

# **South Africa**

## **MILLENNIUM DEVELOPMENT GOALS MID-TERM COUNTRY REPORT**

**September 2007**

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### Goals and targets and their indicators

Goals and targets	Indicators
<b>Goal 1: Eradicate extreme poverty and hunger</b>	
<i>Target 1:</i> Halve, between 1990 and 2015, the proportion of people whose income is less than US\$1 a day	<ul style="list-style-type: none"> <li>• Proportion of the population below US\$ 1 a day</li> <li>• Poverty gap ratio (incidence, times, depth of poverty)</li> <li>• Share of poorest quintile in national consumption</li> </ul>
<i>Target 2:</i> Halve, between 1990 and 2015, the proportion of people who suffer from hunger	<ul style="list-style-type: none"> <li>• Prevalence of underweight children (under five years)</li> <li>• Proportion of the population below minimum level of dietary consumption</li> </ul>
<b>Goal 2: Achieve universal primary education</b>	
<i>Target 3:</i> Ensure that, by 2015, children everywhere, boys and girls alike, will be able to complete a full course of primary schooling	<ul style="list-style-type: none"> <li>• Net enrolment rate in primary education</li> <li>• Proportion of pupils starting Grade 1 who reach Grade 7</li> <li>• Literacy rate of 15- to 24-year-olds</li> </ul>
<b>Goal 3: Promote gender equality and empower women</b>	
<i>Target 4:</i> Eliminate gender disparity in primary and secondary education preferably by 2005 and in all levels of education no later than 2015	<ul style="list-style-type: none"> <li>• Ratio of boys to girls in primary, secondary and tertiary education</li> <li>• Ratio of literate females to males among 15- to 24-year olds</li> <li>• Share of women in wage employment in the non-agricultural sector</li> <li>• Proportion of seats held by women in the national parliament</li> </ul>
<b>Goal 4: Reduce child mortality</b>	
<i>Target 5:</i> Reduce by two-thirds, between 1990 and 2015, the under-five mortality rate	<ul style="list-style-type: none"> <li>• Under-five mortality rate</li> <li>• Infant mortality rate (IMR)</li> <li>• Proportion of one-year-old children immunised against measles</li> </ul>
<b>Goal 5: Improve maternal health</b>	
<i>Target 6:</i> Reduce by three-quarters, between 1990 and 2015, the maternal mortality rate	<ul style="list-style-type: none"> <li>• Maternal mortality ratio</li> <li>• Proportion of births attended by skilled health personnel</li> </ul>
<b>Goal 6: Combat HIV and AIDS, malaria and other diseases</b>	
<i>Target 7:</i> Have halted by 2015, and begin to reverse the spread of HIV and AIDS	<ul style="list-style-type: none"> <li>• HIV prevalence among 15- to 24-year-old pregnant women</li> <li>• Contraceptive prevalence rate</li> <li>• Number of children orphaned by HIV and AIDS</li> </ul>
<i>Target 8:</i> Have halted by 2015, and begin to reverse the incidence of malaria and other major diseases	<ul style="list-style-type: none"> <li>• Prevalence and death rates associated with malaria</li> <li>• Proportion of the population in malaria-risk areas using effective malaria prevention and treatment measures</li> <li>• Prevalence and death rates associated with tuberculosis</li> <li>• Proportion of tuberculosis cases detected and cured under directly observed treatment, short-course (DOTS)</li> </ul>
<b>Goal 7: Ensure environmental sustainability</b>	
<i>Target 9:</i> Integrate the principles of sustainable development into country policies and programmes and reverse the loss of environmental resources	<ul style="list-style-type: none"> <li>• Change in land area covered by forest</li> <li>• Land area protected to maintain biological diversity</li> <li>• GDP per unit of energy use</li> <li>• Carbon dioxide emissions (per capita)</li> </ul>
<i>Target 10:</i> Halve, by 2015, the proportion of people without sustainable access to safe drinking water	<ul style="list-style-type: none"> <li>• Proportion of the population with sustainable access to an improved water source</li> </ul>
<i>Target 11:</i> Have achieved, by 2020, a significant improvement in the lives of at least 100 million slum dwellers	<ul style="list-style-type: none"> <li>• Proportion of the population with access to improved sanitation</li> <li>• Proportion of the population with access to secure tenure</li> </ul>
<b>Goal 8: Develop a global partnership for development</b>	
<i>Target 12:</i> Develop further an open, rule-based, predictable, non-discriminatory trading and financial system (includes commitment to good governance, development and poverty reduction – both nationally and internationally)	<ul style="list-style-type: none"> <li>• Target and indicators are not presently being measured in South Africa</li> </ul>

<i>Target 13:</i> Address the special needs of the least developed countries	<ul style="list-style-type: none"> <li>• Official development assistance (ODA)</li> </ul>
<i>Target 14:</i> Address the special needs of landlocked countries and small island developing states	<ul style="list-style-type: none"> <li>• Target and indicators do not apply to South Africa</li> </ul>
<i>Target 15:</i> Deal comprehensively with debt problems of developing countries through national and international measures in order to make debt sustainable in the long run	<ul style="list-style-type: none"> <li>• Debt service as a percentage of exports of goods and services</li> </ul>
<i>Target 16:</i> In cooperation with developing countries, develop and implement strategies for decent and productive work for youth	<ul style="list-style-type: none"> <li>• Unemployment rate of 15 – 24 year olds, by each sex and in total</li> </ul>
<i>Target 17:</i> In cooperation with pharmaceutical companies, provide access to affordable drugs in developing countries	<ul style="list-style-type: none"> <li>• Measurement of target not available for South Africa (free primary health care for all)</li> </ul>
<i>Target 18:</i> In cooperation with the private sector, make available the benefits of new technologies, especially information and communications	<ul style="list-style-type: none"> <li>• Telephone lines and cellular subscribers</li> <li>• Personal computers in use per 100 of the population</li> </ul>

## **Executive Summary**

The 2005 *South Africa's Millennium Development Goals Country Report* indicated that South Africa (SA) had already met some of the MDGs targets and that for those that had not yet been achieved the country was well on course to achieve them. In fact in most cases, SA has set earlier deadlines than those of the MDGs, including close monitoring of progress.

For purposes of continuity and easier comparability of progress over the years, and wherever possible, this updated report has maintained the same sources of data as those used in the 2005 report. Data continues to improve, even though some of the data challenges that were highlighted in the 2005 report remain in the current report.

### **GOAL 1**

**The first Millennium Development Goal (MDG) has two targets**, which are to halve, between 1990 and 2015, the proportion of people whose income is less than one dollar a day; and to halve, between 1990 and 2015, the proportion of people who suffer from hunger. Using national estimates of poverty and inequality in SA, the 2007 report indicates strong overall income growth, especially since 2002, resulting in the rise of the income of the poorest 10 and 20 percent of the population. The depth of income poverty was measured with reference to a poverty line of R3 000 per capita per annum (or just slightly above US\$1 per day in 2000 constant Rand). Again, there are strong indications that the incomes and/or expenditures of those in poverty improved, bringing the very poor closer to the poverty line. In addition, the severity of poverty has been reduced, especially since 2002. However, of concern is that income inequality (as measured by Gini-coefficient) seems to have increased over most of the period.

With regard to target two whose progress is measured using severe malnutrition amongst children under-5 years of age, the report observes a decline from 88 971 cases in 2001 to 30 082 in 2005.

### **GOAL 2**

**For goal two, the target** is to ensure that, by 2015, children everywhere, boys and girls alike, will be able to complete a full course of primary schooling. According to the General Household Survey (GHS), conducted by Statistics South Africa (Stats SA), over 98% of seven to 13 year old children attended education institutions in 2006. The same GHS reveals that 98% of 18 year old children had completed Grade 7 and above in 2006. This reflects an increase of close to 2% since 2004. Self-declared literacy rates obtained from the GHS suggest that youth literacy remained above 96% from 2002 to 2006. The functional literacy rate, which is based on educational achievement of up to grade 7, came close to 90% in 2006, increasing by approximately 4% from

2002. Conversely, the number of 15 to 24 year olds that are not functionally literate has been decreasing steadily from 14% in 2002 to 10% in 2006.

### **GOAL 3**

**The target for goal three** is the elimination of gender disparity in primary and secondary education by 2005, and in all levels of education no later than 2015. At primary school level the Gender Parity Index (GPI) has remained consistently close to one from 1999 to 2006. This suggests that more boys than girls are enrolled at this level of the education system.

At secondary school level, the picture is reversed. More girls than boys are enrolled at this level. Throughout the years from 1999 to 2006, the GPI is skewed in favour of girls. At the tertiary level, gender distribution in respect of enrolment is also skewed in favour of female students. The GPI has remained consistently greater from 2001 to 2006, reaching a peak of 1.7 in 2005.

The GPI for illiteracy in the 15 to 24 year old age group has been less than 1 throughout the period 2002 to 2006. This implies that in the 15 to 24 year old population, more females than males have not attended an education institution.

When it comes to the participation of women and empowerment, progress is also noted. About a third of Members of Parliament are women; SA also prides itself with having a Cabinet with 43% of its members being women; five of the nine provinces are led by women Premiers. At local government level, 40% of Councillors are women. Three of the country's six metros are led by women Mayors. Currently, SA's Parliament is ranked 10<sup>th</sup> out of 130 Parliaments in the world in terms of women's advancement in governance.

### **GOAL 4**

**The focus of goal four** is the reduction by two thirds, between 1990 and 2015, of the under-five mortality rate. SA's MDGs Report of 2005 reflected overall immunisation coverage of 78% based on 2002 estimates. Routine data subsequently indicated that the national immunisation coverage had increased to 83% as at the end of 2006. In October 2006, SA was declared as being Polio-free by the Africa Regional Certification Commission which is a sub-committee of the Global Certification Commission. Preliminary figures from the 2003 SADHS suggest that infant and under-five mortality rates have remained relatively constant since the 1998 estimates, decreasing by 0.5% and 0.3% respectively. Whilst this is still some distance away from the target of 20/1000 live births by 2015, it clearly shows that the movement is in the right direction.

## GOAL 5

**Target six of the MDGs** is the reduction by three-quarters, between 1990 and 2015, of the maternal mortality rate. As reflected in the SA MDGs Country Report for 2005, the 1998 SADHS survey found that the maternal mortality ratio (MMR) was 150/100 000. In 2002, Stats SA, the official statistics collecting agency, reviewed all registered deaths and estimated MMR to be at 124/100 000. This figure suggested that the country was on track towards decreasing MMR over time.

Assistance at delivery by a skilled health professional is one of the key indicators for improving maternal health. As reflected in Figure 2 below, the SADHS 1998 and 2003 also showed a major increase in the percentage of women who were attended to by skilled health professionals during labour, especially by a nurse or midwife. Assistance at delivery by a nurse, midwife or a doctor increased from 84.4% in 1998 to 92.0% in 2003.

## GOAL 6

**Goal six has two targets** namely, having halted by 2015 and begin to reverse the spread of HIV and AIDS; and halving halted by 2015, and begin to reverse the incidence of malaria and other major diseases.

The 2006 antenatal survey results show a statistically significant decrease in the national prevalence rates of HIV amongst pregnant women who use public health facilities between 2005 and 2006. It is for the first time after several years of relative stability, that the survey results show evidence of a decline in HIV prevalence. HIV prevalence in the age group less than 20 years old, decreased from 15.9% in 2005 to 13.7% in 2006. This implies a reduction in new infections (incidence) in the population. In addition, HIV prevalence in women in the 20 to 24 year age group also declined from 30.6% in 2005 to 28.0 in 2006. However, HIV prevalence in the older age groups (30-34 years; 35-39 years; 40+) remained at levels similar to 2005, and in some instances reflected some increases, although these were not statistically significant.

In order to strengthen its efforts to combat HIV and AIDS, SA produced a Comprehensive Plan for HIV and AIDS, as well as the intersectoral Strategic Plan for HIV and AIDS for 2007 to 2011, which builds on the gains of the Strategic Plan for 2000 to 2005. The Strategic Plan serves as a framework for the country's response to the challenge of HIV and AIDS. At present, 90% of public health facilities provide VCT and PMTCT. Furthermore, by April 2007, a cumulative total of 282 200 patients had been put on antiretroviral treatment, in 316 sites of the Comprehensive Programme for HIV and AIDS Management, Care and Treatment (CCMT) across the nine Provinces. Additional sites are found in correctional services facilities as well as in the private for profit and not for profit health sectors.

The management and control of malaria is one of the key areas of success of the public health sector in SA. The number of malaria cases declined over a five year period, from 51 444 cases in 1999 to 12 098 cases in 2006. The malaria case fatality rate fluctuated during this period, from a peak of 0.8 in 1999, to a lowest level of 0.4 in 2001, and to 0.7 at the end of 2006.

## **GOAL 7**

**Goal seven has, as its targets,** (i) the integration of the principles of sustainable development into country policies and programmes, and reverse the loss of environmental resources; (ii) halve, by 2015, the proportion of people without sustainable access to safe drinking water; and (iii) by 2020, to have achieved a significant improvement in the lives of at least 100 million slum dwellers.

