

Small Arms and Light Weapons Survey

MOLDOVA

REPUBLIC OF MOLDOVA

Small Arms and Light Weapons (SALW) Survey

2012 - 2016

The South Eastern and Eastern Europe Clearinghouse for the Control of Small Arms and Light Weapons (SEESAC) is a joint initiative of the United Nations Development Programme (UNDP) and the Regional Cooperation Council (RCC) aimed at strengthening national and regional capacities to control and reduce the proliferation and misuse of small arms and light weapons, thus contributing to enhanced stability, security and development in South Eastern and Eastern Europe.

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REPUBLIC OF MOLDOVA SALW SURVEY

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TABLE OF CONTENTS

List of Abbreviations	4
List of Tables, Boxes and Figures	
Executive Summary	7
1. INTRODUCTION	15
1.1 Methodology	16
1.2 Small Arms and Light Weapons Context	16
2. Small Arms and Light Weapons Survey: Key Findings and Trends	
2.1 Distribution Survey	19
2.1.1 State possession of Small Arms and Light Weapons	
2.1.2 Legal Civilian Possession of Firearms	
2.1.3 Estimated Illegal Civilian Possession of Firearms	
2.1.4 Firearms Holdings by Private Entities	
2.1.5 Collection and Destruction	
2.1.6 Production and Legal Trade	
2.1.7 Illicit Small Arms and Light Weapons Transfers	
2.2 Impact Survey	
2.2.1 Firearm-Related Criminal Offenses	
2.2.2 Firearm-Related Misdemeanors	
2.2.4 Injuries	
2.2.5 Accidental Deaths	
2.2.6 Domestic violence	
2.2.7 Perpetrators	48
2.2.8 Suicides	
2.2.9 Characteristics of the Incidents	51
2.3 Perception Survey	
2.3.1 Demographic Breakdown	
2.3.2 Experience of Gun Use	
2.3.3 Firearms possession	
2.3.4 Community Safety	
3. Recommendations for Policy Makers and Practitioners	
4. Gaps in the Survey Data	67
Bibliography	69
Annex A: Structure of Small Arms and Light Weapons Distribution Questionnaire	
Annex B: Structure of Small Arms and Light Weapons Impact Questionnaire	
Annex C: Firearms Online Perception Survey Instrument	

LIST OF ABBREVIATIONS

EC European Commission

EEC European Economic Community

EU European Union

EUBAM European Union Border Assistance Mission in Moldova and Ukraine

EUML EU Common Military List

EUR Euros

MDL Moldovan Leu ML Military List

NATO North Atlantic Treaty Organization
NGO Non-Governmental Organization

OSCE Organization for Security and Cooperation in Europe

SALW Small Arms and Light Weapons

SEE South Eastern Europe

SEESAC South Eastern and Eastern Europe Clearinghouse for the control of Small Arms

and Light Weapons

UNDP United Nations Development Program
UNODC United Nations Office on Drugs and Crime

UK United Kingdom

US United States of America

LIST OF TABLES, BOXES AND FIGURES

Tables

Table 1 :	Total firearm holdings by state agencies, civilians and private entities, 2012–2016
Table 2 :	Number of personnel employed by state agencies authorized to hold firearms, 2012-2016
Table 3 :	Civilian firearm license-holders by sex and license category, 2012-2016
Table 4 :	Number of firearm license holders categorized by reason for acquiring weapons, disaggregated by sex of license holder
Table 5 :	Total number of firearms held by private entities, 2012-2016
Table 6 :	Total combined members and visitors to private shooting clubs, shooting associations and ranges, 2012-2016
Table 7 :	Arms and ammunition imports by quantity and type, 2012-2016
Table 8 :	Arms and ammunition imports by type, number of licenses and EU-specific source countries, 2012-2016
Table 9 :	Summary of firearm and ammunition trafficking, 2012-2016
Table 10 :	Criminal offences committed with firearms, 2012-2016
Table 11 :	Victims of homicide inflicted with firearms, by sex and age
Table 12 :	Victims of injuries inflicted with firearms, by sex and age of victim
Table 13:	Number of persons killed in the period 2012-2016
Table 14:	Perpetrators of criminal offenses, by sex and type, 2012-2016

Boxes

Box 1: Violence against women in the Republic of Moldova: A snapshot

Figures

Figure 1 :	Total firearm holdings by civilians and private entities, 2012-2016
Figure 2 :	Firearms held by civilians and private entities, 2016
Figure 3 :	State agency personnel authorized to carry firearms disaggregated by sex, 2016
Figure 4 :	Civilian firearm license-holders by license category, 2016
Figure 5 :	Civilian firearm license holders by category, 2012-2016
Figure 6 :	Civilian firearm license-holders by age, 2016
Figure 7 :	Number of registered firearms by weapon category, 2012-2016
Figure 8 :	Number of registered firearms by reason of possession, 2012-2016
Figure 9 :	Total firearm license applicants, rejected applicants and revoked licenses, 2012-2016
Figure 10 :	Total firearm holdings by private entities, 2016
Figure 11 :	Total combined members and visitors to private shooting clubs, shooting associations and ranges, 2012-2016
Figure 12 :	Number of criminal offenses inflicted with firearms, by year
Figure 13 :	Distribution of firearm-related criminal offenses, 2012-2016
Figure 14 :	Two most frequent criminal offenses, by year

Figure 15 :	Share of firearm-related homicides in the total number of murders, 2012-2016
Figure 16 :	Firearm-inflicted homicides, by year
Figure 17 :	Victims of homicides committed with firearms, by sex, 2012-2016
Figure 18 :	Number of firearm-inflicted homicides, by sex and year
Figure 19 :	Share of victims of homicides inflicted with firearms in the total number of victims of homicide, 2012-2016
Figure 20 :	Female and male victims of firearm homicides by age, 2012-2016
Figure 21 :	Victims of firearm-inflicted homicide, by sex and age, 2012-2016
Figure 22 :	Number of injuries inflicted with firearms, by year
Figure 23:	Victims of firearm-inflicted injuries, by sex and age, 2012-2016
Figure 24 :	Victims of firearm-related accidental deaths, by year
Figure 25 :	Persons killed by family members, by sex, 2012-2016
Figure 26 :	Share of homicides committed by family members in the total number of homicides, by sex, 2012-2016
Figure 27 :	People killed by their intimate partner, by sex, 2012-2016
Figure 28 :	Share of victims killed by intimate partner in the total number of people killed by family members, by sex, 2012-2016
Figure 29 :	Share of licenses rejected and revoked on the grounds of domestic violence, 2012-2016
Figure 30 :	Number of criminal offenses of domestic violence, by year
Figure 31 :	Perpetrators of firearm-related criminal offenses, by year
Figure 32 :	Perpetrators of criminal offenses committed with firearms, by sex, 2012-2016
Figure 33 :	Perpetrators of firearm-related homicides, by age, 2012-2016
Figure 34 :	Gender differentiated effect of firearms on women and men, 2012-2016
Figure 35 :	Share of deaths, by type of firearm and by year
Figure 36 :	Frequency of firearm-related homicides according to location, 2012-2016
Figure 37 :	Share of victims of firearm-related homicides, by sex and location, 2012-2016
Figure 38 :	Firearm-related homicides, by month, 2012-2016
Figure 39 :	Firearm-related homicides, by month and sex of victim, 2012-2016
Figure 40 :	Experience of gun use
Figure 41 :	Experience of gun use by sex
Figure 42 :	Situations most frequently associated with experience of gun use
Figure 43 :	Timeframe for gun violence
Figure 44 :	Perpetrators of recent gun violence
Figure 45 :	Perceptions regarding guns at home
Figure 46 :	Gun ownership vs. perceptions of neighborhood safety
Figure 47 :	Gun ownership vs. experience of gun use
Figure 48 :	Gun ownership by sex and age
Figure 49 :	Community safety perceptions
Figure 50 :	Factors that promote gun use

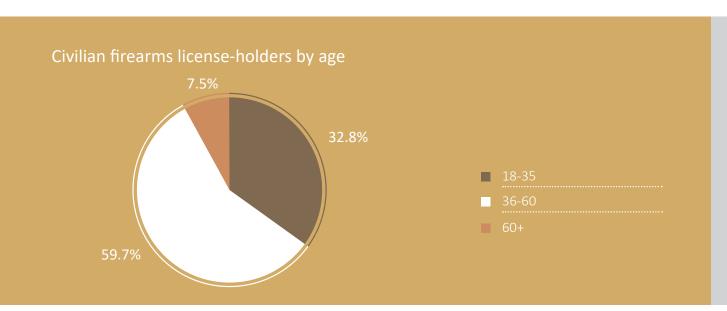
EXECUTIVE SUMMARY

In 2017, with support from the South Eastern and Eastern Europe Clearinghouse for the control of Small Arms and Light Weapons (SEESAC), the Small Arms and Light Weapons (SALW) Commission in the Republic of Moldova coordinated the collection of data on the distribution and impact of SALW in Moldova. In parallel, SEESAC conducted an online public opinion survey on perceptions on the use, possession and dangers of firearms in Southeast Europe, including in Moldova.

The purpose of this general survey process was threefold: to identify trends in the distribution of SALW, particularly in relation to the type, quantity, possession, distribution, legal/illegal trade, production and movement of SALW; to identify trends in relation to the impact of SALW on citizens of Moldova, particularly with regards to firearm-related incidents and their characteristics; and to gauge public perception regarding firearms use, ownership, violence and community safety.

This report analyzes the survey data collected for the 2012 to 2016 period, and outlines recommendations for policy makers and practitioners aimed at improving the safety, effectiveness and efficiency of interventions that address the illicit SALW trade, uncontrolled proliferation and/ or misuse. The following is a brief summary of the survey's key findings.¹

• SMALL ARMS AND LIGHT WEAPONS/FIREARMS DISTRIBUTION IN THE REPUBLIC OF MOLDOVA



¹ The publication of the report only in 2019 is due to a long process of data collection which involved coordination from a number of institutions, agencies and private entities as well as feedback on the survey findings and recommendations from the authorities involved.

2016

The number of firearms held collectively by civilians and private entities in the Republic of Moldova between 2012 and 2016 increased by 13.7%, from 63,151 firearms in 2012 to 71,820 by 2016. Data on the firearm holdings of state agencies authorized to carry firearms was classified by law and therefore not available, while the number of firearms held by sales shops was also not available. Of the 71,820 firearms held by civilians and private entities in 2016, civilians held the overwhelming majority at 97.2% (or 69,826 firearms), while private entities collectively held only 2.8% (or 1,994 firearms).

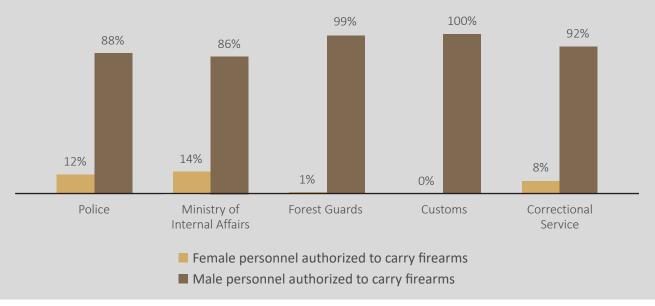
The number of firearm license-holders increased by 9.7% from 51,386 in 2012 to 56,365 in 2016, 99% of whom were male. There was also a steady rise in the number of registered firearms from 61,464 in 2012 to 69,826 by 2016, an increase of 13.6%. In 2016, 94.4% of all firearm license-holders held licenses for category B firearms, 5.4% held licenses for category C firearms and only 0.2% were for category D firearms.

In 2016, 59.7% of all firearm license-holders were 36 to 60 years of age, while 32.8% were aged 18 to 35 and 7.5% were aged 61 or older. In 2016, the majority of firearm license-holders (60.6%) cited hunting as the reason for possession, while 27.5% cited self-protection.

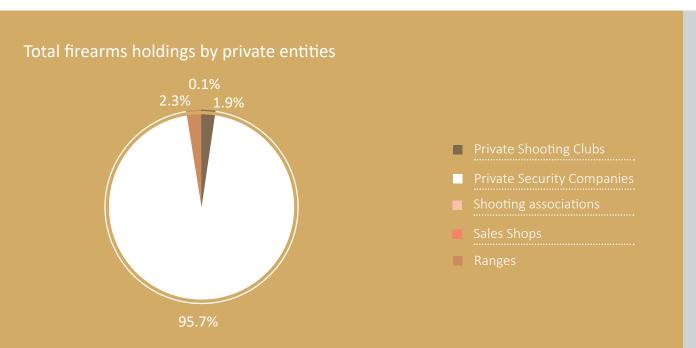
Between 2012 and 2016, the number of firearm license applicants increased overall by 20.3% from 2,187 in 2012 to 2,632 by 2016. While the number of rejected firearm license applicants also increased during this period, the number of revoked licenses fell.

Between 2012 and 2016, there were 839 illegal firearm and ammunition possession cases reported, with 200 cases in 2012, which fell to 175 cases by 2016. The number of confiscated firearms remained low during this period, with only one firearm confiscated in 2013 and 2015 each, and no temporarily confiscated firearms.

State agency personnel authorized to carry a firearms disaggregated by sex



Data on the firearm holdings of the Ministries of Defense and Interior as well as the police was unavailable. The total number of personnel employed by state agencies authorized to hold firearms (for which data was available) fell by 2.8% between 2012 and 2016, from 12,165 in 2012 to 11,825 in 2016, with reductions in both female (10.3%) and male (4.4%) personnel.



The total number of firearms held by private entities increased steadily from 1,687 in 2012 to 1,994 by 2016, an increase of 18.2%. private security companies held 1,908 firearms or 95.7% of all firearms held by private entities in 2016. While the number of private security companies increased from 128 in 2012 to 135 by 2016, the number of personnel authorized to carry firearms fell from 1,887 in 2012 to 1,603 in 2016. In 2016, private shooting clubs held 38 firearms, shooting associations held 2 firearms, and ranges held 46 firearms. Visitors to private shooting clubs increased significantly, while visitors to shooting ranges remained minimal throughout the five-year period.

During the survey period, firearm possession, ownership and use in the Republic of Moldova was male-dominated. Men were overwhelmingly employed by state agencies and authorized to carry firearms in comparison to women. The majority of firearm owners, license-holders and license applicants were men, as were the majority of staff, visitors and members of private entities that handled firearms.

No firearms held by state agencies or private entities were reported lost or stolen between 2012 and 2016. A total of 57 civilian owned firearms were reported lost, while 93 civilian owned firearms were reported stolen.

A total of 891 firearms were legalized and 4,102 SALW were voluntarily surrendered between 2012 and 2016, for which no domestic or international tracing was undertaken.

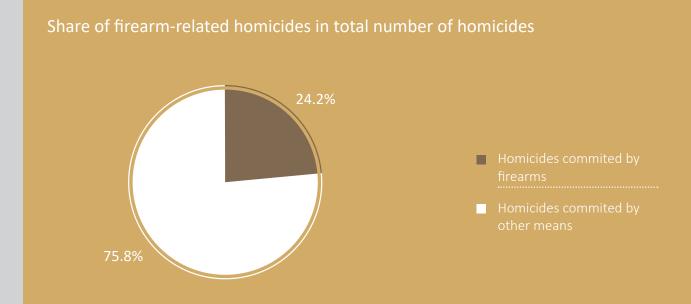
Between 2012 and 2016, 4,436 SALW were destroyed and the Ministry of Defense carried out security upgrades to arms and ammunition storage areas to enhance security and strengthen stockpile management.

There were no arms brokers operating in the Republic of Moldova during this period. A total of 212 arms import authorizations and 4 arms export authorizations were granted between 2012 and 2016. Data was not available for the number of import and export authorizations that were realized. The number of ML1 category imports fell considerably during this period. While no ML2 category items were imported, approximately 32 million ML3 category items were imported during this period. The main destination source country within the European Union for arms imports was Austria, while the main destination countries for arms and ammunition exports were Belarus, Germany, Romania and Ukraine.

Only two firearm trafficking cases were reported between 2012 and 2016, with a total of two firearms trafficked during the five-year period. No firearms were reported seized or traced. Despite the very low number of detected firearms reported, the EU Border Assistance Mission to Moldova and Ukraine reported firearm and ammunition trafficking over the Republic of Moldova-Ukraine border.²

• IMPACT OF SMALL ARMS AND LIGHT WEAPONS

Firearm misuse in the Republic of Moldova remained consistently low between 2012 and 2016, increasing slightly over the five-year period. There was an average of 68 criminal offenses per year. Firearms were most frequently misused to commit criminal acts related to *threat by dangerous implement in a brawl or quarrel*, accounting for almost one third of all criminal offenses registered during the survey period. Furthermore, the number of cases of firearm-related threats more than doubled between 2014 and 2016.



