



*Empowered lives.
Resilient nations.*

Supporting Transition in Libya

2013-2014 achievements

Supporting Transition in Libya : 2013-2014 achievements.

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Abbreviations

CPD	Country Programme Document
CDA	Constitution Drafting Assembly
EGA	Environment General Authority
GNC	General National Congress
HNEC	High National Elections Commission
HoR	House of Representatives
LRTF	Libya Recovery Trust Fund
MPTF	Multi Partner Trust Fund
NCCLHR	National Council for Civil Liberties and Human Rights



Highlights

Democratic Governance

ELECTORAL ASSISTANCE

1.5 million people registered to vote

Two electoral processes successfully completed

14 million ballots delivered

About **14,000** results forms tabulated

Increased awareness of electoral issues amongst **933** decision-makers (24 percent women)

SUPPORTING CONSTITUTION MAKING

Constitutional dialogue activities reached out to more than **23,000** people

60 percent of the elected members of the CDA trained in constitution making processes

More than **20** civil society organizations developed skills on civic engagement, women's empowerment and participation in elections and constitution

100 women activists and **13** civil society organizations formulated a "Libyan Women's Demands in the New Constitution" charter

ENCOURAGING CIVIC ENGAGEMENT

Over **120** journalists trained on fair and balanced reporting techniques on elections and constitution making processes

450 activists and CSO practitioners engaged in dialogue on and drafting of the new CSO law in Libya

76 activists enhanced their knowledge on the role of women in security and peace building

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27 Youth CSOs developed a framework for "Youth Aspirations and Initiatives" in Libya

52 Libyan nationals were accredited as trainers on civic education and dialogue

PARLIAMENTARY SUPPORT

156 members and staff of the parliament were trained on various parliamentary processes

ENVIRONMENTAL PROTECTION

Environment General Authority established and equipped with modern high tech environmental laboratory equipment, to perform its basic functions

LOCAL GOVERNANCE

6 local municipalities enhanced their capacities on public finance, planning, budgeting and conducting needs assessments in times of crises

Programme Delivery (2013-2014)



Foreword

The goal of United Nations Development Programme (UNDP) in Libya is to provide quality advisory services, share best practices and support efforts to build capacity to address development challenges related to constitutional development processes, elections, civic engagement, rule of law, human rights, environment and gender in the context of the UNDP and Government of Libya's Country Programme Document (CPD).

In September 2012, the Government of Libya and the UNDP signed the 2012-2015 Libya CPD. The CPD is the strategic programme document that details UNDP's support to national development priorities and transitional governance in Libya. In line with the CPD, UNDP Libya mobilized about USD\$ 26 Million to implement a number of important projects related to transitional governance (elections, constitution building, local governance and rule of law), women's empowerment, environmental protection, and capacity strengthening of state institutions. This biannual report reflects the results and achievements of UNDP-assisted programmes covering the period from 2013-2014.

Presently, Libya is at cross roads and the ongoing crisis has compromised the transition to state building and democracy. The deepening crises in the country's political development and the security challenges coupled with the drop in oil prices have created a huge burden on the economy and the humanitarian situation. The political crisis, which led to military conflict, negatively affected the wellbeing of citizens and individuals, and undermined basic human rights,

halting and reversing some of the progress made on human development in the country. The most serious outbreak of armed conflict in the country resulted in an unprecedented movement of population as civilians tried to escape the fighting, with at least 400,000 displaced persons until the end of 2014.

Despite the difficult situation, UNDP's support to legitimate and elected state institutions has shown significant progress on many fronts. During the past two years, UNDP provided support to the High National Elections Commission (HNEC) in organizing two national elections, which led to the establishment of the Constitution Drafting Assembly (CDA) and the House of Representatives. UNDP provided support to the constitution making process led by the CDA. Our support has also contributed to enhancing the capacities of many state institutions including the Ministry of Planning, the Environment General Authority and selected pilot municipalities.