Since 1994, environmental issues have moved into the socio-political arena. They bring together human rights, access to natural resources, social justice, equity and sustainability. In the last twelve years, government has focused on prioritising people's needs while safeguarding the country's natural assets. The range of legislative, policy and institutional developments that have occurred over this period have brought about a new environmental management approach, based on recognition of the contribution that the country's biological resources in relation to food security, science, the economy, cultural integrity and well-being make.

To date, government has made good progress in eradicating backlogs and providing adequate housing. Over three million subsidies have been approved, benefiting over 10 million poor people. Cumulatively, government has spent R40 billion on housing development since the inception of the housing programme. This has contributed to the construction of houses and the preparation of sites totalling 2,4 million.

Major progress has been made with regards to provision of basic water and sanitation services as access to basic services increased from 59% of the population in 1994 to 94% of the population in March 2007.

## **GOAL 8**

**Goal eight encompasses targets 12 to 18** which deal with various issues such as the developing of further open, rule-based, predictable, non-discriminatory trading and financial system; addressing special needs of the least developed countries; addressing the special needs of landlocked countries and small island developing States; addressing debt problems;

developing and implementing strategies for decent and productive work for youth; accessing affordable essential drugs; and making available the benefits of new technologies, especially information and communications.

South Africa actively supports a number of advocacy and awareness-raising efforts aimed at promoting the achievement of the MDGs by developing countries, with particular emphasis on the continent of Africa. In the latter regard, SA has played a leading role in championing the New Partnership for Africa's Development (NEPAD), which is Africa's primary socio-economic development programme through which most of the MDGs are addressed. In addition, SA is committed to the promotion and strengthening of South-South co-operation and plays a critical role in various global structures for the purposes of promoting equitable global development.

SA has also been at the forefront of international efforts to promote much-needed reform of the international financial architecture. The International Monetary Fund (IMF) and the World Bank have placed an increasing emphasis on the importance of democratic governance and participatory development (the involvement of all stakeholders in the development process), if developing countries want to meet the MDGs.

South Africa actively seeks to deepen and extend the economic linkages among African countries, within the context of ongoing efforts to shape the international development agenda. Regional integration remains a key policy focus area. This includes SA's participation in the SADC and the Southern African Customs Union (SACU).

South Africa has maintained a high profile in international calls for debt relief for developing countries, most notably those on the continent of Africa. South African President Mbeki and other leaders have played a meaningful role in engaging the G-8 leaders on the issue of debt, making specific proposals in respect of increased aid to Africa in this regard. Equally, SA has actively participated in the work of the Commission for Africa, established by former UK Prime Minister Tony Blair, which calls on wealthier nations to double aid to poor African countries to \$50 billion by 2015, reduce agricultural subsidies, and cancel the debt owed by impoverished countries.

In this regard, the South African Government has tirelessly engaged the international community and policy makers, researchers and representatives of civil society in Africa to assess the role of the international community in the development of the continent.

With regard to youth and the labour market, this report indicates that young people entering the labour market are struggling to find employment. They form a relatively large proportion of the unemployed, overall, but particularly young economically active women.

Over the last few years, SA has made concerted efforts to ensure access to safe and affordable drugs, dispensed by appropriately trained personnel.

To date the medicine pricing regulations have produced an estimated reduction in excess of 20% at the factory gate level. Medical scheme expenditure has declined from R11 billion (2001) to R8.5 billion (2006/07) despite increased medicine utilisation over the period.

The public health sector has also strengthened its collaboration with the traditional health sector.

The report also reflects a sharp increase in the number of telephone subscribers from 44.4% in 2002 to 70.2% in 2006. The mobile telephone networks have grown their subscribers at a faster rate as compared to the fixed line networks.

In conclusion, as the report shows, SA is well set to accomplish the MDGs in time. This is largely attributed to the hard work by government & all social partners aimed at improving the material conditions of all South Africans.

# 1. Introduction

## 1.1 Background and Purpose

The MDGs commit the international community to an expanded vision of development, one that vigorously promotes human development as the key to sustaining social and economic progress in all countries, and recognises the importance of creating a global partnership for development. The goals have been commonly accepted as a framework for measuring development progress.

It is reported that many of the targets of the MDGs were first set out by international conferences and summits held in the 1990s. They were later compiled and became known as the International Development Goals. In September 2000 the member states of the United Nations unanimously adopted the Millennium Declaration. Following consultations among international agencies, including the World Bank, the IMF, the OECD, and the specialised agencies of the United Nations, the General Assembly recognised the MDGs as part of the road map for implementing the Millennium Declaration.

The President of the Republic of SA presented to the United Nations General Assembly (UNGA) the first South Africa MDGs country progress report in 2005. The report clearly indicated that SA is well on course to meet all MDGs and targets. In fact, the assessment of SA's performance suggested that SA had already met some of the MDGs. In the current assessment, the report indicates further progress and the consolidation of earlier gains.

Given that we are at the midpoint of the MDG period, this 2007 report updates the 2005 one in the light of progress made and the new data that is available.

## 1.2 South Africa Country Context

Briefly, SA is classified as a middle-income country, with a GDP per capita of approximately R35 970<sup>1</sup> (or US \$5 321), with GDP of R1 725.828 billion (or US \$255.3 billion) in 2006 and a population estimated at about 47 million. Since 1994, economic growth has been positive (with the exception of 1998 due to the East Asian crisis and other factors). Real GDP growth in 2006 was at around 5% and employment creation is improving.

The 2005 report alluded to unique difficulties pertaining to comparative data in SA, deriving from the fact that, prior to 1994 a number of regions in the country – largely the poorest areas – were classified as “independent homelands” and therefore excluded from the country's data. Further, the data collected through each successive Income & Expenditure Survey (IES) and the GHS, for

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<sup>1</sup> Based on a mid-2006 exchange rate of R6,76 to the US\$

instance, continues to improve as the methodologies get refined more and more. This however makes comparability of data difficult across the various data collection periods.

Since 1994, SA has undertaken various reforms - legislative, institutional, administrative, and otherwise – in order to create a climate conducive for the improvement of the quality of life of all South Africans and ensure that SA contributes to the creation of a better Africa and a better world in line with the ideals of our Constitution. In many cases, specific goals and targets have been set. Assessment of progress towards the realisation of Government objectives has been done at several points, the most notably being the *Ten Year Review*. Further, progress is assessed on an ongoing basis and regularly reported on through various medium, including progress on the Government Programme of Action, State of the Nation Address, Budget Vote Speeches, Parliamentary Media Briefings, etc.

In the *Ten Year Review* done towards the end of the First Decade of Freedom, government emphasised the need for better monitoring and evaluation of the implementation of its programmes. Subsequently, Cabinet approved a set of key development indicators to provide evidence-based pointers to the evolution of our society. Based in part on *Ten Year Review's* human development indicators, in 2007 Government compiled and published data on 72 indicators, informed by international good practice adapted to South African conditions. The publication summarises the data on trends mainly for the period leading up to the middle of this government's second term, two-and-half years after the April 2004 elections. Just as in the spirit of the MDGs, it is hoped that the development indicators publication will help enrich public discourse on who South Africans are, and where they are going as a nation. Similarly, it is also hoped that it will lay the basis for national consensus on how SA should measure the progress being made towards a better life for all.

The next sections give details on SA's performance on each goal and target of the Millennium Declaration. As already pointed out, it should be noted that data as well as time-period of different political dispensations present challenges when comparing years.

## 2. Assessment of Specific Goals

### GOAL 1: Eradicate Extreme Poverty and Hunger

**Target 1: Halve between 1990 and 2015 the proportion of people whose income is less than US\$1 per day**

South Africa's approach to eradicating extreme poverty and hunger has been a comprehensive one that seeks to address both the monetary aspects of this phenomenon and also attending to the basic needs. In addition to cash transfers in the form of social assistance grants to those that qualify, SA also provides a social wage package which includes clinic-based free primary health care (PHC) for all, compulsory education for all those aged seven to thirteen years, and to those that qualify for subsidised housing, electricity, water, sanitation, refuse removal, transportation, etc. The value of the social wage was estimated at R88 billion in 2003.

The 2005 report used data from the 1995 and 2000 Income and Expenditure Surveys (IES), the 1995 OHS, and the September 2000 Labour Force Survey in order to derive extreme poverty levels in the country. The main conclusion from this report on target one is that the proportion of population living below international poverty line of US\$1 per day or R87 per month was 7,6%; the proportion of population living below international poverty line of US\$2 per day or R174 per month was 30,9%; poverty gap at US\$1 per day stood at 0,018; poverty gap at US\$2 per day was 0,106; Gini coefficient was recorded at 0,59; and the share of the poorest 20% in national consumption was 3,4%. The Gini coefficient of 0.59 excluded social transfers. If transfers are taken into account, the Gini coefficient was 0.35.

On the other hand, the 2007 report, while covering the same indicators as those of the 2005 report, adds a few more and provides a more comprehensive picture of extreme poverty and inequality between 1993 and 2006. In addition, the values reported are computed from the All Media and Products Survey (AMPS) data.

In the following section, this report presents a trend analysis with regard to the various aspects of extreme poverty and inequality for the period 1993 up until 2006<sup>2</sup>.

Tables 1 and 2 present per capita real income and percentage of total income respectively<sup>3</sup>

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<sup>2</sup> This whole section on the measurement of the various aspects of poverty is sourced from *Development Indicators Mid-term Review, The Presidency, June 2007*

<sup>3</sup> Notes on calculations: AMPS income data show very strong growth for 2005 and this income level was maintained and even grew in 2006. This is probably more the result of better capturing of incomes in the survey rather than of real

**Table 1: Per Capita Real Income (2000 constant Rand)**

Rand	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006
poorest 10 %	534	584	460	522	560	577	578	577	519	566	628	684	716	734
poorest 20 %	794	843	688	758	778	799	812	808	741	806	889	940	1 026	1 051
richest 10%	48 412	46 113	45 320	46 746	47 508	51 355	51 338	50 692	50 745	48 928	56 685	55 293	68 048	70 144
richest 20%	32 211	30 772	30 208	30 908	31 818	34 138	34 152	33 703	33 777	32 725	36 847	36 250	44 350	45 539

**Table 2: Percentage of Total Income**

	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006
poorest 10 %	0.6%	0.7%	0.6%	0.63%	0.7%	0.6%	0.6%	0.6%	0.6%	0.6%	0.6%	0.7%	0.6%	0.6%
poorest 20 %	1.8%	2.0%	1.7%	1.82%	1.8%	1.7%	1.8%	1.8%	1.6%	1.8%	1.8%	1.9%	1.7%	1.7%
richest 10%	54.8%	53.9%	54.4%	55.59%	54.3%	55.4%	55.4%	55.3%	55.2%	53.5%	56.3%	55.4%	55.5%	55.9%
richest 20%	72.9%	72.0%	72.5%	73.41%	72.8%	73.6%	73.7%	73.5%	73.4%	71.6%	73.2%	72.7%	72.4%	72.5%

Data source: Van der Berg, et al (2006) based on All Media and Products Survey (AMPS) of various years (1993 - 2004). AMPS income is recorded in more than 30 household income brackets. Incomes were converted to per capita levels by applying household size. Pareto estimates of income were estimated in the open interval for each race and household size category. Income was assumed to be distributed equally within income brackets.

Since 2002, strong overall income growth, including the expansion of social grants, resulted in the rise of the income of the poorest 10 and 20 per cent of the population. However, the rate of improvement of income for the poor has not matched that of the rich, and thus while income poverty is declining, inequality has not been reduced.

**Table 3: Percentage of population living below R3 000 per annum (Poverty Head Count Index<sup>4</sup>)**

%	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006
Poverty headcount index	50.1%	50.5%	51.7%	53.1%	51.2%	51.0%	52.1%	50.8%	51.4%	49.0%	47.6%	46.9%	44.5%	43.2%

Data source: Van der Berg, et al (2006) based on AMPS of various years (1993 - 2004). AMPS income is recorded in more than 30 household income brackets. Incomes were converted to per capita levels by applying household size. Pareto estimates of income were estimated in the open interval for each race and household size category. Income was assumed to be distributed equally within income brackets.

income shifts. To rather err on the side of being conservative regarding poverty trends, AMPS incomes for these two years were adjusted downwards to give growth rates of income consistent with the National Accounts. Without these adjustments, poverty falls by another 3 percentage points in these years. These adjustments do not affect distribution estimates. Adjustment of AMPS income in 2005: Adjusted AMPS 2005 income / Unadjusted AMPS 2004 income = National Account 2005 current income / National Account 2004 current income. Adjustment of AMPS income in 2006: Adjusted AMPS 2006 income / Unadjusted AMPS 2004 income = National Account 2006 current income / National Account 2004 current income.