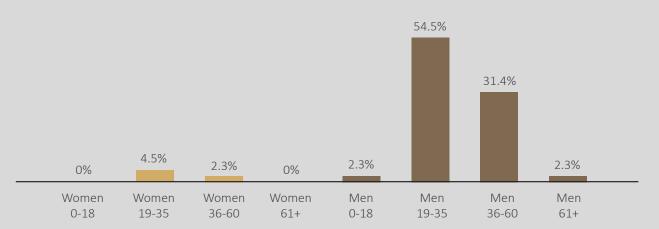
² European Union Border Assistance Mission in Moldova and Ukraine (EUBAM). "EUBAM-coordinated operation leads to substantial seizures of weapons and ammunition." Press Release, 22 June 2017.

Even if firearms were not the most prevalent means of committing homicides, they were the weapons of choice for almost one quarter (24.2%) of all homicides. The overall number of firearm-related homicides increased between 2014 and 2016. Men represented the vast majority of homicide victims, accounting for 84.6% of all victims. More than 1 in 4 murdered men and over 1 in 7 murdered women were killed with firearms.

Men also accounted for the absolute majority of perpetrators of firearm homicides. In all, 95.7% of the perpetrators were men, while women only exceptionally committed homicides with firearms. Men aged 36 to 60 were the most likely to commit firearm-related homicide, while men aged 19-35 were predominantly the victims.

While domestic violence threatened the safety of both women and men, this type of violence disproportionately affected women. Approximately every seventh woman and every twentieth man who were killed during the survey period were killed within the domestic context. Firearms, however, were rarely the weapons of choice when homicide was committed in the domestic context, with other means having significantly higher prevalence.

Victims of firearm-inflicted injuries, by sex and age



Assault rifles and light machine guns were the most widely used firearms in incidents with a fatal outcome, accounting for almost every third death. Firearm-related homicides most frequently took place in homes, apartments and yards, followed by forests, fields and uninhabited areas. Women were predominantly more at risk in their private spaces. The period March-June had the highest incidence of firearm-related murders, particularly for men.

Data regarding the type of firearm ownership in relation to criminal offenses and data on the number of suicide victims were not available, which hindered the possibility of understanding the extent to which legal and illegal firearms represented a risk to the safety of citizens and the prevalence of firearm misuse in committing suicides.

PUBLIC PERCEPTIONS REGARDING USE, POSSESSION AND DANGERS OF FIREARMS

Based on the main findings of the online perception survey in the Republic of Moldova, approximately 68% of respondents reported they had never had an experience with a gun, while 25% had personally experienced the use of a gun to some degree. Men (34%) were significantly more likely than women (19%) to have experienced gun use, e.g. used a gun, had a gun directed at them, or both.

Respondents' most frequent experience with a gun was in a hunting/sport setting (15%), followed by "armed conflict" (12%) and celebratory shooting, "assault" and "professional reasons" (each 7%).

Respondents most frequently identified the police/military (17%) and partners/ex-partners (16%) as those who had committed the most recent act of gun violence.

Of the respondents who had experienced gun use, 28% aged 16-24 and 65 and over said the most recent gun violence occurred within the last year, compared to an average of only 13% amongst the other age groups.

Seventy percent of respondents said they would not own a gun. Women were more likely than men to not own a gun (78% and 62% respectively). Of these respondents, 51% said they did not need one (no differences between women and men), and 24% of women and 20% of men said they would not own a gun because it was unsafe.

Slightly more respondents felt that the presence of a gun at home would make them feel less safe (52%) rather than safer (48%). While men were more likely to feel safer with a gun at home than without, the majority of women (54%) reported they would feel less safe in those circumstances.

Respondents living in suburbs and the capital city (36% and 33% respectively) were slightly more likely to say they would own a gun than those living in towns or villages (28% and 25% respectively).

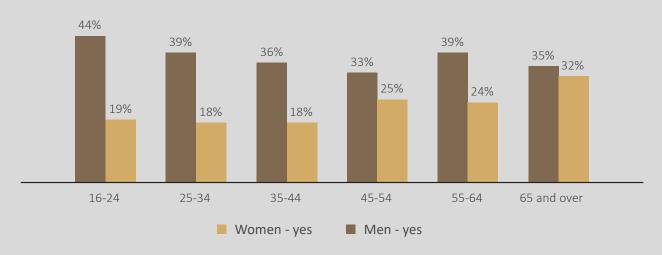
Respondents (35%) with a higher monthly income (more than EUR 500 and EUR 200 to 500) were most likely to respond they would own a gun, compared to 27% of those with a monthly income of less than EUR 300 or those without an income, while respondents with only primary school education reported more often (38%) than others (from 26% to 31%) that they would own a gun.

The main driver of firearm possession was the desire to improve one's safety, with 43% of the respondents who would own a gun stating they would do so for "protection / safety" reasons. If respondents had any previous gun experience, it immediately increased the likelihood that they would own a gun.

The readiness to acquire a gun also correlated with the period when the gun violence had happened. Hunting was another key driver of gun possession with 18% of respondents reporting hunting/sport as a reason to own a gun.

The dominant respondents who would not own a gun were women aged 25-44 (82%), while the dominant respondents who would own a gun were men aged 16-24 (44%).

Respondents who would own a gun by sex and age



Eighty-three percent of respondents in Moldova said they were aware of the penalties for illegal possession of guns. Those respondents who were the least aware of these penalties lived in the suburbs, had a lower level of education, and reported either a monthly household income of more than EUR 500 or no income.

Only 7% of respondents believed that "more people owning guns to protect themselves" would be most effective to making communities safer followed by: "more police or authorities' presence", "weapons risk education" and "stricter gun control regulations". All age groups blamed the following for promoting gun use: social media, videos and news on gun related incidents.

1. INTRODUCTION

The purpose of this Small Arms and Light Weapons (SALW) survey report is to provide a comprehensive and up-to-date understanding of the arms control challenges in the Republic of Moldova and propose recommendations for improving the safety of citizens and the effectiveness and efficiency of interventions that address illicit SALW trade, uncontrolled proliferation and/or misuse. This report summarizes the main findings and recommendations resulting from the SALW distribution and impact surveys carried out in Moldova for the period 2012-2016 as well as a perception survey conducted by SEESAC in 2017. This report is aimed at policy makers and practitioners and is intended to inform the design and formulation of Moldova's SALW control strategies, policies, legislation and activities.

Between 2004 and 2011, a series of national SALW surveys were carried out by different organizations³ in the Western Balkan region using a mix of methods to obtain data on small arms distribution and impact as well as public perception with regards to SALW. The methods that were used varied according to the organizations involved and were often not based on a standardized data collection approach that allowed for comparison of findings across the region. The timing of these surveys also preceded, in most cases, the establishment of the different SALW commissions in the region. Since these studies were conducted, no further national small arms surveys had been undertaken.⁴ In order to close this gap and facilitate the development of evidence-based SALW control policies and decision-making in the region, SEESAC has worked in collaboration with seven SALW Commissions to carry out a series of SALW distribution, impact and perception surveys, using a standardized methodology.

This SALW survey report promotes SALW policies based on more accurate and updated data, disaggregated by sex and age. It also contributes to improving the standardization, systematization and coherency of firearm data collection practices and, ultimately, the development of evidence-based policies that effectively tackle SALW misuse, proliferation and trafficking.

³ This includes Saferworld, SEESAC, Small Arms Survey and UNDP, among others.

⁴ SEESAC has continued to produce thematic national and regional research reports on different SALW-related issues.

1.1 Methodology

In 2017, SEESAC established a Regional Working Group, comprised of representatives from seven SALW commissions in the region. The Regional Working Group was tasked with developing and agreeing on a methodology for a regional SALW survey. At a regional meeting held in Sabac, Serbia in September 2017, the Working Group discussed, reviewed and adopted the methodology for conducting the SALW distribution and impact surveys. Data on the distribution and impact of SALW in the Republic of Moldova was collected and analyzed using the standardized SALW distribution and impact questionnaires agreed upon at the regional meeting (see Annex A and B). The questionnaires included standardized questions to facilitate the collection of accurate and up-to-date data on the distribution and impact of SALW and improve the coherency, standardization and comparison of data across the region. The data collection process was coordinated by Moldova's Ministry of Foreign Affairs in the absence of the national SALW commission and with technical support from SEESAC.

In addition to an analysis of the quantitative survey data, relevant literature was reviewed and analyzed. This included previous survey reports on relevant topics (e.g. civilian firearm possession, SALW trafficking, gender and SALW, etc.). A review of Moldova's legislation on weapons and export controls was undertaken to assess the provisions regulating firearm possession as well as trade. Relevant regional and international agreements, standards and conventions were also consulted.

SEESAC commissioned RIWI Corp., a global trend-tracking and prediction technology firm, to carry out a series of SALW perception surveys across the region, including Moldova. RIWI used its patented Random Domain Intercept Technology™ (RDIT) to collect data on public perceptions regarding the use, possession, and dangers of firearms in Southeast Europe using an online survey. RIWI and SEESAC collaboratively drafted the perception survey instrument (see Annex C).

1.2 Small Arms and Light Weapons Context

In 2006, SEESAC published a survey undertaken in the Republic of Moldova on the small arms and light weapons situation in the country.⁵ The survey estimated that at the time there were approximately 289,000 SALW in the country, which included 53,000 unregistered/illicit firearms.

As part of efforts to address concerns in relation to SALW, in 2012 the government passed Law 130 on the regime of firearms and ammunition for civilian use (herein referred to as Law 130/12), which regulates civilian firearm possession and ownership and which took effect in 2013.⁶ Law 130 replaced Law 110, dated May 1994, which was the Republic of Moldova's first law regulating SALW possession by civilians and companies. Law 1163 on the control of export, re-export, import

⁵ Saferworld and the Institute of Public Policy. SALW Survey of Moldova. SEESAC, Belgrade, 2006.

⁶ Government of Moldova. Law 130, 8 July 2012 on the regime of firearms and ammunition for civilian use. Published 26 October 2012, Official Gazette 222-227.

and the transit of strategic goods was passed in July 2000 and includes regulations and procedures for SALW export, re-export, import and transit of SALW.⁷ Law 451 dated July 2001 covers business activities that require licensing, and includes the licensing for the import, export, sale, repair and collection of SALW, as well as the use of SALW for hunting and sports. Research conducted by Saferworld in 2008 on the country's implementation of the United Nations Programme of Action on SALW noted that at the time, the country had no known SALW production, very few SALW imports and exports and a well-developed legal framework for controlling SALW exports, imports and transit.⁸

The Republic of Moldova's arms export legislation was passed prior to the introduction of the EU Council Common Position (2008/944/CFSP), which defines common rules governing the control of exports of military technology and equipment. Article 10 of the EU-Moldova Association Agreement stipulates that "...the parties agree to continue to cooperate in the area of conventional arms export controls, in light of the Council Common Position..." In March 2018, the government announced the formation of a new SALW Commission, with the State Secretary from the Ministry of Internal Affairs as the President. The Ministry of Internal Affairs is the lead government ministry responsible for SALW control. The National Commission also involves representatives from the Ministries of Justice, Finance, and Economics and Infrastructure, the General Police Inspectorate, the Information and Security Service and the Customs Service.

⁷ UN Programme of Action Reporting Tool, Moldova Report, 2012.

⁸ Roy Isbister. Moldova and International Small Arms Transfers: Implementing UN Programme of Action Commitments. Saferworld, London, July 2008.

⁹ European Union. Association Agreement between the European Union and the European Atomic Energy Community and their Member States, of the one part, and the Republic of Moldova, of the other part. Official Journal of the European Union, 30 August 2014.

¹⁰ Laura Spano and Philip Alpers. Implementing the Arms Trade Treaty and the UN PoA: A Guide to Coordinating an Effective Arms Control System. Centre for Armed Violence Reduction, Sydney, October 2017.

2. SMALL ARMS AND LIGHT WEAPONS SURVEY: KEY FINDINGS AND TRENDS

Section 2 of this report presents the findings from the SALW distribution and impact surveys carried out in the Republic of Moldova for the period 2012 to 2016 and a perception survey conducted by SEESAC in 2017.

2.1 Distribution Survey

This section summarizes the main findings from the SALW distribution survey covering the years 2012-2016. The number of firearms held by civilians and private entities is analyzed, in addition to the SALW collection and destruction activities undertaken by the government of Moldova. Findings regarding Moldova's SALW production, trade and illicit trafficking are also presented. Data on the firearm holdings of state agencies authorized to carry firearms was classified by law and therefore not available, while the number of firearms held by sales shops was not available.

Table 1: Total firearm holdings by state agencies, 11 civilians and private entities, 2012–2016

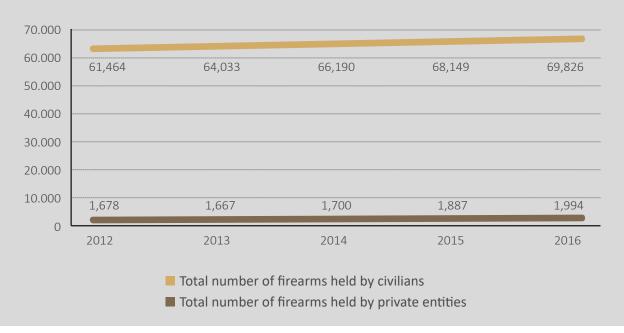
NUMBER	2012	2013	2014	2015	2016
Firearms held by state agencies	N/A	N/A	N/A	N/A	N/A
Firearms held by civilians	61,464	64,033	66,190	68,149	69,826
Firearms held by private entities	1,687	1,677	1,700	1,887	1,994
Annual totals	63,151	65,710	67,890	70,036	71,820

Note: As the annual totals do not include the firearm holdings of state agencies, due to confidentiality reasons, and sales shops as not available, these totals are underestimates.

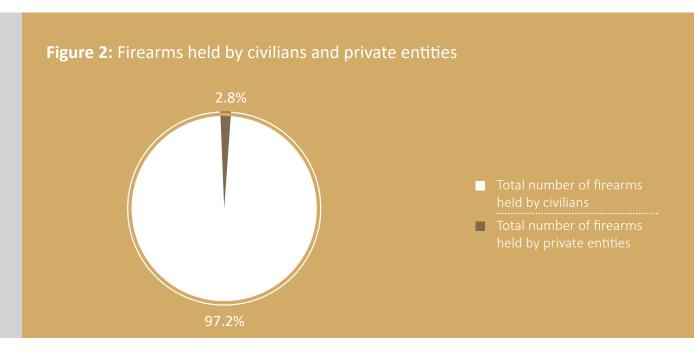
Between 2012 and 2016, the combined firearm holdings of civilians and private entities, for which data was available, increased from 63,151 firearms in 2012 to 71,820 by 2016. In 2016, of the 71,820 firearms held by civilians and private entities, civilians held the overwhelming majority at 97.2% or 69,826 firearms, while private entities collectively held only 2.8% (1,994 firearms).

¹¹ Data on the firearm holdings of state agencies was classified by law and therefore unavailable.

Figure 1: Total firearm holdings by civilians and private entities



During the survey period, firearm possession and use in the Republic of Moldova was male-dominated. Men were overwhelmingly employed by state agencies and authorized to carry firearms in comparison to women. The majority of firearm owners, license-holders, license applicants and staff, visitors and members of private entities handling firearms were men.



According to Law 130/2012, the loss and theft of firearms must be reported within 24 hours. No firearms held by state agencies or private entities were reported lost or stolen between 2012 and 2016. A total of 57 civilian owned firearms were reported lost, 13 of which were reported lost in 2016, while 93 civilian firearms were reported stolen.

2.1.1 State possession of Small Arms and Light Weapons

As mentioned earlier, data on the firearm holdings of the Ministries of Defense and Interior as well as the police was unavailable. This section is therefore restricted to an analysis of data on the personnel employed by the state agencies authorized to hold firearms.

Table 2: Number of personnel employed by state agencies authorized to hold firearms, 2012-2016

STATE A CENCY	20	12	20	13	20	14	20	15	2016				
STATE AGENCY	W	М	W	М	W	М	W	М	W	М			
Ministry of Defense	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A			
Police	N/A	N/A	770	7,368	1,007	7,304	1,080	8,120	1,116	7,996			
Ministry of Internal Affairs	1,244	9,013	356	690	361	1,988	346	1,046	257	683			
Forest Guards	3	563	2	564	2	556	2	469	3	438			
Customs	20	134	11	143	18	136	16	138	0	144			
Ministry of Justice	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A			
Corrections	69	1,119	71	1,091	65	1,141	85	1,116	97	1,091			
Total by sex	1,336	10,829	1,210	9,856	1453	11,125	1,529	10,889	1,473	10,352			
Total	12,	165	11,	066	12,	578	12,	418	11,825				

The total number of personnel employed by state agencies authorized to hold firearms (for which data was available) fell from 12,165 in 2012 to 11,825 in 2016, with reductions in both female (10.3%) and male (4.4%) personnel. The data indicates that of the state agencies for which data was provided, the majority of the personnel employed were male. For example, in 2016, men comprised 100% of customs personnel, 99.5% of forest guards, 87.8% of the police and 72.7% of Ministry of Internal Affairs personnel.