We hope this booklet will provide our counterparts, civil society and other development partners, as well as donors, a good overview of UNDP's work and results.

Selva Ramachandran
Country Director, UNDP Libya.

Electoral Assistance

- **1.5** million people registered to vote
- **Two** electoral processes successfully completed
- **14 million** ballots delivered
- **About 14,000** results forms tabulated
- Increased awareness of electoral issues amongst **933** decision-makers (24 percent women)

UNDP is committed to fostering the democratic processes in Libya through assisting Libyan authorities to strengthen their capacity to plan, prepare and conduct credible and transparent elections through the country's post-2011 transition and beyond. Support in 2013-14 contributed to a new mandate and structure for Libya's High National Elections Commission (HNEC), as well as electoral laws governing the process of electing the Constitution Drafting Assembly (CDA) and House of Representatives (HoR). UNDP advisors, ranging between four and fifteen at different times, provided daily advice and assistance to the HNEC in areas such as planning, training, procedures, awareness, security, coordination and media centre management.

UNDP provided critical operational support to both elections, contributing sensitive electoral materials that included over 14 million ballots, 38,000 bottles of indelible ink and 18,000 polling kits. UNDP also provided the expertise needed to design ballots, produce voter information materials, and design and manage results software to tabulate approximately 14,000 results forms.

A focus of UNDP's support to Libya's elections lay in enhancing access and participation in electoral



processes, including by encouraging greater representation of women in all aspects of elections.

In cooperation with partners, UNDP advocated for the adoption of special measures that ultimately ensured that 10 per cent of seats in Constitution Drafting Assembly (CDA) were reserved for women and 10 per cent for cultural-linguistic groups, resulting in diverse representation in this important body. UNDP's advocacy and support ensured tracking and retaining sex-disaggregated data for all elections to date—providing a key input to support future awareness and advocacy on women's full and equal participation in the political life of their country.

Over 2013-14, a total of 933 electoral staff, decision-makers, media and civil society members participated in a series of UNDP-supported training events, conferences, workshops and roundtables that deepened their understanding of critical electoral issues ranging from electoral systems to electoral dispute resolution. Nearly a quarter of participants (24 per cent) were women. Raising awareness of such important issues amongst diverse stakeholders, particularly now is key to strengthening the knowledge foundations of Libya's emerging democracy.



Supporting Constitution Making

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- Constitutional dialogue activities reached out to more than **23,000** people .
- **60** percent of the elected members of the CDA trained in constitution making processes.
- More than **20** civil society organizations developed skills on civic engagement, women's empowerment and participation in elections and constitution.
- **100** women activists and **13** civil society organizations formulated a "Libyan Women's Demands in the New Constitution" charter.



UNDP supported constitution building in Libya by promoting citizen's participation in constitution-making processes, through well-coordinated initiatives implemented with civil society organizations, the media and academia. Our efforts put particular emphasis on working with women, youth and minorities, and provided technical, communication and outreach support.

UNDP conducted, inter alia, a series of training sessions on constitution-making processes for candidates standing for election to the CDA. The training covered more than 50 percent of the 649 candidates, of which 45 were women. Trained candidates represented 60 percent of members of the elected CDA.

We provided a set of digital constitutional reference materials and research papers, which contributed to strengthening the skills of CDA members in constitutional making processes, and organized a workshop on issues of local governance for members of the CDA subcommittee handling the local governance portfolio.

UNDP has also supported media and communication activities of the CDA through fielding an expert, who helped prepare guiding strategy documents and supported the production of multi-media content for an awareness campaign on constitution making. The campaign raised awareness of the process and promoted open televised debates between experts and citizens on the Libyan constitution Content



developed for the campaign included TV, radio and print materials, partly developed by young journalists trained under the project for this purpose.

To enhance civil society participation in constitution-making, we worked with University of Benghazi and CSOs on organizing open public debates on constitutional issues with particular focus on the key questions of identity and form of state. A number of debates also discussed outcomes of the countrywide constitutional survey supported by UNDP and implemented by the University of Benghazi in 2013. In total we organized sixteen debates throughout the country, in all main university campuses and in other locations.