<sup>4</sup> Headcount index (P0), the proportion of the population below the poverty line, at a poverty line of R3 000 in 2000 constant Rand

**Table 4: Poverty Gap Analysis: Poverty Gap Index (P1) and Squared Poverty Gap Index (P2)<sup>5</sup>**

	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006
P1	0.2419	0.2397	0.2678	0.2624	0.2549	0.2535	0.2591	0.2539	0.2649	0.2440	0.2262	0.2193	0.2130	0.2039
P2	0.1482	0.1441	0.1711	0.1615	0.1574	0.1554	0.1574	0.1547	0.1661	0.1499	0.1346	0.1276	0.1278	0.1211

Data source: Van der Berg, et al (2006) based on AMPS of various years (1993 - 2004). AMPS income is recorded in more than 30 household income brackets. Incomes were converted to per capita levels by applying household size. Pareto estimates of income were estimated in the open interval for each race and household size category. Income was assumed to be distributed equally within income brackets.

The P1 measures the depth of income poverty compared to a poverty line of R3 000 per capita per annum (or just slightly above \$1 per day in 2000 constant Rand). The declining P1 shows improvement in the income and/or expenditure of those in poverty, bringing the very poor closer to the poverty line. In addition, the declining P2 shows that the severity of poverty has been reduced, especially since 2002.

**Table 5: Inequality**

	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006
Gini coefficient	0.672	0.665	0.674	0.678	0.674	0.683	0.685	0.682	0.685	0.670	0.686	0.678	0.683	0.685
Theil: total value	0.899	0.880	0.899	0.918	0.906	0.937	0.938	0.935	0.937	0.921	1.013	0.967	1.012	1.030
Theil: Within-Race	0.350	0.349	0.366	0.370	0.382	0.389	0.400	0.464	0.456	0.502	0.550	0.514	0.597	0.613
Theil: Between-Race	0.549	0.532	0.533	0.548	0.524	0.548	0.538	0.471	0.480	0.418	0.463	0.453	0.415	0.416

Data source Van der Berg, et al (2006) based on AMPS of various years (1993 - 2004)

The Gini Coefficient measures income inequality and increased over most of the period. The overall increase in inequality shows that the beneficial impact of social grants and some job expansion was not enough to overcome widening income inequality, particularly between more and less skilled black workers. This indicates a growing scarcity of high level skills and the need for more and better education. Large fluctuations in single years (e.g. 2002) can probably be ascribed to sampling and data issues rather than to real changes. The Theil index is another measure of inequality. While inequality by this measure has been rising, it has changed in nature. Inequality between races has declined, while inequality within race groups has grown. In 1993, 61 per cent of inequality was between race groups; however, by 2006 inequality between race groups had declined to 40 per cent. Over the same period, inequality within race groups has become much more prominent.

<sup>5</sup> Depth of poverty (P1), at a poverty line of R3 000 in constant 2000 constant Rand. It is based on how far the poor are from the poverty line, i.e. how deep their poverty is. Severity of poverty (P2), at a poverty line of R3 000 in constant 2000 constant Rand. It is based on the square of the gap between the poverty line and the incomes of the poor, thus it gives great weight to those who are most deeply in poverty.

As already pointed out, Government has a wide range of programmes that are at the heart of the eradication of extreme poverty. These relate to cash transfers, provision of health care, education, housing, and basic services (water, electricity, sanitation). All these have their targets set before 2014 and current progress clearly indicate that SA is indeed on course to meet the first target. In addition, current social security and retirement reforms, once implemented, will ensure adequate income support for all. The country initiatives to increase employments rate and level will ensure that more people will now have an income to support themselves and others that depend on them.

### **Hunger: status and trends**

**Target 2: Halve, between 1990 and 2015, the proportion of people who suffer from hunger**

The *Development Indicators Mid-term Review* released by the Presidency in June 2007 presents very positive figures with regard to nutrition. According to this report, severe malnutrition amongst children under five years of age decreased from 88 971 cases in 2001 to 30 082 in 2005. See Table 6 below.

**Table 6: Severe Malnutrition under five years**

<b>Number</b>	<b>2001</b>	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005</b>
<b>Severe malnutrition under 5-years</b>	88 971	83 957	64 718	39 785	30 082

*Source: District Health Information System (DHIS)*

The health sector has over the years made a significant contribution to the decline in malnutrition amongst children under five. Health sector interventions have included the provision of Vitamin A supplementation to children and mothers, which exceeded set targets. By the end of March 2007, 96.4% of children aged six to eleven months (who were seen at health facilities) had received these supplements, which exceeded the 2006/07 target of 90%. Furthermore, 53.7% of post-partum mothers were also provided with the supplements, which reflected progress towards the set target of 75% for 2006/07. While 24.3% of infants aged 12 to 59 months also received Vitamin A supplementation, this was lower than the target of 40%. It is clear therefore that additional effort needs to be made to increase vitamin A coverage for infants aged 12 to 59 months in particular. .

South Africa has also made great strides towards food fortification. On 7 October 2003, the regulations for the mandatory fortification of all maize meal and white and brown bread flour, with six vitamins and two minerals, (i.e. Vitamin A, thiamine, riboflavin, niacin, pyridoxine, folic acid, iron and zinc) came into effect. The fortification programme was implemented in response to the findings of the 1999 National Food Consumption Survey (NFCS) which showed

that one out of two children aged one to nine years did not meet half their daily requirement for several nutrients.

Ensuring compliance monitoring of the fortification regulations is the responsibility of the Environmental Health Practitioners (EHPs), employed by Local Authorities. During 2005/06, the public health sector developed a monitoring system for tracking the impact of the food fortification programme, with financial support from the Global Alliance for Improving Nutrition (GAIN), United Nations Children's Fund (UNICEF) and the Micronutrient Initiative. By December 2005, a total of 1 590 of the targeted 1600 EHPs (99.4%) had undergone training in the monitoring of this programme. Sixty-nine dieticians and nutritionists had also been trained.

In order to assist millers to comply with the fortification regulations, the Department of Trade and Industry has agreed to support millers with the purchasing and installation of fortification equipment according to the size of the mill. This assistance to millers will become available in the second half of 2007.

Other interventions included the provision of food parcels and the establishment of food gardens at health facilities, schools and communities. It is acknowledged that whilst the provision of micro and macro nutrition supplementation was important, it was more important to ensure food security for poor households in particular.

The trend shows a decrease in the number of children with a weight less than 60 per cent of their estimated weight for age from 2001 to 2005. Malnutrition remains one of the contributors to child morbidity and mortality in SA. The Poverty Alleviation and Food Security Strategy (national nutrition promotion programmes, including the Integrated Nutrition Programme and the Primary School Feeding Scheme) are some of the nutritional interventions that have been made. Improvement of child health also focuses on the promotion of breastfeeding, early detection of malnutrition, providing nutritional supplements for children and fortifying staple foods.

## **GOAL 2: Achieve universal primary education**

**Target 3: Ensure that, by 2015, children everywhere, boys and girls alike, will be able to complete a full course of primary schooling**

### **Access to education**

In SA, the Primary Schooling is understood as seven years of education provided in schools from Grades 1 to 7. The appropriate age for primary education is seven to thirteen. However education legislation permits six-year olds to enrol in Grade 1.

Given that seven to thirteen year-olds are enrolled in grades beyond grade seven, it is more applicable in the South African context to measure access to primary schooling by using the Age Specific Enrolment Ratio (ASER).

In the primary education context, ASER provides a measure of seven to thirteen year olds that are enrolled in education institutions. According to the GHS conducted by Stats SA, over 98% of seven to thirteen year old children attended education institutions in 2006. This figure reflects an increase of approximately 1% since 2002.

**Table 7: Attendance at education institutions of 7 to 13 year olds, 2002 to 2006**

	2002	2003	2004	2005	2006
<b>Male</b>	96.41	96.92	97.93	98.06	97.92
<b>Female</b>	97.05	97.87	98.53	98.37	98.42
<b>Total</b>	96.72	97.36	98.21	98.21	98.16
<b>GPI</b>	1.01	1.01	1.01	1.00	1.01

Source: General Household Survey, Statistics SA (2006, xii)

### Proportion of pupils starting Grade 1 who reach Grade 7

The proportion of pupils starting Grade 1 who reach Grade 7 translates into an indicator termed “survival rate to grade 7”.

This report utilises completion rate as a proxy for survival rate since a cohort analysis of Grade 1 learners that have reached Grade 7 is not possible given the data at our disposal.

According to the GHS undertaken by Stats SA, 98% of 18 year old children had completed Grade 7 and above in 2006. This reflects an increase of close to two percentage points since 2004 (see Table 8 below).

**Table 8: Completion of primary education and above**

	2004	2005	2006
<b>18 year olds</b>	96.34%	95.89%	98.01%

Source: Department of Education Data

### Literacy rate of 15 to 24 year olds

Youth literacy can be measured in different ways. This report provides a measure of youth literacy in three ways: (a) self-declared literacy, (b) functional literacy, which is a measure of 15 to 24 year olds that have attained Grade 7,

and (c) illiteracy, which is a measure of 15 to 24 year olds that have never attended an education institution.

Self-declared literacy rates obtained from the GHS undertaken by Stats SA suggest that youth literacy remained above 96% from 2002 to 2006 (Table 9). There were very slight fluctuations leading to an overall decline of one percentage point between 2002 and 2006.

**Table 9: Self-declared Youth Literacy Rate by Gender, 2002 to 2006**

	2002	2003	2004	2005	2006
<b>Male</b>	97.44	98	96.89	97.05	96.03
<b>Female</b>	98.32	98.5	98.02	98.14	97.20
<b>Total</b>	97.88	98.25	97.45	97.59	96.60
<b>GPI</b>	1.01	1.01	1.01	1.01	1.01

Source: General Household Survey, Statistics South Africa

The functional literacy rate, which is based on educational achievement of up to grade 7, reached close to 90% in 2006, up by about four percentage points from 2002. Conversely, the number of 15 to 24 year olds that are not functionally literate has been decreasing steadily from 14% in 2002 to 10% in 2006.

**Table 10: Youth functional literacy rates, 2002 to 2006**

	2002	2003	2004	2005	2006
<b>Male</b>	83.28	84.61	84.83	86.86	87.65
<b>Female</b>	88.46	89.66	90.68	91.03	91.63
<b>Total</b>	85.86	87.11	87.73	88.91	89.61
<b>GPI</b>	1.06	1.06	1.07	1.05	1.05

Source: General Household Survey, Statistics South Africa

A very small percentage of youth aged 15 to 24 years that have never attended an education institution was recorded between 2002 and 2006 (Table 11). The overall percentage of these youth has been fluctuating mainly around 1.3% over this reporting period.

**Table 11: Youth that have never attended an educational institution, 2002 to 2006**

	2002	2003	2004	2005	2006
<b>Male</b>	1.44	1.34	1.58	1.62	1.45
<b>Female</b>	1.12	1.00	1.01	0.95	1.15
<b>Total</b>	1.28	1.17	1.30	1.29	1.30
<b>GPI</b>	0.78	0.75	0.64	0.59	0.79

Source: General Household Survey, Statistics South Africa

## **Initiatives to accelerate improve quality of and access to education**

Government has undertaken a number of steps to improve access to primary education. These include:

- A major drive to improve access of five-year old children to Grade R.
- The adoption of a policy on no-fee schools, which makes it possible for over 40% of learners (5m) in 14 000 schools to attend without paying fees.
- The provision of free transport to learners who live far away from schools. At this point in time, more than 200 000 learners in the country benefit from this service. Budgets of provincial education departments indicate an upward trend in allocations for the provision of learner transport. Government is in the process of developing a policy on Learner Transport, which aims to promote equity in the provisioning of learner transport across all provinces.
- The adoption of the Primary School Nutrition Programme, which has been in place for a number of years, provides one meal a day to primary school learners. In addition to promoting the health status of learners, the Nutrition Programme also promotes school attendance by learners. In 2006, approximately 6m learners (approximately 50%) benefited from the school nutrition programme.
- The Department's investigation into systems for monitoring learner attendance and initiatives to strengthen these.
- A major effort, both in terms of funds as well as planning, to improve school infrastructure. This initiative aims to reduce massive infrastructural inequities inherited from the apartheid system
- The adoption of the Quality Education Development and Upliftment Programme (QEDSUP), which aims to improve education quality through the provision of resources, improved infrastructure and teacher development in the poorest quintiles of schools.
- The strengthening of teacher accountability through the establishment of a national inspectorate, which is in process.
- The establishment of a programme directed at girls, the Girls Education Movement (GEM), which aims to enhance the experience of girls in schools and ensure sustained access and retention of girls in schools.
- With regards to literacy, Government has initiated a major, national campaign and programme to eradicate illiteracy in the country by 2015.

### **GOAL 3: Promote gender equality and empower women**

**Target 4: Eliminate gender disparity in primary and secondary education preferably by 2005 and in all levels of education no later than 2015**

Progress made towards the attainment of this goal is tracked through indicators ranging from the ratio of girls to boys in primary, secondary, and tertiary education, to the ratio of literate females to males among the 15 to 24 year olds. According to UNESCO (2004:93), gender parity is achieved if the indicator index lies between 0.97 and 1.03.

#### **Ratio of girls to boys in primary, secondary and tertiary education**

Table 12 below points to the ratio of girls to boys enrolled at the primary, secondary and tertiary levels of education.