The overwhelming majority of personnel authorized to carry firearms were also men. While all female police officers were authorized to carry firearms, only 48.8% of female Ministry of Internal Affairs staff, 16.6% of female correctional services staff, and 0.5% of female forest guards were authorized to carry firearms. No female customs staff were authorized to carry firearms.

100% 92% 88% 86% 14% 12% 8% 1% 0% Police Forest Guards Ministry of Customs Correctional **Internal Affairs** Service Female personnel authorized to carry firearms ■ Male personnel authorized to carry firearms

Figure 3: State agency personnel authorized to carry a firearms disaggregated by sex

Note: Data for the Ministry of Defense was classified by law. As the Ministry of Justice personnel do not carry firearms, data was not provided.

2.1.2 Legal Civilian Possession of Firearms

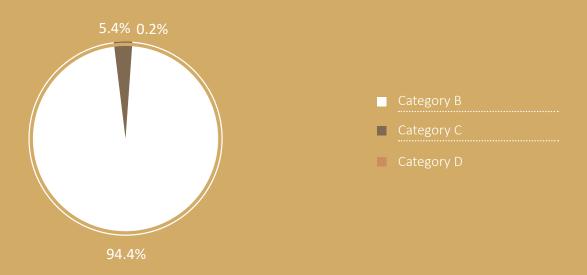
Law 130/12 regulates civilian possession including the conditions for purchase, transfer, disposal, carrying and use. According to Law 130/12, civilians can own firearms for self-protection, target shooting, hunting and arms collection, and are permitted to store these weapons at home.

Table 3: Civilian firearm license-holders by sex and license category, 2012-2016

CATEGORY	20	12	20	13	20	14	20	15	2016				
CATEGORY	W	М	W	М	W	М	W	М	W	М			
В	323	49,021	334	49,970	365	50,895	407	51,782	439	52,771			
С	102	1,906	131	2,209	158	2,643	181	2,801	196	2,863			
D	1	33	5	41	5	62	5	71	7	89			
Total	426	50,960	470	52,220	528	53,600	593	54,654	642	55,723			

2012-2016

Figure 4: Civilian firearm license-holders by license category

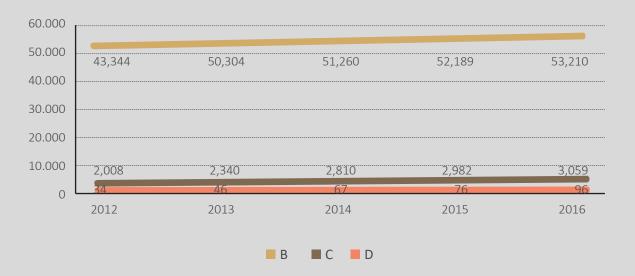


The number of firearm license-holders increased from 51,386 in 2012 to 56,365 in 2016, 99% of which were male. Over the five-year period, an average of 95.5% of all firearm license-holders held licenses for category B firearms, 4.9% held licenses for category C firearms and only 0.4% were for category D firearms.

Of the few female license-holders in 2016 (642 in total), 68.3% held category B licenses and 30.5% held category C licenses, while 94.7% of men had category B licenses and 4.8% held licenses for category C firearms.

In 2016, 59.7% of all firearm license-holders were aged 36 to 60, while 32.8% were aged 18 to 35 and 7.5% were aged 61 or older.

Figure 5: Civilian firearm license holders by category



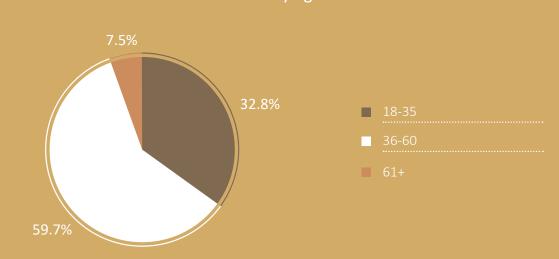


Figure 6: Civilian firearm license-holders by age

Table 4: Number of firearm license holders categorized by reason for acquiring weapons, disaggregated by sex of license holder

	20	12	20	13	20	14	20	15	20	16			
	W	М	W	М	W	М	W	М	W	M			
Self- protection	165	11,202	176	12,385	185	13,517	199	14,414	209	15,308			
Hunting	12	24,642	14	28,814	18	30,115	18	32,647	22	34,114			
Sporting	34	1,499	35	1,612	41	1,698	47	1,782	53	1,814			
Collectors	N/A	N/A	0	9	0	47	1	43	3	69			
Other	215	13,617	245	9,400	284	8,223	328	5,768	355	4,418			
Sub-total by sex	426	50,960	470	52,220	528	53,600	593	54,654	642	55,723			
Total	51,	386	52,	690	54,	128	55,	247	56,	365			

In 2012, 47.9% of firearm license-holders cited hunting as the reason for possession, 26.9% cited 'other', 22.1% cited self-protection and only 2.9% cited sport. No data was available regarding the number that cited 'for collection purposes' in 2012.

In 2016, a larger proportion of firearm license-holders cited hunting (60.6%) and self-protection (27.5%). The number of firearm collectors increased from 9 in 2013 to 72 by 2016, 95.8% of which were male that year.

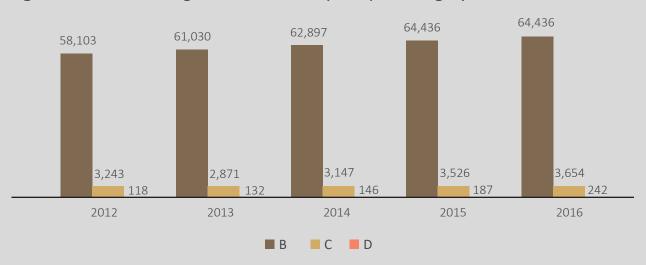
In 2012, 50.4% of women cited 'other' as a reason for possession, while 38.7% cited self-protection, which shifted slightly by 2016. In 2016, 61.2% of male firearm license-holders cited hunting as a reason for possession, while 27.5% cited self-protection.

The number of female firearm license-holders, while very much in the minority, increased by 50.7% during this period from 426 in 2012 to 642 by 2016. In comparison, the number of male license-

holders increased more slowly at 9.3%; however, in real terms, they increased from 50,960 in 2012 to 55,723 by 2016.

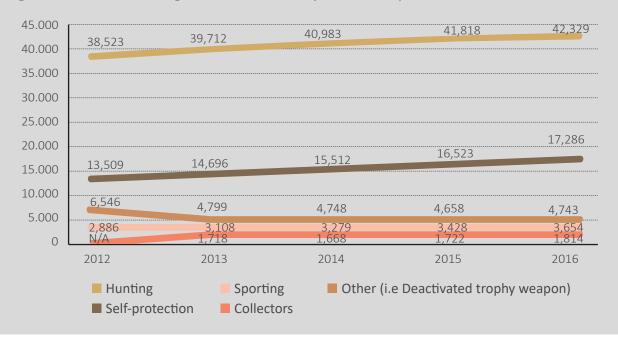
There was a steady rise in the number of registered firearms from 61,464 in 2012 to 69,826 in 2016, an increase of 13.6%. Of the total number of registered firearms in 2012, 94.5% were category B firearms and 5.3% were category C. By 2016, the distribution remained largely the same.

Figure 7: Number of registered firearms by weapon category



In 2016, 87.4% of firearm owners owned only one firearm, while 11% owned between two and five firearms and 1.6% owned six or more. Approximately 93.8% of female firearm owners had only 1 one firearm compared to 87.3% of male firearm owners.

Figure 8: Number of registered firearms by reason of possession



In 2016, 60.6% of firearms were held for hunting purposes, 24.8% for self-protection and 6.8% for 'other' reasons. A total of 1,814 firearms were held for collection purposes in 2016. There was a 27.9% increase in the number of firearms held for self-protection, from 13,509 in 2012 to 17,286 in 2016. The number of firearms held for hunting also increased from 38,523 in 2012 to 42,329 by 2016, while the number that held firearms for sport increased by 26.6% from 2,886 to 3,654 in 2016.

The number of inherited firearms fluctuated but increased overall during the five-year period, from 16 in 2012 to 33 by 2016. In 2015, a total of 86 inherited firearms were held for collection purposes.

Between 2012 and 2016, the number of applicants for new firearm licenses, permits and authorizations fluctuated, but increased overall by 20.3% from 2,187 in 2012 to 2,632 by 2016. In 2016, 56.1% of firearm license applicants were aged 36 to 60, with 27.9% aged 18 to 35 and 16% aged 61 and older.

Throughout this five-year period, very few applicants were female. Of the female license applicants, 62.7% were aged 18 to 35 in 2016, while 31.4% were aged 36 to 60 and 5.9% were 61 and older.

Of the total applicants, 1.8% (39 out of 2,187) were rejected in 2012, while 4.1% (108 out of 2,632) were rejected in 2016. A total of 754 applications were rejected during this five-year period, of which 38 were rejected on the grounds of domestic violence.

Despite the widespread incidence of domestic violence in the Republic of Moldova, Law 130/2012 makes no explicit reference to domestic violence when it comes to the criteria for firearm possession and license applications. In 2016, Article 18 of Law 130/2012 was amended in order to prohibit firearm ownership and possession in cases where the individual "is the person to which restriction measures for protection of a domestic violence victim have been applied". The amendments were part of broader efforts to harmonize the national legal framework on preventing and combating domestic violence with the Council of Europe Convention on Preventing and Combating Violence against Women and Domestic Violence.

¹² Organization for Security and Cooperation in Europe (OSCE) Office for Democratic Institutions and Human Rights (ODIHR). Opinion on Draft Amendments to the Legal Framework on Preventing and Combating Domestic Violence in Moldova. Warsaw, 9 July 2015.



Figure 9: Total firearm license applicants, rejected applicants and revoked licenses

The number of revoked firearm licenses fell by 51.9% over the five-year period, with a gradual reduction from 845 in 2012 to 297 in 2015, and then a slight increase to 415 in 2016. Of the revoked licenses, 95.9% belonged to men between 2012 and 2016, with only a minority of revoked licenses belonging to women.

The number of licenses revoked due to criminal records fell by 1.9% over the five-year period, while the number revoked for misdemeanors increased by 27.1%. In 2016, 67.7% of licenses were revoked for 'other' reasons. Those revoked on the grounds of domestic violence remained modest in number, increasing from 2 licenses in 2012 to 9 by 2016.

Box 1: Violence against women in the Republic of Moldova: A snapshot

- A 2011 study found that 63.4% of women aged 15 years and older had experienced physical, psychological or sexual violence from their intimate partners during their lifetime. A 2016 survey found that seven out of ten women experienced some form of violence from their partners. A
- ▶ The Republic of Moldova has a relatively high femicide rate, one that is four times the European rate; the use of firearms to perpetrate femicide in the country is low.¹⁵
- The Republic of Moldova's Criminal Code sanctions all levels of domestic violence. For example, Law 45 on Preventing and Combating Family Violence includes 10 types of protection measures to be carried out within 24 hours of a domestic violence court

¹³ Advocates for Human Rights and Women's Law Centre. Moldova: Submission to the Committee on the Elimination of Discrimination Against Women for the Adoption of the List of Issues during the 54th Session, October 2013.

^{14 &}quot;Putting laws into action, police officers respond to violence against women in Moldova", UN Women, 15 November 2017.

¹⁵ Dragan Božanić. Gender and SALW in South East Europe: Main Concerns and Policy Response, Belgrade, 2016.

- ruling. One of the 10 measures includes prohibiting the aggressor from keeping or handling firearms.¹⁶
- However, enforcement by prosecutors and the police is weak, and victim blaming, minimizing violence and accusing victims of lying to manipulate the system is common. The police also typically lack knowledge about legal provisions and mechanisms in relation to domestic violence. ¹⁷ Despite the legislative framework in place to protect victims of domestic violence, enforcement and oversight of protection orders remains weak. ¹⁸

2.1.3 Estimated Illegal Civilian Possession of Firearms

Between 2012 and 2016, there was a total of 839 illegal firearm and ammunition possession cases reported, with 200 cases in 2012 which fell 12.5% to 175 cases by 2016. The number of confiscated firearms was very low, with only one firearm confiscated in 2013 and 2015 each. There were no temporarily confiscated firearms during this period. The authorities did not have data for the estimated number of illicit firearms in civilian possession.

2.1.4 Firearms Holdings by Private Entities

The total number of firearms held by private entities for which data was made available increased steadily from 1,687 in 2012 to 1,994 by 2016, an increase of 18.2%. private security companies held the overwhelming majority of these firearms at 95.7% in 2016.

Table 5: Tota	I number of fir	parms hold	by private	ontitios	2012-2016
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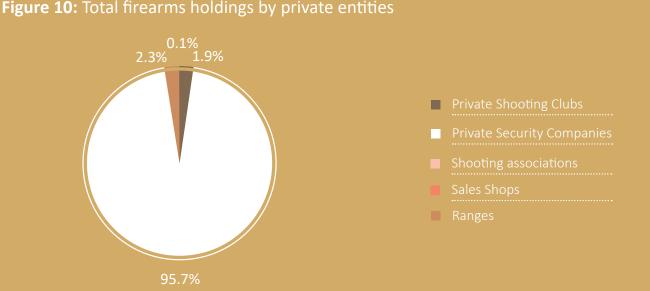
	2012	2013	2014	2015	2016
Private Security Companies	1,634	1,619	1,640	1,807	1,908
Private Shooting Clubs	0	0	12	32	38
Shooting Associations	2	2	2	2	2
Ranges	51	46	46	46	46
Sales Shops ¹⁹	N/A	N/A	N/A	N/A	N/A
Total	1,687	1,667	1,700	1,887	1,994

¹⁶ Advocates for Human Rights and Women's Law Centre, 2013; Božanić, 2016.

^{17 &}quot;Putting laws into action, police officers respond to violence against women in Moldova", UN Women, 15 November 2017.

¹⁸ Centrul de Drept al Femeilor. Framework for increased access to justice for women victims of violence in Moldova: Women's Law Center Experience, October 2016.

¹⁹ Centrul de Drept al Femeilor. Framework for increased access to justice for women victims of violence in Moldova: Women's Law Center Experience, October 2016.



Private Security Companies

The number of private security companies increased from 128 in 2012 to 135 by 2016. While the number of private security companies increased, the number of personnel authorized to carry firearms fell by 15.1%, from 1,887 in 2012 to 1,603 in 2016. The number of firearms they held fluctuated but increased overall from 1,634 in 2012 to 1,908 in 2016, an increase of 16.7%.

Private Shooting Clubs

The Republic of Moldova had one private shooting club in operation in 2012, but this increased to five by 2016. There were 36 members in 2014 which increased to 198 by 2016 (five of which were female).

In 2014, there were a total of 940 visitors to private shooting clubs, which increased to 2,320 in 2016, an increase of 146.8%. While the number of women who visited private shooting clubs increased by 52.3%, the number of male visitors increased by a significant 156.6% over a three-year period.

By 2016, 55.6% of visitors were aged 36 to 60, 24.1% were aged 18 to 35, and 20.3% were 61 and older. Among female visitors, while 61.9% were aged 36 to 60 in 2016, 33.6% were aged 18 to 35, and for male visitors, 55.2% were 36 to 60, while 23.5% were aged 18 to 35.

16.000 14,277 14,637 14,424 13,849 13,529 14.000 12.000 10.000 8.000 6.000 4.000 2,518 2,025 976 2.000 0^{14} 0 2012 2013 2014 2015 2016 Shooting association members Private shooting club members and visitors Ranges members and visitors

Figure 11: Total combined members and visitors to private shooting clubs, shooting associations and ranges

Shooting Associations

Between 2012 and 2016, there was one shooting association in operation, which held two firearms throughout this period, and employed 44 personnel who were authorized to carry firearms. Almost all staff were male. There were 13,529 shooting association members (99.8% of which were male in 2016). The low number of firearms held by shooting associations likely reflected the fact that members used their own firearms.

Table 6: Total combined members and visitors to private shooting clubs, shooting associations and ranges, 2012-2016

	2012	2013	2014	2015	2016
Private shooting club members and visitors	0	0	976	2,025	2,518
Shooting associations members	13,849	14,277	14,637	14,424	13,529
Ranges members and visitors	9	14	7	7	7

Ranges

A total of 5 shooting ranges were in operation in 2012 and this fell to 4 by 2016. They collectively held 51 firearms in 2012, which fell to 46 by 2016. In 2012, 9 personnel were employed, but this fell to 7 for the remaining years, one of which was a woman. In 2012, there were 9 visitors to shooting ranges but the number of visitors also fell to 7 by 2016. The majority of shooting range visitors were men throughout this period.