UNDP also worked with sixteen CSOs through a special grant fund to promote civic education on the constitution and encourage greater public engagement in the process of developing constitutional recommendations. Participating CSOs benefitted from intensive training and ongoing coaching throughout the implementation period of the project. The 16 CSOs implemented a wide range of civic

education and constitutional awareness-raising activities, reaching more than 5,794 direct beneficiaries (approximately 66.5% women) and more than 23,000 indirect beneficiaries in the South, Middle, East and West regions of the country. Engaged CSOs submitted to the CDA constitutional recommendations developed through the project, on such issues as educational rights, citizenship rights, women rights, the police and the army, among others.

In order to ensure that the future Libyan constitution is inclusive, UNDP supported a deliberate effort to formulate and advocate for the inclusion of women's demands in the constitution. This effort included organizing consultative meetings in Tripoli alongside two technical workshops organized in Cairo and Tunis. Those consultative meetings engaged around 100 women activists in developing a set of women's demands from the new constitution. The demands were formulated based on latest available drafts that CDA sub-committees have produced on issues related to System of the Government; Judiciary Powers; the Constitutional Court; Rights and Freedoms; Management of Natural Resources; Transitional Procedures; Independent Constitutional Bodies; and the State of Emergency and Martial Law.

FACTS ABOUT CONSTITUTION DRAFTING ASSEMBLY (CDA)

10 percent of the Constitution Drafting Assembly are Women

CDA constitutes **60** members and was elected in February 20, 2014

1.1 million people registered to vote for CDA election of which 41 percent are women



Dr. Ibtisam Ahmad teaches in the faculty of law in Benghazi University. She is also active in a civil society organization, which works on platforms for building trust between the State and its citizens. She ran for a CDA seat motivated by her belief that constitution making was among the most important post-revolution national achievements for building a democratic Libya. Currently she is one of the successful candidates who secured a seat in the CDA.

"The transitional process in the country inspires hope. I have faith that the future constitution of Libya will be inclusive, living up to the aspirations all Libyans, particularly of women", highlighted Dr. Ahmed. She was one of 365 candidates in Tripoli who participated in a series of training sessions on "Inclusive Constitutions" that UNDP organized in 2014, before the CDA elections.



“ I am really motivated by the transition processes and I hope that the constitution of Libya will be inclusive and accommodates the aspirations of women. ”

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Supporting transitional justice

In partnership with the Ministry of Justice and High Judicial Institute, UNDP advocated for improving access to justice for vulnerable groups and for the reform of rule-of-law institutions.

We supported the first pilot baseline analysis of access to justices for Internally Displaced Persons. We also supported 20 CSOs to assess the population's access-to-justice needs. We provided support to 260 individuals from various sectors of government, the High Judiciary Institute and civil society organizations to gain knowledge on the processes of rule of law reforms in times of crises. UNDP's support enabled

local authorities in formulating a Transitional Justice Law, which has led to the adoption of a new and improved law in December 2013.



Encouraging Civic Engagement

- Over **120** journalists trained on fair and balanced reporting techniques on elections and constitution making processes.
- **450** activists and CSO practitioners engaged in dialogue on and drafting of the new CSO law in Libya.
- **76** activists enhanced their knowledge on the role of women in security and peace building.
- **27** Youth CSOs developed a framework for "Youth Aspirations and Initiatives" in Libya.
- **52** Libyan nationals were accredited as trainers on civic education and dialogue.

Parliamentary support

UNDP continued its support to elected institutions in post-revolution Libya, through strengthening institutional capacities of the parliament and helping in the development of the organizational chart of the General National Congress (GNC).

We also supported the production of a publication on the experience of parliament in post revolution Libya, focusing on lessons learned in the development of GNC Rules and procedures.