**Table 12: Ratios of girls to boys (GPI) based on enrolment, 1999 to 2006**

	<b>1999</b>	<b>2000</b>	<b>2001</b>	<b>2002</b>	<b>2003</b>	<b>2004</b>	<b>2005</b>	<b>2006</b>
<b>Primary</b>	0.97	0.96	0.96	0.96	0.95	0.95	0.95	0.95
<b>Secondary</b>	1.15	1.13	1.12	1.10	1.09	1.10	1.08	1.08
<b>Tertiary</b>			1.17	1.17	1.24	1.18	1.70	1.22

*Source: Department of Education Data*

At primary school level, the GPI has remained consistently close to 1 from 1999 to 2006. This suggests that more boys than girls are enrolled at this level of the education system.

At secondary school level, the picture is reversed. More girls than boys are enrolled at this level. Throughout the years 1999 to 2006, the GPI is skewed in favour of girls. At the tertiary level, gender distribution in respect of enrolment is also skewed in favour of female students. The GPI has remained consistently greater from 2001 to 2006, reaching a peak of 1.7 in 2005.

#### **Ratio of literate females to males among 15 to 24 year olds**

As indicated in Tables 9 and 10, gender parity for self-declared literacy as well as for functional literacy for 15 to 24 year olds was achieved throughout the period 2002 to 2006.

The picture is somewhat different though for illiteracy (that is, youth that have never attended an education institution). Table 11 indicates that the GPI for illiteracy in the 15 to 24 year old age group has been less than 1 throughout the period 2002 to 2006. This means that, in the 15 to 24 year old population, more females than males have not attended an education institution.

## **Participation of women and empowerment**

Among the central tenets of SA's democracy is a conscious and deliberate agenda to create a truly united, non-racial and non-sexist society. Fairness and justice, including equal treatment without regard to race, gender, language, religious beliefs and creed, are the cornerstones of all government business.

South Africa's commitment to the promotion of gender equality has been demonstrated by the establishment of a comprehensive National Machinery for the advancement of gender equality. This commitment is further affirmed by the explicit focus on gender issues in a variety of policy documents; by the introduction of new legislation designed to root out gender discrimination and to promote women's rights; and by the concrete projects in our Programme of Action (POA). Central to this is ensuring that women are integrally involved in the design and implementation of policy.

About a third of Members of Parliament are women; and SA prides itself with having a Cabinet with 43% of its members being women; five of the nine provinces are led by women Premiers. At local government level, 40% of Councillors are women. Three of the country's six metros are led by women Mayors. In this regard, SA has already surpassed the SADC Declaration on Gender and Development, which calls for 30% representation of women in decision-making structures in the SADC community of nations.

Currently, SA's Parliament is ranked 10<sup>th</sup> out of 130 Parliaments in the world in terms of women's advancement in governance.

A recent study, the *Nedbank/Businesswomen's Association SA Women in Corporate Leadership Census*, shows that women constitute 19,8% of executive managers and 10,7% of directors of the 372 companies surveyed. These figures are an improvement on last year's comparable figures of 14,7 percent and 7,1% respectively. However, considering that 41,3% of the working population is female, these figures still leave much room for improvement. This Census ranks SA above Australia when it comes to the percentage of women board directors, and above the US, Canada and Australia, when it comes to executive women managers.

Despite these achievements SA still has some major challenges to overcome. The majority of the poor are, disproportionately, women. The level of women's participation in the economy is woefully low: as employees in most skills categories, as managers and as entrepreneurs. For instance, a recent study on Women Entrepreneurs suggests that women comprise 83% of the informal economy, of which 61% are African women – mostly in survivalist activity. The same report also underlines the need to promote entrepreneurship among

women, because it says that men are 1,7 times more likely than women to be involved in entrepreneurship.

Recognising that women are overrepresented in the survivalist business category and underrepresented in enterprises higher up in the value chain, there are a number of specific programmes to support the creation of successful businesses run by women. For instance a women's national directory for procurement purposes has been finalised and was launched in 2006.

Further, the Presidential Women's Working Group that met on 7 August 2007 considered the immensely important initiative proposed by the women who participate in this Working Group to form a Women's Retirement Fund, and agreed that it should be launched. The Fund will be focused on significantly improving "social security and retirement provisions for women and vulnerable women workers". It will be managed by women and invest in a manner that benefits the women of SA. The women leaders responsible for this major initiative stated that the Fund would: "Harness the collective influence of current retirement savings of women to create a greater role for women, and increase (security and retirement) coverage and income security of vulnerable groups, such as domestic workers and women in rural areas."

#### **GOAL 4: Reduce Child Mortality<sup>6</sup>**

##### **Target 5: Reduce by two thirds, between 1990 and 2015, the under-five mortality rate**

Progress with regard to the MDG number four, i.e. the reduction of child mortality is assessed against three main indicators, namely under-five mortality rate, IMR, and proportion of one-year-old children immunised against measles. There are several factors that contribute to the attainment of this goal, including good immunisation coverage, access to water and sanitation as well as good nutrition and maternal education.

The National Department of Health' (NDoH) goals for child health are guided by international child health goals, including the reduction of infant and child mortality and morbidity. Objectives include reducing the neo-natal mortality rate (NNMR) from 20 to 14 per 1 000 live births, ensuring that the national IMR does not exceed 45 per 1000 live births and reducing the national U5MR to 59 per 1000 live births.

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<sup>6</sup> Please note that the major limitation in the health sector, as is with all the other goals as indicated already, is that whilst the MDGs baselines are 1990 for all the Health related MDGs, South Africa did not have reliable statistics until the first SADHS was conducted in 1998. This implies that 1998 data is the baseline

## Immunisation Coverage

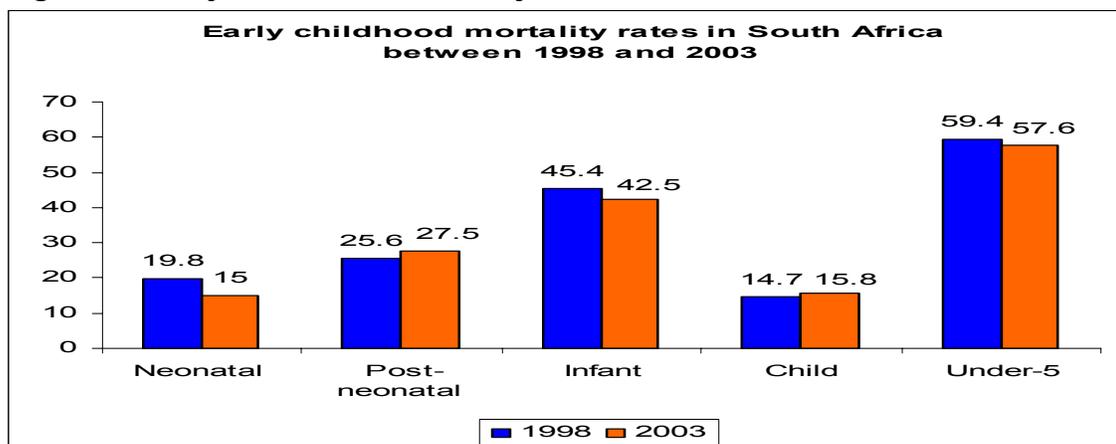
South Africa's MDGs Report in 2005 reflected overall immunisation coverage of 78%, based on 2002 estimates. Routine data subsequently indicated that the national immunisation coverage had increased to 83% as at the end of 2006. Notwithstanding this achievement, there are still districts and sub-districts with low immunisation coverage, which require focused intervention. These have been identified, and the public health sector has begun implementing the WHO's strategy known as Reach Every District (RED), aimed at improving coverage and protecting SA's children against vaccine preventable diseases.

In October 2006, SA was declared as being Polio Free by the Africa Regional Certification Commission which is a sub-committee of the Global Certification Commission. Polio Free Certification, however, will only occur once the whole Africa Region of WHO has achieved polio-free status. The need for regional collaboration on disease prevention is therefore critical for each state. In addition, SA has supported both Lesotho and Swaziland through the Inter Country Certification Committee for Polio, which was established to enable these countries to have a full complement of different experts needed for the certification process.

## Decreasing Infant and Child Mortality

According to the 2005 Country MDG Report, under five mortality increased marginally from 59/1000 live births in 1998 to 60/1000 in 2002. The latter was a preliminary figure and the South African Demographic and Health Survey (SADHS) in 2003 confirmed the most recently available figure for Under five mortality as 57.6/1000 live births. Whilst this is still some distance away from the target of 20/1000 live births by 2015, it clearly shows that the movement is in the right direction (see figure 1 below).

**Figure 1: Early Childhood Mortality Rate in South Africa 1998 and 2003**



Source: South African Demographic and Health Survey (SADHS), 2003

### **Health Interventions to reduce Child Mortality**

The health sector has implemented various interventions to decrease infant and child mortality. By March 2007, 71% of South African health facilities in which children are seen had more than 60% of health workers trained in the Integrated Management of Childhood Illnesses (IMCI). Furthermore, over 70% of health districts implemented the Household and Community Component of IMCI, which helped improve health-seeking behaviour amongst families and community members, in the effort to improve child health. Also, 42% of public health facilities with maternity beds were accredited as baby friendly.

For children of school going age, school health services were also expanded. By the end of March 2007, 94% of health districts were implementing Phase One of school health services, which entails screening and assessment for basic health conditions, and referral to the health services where this is required. As has been reported elsewhere, the primary school nutrition programme also contributes to improving the health of children. In addition, the food fortification programme (of maize with a range of vitamins) also improves the health of children.

The contributions made by the provision of free basic services, including PHC services, water, electricity, and sanitation, will also have contributed to the improvement in infants and child health.

It is reported under MDG 7, and indeed in the POA at various reporting periods that SA has made significant inroads in reducing backlogs in the provision of basic services (water, electricity, and sanitation). In many instances, government has already halved backlogs that it inherited in 1994.

### **GOAL 5: Improve Maternal Health**

**Target 6: Reduce by three-quarters, between 1990 and 2015, the maternal mortality ratio**

As reflected in the SA MDG Country Report for 2005, the 1998 SADHS survey found that the MMR was 150/100 000. In 2002, Stats SA - the official statistics collecting agency - reviewed all registered deaths and estimated MMR to be at 124/100 000. This figure suggested that the country was on track towards decreasing MMR over time. However a MMR of 124/100 000 is considered high for a middle income country such as SA. This is acknowledged in the MDG Country Report for 2005.

### **Health Interventions to reduce Maternal Mortality**

In 1997 the country instituted a Confidential Inquiry into Maternal Deaths to find the specific causes of these deaths – especially those that could be avoided so that action could be taken. Successive reports by the committee that assess maternal deaths found common challenges. These included: midwives and

doctors not following protocols, especially in terms of use of the partogram; some district hospitals being without bloods for transfusion; late presentation at hospitals (poor antenatal care); and inadequate availability of transport especially in rural areas.

The *Saving Mothers: Third Report on Confidential Enquiries into Maternal Deaths in South Africa 2002-2004*, made ten recommendations for improving maternal health and reducing maternal mortality. These were:

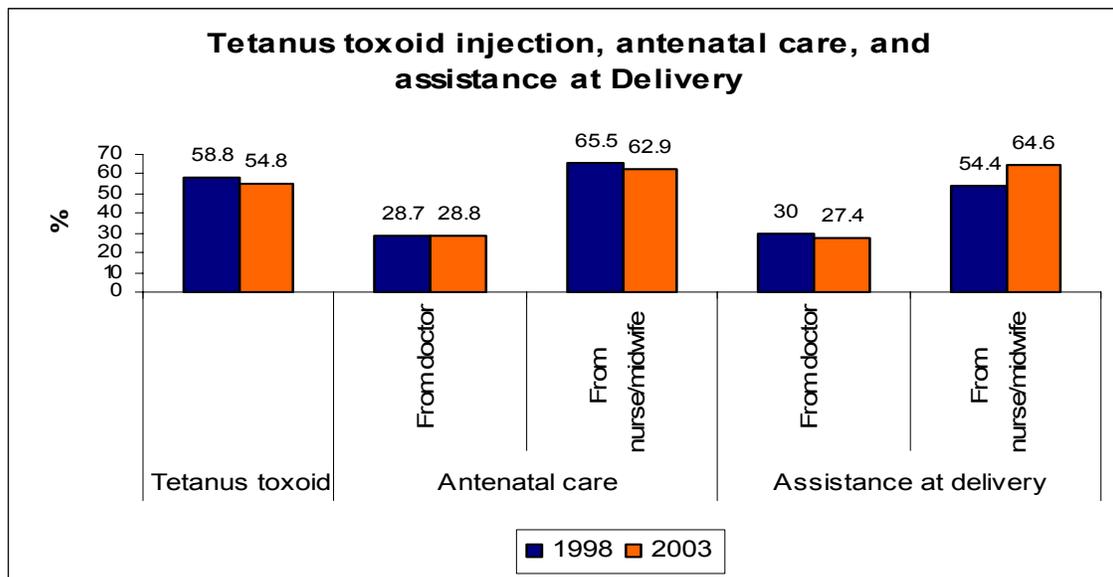
- (i) Protocols on the management of important conditions causing maternal deaths must be available and utilised appropriately. All midwives and doctors must be trained on the use of these protocols;
- (ii) All pregnant women should be offered information on screening for and appropriate management of communicable and non-communicable diseases;
- (iii) Criteria for referral and referral routes must be established and utilised appropriately in all provinces;
- (iv) Emergency transport facilities must be available for all pregnant and post-partum women and their babies with complications (at any site);
- (v) Staffing and equipment norms must be established for each level of care and for every health institution concerned with the care of pregnant women;
- (vi) Blood for transfusion must be available at every institution where Caesarean sections are performed;
- (vii) Contraceptive use must be promoted through education and service provision and the number of mortalities from unsafe abortion must be reduced;
- (viii) Correct use of the partogram should become the norm in each institution conducting births. A quality assurance programme should be implemented using an appropriate tool;
- (ix) Skills in anaesthesia should be improved at all levels of care, particularly at Level 1 Hospitals;
- (x) Women, families and communities at large must be empowered, involved and participate actively in activities, projects and programmes aiming at improving maternal and neonatal health as well as reproductive health in general.