Sales Shops

The number of firearm sales shops almost doubled, from 7 in 2012 to 13 in 2016. Data was unavailable regarding the number of firearms and units of ammunition held by firearm sales shops during the survey period. A total of 12,355 firearms were reported as sold to civilians. In 2012, 88.6% of the firearms sold to civilians were category B, with 2.7% category C and 8.7% category D. There was a slight shift in 2016, with fewer category B weapons sold (63.2% of the total) and an increase in the proportion of category C and D firearms (10.4% and 26.4% respectively).

A total of 1,433 firearms and 200,545 units of ammunition were reported as sold to legal entities during this five-year period. Between 2012 and 2013, all firearms sold were category B, while in 2014, 99.7% of those sold were category D. In 2016, 82% of the firearms sold to legal entities were category B, 10.9% were category C and 7.1% were category D.

The annual turnover of sales shops was 17,137 Moldovan Leu (MDL) in 2012 but peaked at MDL 46,656 in 2013 and then fell gradually to MDL 13,370 in 2016. The annual turnover fell despite a similar number of firearms sold in 2012 and 2016, which may reflect a fall in the value of firearms and/or a reduced demand for firearms over time.

2.1.5 Collection and Destruction

A total of 891 firearms were legalized between 2012 and 2016. The number of weapons legalized annually fell over the five-year period, from 228 legalized weapons in 2012 to 126 by 2016. No tracing was undertaken for any of the legalized firearms throughout the five-year period.

During the survey period, 3,977 small arms were voluntarily surrendered in total. The number of small arms handed over voluntarily each year increased overall from 562 small arms handed over in 2012 to 1,257 in 2016.

In total, 125 light weapons were handed in, with 19 surrendered in 2012 and 41 in 2016. No tracing was undertaken for any of the surrendered weapons. From November to December 2016, the government of Moldova organized a voluntary surrender campaign with UNDP SEESAC support, entitled "Help Moldova to Become a Safer Country", in order to encourage civilians to surrender their illegally held arms and ammunition, and inform them about the risks associated with SALW.²⁰ The campaign was launched along with changes to the law on possession and storage of firearms, which introduced heavier punitive measures for those holding smooth bore firearms without licenses, as well as illicit pneumatic weapons.²¹

Large stocks of Soviet-era obsolete arms and ammunition reportedly remain in the country. The size of the stockpiles is unknown as the authorities did not report the number of SALW in active use, in reserve and which are surplus. During the fourth quarter of 2015, the Ministry of Internal

²⁰ SEESAC. " 'Let's Make Moldova Safer' Public Awareness Campaign on Voluntary Surrender of Firearms", Press Release, 2 November 2016.

^{21 &}quot;Police is asking people to voluntarily surrender illegal weapons", publika.md, 2 November 2016.

Affairs and the General Police Directorate of the Republic of Moldova destroyed 1,436 SALW.²² In addition, SEESAC reported that the Moldovan police destroyed 3,000 weapons in 2013, which had been voluntarily surrendered, confiscated, damaged, deemed unusable or which had undergone unauthorized alterations.²³ In addition to the destruction of surplus arms and ammunition, the Ministry of Defense carried out security upgrades in arms and ammunition storage areas to enhance the security of surplus SALW and ammunition stocks and contribute to more efficient management of stockpiles.²⁴

2.1.6 Production and Legal Trade

No legal production of firearms took place between 2012-2016, and there was no evidence of illegal production.

Brokering

No arms brokers operated in the Republic of Moldova during the survey period and no brokering licenses were issued.

Imports

In 2012, the authorities granted 51 arms import authorizations, which fell to 37 by 2016. A total of 212 arms import authorizations were granted between 2012 and 2016. Data was not available for the number of realized import authorizations or the value of arms imports on the civilian market.

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CATEGORY	2012	2013	2014	2015	2016
ML1	8,193	4,104	5,163	3,197	2,518
ML2	N/A	N/A	N/A	N/A	N/A
ML3	4,432,500	3,940,700	11,827,168	3,501,876	8,312,080

The number of ML1 category items imported fluctuated between 2012 and 2016, with a high of 8,193 items imported in 2012 and a low of 2,518 items in 2016. A total of 23,175 ML1 items were imported during the five-year period.

While no ML2 category weapons were imported, ML3 imports fluctuated and increased overall, from approximately 4.4 million items imported in 2012 to 8.3 million items by 2016. Approximately 32 million ML3 items were imported over the five-year period.

²² SEESAC. Support of SEESAC Arms Control Activities in Southeast Europe: Final Report, 2014-2016, internal (unpublished).

²³ OSCE. "3,000 confiscated weapons destroyed in Chisinau", Press Release, 20 November 2013.

²⁴ SEESAC. "The Security of Storage Facility of the National Army of the Republic of Moldova Strengthened with EU Support." Press Release. 21 December 2016.

Table 8: Arms and ammunition imports by type, number of licenses and EU-specific source countries, 2012-2016²⁵

CATEGORY	2012	2013	2014	2015	2016
ML1	3 licenses: Austria	3 licenses: Austria	3 licenses: Austria	8 licenses: Austria	4 licenses: Austria
ML2					
ML3				4 licenses: Austria	

All EU-specific ML1 imports came from Austria, through a total of 21 arms import licenses issued over the five-year period, while four import licenses were realized for the import of ML3 category items, also from Austria.

Exports

The Republic of Moldova passed arms export control legislation in 2000 and 2002 to control transfers of military and dual goods. ²⁶ The extent to which the legislation is fully compliant with the 2008 EU Council Common Position warrants further examination. ²⁷ No arms export authorizations were granted between 2012 and 2014; however, two were granted in 2015 and in 2016. No data was available on the number of realized export authorizations, the value of exports, exporting companies or the number of temporary imports and exports. However, the main destination countries for firearms exports were Belarus and Ukraine in 2015 and Germany and Romania in 2016. No data was available for the quantity and type of arms and ammunition exported, transited and transshipped.

2.1.7 Illicit Small Arms and Light Weapons Transfers

A total of two firearm trafficking cases were reported between 2012 and 2016, one of which took place in 2012 and the other in 2016. Two firearms were reported trafficked during this period, one of which was a rifle and the other a pistol. No units of ammunition were reported trafficked. There were two indictments for firearm trafficking, one in 2012 and the other in 2015, both of which were men. No firearms were seized or traced during this period.

²⁵ Data is based on European Union annual reports (for years 2012 to 2016) according to Article 8(2) of the Council Common Position 2008/944/CFSP defining common rules governing the control of exports of military technology and equipment.

²⁶ Isbister (2008), p.2.

²⁷ One of the medium-term priorities identified in the EU-Moldova Association Agenda agreed upon in 2017 was to "continue to cooperate in the area of conventional arms export control, in light of the European Union's Common Position on the control of exports of military technology and equipment." Source: European Commission. High Representative of the Union for Foreign Affairs and Security Policy. Annex to the Joint Proposal for a Council Decision on the Union position within the Association Council established by the Association Agreement between the European Union, the European Atomic Energy Community and its Member States, of the one part and the Republic of Moldova, of the other part with regard to the adoption of the EU-Republic of Moldova Association Agenda. Brussels, 8 March 2017. JOIN (2017) 8 final.

The low number of trafficked firearms raises questions regarding both the capacity of law enforcement officers, including border authorities, to effectively detect and intercept trafficked firearms.

Much of the green border between the Republic of Moldova and Ukraine remains difficult to fully monitor and control. In 2005, the EU Border Assistance Mission to Moldova and Ukraine (EUBAM) was established to harmonize border control, customs and trade standards and procedures and improve cross border cooperation. Firearm trafficking was initially not a EUBAM priority, as it was not believed to be a significant problem.²⁸ For example, according to EUBAM, between 2014 and 2015 there were no significant cases reported of trafficking in firearms, ammunition or explosives between the Republic of Moldova and Ukraine and weapons seizures remained low.²⁹ However, reports emerged in 2014 that organized criminal groups in the Republic of Moldova were selling Soviet-era weapons and ammunition to pro-Russia separatists in Ukraine.³⁰ Journalists carried out an investigation in 2015 and were able to easily purchase ammunition from Transnistria.³¹

Table 9: Summary of firearm and	l ammunition trafficking, 2012-2016
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TRAFFICKING	2012	2013	2014	2015	2016	Total
Number of cases of firearm trafficking recorded	1	0	0	0	1	2
Number of firearms trafficked	1	0	0	0	0	1
Number of firearm ammunition trafficked	0	0	0	0	0	0
Number of border crossing points where firearm trafficking was reported	1	0	0	0	1	2
Number of firearms trafficked on border crossing points	1	0	0	0	1	2

EUBAM has since noted that arms and ammunition trafficking is a rising problem on the Moldova-Ukraine border in light of the conflict in Ukraine. In April 2017, a joint operation carried out by EUBAM with the authorities on both sides of the border led to the seizure by Ukrainian officials of 578 firearms, 776 units of ammunition, five pieces of explosives and one package of radioactive material.³² EUBAM has therefore been working with the authorities to improve the detection and interdiction of firearms and ammunition. The EU-Moldova Association Agenda also emphasizes key priorities in relation to cross-border trafficking which include:

- Developing ways of working to address illicit arms trafficking and the destruction of stockpiles;
- Developing ways of working together and exchanging information on detection and tracing of illegal weapons; and

²⁸ Isbister (2008), p.21.

^{29 &}quot;The Implementation of Critical Strategic Initiatives to Further Secure Ukrainian and Moldovan National Borders", speech, Andrew Tesoriere, SMi Border Security Conference, Rome, 18 February 2016.

^{30 &}quot;Moldovan mafia selling Russian weapons", Euronews, 4 July 2014.

^{31 &}quot;Transnistria's explosive inheritance from the Soviet era". DW, 1 December 2015.

³² EUBAM. "EUBAM-coordinated operation leads to substantial seizures of weapons and ammunition." Press Release, 22 June 2017.

 Tracking the illicit trade in SALW and SALW ammunition, under current international agreements, UN Security Council resolutions and other relevant instruments.³³

2.2 Impact Survey

The following is a summary of the main findings resulting from an analysis of the data collected through the questionnaire on SALW impact in Moldova. This section includes an analysis of the use of SALW to carry out criminal offenses,³⁴ homicides, injuries, accidental deaths and domestic violence. Data on the perpetrators of these crimes is provided, as well as the characteristics of the incidents.

2.2.1 Firearm-related Criminal Offenses

Between 2012 and 2016, 340 criminal offenses inflicted with firearms were registered in the Republic of Moldova. While the recorded number of criminal offenses was relatively low, the number increased slightly over the five-year period, apart from 2014 when the number of firearm-related criminal offenses fell to a low of 50.

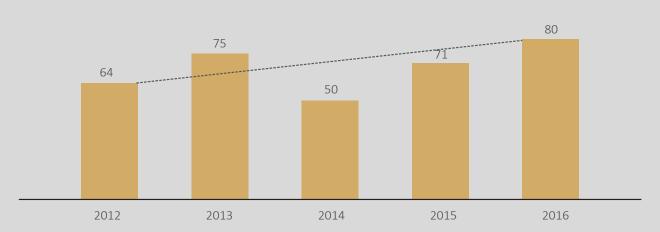


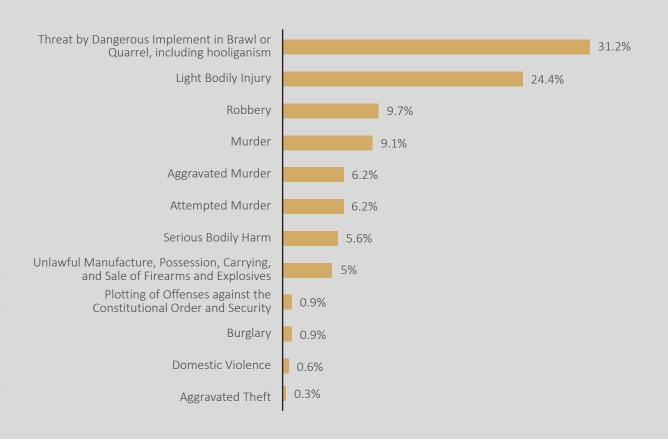
Figure 12: Number of criminal offenses inflicted with firearms, by year

³³ European Commission, March 2017. P. 25-26.

³⁴ Firearm-related criminal offenses refer to offenses in which a firearm was used to commit an offense (for example murder, injury, domestic violence) or was a subject of an offense (such as unlawful manufacture, possession or sale of firearms).

The most frequent criminal offense³⁵ inflicted with firearms was threat by dangerous implement in a brawl or quarrel, which accounted for slightly less than one third (31.2%) of all criminal offences. This criminal offense included cases of aggravated hooliganism, which according to the Criminal Code of the Republic of Moldova, is punishable by 3 to 7 years in prison if a firearm was used or was attempted during the act. Light bodily injury came second at 24.4% of cases. These two criminal offenses accounted for more than one half of the total number of criminal offenses each year. Robbery and murder were the following most frequently encountered criminal offenses in the Republic of Moldova, accounting for every tenth offense each. The firearm-related offenses related to unlawful manufacture, possession, carrying, and sale of firearms and explosives, seriously bodily harm, aggravated murder, and attempted murder accounted for 5% to 6.2% each.





The cases of threat by dangerous implement in a brawl or quarrel and light bodily injury significantly outnumbered the next most frequent cases of criminal offenses in each year of the survey period. Of concern is the fact that the number of cases of firearm-related threats, which included aggravated hooliganism, more than doubled between 2014 and 2016 from 13 to 31. Similarly, the number of light bodily injuries more than doubled between 2015 and 2016, from 10 to 23 cases.

³⁵ The typology of criminal offenses used in this survey refers to criminal offenses that are common to most of the criminal codes in South East Europe. However, respondents were given opportunity to add or change the list according to their criminal code.

Table 10: Criminal offenses committed with firearms, 2012-2016

CRIMINAL OFFENSES	2012	2013	2014	2015	2016	Total
Murder	6	8	9	6	2	31
Attempted Murder	6	4	2	4	3	19
Aggravated Murder	6	4	3	2	6	21
Serious Bodily Harm	5	3	1	5	3	17
Light Bodily Injury	13	24	13	10	23	83
Threat by Dangerous Implement in Brawl or Quarrel, including hooliganism	19	15	13	28	31	106
Domestic Violence	1	0	0	1	0	2
Burglary	0	0	2	1	0	3
Aggravated Theft	0	0	0	1	0	1
Robbery	5	10	4	5	9	33
Illegal Trade	0	0	0	0	0	0
Trafficking	0	0	0	0	0	0
Causing of General Danger	0	0	0	0	0	0
Plotting of Offenses against the Constitutional Order and Security	0	0	1	1	1	3
Preventing an Official in Discharge of Duty	0	0	0	0	0	0
Attack on an Official in Performance of Duty	0	0	0	0	0	0
Making and Obtaining Weapons and Tools intended for Committing an Offense	0	0	0	0	0	0
Unlawful Manufacture, Possession, Carrying, and Sale of Firearms and Explosives	3	7	2	7	2	21
Total Criminal Offenses	64	75	50	71	80	340

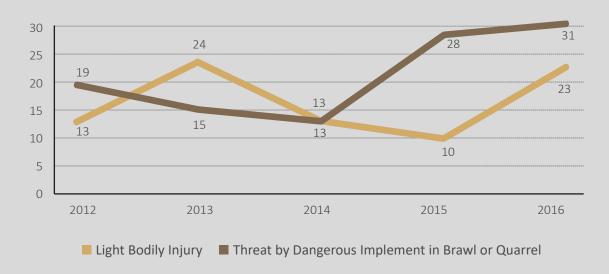


Figure 14: Two most frequent criminal offenses, by year

The Republic of Moldova's Ministry of Interior did not record the type of firearm ownership (legal/illegal) used in criminal offenses during the survey period. As a result, data disaggregated by type of firearm ownership was not available.

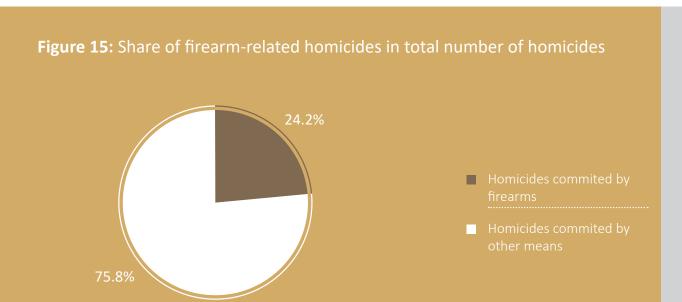
2.2.2 Misdemeanors Inflicted with Firearms

The legislation of the Republic of Moldova does not recognize the category of misdemeanor committed with firearms.

2.2.3 Homicides

Fiream homicides represented 24.2% of the total number of homicides³⁶ (247 out of 1,022) committed in the Republic of Moldova during the survey period.

³⁶ The total number of homicides includes all cases of intentional murders, with or without premeditation, committed with firearms, sharp forces and all other means. It does not include accidental deaths.



The lowest number of firearm-related homicides was recorded in 2012 and then fluctuated the following three years and peaked at 69 homicides in 2016.