To contribute to the democratic transformation and the development of a new political culture in Libya, UNDP began implementing its "Support to Civic Engagement in Libya's Transition" (SCELT) project in early 2012. Working in coordination with Libyan partner ministries and CSOs, the project aimed to facilitate and support Libyan citizens, particularly youth, women and marginalized groups to engage actively in the transition to democracy.

Through a multi-pronged strategy, the project focused on strengthening the capacities of civil society in promoting civic education and engagement; enabling youth participation in the transformation of Libya; advocating for women's equal participation in the transition; and developing a stronger culture of dialogue.



- **156** members and staff of the parliament were trained on various parliamentary processes

UNDP also delivered training courses to support elected members of the GNC, including to 60 staff from the GNC secretariat. We also supported the newly elected House of Representative by providing manuals and research documents on key parliamentary functions.



Fostering Women's Empowerment

UNDP's support to enhancing women's full participation in Libya's ongoing transition focused on measures to ensure increased access for women to political processes and emerging institutions of governance.

UNDP strongly supported greater inclusion of women in all aspects of political life, particularly through tracking sex-disaggregated data on access to political processes and institutions, in order to provide a strong evidence-base for future decisions on women's participation.

UNDP in cooperation with partners advocated for special measures to be enshrined in the electoral legal

framework for two successive elections, ensuring the inclusion of significant proportion of women in both the Constitutional Drafting Assembly (10 per cent) and the House of Representatives (16 per cent).

Through its ongoing technical support to elections, UNDP promotes gender mainstreaming within the Libya's Electoral Management Body and provides opportunities for key stakeholders to discuss particular issues affecting the free and equal participation of women in Libyan political life.



Environmental protection



- Environment General Authority (EGA) established and equipped with **modern high tech** environmental laboratory equipment to perform its basic functions



UNDP has been providing technical support to the Environment General Authority in Libya (EGA) in several aspects such as, policy advice and institutional capacity building, including provision of hardware equipment.

UNDP provided support to the Government of Libya in tackling environmental issues through developing the capacity of the EGA at both technical and management levels. To enhance the capabilities of the EGA in environmental analysis and monitoring, we supported to the establishment of a Geographic Information System Laboratory and the installation of advanced laboratory equipment to international standards.

UNDP helped the Government of Libya in establishing a replicable model for the management of protected areas and in formulating a national strategy for solid and hazardous waste management. We also provided technical support for compliance with signed international conventions and agreements.



Strengthening Independent Human Rights Institutions

UNDP provided support to Libya's National Council for Civil Liberties and Human Rights (NCCLHR) to enhance awareness and knowledge of the role of national institutions of human rights in line with the Paris

Principles. UNDP also facilitated experience-sharing with countries from within the region with the objective of promoting Human Rights and strengthening Human Rights Institutions in Libya.

Local Governance

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• **Six local municipalities**

enhanced their capacities on public finance, planning, budgeting and conducting needs assessments in times of crises.

Building the capacities of local municipalities to enable them to deliver better services for citizens represented critical area of UNDP support at the local level.

We provided skills building training in management, planning and public finance and accounting to six pilot local municipalities.

We also provided focused training on decentralization, local governance, transparency measures and public financial management to 284 staff in the six municipalities, 17 percent of whom were women. Additionally, UNDP supported the participation of Libyan municipalities in experience exchange activities on local governance in the region.



Our donors



Contributions to UNDP in 2013-2014

UNDP appreciates the support that it has received from its partners, counter parts and donors, which was critical to the progress that we achieved in Libya, in 2013 and 2014, and continues to be instrumental to our future endeavours to support the country's democratic transition.