By the end of March 2007, 85% of health institutions were implementing the recommendations from Saving Mothers Report, which exceeded the Department's target of 80%. Future CEMD Reports will highlight the extent to which the implementation of these recommendations contributed to the decline in maternal mortality.

Assistance at delivery by a skilled health professional is one of the key indicators for improving maternal health. As reflected in Figure 2 below, the SADHS 1998 and 2003 also showed a major increase in the percentage of women who were attended to by skilled health professionals during delivery,

especially by a nurse or midwife. Assistance at delivery by a nurse, midwife or a doctor increased from 84.4% in 1998 to 92.0% in 2003.

**Figure 2: Assistance at Delivery**



Source: South African Demographic and Health Survey (SADHS), 2003

**GOAL 6: COMBAT HIV AND AIDS, MALARIA AND OTHER DISEASES**

**Target 7: Have halted by 2015, and begin to reverse the spread of HIV and AIDS**

**Combating HIV and AIDS**

As reflected in Table 13 below, the 2006 antenatal survey results show a statistically significant decrease in the national prevalence rates of HIV amongst pregnant women who use public health facilities; between 2005 and 2006 (only one province the Free State showed a marginal increase). It is for the first time after several years of relative stability, that the survey results show evidence of a decline in HIV prevalence.

**Table 13: Provincial HIV Prevalence Estimates: South Africa 2005-2006**

Province	HIV positive 95% CI (2005)	HIV positive 95% CI (2006)
KwaZulu-Natal	39.1 (36.8-41.4)	39.1 (37.5-40.7)
Mpumalanga	34.8 (31.0-38.5)	32.1 (29.8-34.4)
Gauteng	32.4 (30.6-34.3)	30.8 (29.6-32.1)
North West	31.8 (28.4-35.2)	29.0(27.0-31.1)
Free State	30.3 (26.9-33.6)	31.1 (29.2-33.1)
Eastern Cape	29.5 (26.4-32.5)	29.0 (27.1-30.4)
Limpopo	21.5 (18.5-24.6)	20.7 (19.0-22.3)
Northern Cape	18.5 (14.6-22.4)	15.6 (12.7-18.5)
Western Cape	15.7 (11.3-20.1)	15.2 (11.6-18.7)
National	30.2 (29.1-31.2)	29.1 (28.3-30.0)

Source: *Summary Report: National HIV and Syphilis Prevalence Survey, South Africa, 2006*

Furthermore, as shown in Table 14 below, HIV prevalence in the age group less than 20-years old, decreased from 15.9% in 2005 to 13.7% in 2006. This implies a reduction in new infections (incidence) in the population. In addition, HIV prevalence in women in the 20 to 24year age group also declined significantly from 30.6% in 2005 to 28.0 in 2006.

**Table 14: Provincial HIV Prevalence Estimates South Africa 2005-2006**

Age Group (Years)	HIV positive 95% CI (2005)	HIV positive 95% CI (2006)
<20	15.9 (14.6-17.2)	13.7 (14.6-17.2)
20-24	30.6 (29.0-32.2)	28.0 (29.0-32.2)
25-29	39.5 (37.7-41.3)	38.7 (37.7-41.3)
30-34	36.4 (34.3-38.5)	37.0 (34.3-38.5)
35-39	28.0 (25.2-30.8)	29.6 (25.2-309.8)
40+	19.8 (16.1-23.6)	21.3 (18.4-24.1)

Source: *Summary Report: National HIV and Syphilis Prevalence Survey, South Africa, 2006*

However, HIV prevalence in the older age groups (30-34 years; 35-39 years; 40+) remained at levels similar to 2005, and in some instances reflected some increases, although these were not statistically significant.

In order to strengthen its efforts to combat HIV and AIDS, SA produced the Comprehensive Plan for HIV and AIDS, as well as the intersectoral Strategic Plan for HIV and AIDS for 2007 to 2011, which builds on the gains of the Strategic Plan for 2000 to 2005. The Strategic Plan serves as a framework for the country's response to the major challenge of HIV and AIDS.

At present 90% of public health facilities provide Voluntary Counselling Treatment (VCT) and PMTCT. Furthermore, by May 2007, a cumulative total of 303 788 patients had been put on antiretroviral treatment, in 316 sites of the CCMT across the nine Provinces. Additional sites are found in correctional services facilities as well as in the private for profit and not for profit health sectors.

Nutritional supplementation is also provided to people living with HIV and AIDS, TB and other debilitating conditions. The proportion of eligible people living with these conditions who received nutrition supplements increased from 56% in 2005/06 to 81.8% in 2006/07.

The treatment of opportunistic infections has also been strengthened. By March 2007, a national STI partner notification rate of 98.3% had been achieved. However, the National STI partner tracing rate was much lower, at 23.3%. This is being continuously addressed.

## **Combating Malaria and other major diseases**

**Target 8: Have halted by 2015, and begin to reverse the incidence of malaria and other major diseases**

The management and control of malaria is one of the key areas of success of the public health sector in SA. As shown in Table 15, the number of malaria cases declined over a five year period, from 51 444 cases in 1999 to 12 098 cases in 2006. As shown in Table 16, the malaria case fatality rate fluctuated during this period, from a peak of 0.8 in 1999, to a lowest level of 0.4 in 2001, and to 0.7 at the end of 2006.

Factors behind the successes in malaria control include: (i) An increase in indoor residual spraying using DDT, with an overall coverage of more than 80% of targeted households, and the completion of spraying before the peak in malaria transmission; (ii) The use of artemisinin-based combination therapy by the malaria affected provinces, which reduces parasite carriage; (iii) Intensified surveillance leading to early detection of any increases in malaria cases in high risk areas; (iv) epidemic preparedness teams capacitated to respond to seasonal outbreaks; (v) Advocacy with mass community mobilisation and training of healthcare workers in the malaria affected areas; (vi) Collaboration amongst African countries in improving the effectiveness of malaria control programme since the malaria vector (mosquitoes) have no regard for national borders.

South Africa has worked with three neighbouring states, Mozambique, Swaziland and Zimbabwe, in two separate cross-border malaria control initiatives. The cross border collaboration between Limpopo Province in SA and the Matabeleland South Province in Zimbabwe is ongoing and the two countries are currently finalising a malaria elimination strategic plan. Also, the

Lubombo Spatial Development Initiative (LSDI) on malaria control involving SA, Swaziland and Mozambique has contributed significantly to the decline in malaria cases in all three countries.

Our neighbours have also achieved excellent results partly as a result of our collaboration. Swaziland has achieved 90% reduction in malaria cases since the 2000 baseline and Maputo province in Mozambique a 60% reduction in malaria cases since the 2000 malaria baseline. These achievements can be attributed specifically to the malaria project of the LSDI, where indoor residual spraying coupled with ACTs (artemesinin based combination treatment) are the main interventions.

**Table 15: Malaria Cases in South Africa 1999 - 2006**

	1999	2000	2001	2002	2003	2004	2005
<b>PROVINCE</b>							
<b>Limpopo</b>	11 228	9 487	7 197	4 836	7 010	4 899	3 458
<b>Mpumalanga</b>	11 741	12 390	9 061	7 965	4 335	4 064	3 077
<b>KwaZulu-Natal</b>	27 238	41 786	9 473	2 345	2 042	4 417	1 220
<b>Rest of South Africa</b>	1 237	959	775	503	72	19	0
<b>TOTAL</b>	<b>51 444</b>	<b>64 622</b>	<b>26 506</b>	<b>15 649</b>	<b>13 459</b>	<b>13 399</b>	<b>7 755</b>

Source: Communicable Disease Control Directorate, National Department of Health, March 2007

**Table 16: Malaria Case Fatality Rates in South Africa 1999 - 2006**

	1999	2000	2001	2002	2003	2004	2005	2006
<b>PROVINCE</b>								
<b>Limpopo</b>	1.1	0.7	0.8	0.9	1.5	0.8	0.89	0.895
<b>Mpumalanga</b>	0.6	0.4	0.1	0.4	0.7	0.3	0.52	0.460
<b>KwaZulu-Natal</b>	0.8	0.8	0.5	0.7	0.1	0.6	1.39	0.908
<b>TOTAL</b>	<b>0.8</b>	<b>0.7</b>	<b>0.4</b>	<b>0.6</b>	<b>1</b>	<b>0.6</b>	<b>0.812</b>	<b>0.7357</b>

Source: Communicable Disease Control Directorate, National Department of Health, March 2007

## **Challenges in the realisation of Health Related MDGs**

### **Decreasing Infant and Child Mortality**

There is no consensus amongst the scientific community about the exact figures for under-5 mortality. The *Development Indicators Mid-term Review* released by the Presidency in June 2007, cites figures from the Medical Research Council (MRC), which estimated the Under-5 mortality to be 124/1000 live births in 2003. Figures from the Health Systems Trust (HST) for the same period reflected Under-5 mortality for 2003 as being 49.3/1000. However, the fact that two reputable research institutions presented under-5 mortality figures with a 100% difference is a cause for concern. The Department of Health's own SADHS (2003) put under 5 mortality at 58/1000 live births as noted in the section above.

With regard to infant mortality, as already stated, the SADHS 2003 indicated a decrease in the IMR from 45/1000 live births in 1998, to 43/1000 live births in 2003. While this is positive, it is another area of contention amongst the scientific community. The Presidency's *Development Indicators Mid-term Review* quotes at least five 'reliable' sources of data, which yield the inconsistent and contradictory IMR figures reflected in the table below.

For planning and implementing appropriate interventions, the health sector uses figures from the SADHS 1998 and 2003. It is clear however, that consensus is needed around a more reliable set of figures.

However, whatever the true figure, additional efforts are needed to further reduce infant and under five mortality. These include health sector initiatives as well as the contributions of other sectors as noted above.

**Table 17: Infant and Child Mortality Rates from Different Sources**

	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007
<b>Health Systems</b>										
<b>Trust (HST)</b>										
IMR (under 1 year)				28.8	33.1	36.5	38.1			
CMR (under 5)				39.6	44.7	49.3	52.8			
<b>Medical Research Council (MRC)</b>										
IMR (under 1 year)	55	56	58	58	59	59	59			
CMR (under 5)	81	86	91	96	100	104	106			
<b>Stats SA</b>										
IMR (under 1 year)				51.5	50.7	49.8	48.8	47.6	46.5	45.2
CMR (under 5)										
<b>Actuarial Society of South African (ASSA) 2002</b>										
IMR (under 1 year)				63	60	58	55	52.3	50.5	48.6
<b>Actuarial Society of South African (ASSA) 2003</b>										
IMR (under 1 year)				60	58	56	52	49	48	46
<b>Department of Health</b>										
IMR (under 1 year)	45					43				

Source: *Development Indicators Mid-term Review, The Presidency, June 2007*

### **Tuberculosis**

In keeping with the World Health Organisation (WHO) AFRO resolution of 2005, SA has implemented a national tuberculosis (TB) crisis management plan in 2006, in three provinces namely, Eastern Cape, Gauteng and KwaZulu-Natal. Four of the worst performing districts in these provinces were identified namely, Amathole District and Nelson Mandela Metro (Eastern Cape), City of Johannesburg (Gauteng) and Ethekwini Metro (KwaZulu-Natal). They were provided with systematic and targeted support in accordance with their locally developed plans. The aim of the interventions was in the short term, to increase the number of TB patients testing negative for TB within three months of treatment, and to increase the cure rates in the medium term.

The advent of extreme -drug resistant TB in 2006 posed yet another challenge. During the planning cycle 2007/08 to 2009/10, areas of focus will include improving smear conversion rates in the four worst performing districts, strengthening of laboratory services, revision of the MDR TB treatment Guidelines, training of health care providers and a range of activities designed to better understand and treat extremely drug resistant TB. However, it is acknowledged that to decrease both MDR and XDR-TB, that the national TB Control Programme must be strengthened. The South African health sector has also made a P4 laboratory available for SADC Countries.