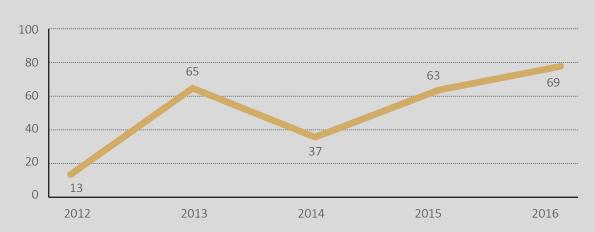
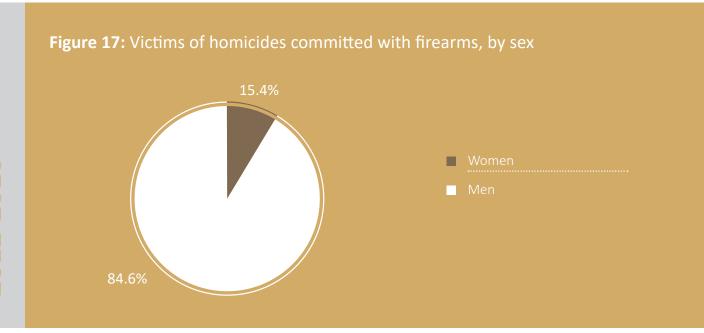


Figure 16: Firearm-inflicted homicides, by year

Throughout the survey period, men represented the vast majority of victims of firearm-related homicides, accounting for 84.6% of all victims. This translated into 209 reported cases of firearm-related homicides in which the victim was a man, compared to 38 cases of a woman being murdered.



The lowest number of victims among both women and men was recorded in 2012. The number of female victims followed a constant trajectory between 2013 and 2015, i.e. below 10 female victims per year, with a steep increase in 2016, to 14 female victims.

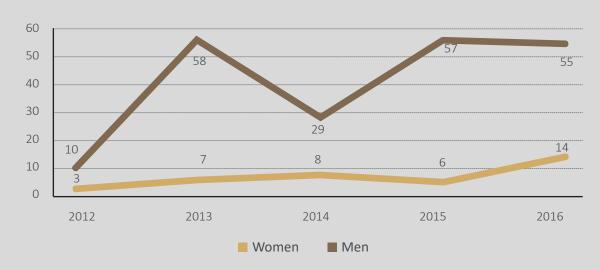
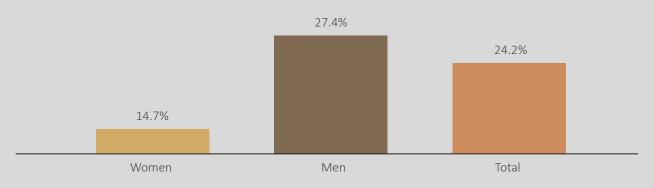


Figure 18: Number of firearm-inflicted homicides, by sex and year

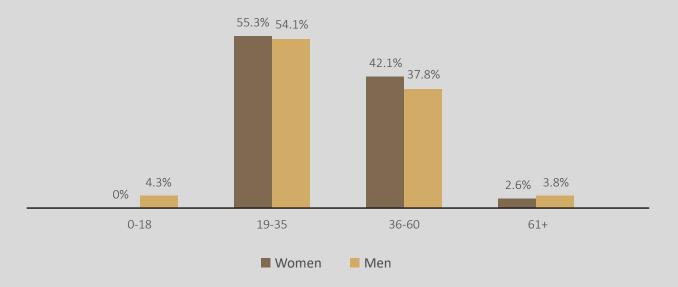
Overall, firearms caused proportionately more deaths among men than among women. More than 1 in 4 murdered men and over 1 in 7 murdered women were killed with firearms.

Figure 19: Share of victims of homicides inflicted with firearms in the total number of victims of homicide



Over half of the firearm-related victims were aged 19-35 among both female and male victims, followed by women and men aged 36 to 60.

Figure 20: Female and male victims of firearm homicides by age

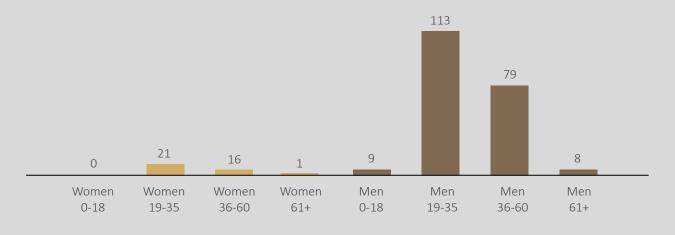


Of the total number of firearm-related homicides, men aged 19-35 accounted for slightly less than every second victim (45.7%), indicating the substantial risks these men were exposed to in relation to firearms. Together with men aged 36-60, they made up more than three quarters of all victims of firearm-related homicides.

Table 11: Victims of homicide inflicted with firearms, by sex and age

AGE	2012		2013		2014		2015		2016		Total 2012-2016		
	W	M	W	M	W	M	W	М	W	M	W	M	Total
0-18	0	0	0	2	0	2	0	0	0	5	0	9	9
19-35	3	10	3	27	5	17	2	33	8	26	21	113	134
36-60	0	0	4	27	3	10	3	21	6	21	16	79	95
61+	0	0	0	2	0	0	1	3	0	3	1	8	9
Total W/M per year	3	10	7	58	8	29	6	57	14	55	38	209	247

Figure 21: Victims of firearm-inflicted homicide, by sex and age



2.2.4 Injuries

Between 2012 and 2016, a total of 44 people suffered injuries inflicted with firearms. The highest number of injuries was recorded in 2015 at 13, which was more than four times the number of injuries registered in 2012, which was 3.

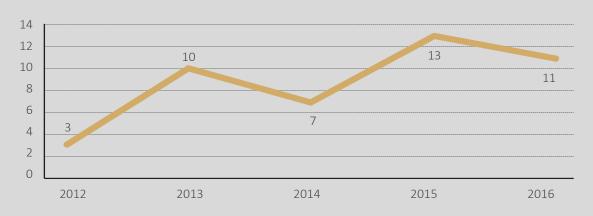


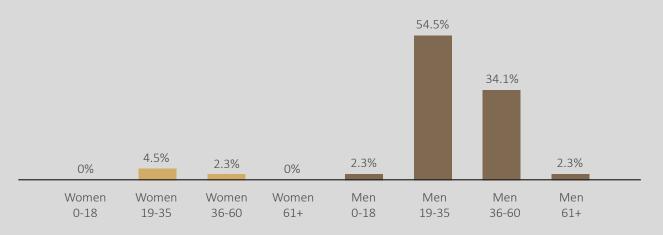
Figure 22: Number of injuries inflicted with firearms, by year

Men represented the overwhelming majority of victims injured by firearms – more than 9 out of 10 people injured during the survey period were men, while only 3 women were reported as injured by firearms, representing 6.8% of all cases. As with homicides, men aged 19 to 35 were at particular risk and accounted for more than half of all injured victims, followed by men aged 36 to 60 at 34.1%.

Table 12: Victims of injuries inflicted with firearms, by sex and age of victim

AGE	2012		2013		2014		2015		2016		Total 2012-2016		
	W	М	W	M	W	М	W	M	W	M	W	М	Total
0-18	0	0	0	0	0	1	0	0	0	0	0	1	1
19-35	1	2	0	4	1	5	0	6	0	7	2	24	26
36-60	0	0	1	4	0	0	0	7	0	4	1	15	16
61+	0	0	0	1	0	0	0	0	0	0	0	1	1
Total W/M per year	1	2	1	9	1	6	0	13	0	11	3	41	44

Figure 23: Victims of firearm-inflicted injuries, by sex and age



2.2.5 Accidental Deaths

Between 2012 and 2016, there were 31 accidental deaths³⁷ inflicted with firearms; the number of accidental deaths fell between 2012 and 2016 to a low of 4, but then rose to 7 by 2016.

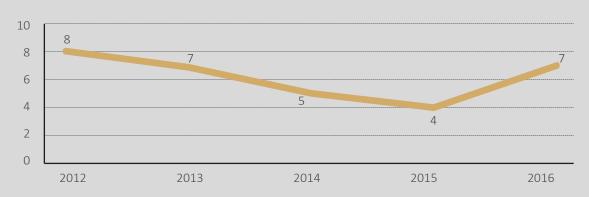


Figure 24: Victims of firearm-related accidental deaths, by year

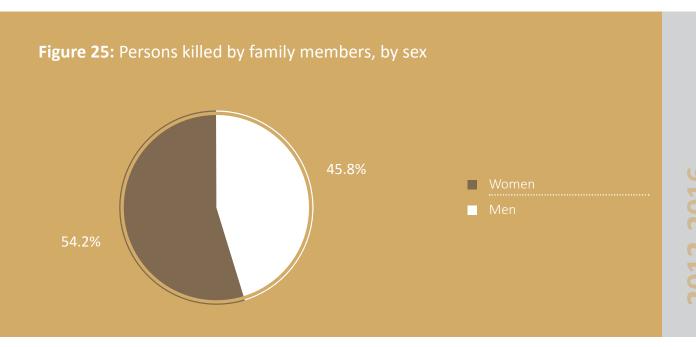
Most of the victims (27) of firearm-related accidents were men (87.1%). At the same time, there were 4 cases of women accidentally killed during the survey period, accounting for 12.9% of the cases.

2.2.6 Domestic Violence

Homicides by Family Members

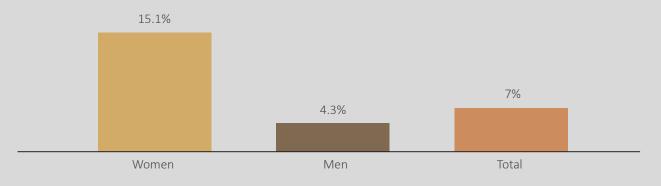
During the survey period, 72 people were killed by family members, whether by firearm or by other means, accounting for 7% of all murders in the Republic of Moldova. Domestic violence affected both women and men, with women accounting for slightly over half of all victims of family member homicides, at 54.2%.

³⁷ Accidental death is defined as any death that occurs as the result of an accident. It refers to a death resulting from an event that was unanticipated by everyone involved. It is not intended, expected, or foreseeable. Firearm-related accidental deaths refer to situations when one or more persons is accidentally shot and killed. Accidental death does not include murder or suicide.



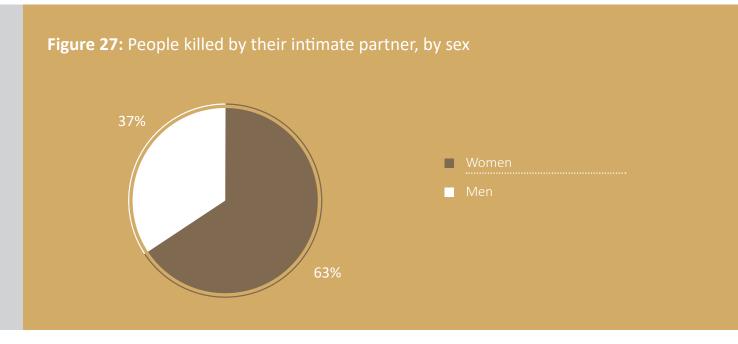
At the same time, domestic violence disproportionately affected women. One in seven women who were killed during the survey period was a victim of domestic homicide, while murder by family members accounted for less than 5% of the male victims of homicide.

Figure 26: Share of homicides committed by family members in the total number of homicides, by sex



Homicides by Intimate Partner

Out of all murders committed by family members, almost two thirds were committed by intimate partners. Intimate partner violence with a lethal outcome disproportionately affected women, accounting for 63% of all persons killed by their current or former partner.



Women were predominantly more at risk from their intimate partners. During the survey period, 74.4% of women killed in the domestic context were killed by their former or current partners, compared to 51.5% of men.

Figure 28: Share of victims killed by intimate partner in the total number of people killed by family members, by sex

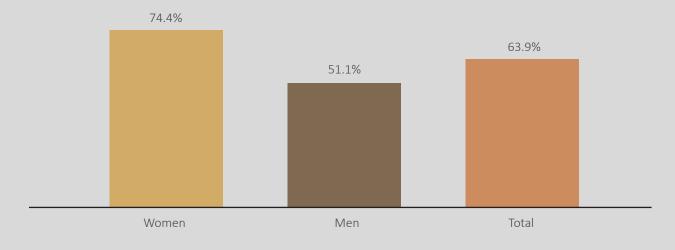


Table 13: Number of persons killed in the period 2012-2016

	Women	Men	Total
Total number of murders	258	764	1,022
Total number of persons killed by family members	39	33	72
Total number of persons killed by family members with firearms	1	0	1
Total number of persons killed by their intimate partners	29	17	46
Total number of persons killed by their intimate partners with firearms	1	0	1

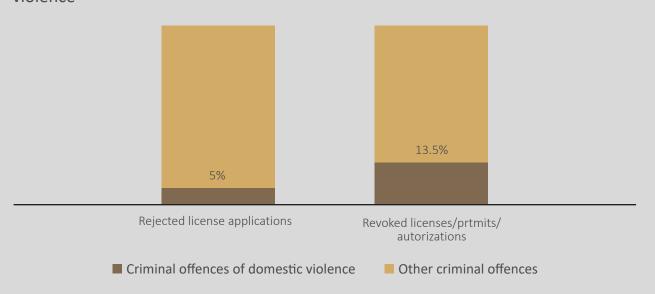
Firearms misuse in domestic violence

During the survey period, there was only one victim of firearm-related domestic homicide reported, a woman who was killed by her intimate partner. The extremely low number of firearm-related homicides committed in the domestic environment did not allow for an analytical assessment of this phenomenon. It may reflect a worrisome case of under-reporting or misrecording

Institutional response to the misuse of firearms in domestic violence

Out of the 754 firearm license applications that were rejected during the survey period, only 38 or 5% were rejected on the grounds of domestic violence. All of the rejected applicants were men. The number of permits revoked on the grounds of domestic violence followed a similar pattern, with 37 revoked licenses out of a total of 275 revoked licenses for criminal offenses (13.5%). All of the 37 licenses revoked on the grounds of domestic violence belonged to men.

Figure 29: Share of licenses rejected and revoked on the grounds of domestic violence



Looking at the reported cases of domestic violence and crimes against sexual freedom,³⁸ it is evident that the presence of firearms was rarely reported. Out of the 8,072 cases of domestic violence that were registered in the period 2012-2016, the misuse of firearms was reported in merely two cases, while the misuse of firearms was reported in only one of the 3,153 cases of criminal offenses against sexual freedom.



Figure 30: Number of criminal offenses of domestic violence, by year

Reported cases of the criminal offence of domestic violence

2013

Cases of the criminal offence of domestic violence in which the misuse of firearms was reported

2014

2015

2016

2.2.7 Perpetrators

0

2012

The number of perpetrators of firearm-related criminal offenses fluctuated between 2012 and 2016, but increased overall, with a notable increase in 2016, following a significant decrease in 2014 and 2015.

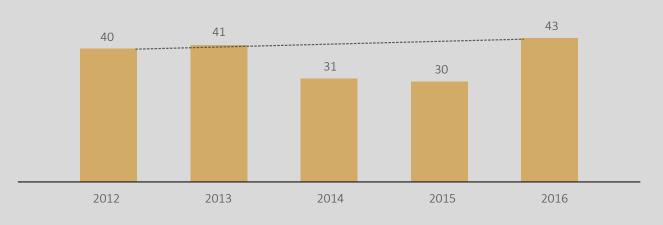


Figure 31: Perpetrators of firearm-related criminal offenses, by year

³⁸ Crimes against sexual freedom include the following criminal offenses: rape, sexual assault, sexual harassment, sexual intercourse with a helpless person, sexual intercourse with a child, sexual intercourse through abuse of position, mediation in prostitution and other prohibited sexual acts.

Men made up the absolute majority of perpetrators of firearm-related criminal offenses, while women only exceptionally misused firearms in this regard.





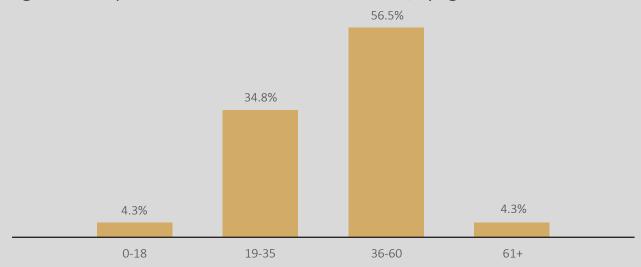
In 17 out of the 18 categories of criminal offenses, all perpetrators were men, while in one category, *light bodily injury*, men accounted for 97.8% of the perpetrators (44 out of 45 perpetrators).