Donor contributions through LRTF (USD 4.5 Million)



Amount USD

Contributions : (2013-2014)

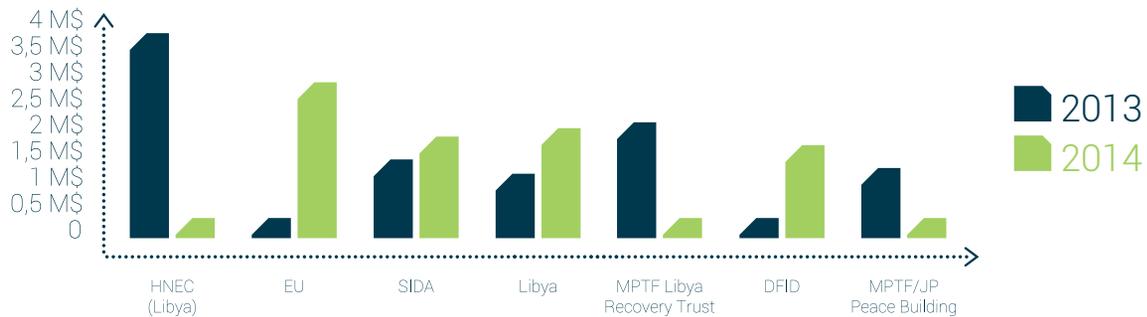


Photo sheet



CDA candidate in UNDP organized training



International Day of women commemoration



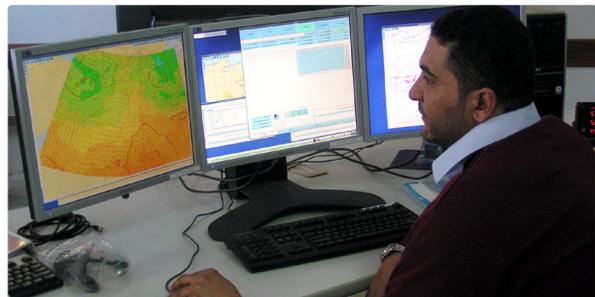
Installation of metrological equipment



Electoral materials ready for use



Timely arrival of electoral materials



EGA staff working in newly installed laboratory



CDA candidates in UNDP organized training



Municipality staff attending a training



HNEC staff in polling station



Elections 2014



Constitution and language pluralism discussion session



Libyan-Tunisian youth forum



Looking ahead

Four years after the revolution, Libya is witnessing a deepening political conflict, security threats and economic challenges in its transition to democracy. Deep political divisions and polarization, incessant violence and increased institutional fragility mar the current overall environment. In this context, UNDP is adjusting its portfolio in order to better respond to new challenges and contribute to peace building efforts facilitated by the international community.

UNDP will continue its support to legitimate institutions in Libya, including the Constitution Drafting Assembly (CDA) and the High National Commission on Elections (HNEC). We will provide technical support as well as communication and outreach assistance to the CDA during the drafting process and prior to the constitutional referendum. We will also UNDP's experience and capacities to support the implementation of the constitution once in place. As well, we will continue our support to the critical work of the HNEC in future electoral cycles. We also will work with UNSMIL to broadly support the political dialogue in Libya.