It should be noted that there have been no new TB drugs or diagnostics for many decades. It is vital therefore for private sector in particular but also

development partners to assist developing countries to develop new TB drugs and diagnostics.

### **NON-COMMUNICABLE DISEASES (NCDs)**

The incidence of non-communicable diseases has significantly increased in developing countries, including SA, thus contributing to the burden of disease. These diseases include various types of cancer, diabetes and hypertension.

Self reported data from the SADHS 1998 indicated that 2.4% of men and 3.7% of women (15 years+) reported they had diabetes (type unspecified). Stats SA also reported an increase in deaths due to diabetes in the three year period 2002 to 2004. The mortality figures increased from 15,705 deaths in 2002 to 16,718 deaths in 2003, and to 16,902 deaths in 2004.

A study on amputations conducted at Groote Schuur and draining hospitals reflected an increasing number of amputations between 1997 and 1999. The number of amputations conducted increased from 179 in 1997 to 211 in 1998 and to 238 in 1999. Of these amputations, approximately 40% were above knee; about 35% were below knee and approximately 25% were big toe and toectomy (other toes).

A systematic assessment of the contribution of non-communicable diseases to the national burden of disease study will be conducted in the next planning cycle.

### **Interventions to address Non-Communicable Diseases**

The public health sector has spearheaded a number of Healthy Lifestyle activities to reduce the burden of disease from non-communicable diseases during 2005/06 and 2006/07 and these will continue to expand into the future. During 2005/06, more than 120 000 community members participated in a range of healthy lifestyles activities, including physical activity; health screening, establishment of food gardens and programmes to reduce risky behaviour such as smoking, alcohol and drug abuse. The cataract surgery project was also strengthened by the arrival of Tunisian doctors, who were allocated to the Eastern Cape Province, and performed 187 cataract surgery operations within a short period of their arrival.

### **Vision 2020 Prevention of Blindness Programme**

Within the Vision 2020 Prevention of Blindness Programme, the health sector previously focused on cataract surgery but the programme has been expanded to include refractive services, with a further expansion to make low vision services available in one district per province by March 2008. Significant progress was made with sight restoration, with a total of 1030 cataract surgeries per million people performed during 2005/06, which exceeded the

target of set by the Department. During 2006/07, a cataract surgery rate of 1146 per million people was achieved.

### **Key Interventions to Accelerate Progress towards Health-Related MDGs**

Key health sector interventions have been interwoven with the foregoing discussion, outlining how the health sector has tackled the challenges it has faced during 2000 to 2007.

The achievements for this period have also been reflected, which include: improved training of health workers in IMCI and orientation of families and community members to the IMCI strategy; implementation of a comprehensive response to the challenge of HIV and AIDS, increasing the proportion of public health facilities offering VCT and PMTCT services; expansion of the Comprehensive Plan for HIV and AIDS Programme; provision of nutrition supplements to infants and post-partum mothers, and people living with debilitating conditions; reduction of malaria incidence and deaths in the three malaria-endemic provinces (KwaZulu-Natal, Limpopo and Mpumalanga) as well as strengthening malaria control in the Maputo and Lubombo corridors, amongst others.

Looking ahead, the National Health Council (NHC) has adopted a set of 5 priorities for implementation during the period 2007/08 and 2008/09, with a view to accelerate progress towards attainment of the health-related MDGs and other priority health programmes. These priorities are: (i) development of provincial service transformation plans; (ii) strengthening human resources for health; (iii) improving quality of care; (iv) strengthening the provision of infrastructure for both clinics and hospitals; and (v) strengthening priority health programmes, with specific focus on healthy lifestyles, national TB crisis management plan, accelerated HIV prevention, and strengthening Maternal Child and Women's Health programmes with a special focus on the Expanded Programme on Immunisation (EPI) and implementing the recommendations of the Report on the Confidential Enquiry into Maternal Deaths.

Given the large inequity in the distribution of resources between the public and private health care sectors (the former takes care of 80% of the population whilst the latter takes care of the remainder but with significantly more resources), government has initiated processes to decrease this inequity. One such process is the Health Charter which address two key issues: a) the inequities between the public and private health sectors; and (b) broad-based black economic empowerment.

In addition to the allopathic private for profit health sector in SA, there is a large number of traditional health practitioners who use a variety of healing practices including the use of African Traditional Medicine. In addition to regulating their practice, Government has also adopted an approach to institutionalisation of

their practice as well as seeking ways to both protect and promote the use of safe and efficacious traditional medicines.

### **Development of Service Transformation Plans**

With the assistance of the NDoH, provinces have developed Service Transformation Plans (STPs) that are intended to assist them to re-shape and re-size their health services, and to develop appropriate, adequately resourced and sustainable health service delivery platforms which are responsive to current health challenges facing each province and the country. . The STPs have been costed to determine the extent to which new resources are required to meet service gaps.

### **Strengthening Human Resources**

The provision of sufficient numbers of adequately skilled, well-motivated, and appropriately remunerated human resources for health, is critical for the attainment of the health-related MDGs. Against this background, The *National Human Resources for Health (HRH) Strategic Framework* was launched on 6 April 2006, which was designated as International Day for Human Resources for Health by the World Health Organisation (WHO). The National DoH has guided the development of Provincial HRH Plans, and four provinces have produced draft Plans. Moving into the next planning cycle, the National DoH will support the remaining five provinces, and the 52 health districts to develop their HRH Plans.

Over the last few years, the health sector has also implemented a variety of strategies to strengthen human resources for health. These include recruitment and retention strategies, the introduction of community service for health professionals, country-to- country agreements to recruit health professionals from countries with excess supply, memoranda of agreement on ethical recruitment of health professionals by develop countries, the development of mid-level health personnel, the introduction of a two year internship for medical students to improve their clinical skills, the use of e-health to both support health professionals working in rural facilities and the provision of rural and scare skills allowances. In addition, clinic building and upgrading and hospital revitalisation programmes have been underway to improve the working conditions in public health facilities.

During 2006, the new Nursing Act was passed which provides, inter alia for community service for nursing graduates. This will in January 2008. With regard to the review of remuneration of health professionals, a task team set up between the National DoH, Treasury and Department of Public Service and Administration (DPSA) to address the issue of conditions of service for health professionals completed its work during 2006/07. It is envisaged that revised remuneration packages will be awarded to health professionals in the public

sector, in a phased manner as from the 2007/08 final year commencing with nurses.

### **Improving Quality of Care**

A number of measures have been implemented to strengthen *Quality of Care (QoC)*. To entrench health as a human right, the public health sector launched the Patients' Rights Charter, to inform users of health services of their rights to health, as well as their responsibilities. Extensive training of health workers on the Charter was conducted across health facilities, and non-governmental organisations commissioned to inform patients on these right.

At PHC level, clinic supervisors, based at health district level were required to conduct regular clinic visits, with each clinic visited at least once a month, and a report compiled on the findings of the visit.

During 2005/06, a national hospital improvement plan was launched and the National Infection Control Policy was finalised. Forty percent (40%) of hospitals conducted morbidity and mortality meetings during 2005/06. In 2006/07, public hospitals continued to conduct clinical audits as required. During 2007/08, clinical audits will be routinely monitored in all hospitals, especially regional and tertiary hospitals. The management of complaints in hospitals will also be strengthened with the view to reduce the time it takes to satisfactorily address complaints. In addition, all public hospitals will be assisted to conduct and publish annual patient satisfaction surveys.

Community participation is another way of strengthening QoC. Governance structures of public health facilities include clinic committees and hospital boards. Their roles are to strengthen the interaction between facilities and communities they serve.

### **Strengthening the provision of infrastructure**

#### **Hospital Infrastructure**

In accelerating progress towards MDGs, PHC services must be supported by a network of state of the art hospitals, providing good quality services. South Africa has a hospital revitalisation programme, which consist of four components: improving infrastructure and health technology (equipment); improving QoC; improving management and organisational development; as well as strengthening project management, within each of specific target hospitals.

Since the inception of the programme, the following hospitals were revitalised:

- Madikana KaZulu Hospital (former Mary Theresa) in the Eastern Cape;
- Jane Furse and Lebowakgomo in Limpopo Province;

- Colesburg and Calvinia in the Northern Cape;
- Piet Retief in Mpumalanga
- Swartruggens in the North West
- George Hospital in the Western Cape.

A total of 43 hospital projects were active during 2006/07. The National DoH will accept an additional 20 business plans from the provinces. However these will only be activated subject to the availability of funding from the National Treasury. In 2007/8 there will be 39 active projects. This is because the rest had to be temporarily stopped due to the unavailability of funds. Some of these were at the stage of completing earthworks this current financial year.

### **Primary Health Care (PHC) Services**

Well functioning PHC services are a cornerstone of the mission to accomplish the MDGs. The health sector has continued to provide PHC services through the District Health System (DHS) and has strengthened planning and monitoring of service utilisation. Access to PHC services, as measured by headcounts, increased from 67,021,961 in 1998/99 to 99,365,898 in 2004/05 and to 101,758,377 in 2005/06. Planning processes at district level were strengthened, with 90% of health districts producing District Health Plans (DHP) for 2006/07, based on DHP Guidelines developed by the National Department. Key focus areas during 2007/08 will include conducting a PHC audit of services and infrastructure to assess the extent to which the full package of PHC services is delivered and the physical condition of facilities, particularly at sub-district and facility levels.

### **Emergency Medical Services (EMS) Infrastructure**

A key objective during the current planning and implementation period will be to reduce the response times of EMS in both urban and rural areas. The Department will assist provinces to implement the national EMS Strategic Plan. With the 2010 FIFA World Cup within sight, the health sector will over the next three years, finalise the operational plan for the Health and Medical Logistics for this international event. Working jointly with other government departments and key stakeholders, the Department will soon implement an intersectoral operational plan for the 2010 World Cup. Of key significance will be the implementation of improved EMS, with an adequate fleet of reliable ambulances, appropriately trained and qualified personnel, and state of the art equipment.

In relation to the MDGs, some Provinces have implemented innovations such as allowing EMS vehicles transporting pregnant women to bypass normal referral routes. In addition, additional ambulances have been purchased and fixed and rotor arm aircraft have been used to both transport patients and

health workers (as part of outreach programmes) to further strengthen the health system's responsiveness.

## **Strengthening priority health programmes**

### ***Maternal, Child and Women's Health and Nutrition***

The health sector will continue to build on the milestones already reached, and progressively strengthen interventions to reduce morbidity and mortality amongst children and mothers. This includes accelerating the training of midwives and advanced midwives. A systemic and scientific assessment of the impact of the IMCI strategy on infant and child mortality will be undertaken. Similar studies must be conducted to assess the improvement in maternal mortality rates as a result of the implementation of the ten recommendations of the Confidential Enquiries into Maternal Deaths (CEMD) Reports.

Expansion of the school health services will continue to be expanded. The provision of safe termination of pregnancy services for women will be strengthened at both hospitals and community health centres. The Choice of Termination of Pregnancy is currently being discussed by Parliament with a view of delegating to provinces the designation of health facilities at which termination of pregnancy can be offered. This will be accompanied by training of health personnel.

Beyond the health sector, it is crucial that poverty alleviation programmes be expanded to reach the currently marginalised and poor. In addition, safe water and proper sanitation must be provided to those in need. Our government has put in place a programme to address the social determinants of health as reported on in this report.

### ***Tuberculosis***

A National Strategic Plan for Tuberculosis management has been developed, and finalised. The Plan is based on an adaptation of the WHO's Stop TB Programme and includes aspects that focus on prevention, early and reliable diagnosis as well as treatment.

It is imperative though, that TB is not viewed as an exclusive health sector challenge. Lessons from other countries generated across decades, reflect that the provision of housing, jobs and reduction of poverty and unemployment are central to turning the tide against TB. These are as important as adequate clinical skills, good case management, and effective monitoring of treatment outcomes amongst health workers, as well as compliance with TB treatment amongst TB patients.

## **HIV and AIDS**

An intersectoral National Strategic Plan for HIV and AIDS was completed, which focuses on the five year period, 2007 to 2011. This process has drawn together key role players including government, business, civil society, trade unions, women, sports, people living with HIV and AIDS, youth organisations, traditional leaders and healers and community leaders. The main priority areas in the Strategic Plan for HIV and AIDS are: *prevention; treatment, care and support; human rights and legal issues; and monitoring and evaluation, research and development*. A restructured and re-invigorated South African National AIDS Council (SANAC), chaired by the Deputy President of SA, will provide leadership in the implementation of the National Strategic Plan for HIV and AIDS Plan. The Ministry of Health will provide technical and administrative support to the implementation of this plan.

Implementation of the accelerated prevention of HIV will also continue, in keeping with the WHO/AFRO resolution of 2005, focusing on both intersectoral and health components. As was the case in 2006/07, the intersectoral aspects will entail: promoting development, alleviating poverty, and addressing gender inequities. The health aspects will consist of: strengthening social mobilisation, including a greater focus on youth; expanding and improving treatment of sexually transmitted infections (STIs); offering group counselling in addition to individual counselling; and increasing access to female condoms.