Table 14: Perpetrators of criminal offenses, by sex and type, 2012-2016

CRIMINAL OFFENSES	Women	Men
Murder	0	20
Attempted Murder	0	7
Aggravated Murder	0	10
Serious Bodily Harm	0	8
Light Bodily Injury	1	44
Threat by Dangerous Implement in Brawl or Quarrel	0	42
Domestic Violence	0	1
Burglary	0	1
Aggravated Theft	0	3
Robbery	0	36
Illegal Trade	0	0
Trafficking	0	0
Causing of General Danger	0	0
Plotting of Offenses against the Constitutional Order and Security	0	2
Preventing an Official in Discharge of Duty	0	0
Attack on an Official in Performance of Duty	0	0
Making and Obtaining Weapons and Tools intended for Committing an Offense	0	0
Unlawful Manufacture, Possession, Carrying, and Sale of Firearms and Explosives	0	10

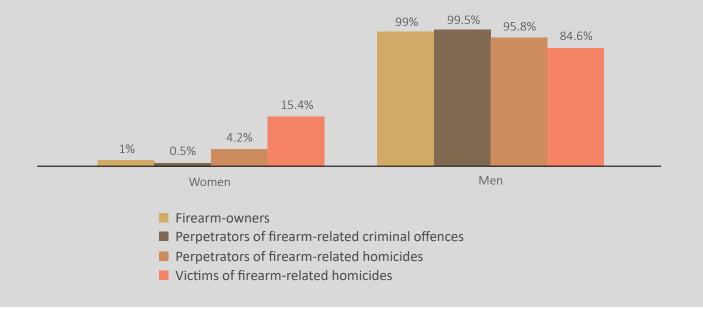
Men also dominated among perpetrators of firearm-related homicides and accounted for 95.7% of perpetrators of murders, that is 22 out of 23 perpetrators. Only one female perpetrator was recorded in 2012. Of the male perpetrators, 12 were aged 36 to 60, while 8 were aged 19 to 35. These two age groups together accounted for over 91.3% of the perpetrators of firearm-related homicides.





While this trend held true for the whole survey period, the data did not necessarily indicate that the same was valid on an annual basis. Thus, while in 2012 and 2013, young men aged 19-36 represented the highest percentage of perpetrators, in 2015 and 2016, the ranking was reversed.

Figure 34: Gender differentiated effect of firearms on women and men



The figure above shows how the effect of firearms on women and men was differentiated along gender lines. Men made up 99% of firearm owners, committed 99.5% of firearm-inflicted criminal offenses and 95.6% firearm homicides. They also accounted for the majority of victims of firearm-related homicides (84.6%) but were proportionately more frequently perpetrators than victims of firearms misuse. Women, on the other hand, owned only a minor share of firearms (1%), made up 0.5% of perpetrators of firearm-related criminal offenses and 4.2% of homicide perpetrators but were disproportionately represented among victims (15.4%).

2.2.8 Suicides

The Ministry of Interior of the Republic of Moldova did not collect and record data regarding suicides, including suicides committed with firearms.

2.2.9 Characteristics of the Incidents

Assault rifles and light machine guns were the most widely used firearms in incidents with a fatal outcome, accounting for almost 2 in 3 deaths between 2012 and 2016. Revolvers and self-loading pistols and submachine guns came second and accounted for approximately 18.2% and 12.1% of deaths³⁹ respectively.

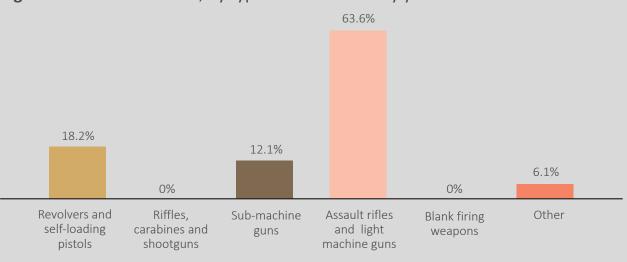


Figure 35: Share of deaths, by type of firearm and by year

Firearm-related homicides were most frequently committed in homes, apartments and yards, followed by forests, fields and uninhabited areas. Slightly less than 1 in 3 individuals were murdered in private spaces, and over 1 in 5 individuals were killed in forests, fields or uninhabited areas. The following most frequent spaces were the category of cafes, restaurants, clubs and hotels and the category of public buildings, offices and banks, both accounting for 6.1% of homicides each.

³⁹ In the period 2012-2016, there were 33 deaths registered for which the type of firearm used was known.

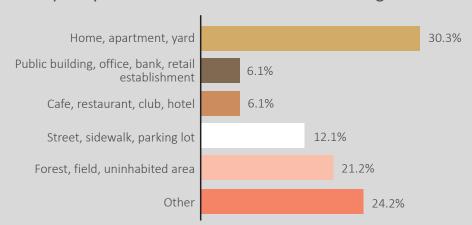


Figure 36: Frequency of firearm-related homicides according to location

Women were predominantly more at risk in private spaces (homes, apartments, yards), followed by streets, sidewalks and parking lots. An equal number of men were victims of firearm-inflicted murder both in homes, apartments and yards, and in forests, fields and uninhabited areas.

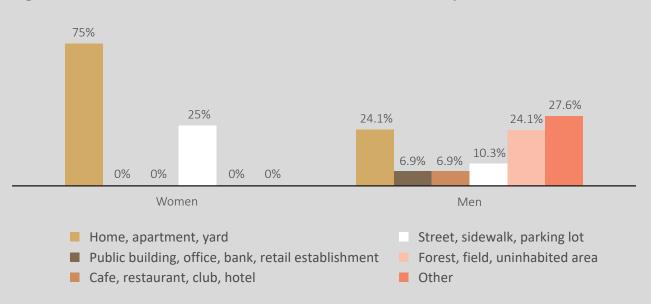


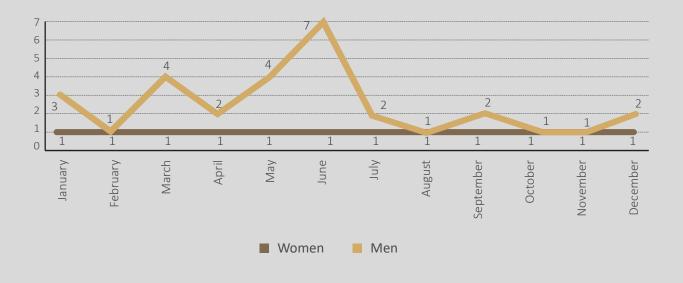
Figure 37: Share of victims of firearm-related homicides, by sex and location

During the survey period, the highest incidence of firearm-related murders occurred in June, followed by March and May. Overall, the period March-June had the highest incidence of firearm-related murders. This particularly held true for men, while with respect to women no clear trend was documented due to a low number of cases reported. The highest number of injuries was reported in January, followed by April, March and September.

Figure 38: Firearm-related homicides, by month



Figure 39: Firearm-related homicides, by month and sex of victim



2.3 Perception Survey

The perception survey was conducted online and asked a range of questions relating to exposure to firearms use, possession and community safety. The following is a summary of the key findings from the SALW perception survey in Moldova.

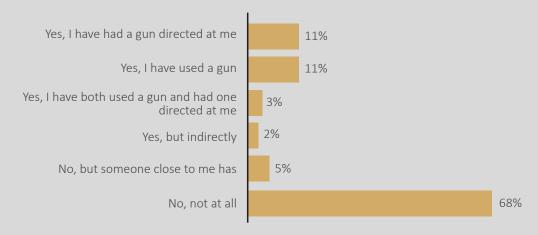
2.3.1 Demographic Breakdown

A total of 9,785 respondents accessed the online perception survey in Moldova, and 1,367 completed it in full. The majority (21%) of respondents were aged 25 to 34. The male/female breakdown was roughly equal (48% and 52%). Forty-two percent of all respondents were employed full time, 15% were students, and 13% were looking for work. Approximately 36% of respondents were from the capital region, while 31% were from towns, 26% from villages and 7% from suburbs. Regarding socio-economic status, 33% of respondents reported a monthly household income of "no income", 29% stated that they earned less than EUR 200/month, and 25% stated that they earned EUR 200-500/month. The majority of respondents (40%) had Bachelor's degree and 13% had secondary school education.

2.3.2 Experience of Gun Use

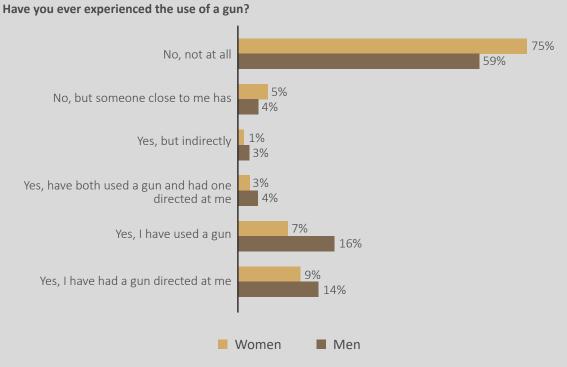
Sixty-eight percent of respondents reported they had never had an experience with a gun, while 25% had personally experienced the use of a gun to some degree.

Figure 40: Experience of gun use Have you ever experienced the use of a gun?



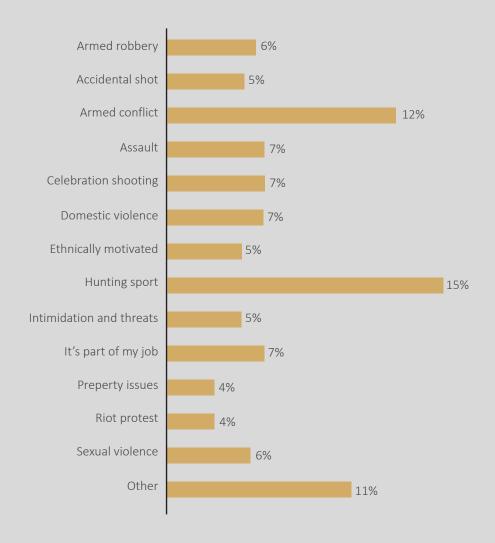
Men (34%) were significantly more likely than women (19%) to have experienced the use of a gun, e.g. used a gun, had a gun directed at them, or both. The differences were particularly significant in terms of firearm usage: 16% of men had used a gun compared to 7% of women.

Figure 41: Experience of gun use by sex



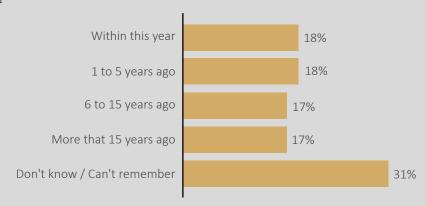
Respondents' most frequent experience with a gun was in a hunting/sport setting (15%). This was followed by "armed conflict" (12%) and celebratory shooting, "assault" and "professional reasons" (each 7%). Sixty-seven percent of respondents had most frequently experienced gun use in a violent or perceptibly unsafe manner.

Figure 42: Situations most frequently associated with experience of gun use Which of the following best describes the situation in which you have most frequently experienced gun use?



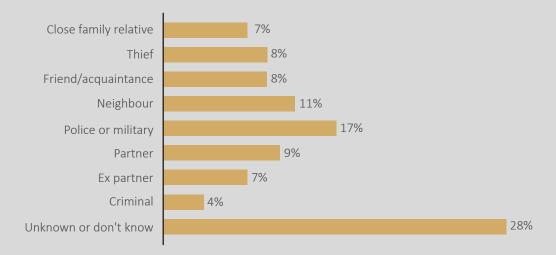
Thirty-one percent of respondents did not provide information on when the violent act occurred. Apart from this, gun violence was equally reported by respondents to have happened across the timeline of gun experience, from the current year to more than 15 years ago.

Figure 43: Timeframe for gun violence When was it?



Respondents most frequently identified the police/military (17%) and partners/ex-partners (16%) as those who had committed the most recent act of gun violence. The majority of men and women reported police and military personnel as perpetrators of the most recent acts of gun violence. Women were more likely to say it was someone close to them- partners, family, friends. Men were more likely to say it was the police or military, thieves, or neighbors. Thirty-three percent of gun violence carried out by the police/military was reported as taking place more than 15 years ago, while 23% of the violence committed by a partner or ex-partner had happened in the past year.

Figure 44: Perpetrators of recent gun violence Who committed the most recent act of gun violence?



"Hunting and sport" were reported by both women (12%) and men (16%) as the primary situation when a gun was used, followed by "armed conflict" (both 12%). Men were more likely than women to say that the most frequent incidence of gun violence was either "hunting or sport" or "part of my job", while women were more likely than men to say "sexual violence".

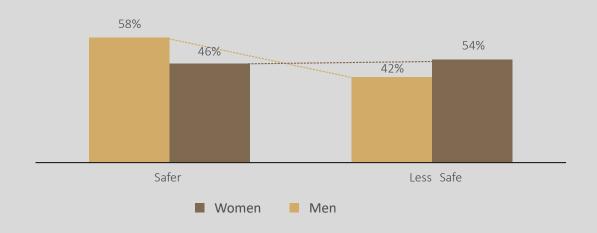
The majority of respondents had no experience with a gun at all across all age groups, but exposure to violence increased with the age of a respondent. Twenty-two percent of respondents aged 65 and over had had a gun directed at them, compared to an average of 9% amongst other age groups.

Of respondents who had experienced the use of a gun, 28% of respondents aged 16-24 and 65 and over said the most recent gun violence had occurred within the last year, compared to an average of only 13% amongst other age groups. Otherwise, generally older respondents said the most recent act of gun violence had occurred further ago in time.

2.3.3 Firearms Possession

Seventy percent of respondents in Moldova said they would not own a gun. Women were more likely than men to not own a gun (78% and 62% respectively). Of these respondents, 51% said they did not need one (no differences between women and men), and 24% of women and 20% of men said they would not own a gun because it was unsafe. The respondents most likely to say they would not own a gun were women aged 25-44 (82%), while men aged 16 to 24 years were the most likely to say they would own a gun (44%).

Figure 45: Perceptions regarding guns at home Would having a gun at homemake you feel:



Slightly more respondents felt that the presence of a gun at home would make them feel less safe (52%) rather than safer (48%). While men were more likely to feel safer with a gun at home than without, the majority of women (54%) reported they would feel less safe in those circumstances.

The respondents that were most likely to feel safer with a gun at home were men aged 16-24 (63%) and men aged 55-64 (65%), while the respondents who were less likely to feel less safe with a gun at home were women aged 25-34 (60%).

Respondents living in suburbs and the capital city (36% and 33% respectively) were slightly more likely to say they would own a gun than those living in towns or villages (28% and 25% respectively). Respondents (35%) with a higher monthly income (more than EUR 500 and EUR 200 to 500) were most likely to report they would own a gun, compared to 27% of those with a monthly income of less than EUR 300 or those without an income.

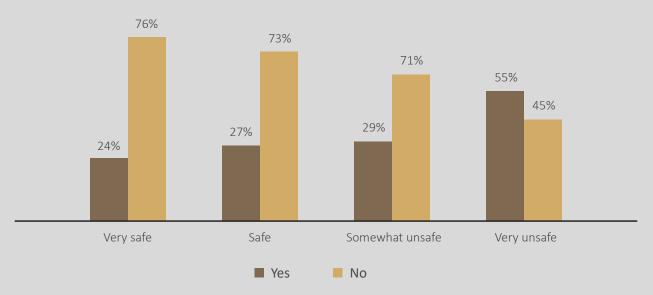
Respondents with primary school education only reported more often (38%) than others (from 26% to 31%) that they would own a gun.

Factors linked with the demand for firearms

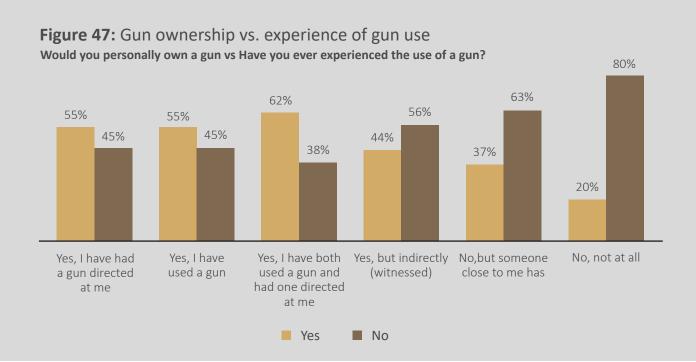
Thirty percent of respondents reported they would own a gun. The following factors were identified as being positively correlated with the demand for firearms:

• **Protection/safety**: A key driver of firearm possession was the desire to improve one's safety, with 43% of the respondents that reported they would own a gun stating they would do so for "protection / safety" reasons. As the perceived level of safety in the neighborhood decreased, the probability of a respondent personally owning a gun increased. Fifty-five percent of respondents in Moldova who lived in a "very unsafe" neighborhood would own a gun, compared to 24% of those who perceive their neighborhood as very safe. Readiness to acquire firearms increased if a respondent believed it would improve safety. Forty-six percent of the respondents who stated they would feel safer at home with a gun, would own one and 54% would not. Of those who felt less safe with a gun at home, 87% would not own a gun.