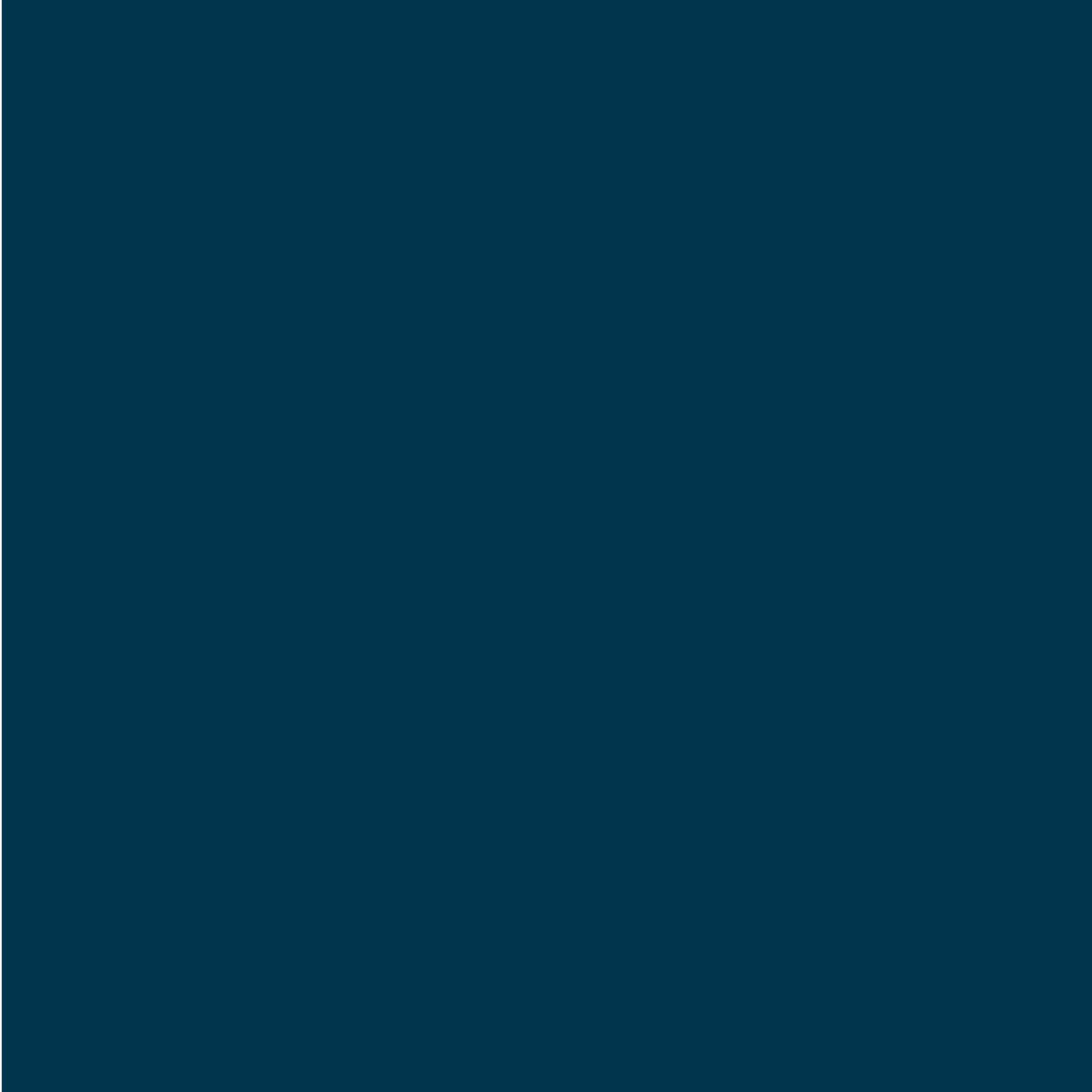
Furthermore, UNDP is exploring new programmatic interventions to enhance resilience and build peace in Libya through enabling local stakeholders to develop appropriate responses to mitigate the impact of conflict and address the underlying causes and

dynamics of conflict. UNDP will also support a pilot initiative to develop an integrated approach to local governance and local development that will help local municipal actors respond to immediate needs of their constituents and contribute to long-term recovery and resilience.

Additionally, tackling gender-based violence and youth development and participation in decision-making will continue to be among UNDP's top priorities in the current context of violent conflict—we will explore possibilities to galvanize efforts to address immediate capacity gaps in these critical areas.

On human rights, UNDP in collaboration with other partners, will support, where possible, efforts to build capacities of relevant national stakeholders, civil society organizations and other actors to ensure greater respect for fundamental rights for all constituents. In addition, we will continue to work with civil society partners to finalize and publish a CSOs mapping and create a service portal for CSOs.

Finally, UNDP will collaborate with other UN agencies on immediate recovery interventions, in the context of the deteriorating humanitarian situation in Libya. We look forward to working with partners and relevant stakeholders in making an effective contribution to peace, stability and the development agenda.





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