned Enterprises (SOEs), i.e. a total of MVR 462.6 million is projected to be received from the various forms of privatisation. These options include issuing IPOs, establishing strategic partnerships, and establishing public-private partnerships with the main objectives of boosting the efficiency of SOEs and generating more income streams from these SOEs.

Public Debt - 2021 and Medium-Term

Chart 6: Projected trajectory for PPG, 2012-2023



With large fiscal deficits expected to be realised in 2020 and 2021, the public and publicly guaranteed (PPG) debt as a percentage of GDP is projected to exponentially increase from 77% in 2019 to 143% by the end of 2021.

While the Central Government's External Debt stood at USD 4,972 million at the end of 2019, it is expected that this amount will increase up to USD 5,547 million in 2020 and USD 6,145 million in 2021. The large increases in the external debt in 2020 and 2021 is due to the expenditure on infrastructure projects the government has planned via foreign financing and because of the foreign assistance required to bridge the large fiscal deficits incurred due to the COVID-19 pandemic. Since foreign financing is insufficient to address the total financing requirement of the government for 2020 and 2021, the government projects a similar increase in domestic debt to finance its overall balance in these two years.

U N D P

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Although the government expects an increasing trend in the total outstanding central government debt (external and debt) for the medium-term, due to the high projected GDP growths for the Maldivian economy for 2022 and 2023, the PPG as a percentage of GDP is projected to fall from 2022 onwards and register at 117.4% by the end of 2023. Given that the Fiscal Responsibility Act of the Maldives states that the total debt (including guaranteed debt) must not exceed 60 per cent of the GDP, the fiscal authorities will need to implement major structural changes if the government of Maldives seek to reduce the debt to GDP ratio to the levels stated in FRA. The high external debt to GDP ratios will also exacerbate the government's debt service costs in the future as credit agencies will take into consideration the high external debt distress levels in their ratings assigned to the country. Lower ratings may limit the availability of concessional foreign financing available for the government of Maldives to bridge the high fiscal deficit expected for 2021.

Opinion on the Budget 2021

During the parliament budgetary discussions, the following authorities highlighted these issues/concerns/recommendations

The Maldives Monetary Authority (MMA)

- A proposed Frequency Spectrum Charge on the Telecomm sector might be passed onto consumers becoming a potential source for inflation.
- The proposed new revenue measures are contingent on the timely creation and implementation of new laws/regulations, and any disruption on the legislative agenda can disrupt the proposed revenue collection, further exacerbating fiscal balance.
- Recommended the government of Maldives to fully secure
 external foreign exchange funding required for big-ticket
 infrastructure projects budgeted for 2021. The failure to secure
 the funding could put pressure on the limited foreign currency
 available locally, and such outflows could put tremendous
 pressure on the Maldives fixed exchange rate regime. The
 government as a last resort may require overdrawing its public
 bank account at the MMA which is not advised by the authority.
- The large amount of deficit-financing (MVR 3.4 billion) expected from domestic sources may give rise to crowding out if banks resort to the behaviour of systemic investment in government treasuries rather than lending in the face of economic uncertainty. Hence the issuance of treasury securities should be limited.
- The authority believes the budget in its current form may be challenging to achieve.

Auditor General's Office (AGO)

- Nearly 3/4th of the total grant is expected to come from a single country (India). This lack of a diversified base for grant receipts could pose a tremendous challenge if the country is unable to disseminate the proposed funds under global economic uncertainty precipitated by the Covid-19.
- The requirement to restructure debt is high, and the government should seek appropriate avenues to carry out this process.