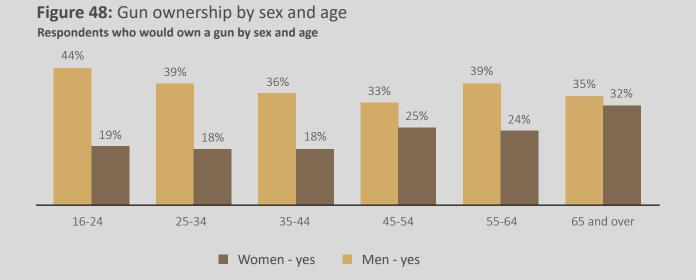
Figure 46: Gun ownership vs. perceptions of neighborhood safety Would you personally own a gun? by Generally, do you feel that your neighborhood is:



• **Previous experience of gun use**: If respondents had any previous gun experience, it immediately increased the likelihood that they would own a gun. Sixty-two percent of respondents who had had a gun directed at them would own a gun. Only 20% of respondents would own a gun among those that had no experience with a gun at all. The readiness to acquire a gun also correlated with the period when the gun violence had happened. Seventy-three percent of respondents who had experienced the use of a gun in the past year would own a gun, compared to 46% of those who had experienced gun violence 6 to 15 years ago.



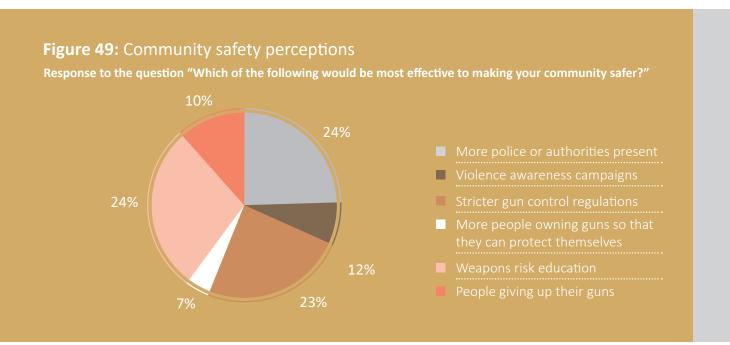
• **Hunting**: Hunting was another key driver of gun possession with 18% of respondents reporting hunting/sport as a reason to own a gun.



• **Gender and age**: Men were far more likely than women to report they would own a gun (38% and 22% respectively). The dominant respondents who would not own a gun were women aged 25-44 (82%), while the dominant respondents who would own a gun were men aged 16-24.

2.3.4 Community Safety

Eighty-three percent of respondents in Moldova said they were aware of the penalties for illegal possession of guns, while those who were the least aware lived in the suburbs, had a lower level of education, and reported either a monthly household income of more than EUR 500 or no income. There was little difference in awareness between women and men; both were well aware of the penalties.



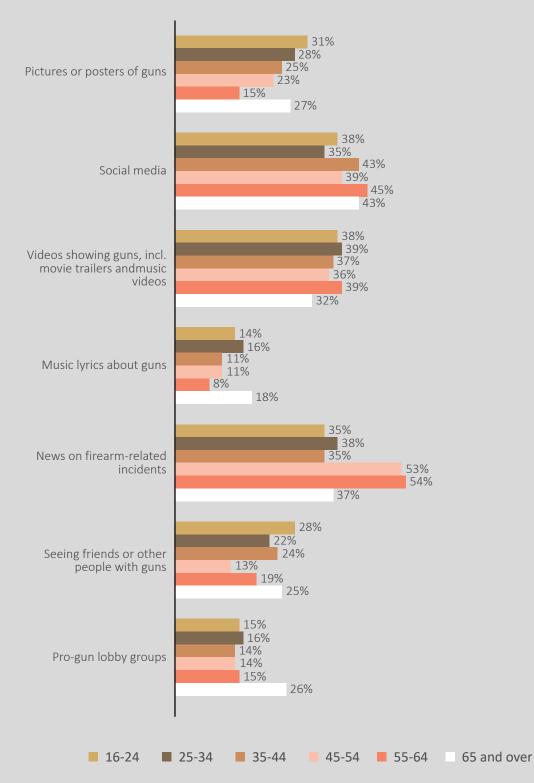
Only 7% of respondents believed that "more people owning guns to protect themselves" would be most effective to making communities safer followed by: "more police or authorities present", "weapons risk education" and "stricter gun control regulations".

Most of the male respondents believe that increased police/authority presence would be the most effective way to making their community safer from gun violence, while a majority of women believed that stricter gun control would be the most effective way to making their community safer. Men were more likely than women to address the issue in terms of the presence of guns, whether by giving up or owning more guns. Women were more likely than men to think in terms of awareness, education, and regulation.

Respondents aged 45-54 were much less likely than other age groups to say that "people giving up their guns" would be the most effective way to make communities safer, but were more likely than other age groups to select either "stricter gun control regulations" or "more people owning guns to protect themselves".

All age groups blamed social media, videos and news on gun-related incidents for promoting gun use. Women were more likely to blame news on firearm-related incidents (44%) and videos (41%), while men were most likely to blame social media (40%), followed by news on firearm-related incidents (38%).

Figure 50: Factors that promote gun use Response to question "Which of the following most promotes the use of guns?"



3. RECOMMENDATIONS FOR POLICY MAKERS AND PRACTITIONERS

Firearm misuse, proliferation and trafficking remain important issues in the Republic of Moldova, especially given links to wider problems with organized crime and concerns about future stability and reconciliation. While important steps have already been taken to try and address SALW proliferation, misuse and trafficking in the country, the following recommendations are intended to spur and promote more concrete action by policy makers and practitioners.

Data Collection, Analysis and Transparency

In order to ensure that the policy and legislative framework for SALW control in the Republic of Moldova is informed by data and in-depth analysis, it is necessary to undertake a set of comprehensive activities to improve the availability and quality of data on the distribution and impact of SALW. The following are recommended:

- Declassify data on the SALW holdings of state agencies in order to facilitate analysis and develop evidence-based SALW control policies and programs. Follow the example of national authorities elsewhere in the region, who have demonstrated considerable transparency in this regard.
- Build on the efforts undertaken through this survey and continue to ensure the regular collection and analysis of data on small arms and security trends in the Republic of Moldova and reflect these in the new SALW Control Strategy. Draw upon available technical expertise to further strengthen capacity in systematic SALW data collection and to facilitate the sharing of experiences and good practice within the region.
- Conduct in-depth research into SALW trafficking within the country in order to obtain accurate
 data on trafficking dynamics, actors and trends, and put in place evidence-based policies and
 programs that will stop illicit SALW trafficking, particularly in border areas. Work closely in
 collaboration with EUBAM and the Ukrainian authorities.
- Conduct an extensive review of the current administrative data-recording and data-keeping practices to identify gaps in the availability of data on firearms.
- Develop data-collection methodology and adopt standard operating procedures, including templates for data keeping and recording on each firearm-related incident, and provide training of professionals in charge of data keeping and recording. The data collection methodology and accompanying standard operating procedures should be based on regional good practices, which are aligned with International Small Arms Control Standards/MOSAIC

and Regional Micro-Disarmament Standards and Guidelines so that coherent and comparable data is generated.

- Ensure that data on the means, whether firearms or other, used to commit criminal offenses is regularly collected and provided for each criminal offense.
- Ensure that collected data fully captures the type of firearm and the type of ownership of firearms (legal/illegal) used to commit each firearm-related incident, as well as location and time of the incident.
- Ensure that data on the means, whether by firearm or other means, is provided for suicides and accidental deaths. This data should also capture the type of firearm and the type of ownership of firearms (legal/illegal).
- Produce firearm-related risk analysis based on the collected data and trends documented in this report and develop, in a consultative manner, hands-on recommendations for decision/ policy makers as well as first line responders in order to improve the operational response to identified risks and enhance prevention efforts.
- Fully integrate the activities above in the action plan for the implementation of the SALW control strategy and ensure budgeting for the implementation of the activities mentioned above.
- Threat by dangerous implement in brawl or quarrel: Identify the factors leading to the misuse
 of firearms to commit aggravated hooliganism and other threats by dangerous implement in
 a brawl and quarrel, as well as the reasons for the significant increase of these cases recorded
 in 2015 and 2016.
- Homicides and accidental deaths:
 - Establish standard operating procedures to regularly review each homicide and accidental death based on fatality review methodologies in order to identify factors leading to firearm misuse in such incidents.
 - Identify reasons behind the steady increase in firearm-related homicides in the period 2014-2016.
 - Follow the trends in the number of female victims of firearm-inflicted homicides to determine whether the increase in 2016 is maintained in the following years.
- Domestic and intimate partner violence:
 - Assess whether the figures provided on homicides committed by family members and intimate partners with firearms, as well as the reported cases of firearm-related criminal offenses of domestic violence and against sexual freedom correctly reflect the reality or if there is a case of under-reporting or misrecording of data.
 - Establish standard operating procedures to conduct domestic violence fatality reviews
 of each domestic and intimate partner homicide committed with firearms to identify
 possible gaps in the institutional response leading to the lethal outcome. In this sense,
 ensure that data on the number of revoked licenses on the grounds of domestic violence
 is all gathered and properly recorded.

 Identify the factors for the prevalence of assault rifles and light machine guns in committing murder.

Awareness-raising

- Given the fact that men account for the overwhelming majority of both perpetrators of firearm-related criminal offenses and victims of firearm misuse, that civilian firearm possession is male dominated, particularly among young and middle-aged men, and that the number of firearm license-holders, firearms sold and ownership of registered firearms are all increasing, develop and implement SALW awareness-raising and behavior change programs that specifically target this segment of the population, in addition to the wider population. Promote societal dialogue regarding firearm use and misuse among men, conceptions of masculinity and cultural norms, as well as the links to domestic violence.
- Bearing in mind the disproportionate exposure of young men to risk-taking behavior, develop and pilot specific and contextualized preventive programs that specifically address young men.
- Given the increasing popularity of private shooting clubs and shooting associations in the Republic of Moldova, target their staff, members and visitors with focused campaigns to raise awareness of the risks associated with SALW misuse and proliferation, and offer training on anger management and conflict resolution. Monitor enforcement of regulations with regards to the safe storage of SALW and ammunition held by these private entities, as well as sales shops.

Legislation

Carry out an assessment of the country's arms export legislation to assess compliance with the
 EU Common Position on arms exports. Implement the recommendations of this assessment.

Enforcement

- Improve the capacity of law enforcement authorities to effectively and systematically send trace requests both domestically and internationally for voluntarily surrendered, seized, confiscated and legalized firearms. Conduct an assessment to determine if training, resources and/or equipment are needed and implement the recommendations of this assessment.
- Given the low number of trafficked firearms reported between 2012 and 2016, the low number of trafficking convictions and of confiscated and seized firearms, strengthen the capacity of law enforcement officials, particularly border authorities, to detect, confiscate and seize illicit SALW and follow procedures required to ensure successful convictions.
- Given the rising number of private security companies and the increasing number of firearms that they held between 2012 and 2016, conduct an assessment to determine whether sufficient oversight of their procedures and operations is in place.

- An increasing number of firearm license-holders and owners of registered firearms cited self-protection as the reason for firearm possession, which reflects an increasing sense of insecurity. This may reflect rising crime as well as falling confidence in security providers to ensure community safety. Design and implement programs that focus on building trust, dialogue and collaboration between communities and their security providers, particularly the police. These initiatives should ensure the inclusion of both women and men, as well as specifically target youth.
- Given the fact that state and private entities reported no lost or stolen weapons for the entire five-year period, conduct research to determine whether this is the case and implement the recommendations.
- Review current risk assessment tools and train front line officers to ensure they duly address
 the specific risks related to the presence of firearms in the context of domestic and intimate
 partner violence.
- Review the firearm license application process and provide training to competent officials to ensure that security vetting and background checks fully take into account the specificities and gender-based nature of domestic and intimate partner violence.

4. GAPS IN THE SURVEY DATA

This survey aimed at presenting a comprehensive picture of the distribution and impact of firearms on the citizens of the Republic of Moldova, based on data provided by the Moldovan authorities. Despite significant efforts undertaken by authorities to provide reliable information, some data was missing or inconsistent, thus limiting the extent of the analysis. The lack and hindered access to data on the distribution and misuse of firearms presented major challenges in understanding the specific threats that SALW proliferation poses to society, communities and individuals, both women and men. It consequently hinders the development of evidence-based polices, intelligence-led policing and effective policy solutions.

There were several areas for which data was unavailable or classified by the authorities. This included the estimated number of firearms (if any) illicitly held by civilians, the firearms held by key state agencies, in particular the Ministry of Internal Affairs, the Ministry of Defense and the police. Data was also unavailable for the value of firearm imports and exports, the number of import and export authorizations realized and the number of firearms that were brokered, exported, transited and transshipped.

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ANNEX A: STRUCTURE OF SMALL ARMS AND LIGHT WEAPONS DISTRIBUTION QUESTIONNAIRE

The following is a list of the questions contained in the SALW Distribution Questionnaire circulated to the Moldova SALW authorities.

1. CIVILIANS

- 1.1 Number of firearm license holders under each category of available licenses, disaggregated by sex of license holder
- 1.2 Total number of firearm license holders (natural persons) (cumulative until 31 December 2016), disaggregated by sex and age of license holder
- 1.3 Number of registered firearms from natural persons under each category of available licenses/permits/authorizations
- 1.4 Number of firearm license holders categorized by reason for acquiring weapons (natural persons), disaggregated by sex of license holder
- 1.5 Number of firearms categorized by reason of possession (natural persons)
- 1.6 Number of firearms inherited categorized by reason of possession (natural persons) OPTIONAL
- 1.7 Number of firearms inherited categorized by reason of possession (natural persons) OPTIONAL
- 1.8 Number of rejected applicants disaggregated by sex
- 1.9 Number of persons whose license/permit/authorization was revoked, for each year and on what grounds, disaggregated by sex
- 1.10 Number of firearms per person (only categories B and C) disaggregated by sex of firearm owner
- 1.11 Estimated number of firearms (if any) illicitly held by civilians

2. STATE AGENCIES

2.1 Ministry of Internal Affairs

- 2.1.1 Total number of personnel disaggregated by sex
- 2.1.2 Number of personnel authorized to carry firearms disaggregated by sex
- 2.1.3 Number of firearms held by MoI in active use
- 2.1.4. Number of firearms held by MoI in reserve
- 2.1.5 Number of surplus firearms
- 2.1.6 Number of surplus firearm ammunition
- 2.1.7 Number of surplus firearms destroyed
- 2.1.8 Number of surplus firearm ammunition destroyed

2.2 The Police

- 2.2.1 Total number of personnel disaggregated by sex
- 2.2.2 Number of personnel authorized to carry firearms disaggregated by sex

- 2.2.3 Number of firearms held by the Police in active use
- 2.2.4 Number of firearms held by the Police in reserve
- 2.2.5 Number of surplus firearms
- 2.2.6 Number of surplus firearm ammunition
- 2.2.7 Number of surplus firearms destroyed
- 2.2.8 Number of surplus firearm ammunition destroyed

2.3 Ministry of Defense

- 2.3.1 Total number of personnel disaggregated by sex
- 2.3.2 Number of personnel authorized to carry small arms and light weapons (SALW) disaggregated by sex
- 2.3.3. Number of SALW held by MoD in active use
- 2.3.4. Number of SALW held by MoD in reserve
- 2.3.5 Number of surplus SALW
- 2.3.6 Number of surplus SALW ammunition
- 2.3.7 Number of surplus SALW destroyed
- 2.3.8 Number of surplus SALW ammunition destroyed

2.4 Forest Guards

- 2.4.1 Total number of personnel disaggregated by sex
- 2.4.2 Number of personnel authorized to carry firearms disaggregated by sex

2.5 Customs

- 2.5.1 Total number of personnel disaggregated by sex
- 2.5.2 Number of personnel authorized to carry firearms disaggregated by sex

2.6 Ministry of Justice

- 2.6.1 Total number of personnel disaggregated by sex
- 2.6.2 Number of personnel authorized to carry firearms disaggregated by sex

2.7 Correctional Services

- 2.7.1 Total number of personnel disaggregated by sex
- 2.7.2 Number of personnel authorized to carry firearms disaggregated by sex

3. PRIVATE SECURITY COMPANIES

- 3.1 Number of private security companies in operation
- 3.2 Number of personnel in private security companies authorized to carry firearms during their work duties disaggregated by sex
- 3.3 Number of firearms held by private security companies

4. PRIVATE SHOOTING CLUBS

- 4.1 Number of PSC
- 4.2 Number of firearms held by PSC
- 4.3 Number of personnel in PSC authorized to carry firearms, disaggregated by sex
- 4.4 Number of members of PSC, disaggregated by sex
- 4.5 Number of visitors to shooting clubs, disaggregated by age and sex