It is critical that the implementation of HIV and AIDS programmes not be seen as vertical or stand alone programmes but that they contribute to the further strengthening of the national health system at all levels of care, and strengthen support systems and partnerships.

## **GOAL 7: Ensure Environmental Sustainability**

**Target 9: Integrate the principles of sustainable development into country policies and programmes, and reverse the loss of environmental resources**

The following discussion on progress with regard to goal seven summarises what was captured and reported on in the 2005 MDG report. Only in very few instances does the 2007 MDG report reflect a quantified updated progress.

Table 18 below summarises the main indicators related to Target 9.

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**Table 18: Summary indicators of environmental sustainability**

INDICATORS	1994/5	2003	2015 MDG target	Progress towards target
Proportion of land area covered by forest (%)	11,0			
Ratio (Percentage) of area protected to maintain biological diversity to surface area (%)	5,4 (1995)	n.a.	10,0	Potentially attainable
Energy use (kg oil equivalent) per US\$ 1 000 GDP	296 (1995)	283 (2001)		
Carbon dioxide emissions (per capita)	n.a.	n.a.		Insufficient data. South Africa has developed a Climate Change Response Strategy and National Air Quality Act aimed at dealing with air pollution.

Sources: Department of Water Affairs and Forestry, Department of Environmental Affairs and Tourism, Stats SA; Environmental Accounts

As reported in the 2005 MDGs report, the apartheid era took a particularly heavy toll on SA's communities, biodiversity and ecosystems. In addition to widespread impoverishment and social dislocation, such policies caused significant ecological damage. The majority of the population was squeezed into 13% of the land in overcrowded homelands. These areas suffered massive deforestation, soil erosion and loss of biodiversity. Subsidies on water, energy and agricultural inputs (available to white industrial, agricultural and domestic users) led to wasteful practices and long-term damage were caused to the soil, rivers and wetlands of the country.

Further, the establishment and expansion of national and provincial parks in many parts of the country was accompanied by severe hardships for the people and conservation policies typically mirrored the apartheid policies of the day and aimed at restricting access to protected areas. As a result, the perception grew that conservation was elitist and of no benefit to ordinary people.

Forced removals, overcrowding of the vast majority of the population into the 'homelands', discriminatory urban policies that distorted resource flows, inequitable access to environmental services, unjust land use practices, the migratory labour system, and a protectionist approach to nature conservation produced not only widespread impoverishment and social dislocation but also contributed to significant environmental degradation (UNDP 2003:124-5).

The peaceful transition in SA presented a unique opportunity for redress and recovery. Starting with the constitution, new policies and legislation have been developed across all sectors, with full public consultation and participation. The fundamental objectives of the policies and legislation are to secure sustainability and equitable access to resources.

Much has been transformed in SA's first decade of democracy. Among the most remarkable turnarounds has been the attitude of South Africans towards their environment.

Since 1994, environmental issues have moved into the socio-political arena. They bring together human rights, access to natural resources, social justice and equity and sustainability. In the first decade of freedom, Government has focused on prioritising people's needs while safeguarding the country's natural assets. The range of legislative, policy and institutional developments that have occurred over this period have served to bring about a new environmental management approach (SA Yearbook. 2004/05, p. 226).

South Africa has a century-long history of conservation, with a well-developed protected area network managed by a range of institutions at national, provincial and local level. However, the establishment of protected areas has been ad hoc in the past. Protected areas were often proclaimed on land marginal for agriculture or other use, and the current system of protected areas does not adequately include a representative sample of all ecosystems. Rivers in particular are poorly conserved, and where they are included in a protected area, this is often on the boundary. Coastal and marine bio-zones, particularly on the west coast, had previously been poorly protected. Currently, about 6% of the land surface of SA is formally conserved through the system of national and provincial protected areas and 17% of the shoreline is formerly conserved through proclamation as Marine Protected Areas. The target is to expand the terrestrial to 8% and marine to 20% by 2010.

However, a major gap that has existed was the general lack of attention given to bio-diversity conservation outside of protected areas, with specific references to landscapes and ecosystems. Given the widespread challenges to biodiversity across the landscape, there is a clear need to move away from ad hoc protected area establishment towards a more systematic approach. This has led to a shift to bioregional approach to conservation planning, which in its early implementation phase is being driven as much by pragmatism as by conservation concerns

The basis of the bioregional approach to protected areas in SA is to build on the existing protected area network, and wherever possible link these areas along mountains, rivers, wetlands, the coastline and other areas of natural vegetation.

Conservation efforts are currently focused on consolidating and expanding protected areas in the country's eight hotspots, known as Wolkberg, Wakkerstroom, Drakensberg Alpine, Maputaland, Pondoland, Albany, Cape Floristic and Gariiep centres of endemism. These are centres of plant diversity with high levels of species diversity as well as high levels of endemism, which are under threat from large-scale habitat modification. Many of these initiatives aim to link national parks, marine protected areas, Ramsar sites and World Heritage sites with provincial nature reserves, state forests and private land. In addition, national parks located on the borders with neighbouring countries are now nested within actual or planned Transfronteir Conservation Areas.

With the realisation that conservation through protected areas alone is inadequate; a set of planning programmes has been initiated in SA. These aim to set up achievable targets and provide planning tools to decision makers to ensure that biodiversity considerations are factored into development plans. Three such initiatives have received wide acclaim for the combination of cutting-edge science, participatory research and decision-making and integration across sectors. The Cape Action for People and the Environment (C.A.P.E), the Succulent Karoo Ecosystem Programme (SKEP) and the Subtropical Thicket Ecosystem Planning (STEP), are overarching long-term strategies for biodiversity conservation.

A number of large, cross-sectoral programmes have been initiated in SA during the past decade, focusing on development and poverty alleviation. Examples include the Working for Water, Working for Wetlands, LandCare, Coast Care and Integrated Sustainable Rural Development programmes. Bioregional planning and integrated programmes have been effectively implemented in a number of internationally recognised hotspots in SA.

According to the national register of formally protected areas, 5.4% of the land surface of SA was under formal protection in 1995, comprising a total of 422 different sites or areas. These included wilderness areas, national parks and provincial reserves, covering a total of 6.6 million hectares. The numbers of protected areas have since dropped to 403, reflecting the programme of consolidation and expansion, rather than de-proclamation. Although almost 6% of the country is under formal conservation protection, the goal was set in 2003 to progressively increase this to 8% by 2010, and later to 10%, to ensure that all significant vegetation types are included. This means that, ultimately, just over four million more hectares will eventually be protected.

### **Forestry**

Stats SA are currently developing natural resources accounts for the forestry industry as part of the system of environmental accounts.

### **Energy Use**

South Africa is a country endowed with abundant energy resources. Fossil fuels, such as coal, uranium, liquid fuels, and gas, play a central role in the socio-economic development of our country, while simultaneously providing the necessary infra-structural economic base for the country to become an attractive host for foreign investments in the energy sector. Biomass forms the main energy source in the rural domestic sector, while other renewable energy development opportunities are already being explored in the fields of solar power, wind power, pumped storage and in hydropower schemes.

Successful tapping of all possible energy carriers in our country is vital for sustainable economic growth and development. We are fortunate in SA to be in

a position to utilise such a broad spectrum of energy carriers. Various economic sectors that contribute to the Gross Domestic Product (GDP) of our country are practically driven by these energy carriers. For instance, the manufacturing sector, which accounts for about 25% of GDP, and the mining industry, which accounts for about 10%, are both heavily reliant upon electricity. In fact, industry as a whole consumes approximately 40% of the total electricity generated. This means that electricity is one energy carrier that makes a significant contribution to our economic growth and development.

The South African government last published a white paper on energy policy in 1986. With the end of apartheid SA experienced fundamental shifts resulting in significant changes in the energy policy context

Thirteen years ago it was not easy to provide a coherent and comprehensive overview of the energy sector. Perhaps even more difficult to understand are its linkages to, and impact on, the rest of the economy and development. The 1998 white paper gives an overview of the South African energy sector's contribution to GDP, employment, taxes and the balance of payments. It concludes that the sector can greatly contribute to a successful and sustainable national growth and development strategy.

In a report released in May 1996 commenting on SA energy policies, the Organisation for Economic Co-operation and Development's (OECD's) International Energy Agency stated that 'the lack of good data is a major weakness in the energy policy making process in SA. It also hinders transparency in the energy sector.'

Not only is good data required for the energy policy process but also it is fundamental to the implementation of integrated energy planning.

### ***Carbon dioxide emissions***

South Africa ratified the United Nations Framework Convention on Climate Change (UNFCCC) in 1997 and became a signatory of the Kyoto Protocol in 2002. According to SA's Initial National Communication (RSA 2003), carbon dioxide is the most significant greenhouse gas for SA, accounting for more than 80% of total emissions in both 1990 and 1994.

The energy sector is the largest contributor of total carbon dioxide emissions, constituting 90% in 1990 and 91% in 1994. This is largely attributable to the high-energy intensity of the South African economy, which depends on large-scale primary extraction and processing, particularly in the mining and minerals beneficiation industries. Unfortunately, recent official estimates of CO<sup>2</sup> emission per capita for SA are not available.

## Water and Sanitation

**Target 10: Halve, by 2015, the proportion of people without sustainable access to safe drinking water**

Government has made a commitment to eradicate the sanitation bucket system in formal areas by December 2007. The target for universal access to water supply is 2008 and sanitation 2010.

The backlog of the provision of basic services to the population of SA started to receive priority in 1994, after the advent of democracy in the country. According to the *Development Indicators Mid-term Review* released by the Presidency in June 2007, since 1994, the percentage of households with access to water at equal or above the Reconstruction and Development Programme (RDP<sup>7</sup>) standard, increased from 61.7% to 84.7%. This rate of delivery had been achieved in the face of a 26% increase in household numbers.

Progress was also made towards addressing the sanitation backlog. According to the *Development Indicators Mid-term Review*, households with access to basic sanitation increased from 50% in 1994, to 71% in 2006. It was also stated that progress was being made towards eliminating the bucket system in established settlements by the end of June 2007.

The Review also indicated that in April 2006, the backlog of access to sanitation infrastructure was more than 3.7 million households, and stated that the delivery rate will have to be accelerated, in order to achieve the set targets. However, major progress has been made with regards to provision of basic water and sanitation services as access to basic services increased from 59 % of the population in 1994 to 94% of the population in March 2007.

## Impacting Positively on the Lives of Slum Dwellers

**Target 11: Have achieved, by 2020, a significant improvement in the lives of at least 100 million slum dwellers**

In SA the term slum has not been used for decades, and tends to be associated with the pre-World War Two period. Poor neighbourhoods are more likely to be referred to as 'townships' or 'informal settlements' rather than slums, and they are not necessarily found in the inner city. Indeed, as a consequence of group areas legislation in the apartheid era, they are more likely to be found on the outskirts of a city, with the possible exception of Johannesburg, where some people live in inner city apartments, some of them run down, slums with insecure tenure.

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<sup>7</sup> RDP objectives include meeting basic needs, building the economy, developing human resources, democratising state and society, etc

So in this country it cannot be assumed that slums are easily equated with poor inner city neighbourhoods. The types of housing in SA that conform to the United Nations' definition of a slum in relation to secure tenure, range from sublet inner city tenements, which are difficult to isolate from non-sublet dwelling units, to informal dwellings in shack settlements, backyard shacks, hostels and domestic workers' rooms. Because they would be difficult to isolate inner city dwellings with insecure tenure, we have not included the inner city in our discussion of slums.

From the supply side of providing dwellings with secure tenure for the poor, the Department of Housing indicates that approximately 2.4 million new houses were built with the assistance of a state subsidy, often on state-provided land, to house those without adequate housing between 1994 and 2006.

### **Goal 8: Develop a global partnership for development**

Just as was prefaced to the preceding, similarly the following discussion on progress with regard to goal eight summarises what was captured and reported on in the 2005 MDG report. Only on isolated instances does the 2007 MDG report reflect a quantified updated progress. Significant additional update here is on target 17.

#### **Target 12: Develop further an open, rule-based, predictable, non-discriminatory trading and financial system (includes commitment to good governance, development and poverty reduction – both nationally and internationally)**

Goal 8 effectively underpins the efforts of developing countries to achieve all of the other MDGs. Implicit in this goal is an acknowledgement that significant international effort and commitment is required of both developed and developing countries if the world is to be successful in achieving the MDGs. A critical aspect of the MDGs is the recognition that governments and international development organisations share collective responsibility for their achievement. Of specific importance to Africa is Chapter VII of the Millennium Declaration, "Meeting the Special Needs of Africa" in which the United Nations effectively responded to the call of President Mbeki and other African leaders, to make the 21<sup>st</sup> century an African century. Achievement of the MDGs by Africa requires taking decisive action to substantially accelerate progress being made on the continent. Development co-operation across the wide range of priority areas addressed by the MDGs and their various targets requires an integrated, coordinated, comprehensive and balanced approach, one that is worthy of a truly global partnership for development.