5. SHOOTING ASSOCIATIONS

- 5.1 Number of associations
- 5.2 Number of firearms held by shooting associations
- 5.3 Number of personnel in shooting associations authorized to carry firearms, disaggregated by sex
- 5.4 Number of members of shooting associations, disaggregated by sex

6. RANGES

- 6.1 Number of Ranges
- 6.2 Number of firearms held by ranges
- 6.3 Number of personnel in ranges authorized to carry firearms, by sex
- 6.4 Number of members of ranges, by sex
- 6.5 Number of visitors to shooting ranges, by age and sex

7. SALES SHOPS

- 7.1 Number of sales shops
- 7.2 Number of firearms possessed by sales shops
- 7.3 Number of firearm ammunition possessed by sales shops
- 7.4 Number of firearms sold by sales shops to natural persons by category:
- 7.5 Number of firearms sold by sales shops to legal entities by category:
- 7.6 Annual turnover

8. MANUFACTURE

8.1 Legal manufacture

- 8.1.1 Number of authorized firearm manufacturers
- 8.1.2 Number of firearm ammunition (cartridges) produced
- 8.1.3 Value of annual turnover for all manufactures in ML1
- 8.1.4 Total number of persons employed by all authorized firearm manufacturers

8.2 Illegal firearm production

- 8.2.1 Number of reported cases of illegal firearm production
- 8.2.2 Number of firearms illegally produced and confiscated
- 8.2.3 Number of illegal firearm production workshops discovered
- 8.2.4 Number of illegal firearm conversion workshops discovered

- 8.2.5 Locations of illegal firearm production workshops
- 8.2.6 Locations of illegal firearm conversion workshops

9. INTERNATIONAL TRANSFERS

- 9.1 Number of registered firearm brokers
- 9.2 Number of brokering licenses for firearm trade agreements issued
- 9.3 Number of import authorizations granted
- 9.4 Number of import authorizations realized
- 9.5 Value of imports (civilian market)
- 9.6 Number of export authorizations granted
- 9.7 Number of export authorizations realized
- 9.8 Value of exports
- 9.9 Number of temporary imports
- 9.10 Number of temporary exports
- 9.11 Main destinations of exports
- 9.12 Main exporting companies (top 3 among producers according to the annual turnover)
- 9.13 Quantity and types of firearms and ammunition brokered, ML1, ML2, ML3, 2012-2016
- 9.14 Quantity and types of firearms and ammunition imported ML1, ML2, ML3, 2012-2016
- 9.15 Quantity and types of firearms and ammunition exported ML1, ML2, ML3, 2012-2016
- 9.16 Quantity and types of firearms and ammunition transited ML1, ML2, ML3, 2012-2016
- 9.17 Quantity and types of firearms and ammunition transshipped ML1, ML2, ML3, 2012-2016

10. LOST AND STOLEN FIREARMS

- 10.1 Lost by state agencies
- 10.2 Stolen from state agencies
- 10.3 Lost by legal entities
- 10.4 Stolen from legal entities
- 10.5 Lost by natural persons
- 10.6 Stolen from natural persons

11. ILLEGAL POSSESSION OF FIREARMS AND CONFISCATION

- 11.1 Number of cases of illegal possession of firearms
- 11.2 Number of confiscated firearms
- 11.3 Number of temporarily confiscated firearms

12. TRAFFICKING

- 12.1 Number of cases of firearm trafficking recorded
- 12.2 Number of firearms trafficked
- 12.3 Number of firearm ammunition trafficked
- 12.4 Number of border crossing points
- 12.5 Number of border crossing points where firearm trafficking was reported

- 12.6 Number of firearms trafficked on border crossing points
- 12.7 Number of green border crossing points
- 12.8 Number of green border crossings where firearm trafficking was reported
- 12.9 Number of firearms trafficked over green borders
- 12.10 Number of blue border crossing points
- 12.11 Number of blue border crossings where firearm trafficking was reported
- 12.12 Number of firearms trafficked over blue borders
- 12.13 Number of airports
- 12.14 Number of trafficking incidents at airports
- 12.15 Number of firearms trafficked at airports
- 12.16 Number of persons indicted for firearm trafficking
- 12.17 Number of firearms trafficked by type

13. SEIZED AND TRACED FIREARMS

- 13.1 Total number of seized firearms
- 13.2 Number of seized firearms traced domestically trace request sent but no match/hits identified
- 13.3 Number of seized firearms traced domestically trace request sent with match/hits identified
- 13.4 Number of seized firearms traced internationally trace request sent but no match/hits identified
- 13.5 Number of seized firearms traced internationally trace request sent with match/hits identified

14. LEGALIZED FIREARMS

- 14.1 Total number of legalized firearms
- 14.2 Number of legalized firearms traced domestically trace request sent but no match/hits identified
- 14.3 Number of legalized firearms traced domestically trace request sent with match/hits identified
- 14.4 Number of legalized firearms traced internationally trace request sent but no match/hits identified
- 14.5 Number of legalized firearms traced internationally trace request sent with match/hits identified

15. VOLUNTARILY SURRENDERED

- 15.1 Total number of voluntarily surrendered small arms
- 15.2 Number of voluntarily surrendered light weapons
- 15.3 Number of voluntarily surrendered SALW traced domestically, trace request sent but no match/ hits identified
- 15.4 Number of voluntarily surrendered SALW traced domestically, trace request sent with match/hits identified
- 15.5 Number of voluntarily surrendered SALW traced internationally, trace request sent but no match/ hits identified
- 15.6 Number of voluntarily surrendered SALW traced internationally, trace request sent with match/

ANNEX B: STRUCTURE OF SMALL ARMS AND LIGHT WEAPONS IMPACT QUESTIONNAIRE

1. INCIDENTS INFLICTED BY FIREARMS- AND THE TYPE OF OWNERSHIP

- 1.1 Criminal offenses inflicted by firearm by the type of firearm ownership: Legal and/or Illegal
- 1.2 Misdemeanor inflicted by firearm by year

2. FIREARM-RELATED INCIDENTS

- 2.1 Total number of murders (not only with firearms) disaggregated by sex of victim
- 2.2 Number of murders inflicted with firearms disaggregated by sex and age of victim
- 2.3 Number of injuries inflicted with firearms disaggregated by sex and age of victim
- 2.4 Number of accidental deaths inflicted with firearms disaggregated by sex and age of victim
- 2.5 Intimate partner murders disaggregated by sex of victim
- 2.6 Misuse of firearms in the context of domestic violence and crimes against sexual freedom

3. PERPETRATORS

- 3.1 Number of perpetrators disaggregated by sex of perpetrator and type of firearm-related criminal offense
- 3.2 Number of perpetrators of firearm-related murders disaggregated by sex and age of perpetrator
- 3.3 Number of criminal offenses inflicted with firearms by members of state agencies, disaggregated by sex of perpetrator

4. SUICIDES

4.1 Suicides disaggregated by sex and age

5. CHARACTERISTICS OF INCIDENTS

- 5.1 Number of deaths by type of firearm used for each year
- 5.2 Number of individuals murdered with firearms by location and disaggregated by sex of victim (for each year)
- 5.3 Number of firearm-related incidents resulting in murder and injury disaggregated by month when they were committed and sex of victim.

ANNEX C: FIREARMS ONLINE PERCEPTION SURVEY INSTRUMENT

		QUESTION	ROMANIAN
		Your opinion is important to us. Thank you for your participation.	Opinia dumneavoastră este importantă pentru noi. Vă mulțumim pentru cooperare.
Q0	16+	What is your age and gender?	Menționați vârsta și sexul Dvs.
		Male	Bărbat
		Female	Femeie
Module A			
Q1	Anchored	Generally, do you feel that your neighborhood is:	În general, consideranți cartierul Dvs. ca fiind:
		Very safe	Foarte sigur
		Safe	Sigur
		Somewhat unsafe	Oarecum periculos
		Very unsafe	Foarte periculos
Q2	Anchored	Over the last 4 years, has the level of safety in your community:	Pe parcursul ultimilor 4 ani, nivelul de siguranță din comunitatea Dvs.:
		Improved	S-a îmbunătățit
		Stayed about the same	A rămas același
		Become worse	S-a înrăutățit
Module B			
Q3a	Q3a+b+c randomized order	Are you currently employed?	Sunteți angajat în prezent?
		Yes, full-time	Da, cu normă deplină
		Yes, part-time	Da, cu normă redusă
		No-I am looking for work	Nu- caut de lucru
		No-I am not looking for work	Nu- nu caut de lucru
		Student	Sunt student
		Retired	Sunt pensionar
Q3b	Q3a+b+c randomized order	What is your marital status?	Mentionați starea Dvs. civilă
		Single, never married	Necăsătorit(ă), nu am fost căsătorit/ă niciodată

		Married	Căsătorit(ă)
		Widowed	Văduv(ă)
		Divorced / Separated	Divorṭat(ă)/separat(ă)
Q3c	Q3a+b+c randomized order	Where do you live?	Unde locuiți?
		Capital	În capitală
		Town	În oraș
		Village	În sat
		Suburb	În suburbie
Module C			
Q4a	anchored at beginning of Module C	Have you ever experienced the use of a gun?	Ați avut vreo experiență legată de utilizarea unei arme de foc?
		Yes, I have had a gun directed at me	Da, am fost amenințat(ă) cu o armă de foc
		Yes, I have used a gun	Da, am folosit o armă de foc
	go to 4b	Yes, I have both used a gun and had one directed at me	Da, am folosit o armă de foc și am fost amenințat(ă) cu o armă de foc
		Yes, but indirectly (witnessed)	Da, dar indirect (martor)
	go to 4d	No, but someone close to me has	Nu, dar cineva apropiat a fost
	go to 4e	No, not at all	Nu
Q4b	only if experienced (first 3 options in 4a)	Which of the following best describes the situation in which you have MOST FREQUENTLY experienced gun use?	Care dintre exemplele de mai jos descriu cel mai bine situația în care ați avut o experiența legată de utilizarea unei arme de foc?
(or)	Only if indirectly (witnessed)	Which of the following best describes the situation in which you have MOST FREQUENTLY witnessed gun use?	Care dintre exemplele de mai jos descriu cel mai bine situația în care ați fost martor FRECVENT la folosirea unei arme de foc?
	Q4c	Armed robbery	Jaf armat
	Q4c	Riot or protest	Revoltă sau protest
	Q4c	Ethnically motivated	Etnic motivat
	Q4c	Intimidation and threats	Intimidări și amenințări
	Q4bb	Domestic Violence	Violență domestică
	Q4c	Sexual violence	Violență sexuală
	Q4d	Accidental shot	Foc de armă accidental
	Q4d	Celebration shooting	Foc de armă de sărbătorire
	Q4c	Assault	Asalt
	Q4c	Property Issues	Probleme legate de bunuri materiale
	Q4c	Armed Conflict	Conflict armat
	Q4d	Hunting or Sport	Vânătoare sau sport
	Q4c	It's part of my job	Ca parte a serviciului meu
	Q4C	it s part or my job	

Q4bb		Who committed the gun violence?	Cine a comis acest act de violență cu armă de foc?
	Q4b partner	Husband or Boyfriend	Soț sau lubit
	Q4b partner	Wife or Girlfriend	Soție sau lubită
	Q4d	Father	Tată
	Q4d	Mother	Mamă
	Q4d	Brother	Frate
	Q4d	Sister	Soră
	Q4d	Female Relative	Rudă/de sex feminin
	Q4d	Male Relative	Rudă/de sex masculin
Q4b partner		Which best describes what the gun was used for:	Ne puteți spune dacă arma de foc a fost folosită la:
		Assault	Asalt
		Sexual violence	Intimidare și amenințare
		Impose financial control	Impunerea controlului financiar
		Limit movement and contacts	Limitare mișcării și a contactului
		Intimidate and threaten	Violență sexuală
		Other	Altele
Q4c		Who committed the MOST RECENT act of gun violence?	Cine a fost implicat cel mai recent într-un act de violență cu armă de foc?
		Close family/relative	Membru al familiei/rudă apropiată
		Neighbor	Vecin
		Thief	Hoţ
		Police or military	Poliție sau militari
		Criminal	Alți infractori
		Partner	Partener
		Ex-partner	Fost-partener
		Friend / Acquaintance	Prieten/cunoștință
		Unknown / Don't know	Necunoscut/Nu știu
Q4d		When was it?	Când s-a întâmplat?
		Within this year	Anul acesta
		1 to 5 years ago	1- 5 ani în urmă
		6 to 15 years ago	6- 15 ani în urmă
		More than 15 years ago	Mai mult de 15 ani în urmă
		Don't know / can't remember	Nu știu/nu țin minte
Q4e		Who do you feel is committing more gun crimes in your community?	De către cine credeți că sunt comise cele mai multe atacuri cu arme de foc în comunitatea Dvs.?
		Juveniles	Minorii
		Adults	Adulții

		Both equally	Ambele grupuri în mod egal
Module D			
Q5a	Randomize Q5a + b + c	Which of the following would be most effective to making your community safer?	Care din următoarele măsuri ar fi cele mai eficiente pentru a face comunitatea Dvs.mai sigură?
		More police or authorities present	Prezența mai mare a poliției sau a autorităților
		Violence awareness campaigns	Campanii de conștiintizare a violenței
		Stricter gun control regulations	Reglementări mai stricte cu privire la controlul armelor de foc
		More people owning guns so that they can protect themselves	Mai multe persoane- deținători de arme de foc pentru a se putea proteja
		Weapons risk education	Educație despre riscul armelor
		People giving up their guns	Persoane care renunță voluntar la arme de foc
Q5b	Randomize Q5a + b + c	Would having a gun at home make you feel:	Dacă ați avea o armă de foc acasă, cum v-ar face să vă simțiți?
		Safer	Mai în siguranță
		Less safe	Mai puțin în siguranță
Q5c	Randomize Q5a + b + c	Would you personally own a gun?	Ați dori să dețineți o armă de foc?
	If yes go to Q5d	Yes	Da
	If no go to Q5e	No	Nu
Q5d	anchor behind Q5c. If Q5c = yes	What would be the main reason for owning a gun?	Care ar fi motivul principal pentru care ați dori să dețineți o armă de foc
		For protection/safety	Pentru protecție/siguranță
		Everyone has one	Toată lumea deține una
	IF A MAN	A man should carry a gun	Bărbatul trebuie să poarte armă de foc
	IF A WOMAN	A woman should carry a gun	Femeia trebuie să poarte armă de foc
		It inspires fear in others	Insuflă frică în alte persoane
		Hunting and sport	Pentru vânătoare și sport
		Tradition	Tradiție
		Other	Altele
Q5e	Anchor behind Q5c. If Q5c = No/ Unsure	What is the main reason you would not own a gun?	Care este motivul principal pentru care nu ați dori să dețineți o armă de foc?
		Not legal in my country	Nu este legal în țara mea
		Don't need one	Nu am nevoie
		It's unsafe to have a gun	Este periculos să deții o armă de foc
		Can't afford one	Nu-mi permit
		Don't know how to get one	Nu știu cum să obțin o armă de foc
		Don't know how to use one	Nu știu cum să folosesc o armă de foc
		Other	Altele

Q5f	Anchor at end of Module	Are you aware that there are penalties for illegal possession of weapons?	Știați că există sancțiuni pentru portul ilegal de arme de foc?
		Yes	Da
		No	Nu
Module E			
Q6	MULTISELECT	Which of the following most promotes the use of guns? (Select the top two)	Care din următoarele promovează cel mai mult folosirea armelor de foc? Vă rugăm selectați cele mai importante două opțiuni.
		Pictures or posters of guns	Fotografii sau postere cu arme de foc
		Social media	Mass media
		Videos showing guns, incl. movie trailers and music videos	Spoturi video ce arată arme de foc, inclusiv filme și videoclipuri
		Music lyrics about guns	Versurile despre arme de foc din cântece
		News on firearm-related incidents	Știri cu privire la incidentele cu arme de foc
		Seeing friends or other people with guns	Prieteni sau alte persoane care dețin arme de foc
		Pro-Gun lobby groups	Grupuri de lobby pro-arme
Complete		Complete	Complete
Module F			
Q7a	Randomize Q7a+b+c	What is the highest level of education you have completed?	Care este ultimul nivel de studii obținut de Dvs?
		Primary	Primar
		Secondary	Secundar
		Post-secondary vocational training	Formare profesională post-secundară
		Bachelor's degree	Diplomă
		Master's degree or higher	Masterat sau mai înalt
Q7b	Randomize Q7a+b+c	Including yourself, how many people live in your home?	Câte persoane locuiesc în casa Dvs., inclusiv Dvs.?
		1	1
		2	2
		3	3
		4	4
		5	5
		6+	6+
Q7c	Randomize Q7a+b+c	In Euros, what is your monthly household income?	Care este venitul lunar al gospodării Dvs. în Euro?
		No income	Nu am venit
		Less than 200 EUR	Mai puțin de 200 EUR
		200-500 EUR	200-500 EUR
		More than 500 EUR	Mai mult de 500 EUR
		Thank you	Mulţumim

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