South Africa actively supports a number of advocacy and awareness-raising efforts aimed at promoting the achievement of the MDGs by developing countries, with particular emphasis on the continent of Africa. In the latter regard, SA has played a leading role in championing the New Partnership for

Africa's Development (NEPAD), which is Africa's primary socio-economic development programme through which the MDGs are addressed. Through NEPAD, African leaders have committed themselves to consolidating democracy and good governance and to implementing sustainable socio-economic development programmes on the African continent. Assistance and support from the donor community is important for long-term success. NEPAD adopted the MDGs as the centerpiece of the African development agenda. The UN system as a whole is mandated to co-ordinate programmes of action on the continent within the framework established by the NEPAD. At the individual country level, the MDGs also inform the framework for national policy formulation and planning. Africa's main priority remains the identification of the constraints, prospects and challenges facing the continent in meeting the MDGs, in order to accurately assess the actual human, technological and financial resources needed to reach the MDGs.

In addition, SA is committed to the promotion and strengthening of South-South co-operation for the purposes of promoting equitable global development. South Africa is a member of the India Brazil South Africa Dialogue Forum (IBSA), which serves as a mechanism for political consultation and co-ordination as well as for strengthening co-operation in sectoral areas and to improve economic relations between Member States and the countries of the South. IBSA serves as an example of developing countries seeking to strengthen their co-operation across a broad range of issues that are directly relevant to goal 8, in order to promote the international development agenda. Examples in this regard include promoting and strengthening co-operation on the implementation of effective policies to fight hunger and poverty, promote food security, health, social assistance, employment, education, human rights and environmental protection. India Brazil South Africa Dialogue Forum also seeks to strengthen co-operation in advocating for the removal of distortions in the current world order that are skewed against developing countries, by improving the rules of the multilateral trade system and making the international financial architecture more responsive to development.

**Target 13: Address the special needs of the least developed countries**

The prospects of developing countries for achieving the MDGs would be significantly enhanced with greater access to markets in industrial countries. South Africa is firmly committed to the pursuit of a fair, rules-based, non-discriminatory multilateral trading system. This remains one of the most crucial but also most difficult of the targets to achieve in the furtherance of the international development agenda. Ensuring a successful, pro-development, and timely outcome to the Doha Round is therefore a primary responsibility of all Member States of the World Trade Organisation (WTO).

One of the most significant developments in the lead-up to the 5<sup>th</sup> Ministerial Conference of the WTO in Cancun, Mexico (September 2003), was the emergence of the group of developing countries called the G-20. Led by Brazil,

but also including India, China and SA, the group lobbied exclusively on agricultural issues, with a strong development focus that included special and differential treatment for developing countries. The G-20 also focused more on the elimination of export subsidies and trade-distorting domestic support than on market access (tariff reductions). South Africa's active participation in the G-20 has been guided by, *inter alia*, the following multilateral objectives:

- Contributing to building and shaping a strong multilateral trading system;
- Seeking to make a contribution to address the challenges of development for all - in this regard the G-20 has underlined the need to effectively address development issues such as food security and rural development, erosion of preferences and the special needs of LDCs;
- Contributing to international efforts to build consensus and advance the development dimension of the Doha Development Agenda by working closely with other developing countries in the G90 – the ACP, African Group and LDCs;
- Working to find solutions that recognise the need not to distort global markets and destroy the legitimate rights of poor people in developing countries;
- Actively promoting much-needed reform of global agricultural markets.

The G-20 again played a significant role in the adoption of a framework for WTO negotiations in July 2004, which effectively put the Doha Round back on track.

South Africa has also been at the forefront of international efforts to promote much-needed reform of the international financial architecture. The IMF and the World Bank have placed an increasing emphasis on the importance of democratic governance and participatory development (the involvement of all stakeholders in the development process), if developing countries want to meet the MDGs. However, it is generally acknowledged that these institutions themselves are in need of reform in the areas of representation, ownership, transparency and accountability (collectively known as the “voice and participation” debates). These reforms are necessary if the Bretton Woods Institutions (BWIs) want to reduce world poverty by helping poor countries to smoothly integrate into the global economy and to become more active participants in global economic decision making. The recognition has also grown that if developing countries are to contribute to international financial stability, they should be more involved in the activities of these institutions.

Given this recognition and the rising concern about the increasing disparity in voting power between developed country and developing country shareholders in the BWIs, South Africa succeeded in helping to place the issue of reform on the agendas of the Fund and Bank. This is in line with the 2002 Monterrey Consensus that stated that the IMF and World Bank should ‘continue to enhance the participation of all developing countries and countries with

economies in transition in their decision-making.’ The joint IMF/World Bank Development Committee (DC) subsequently requested the Boards of the Bank and Fund to review options that could contribute to an increase in voice and participation of developing countries in their operations. Given the political nature of the required reforms, however, progress on this issue has remained slow. South Africa has continued to participate actively in meetings of the G20, which brings together twenty major players in the global financial system, both emerging and developed economies, to discuss international financial and development issues and promote the need for reform of the international financial system.

**Target 13: Address the special needs of the least developed countries, and**

**Target 14: Address the special needs of landlocked countries and small-island developing states**

South Africa actively seeks to deepen and extend the economic linkages among African countries, within the context of ongoing efforts to shape the international development agenda. Regional integration remains a key policy focus area. This includes SA’s participation in the SADC and the SACU. Recent efforts in this regard have concentrated on efforts to operationalise a revised SACU agreement, covering management and institutional issues, which was signed in 2002, after eight years of negotiations. The SADC has adopted a development framework, the “Regional Indicative Strategic Development Plan” (RISDP) which outlines the strategic priorities of SADC and provides a framework for the integration of the SADC economies, with the ultimate objective of fostering sustainable development.

South Africa is fully committed to the objectives of the “Programme of Action for the Least Developed Countries (2001-2010)” of the UNEP-UNCTAD Capacity Building Task Force on Trade, Environment and Development (CBTF) which was presented at the Third United Nations Conference on Least Developed Countries (UNLDC III) in Brussels in May 2001. Equally, SA is mindful of the vulnerability of Small Island Developing States and recognises the need for an integrated approach to addressing regional sustainable development in this context. South Africa supports the objectives of the Mauritius Strategy for the Implementation of the POA for the Sustainable Development of Small Island Developing States, arising from the International Review Meeting in Port-Louis, Mauritius, in January 2005. South Africa also recognises the particular needs and problems of the landlocked developing countries and supports the implementation of the Almaty POA, Addressing the Special Needs of Landlocked Developing Countries within a New Global Framework for Transit Transport Co-operation for Landlocked and Transit Developing Countries.

An important contribution made by SA to peace, stability and the African Renaissance was the establishment in 2000 of the African Renaissance and International Co-operation Fund for the purpose of enhancement of

international co-operation with and on the African Continent. The Fund is multilaterally orientated, and provides for the pro-active involvement in action-oriented programmes and projects involving organisations and parties other than the governments of countries (although not excluding the governments of countries). South Africa currently budgets R50 million per year, which is allocated to the Fund.

The broad objectives of the African Renaissance are very relevant to addressing the special needs of least developed countries, landlocked countries and small island developing states in the context of Goal 8 and, indeed, for the achievement of the other MDGs that the global partnership for development seeks to support:

- The establishment of democratic political systems in Africa that will ensure the accomplishment of the goal that the people should govern;
- Ensuring that these systems take into account African specifics so that while being truly democratic and protecting human rights they are nevertheless designed in ways which really ensure that political and peaceful means can be used to address the conflicting interests of different social groups in each country;
- Establishing institutions and procedures which will enable the continent to deal collectively with questions of democracy, peace and stability;
- Achieving sustainable economic development that results in the continuous improvement of the standard of living and the quality of life of the masses of the people;
- Qualitatively changing Africa's place in the world economy so that it is free of the yoke of the international debt burden and no longer a supplier of raw materials and an importer of manufactured goods; and
- Ensuring the emancipation of women of Africa / even, successfully confront the scourge of infectious diseases such as HIV/AIDS, Tuberculosis and Malaria and lastly – ensure the protection of our environment.

The establishment of the African Renaissance and International Co-operation Fund has enabled the South African Government to identify and fund, in a proactive way:

- Co-operation between SA and other countries, particularly African countries;
- The promotion of democracy, good governance;
- The prevention and resolution of conflict;
- Socio-economic development and integration;
- Humanitarian assistance; and
- Human resource development.

**Target 15: Deal comprehensively with debt problems of developing countries through national and international measures in order to make debt sustainable in the long run**

South Africa has maintained a high profile in international calls for debt relief for developing countries, most notably those on the continent of Africa. South African President Mbeki and other leaders have played a meaningful role in engaging the G-8 leaders on the issue of debt, making specific proposals in respect of increased aid to Africa in this regard. Equally, SA has actively participated in the work of the Commission for Africa, established by former UK Prime Minister Tony Blair, which calls on wealthier nations to double aid to poor African countries to \$50 billion by 2015, reduce agricultural subsidies, and cancel the debt owed by impoverished countries. In this regard, the South African Government has tirelessly engaged the international community and policy makers, researchers and representatives of civil society in Africa to assess the role of the international community in the development of the continent.

South Africa has actively supported the World Bank special scheme for countries with heavy debt burdens, known as the Heavily Indebted Poor Country (HIPC) Initiative, which is premised on the understanding that debt should be reduced to a "sustainable level". The Government of SA has demonstrated its support for providing debt relief to poor countries by:

- Contributing its balance in the Second Special Contingent Account (SCA-2), which amounts to R 7.5 million, to the HIPC Initiative as a grant;
- Pledging R200 million in 2000, payable in equal instalments over five years, to the Poverty Reduction Growth Facility-HIPC Trust; and
- Writing off loans granted to Malawi and Mozambique in the amounts of R 8.8 million and R 48.5 million respectively.

Every effort should be made to prevent countries from returning to a debt trap situation once they have achieved sustainable debt levels. In as much as recent successes in promoting international support for debt relief initiatives has been encouraging, much more needs to be done in the area of securing debt relief for poor countries. This is especially so if they are to be in any position to halve poverty by 2015 and meet the other MDGs. South Africa therefore continues to call for the doubling of aid for this purpose.

**Target 16: In cooperation with developing countries, develop and implement strategies for decent and productive work for youth**

Table 19a & b summarise the status of youth unemployment

**Table 19a: Expanded definition unemployment rate of 15 – 24 years olds, by gender and total**

INDICATORS	Sept - 00	Sept - 01	Sep-02	Sep-03	Sep-04	Sep-05	Sep-06
Male unemployed	51.9%	60.5%	61.6%	65.6%	61.1%	58.1%	56.7%
Female unemployed	64.6%	72.5%	75.0%	75.4%	75.6%	72.1%	70.8%
Total unemployed	58.0%	66.6%	68.3%	70.6%	68.2%	65.2%	63.7%

Source: LFS

**Table 19b: Official definition unemployment rate of 15-24 years olds, by gender and total**

Indicators	Sept - 00	Sept - 01	Sept - 02	Sept - 03	Sept 04	Sept- 05	Sept-06
Male unemployed	42.3	49.0	50.3	52.3	45.5	45.9	44.4
Female unemployed	51.9	58.4	62.4	58.8	59.3	57.9	57.0
Total unemployed	46.6	53.4	55.9	55.3	51.8	51.5	50.2

Source: LFS

Youth unemployment rates for September 2000 to September 2006 are indicated in Tables 19a & b. Young people entering the labour market are struggling to find employment. They form a relatively large proportion of the unemployed, overall, but particularly young unemployed women.

Unemployment among youth is related to highest level of education and the age at which the young person becomes economically active. In general, those with 12 years of schooling or higher qualifications have a lower unemployment rate than those who have not completed 12 years of schooling. People dropping out of education and entering the labour market between the ages of 15 to 19 years are more likely to be unemployed than those who enter the labour market at an older age.

**Target 17: In cooperation with pharmaceutical companies, provide access to affordable drugs in developing countries**

Over the last few years, SA has made concerted efforts to ensure access to safe and affordable drugs, dispensed by appropriately trained personnel.

During 2005/06, the public health sector reduced the stock outs of medicines in both the Essential Drug List (EDL), as well as anti-retrovirals at accredited Comprehensive HIV and AIDS Management and Treatment Plan sites, to

almost zero level. Most pharmacies and dispensers that applied for licenses during 2005/06, and met all legislative requirements, were licensed.

During 2006/07, the dispensing fee was revised after extensive engagement with the retail pharmacy sector. Despite this engagement, the retail pharmacy sector has challenged the dispensing fee in the courts. The Department of Health has made several attempts to resolve this matter with retail pharmacists.

In accordance with the medicine pricing regulations a draft International Benchmarking Methodology was gazetted for comment in December 2006. The draft International Benchmarking Methodology compared medicine pricing policies and practices in 5 countries namely: SA, Canada, Spain, New Zealand and Australia. The methodology provided for South African prices to be compared and benchmarked against prices of medicines in these countries, to ensure that South Africans do not pay more for their medicines compared to the citizens in these countries.

The other four countries were chosen on the basis of the following criteria namely: existence of sound policies on the pricing of medicines; similar patent protection legislation to SA; and the existence of recognised and reputable medicines registration authorities.

To date the medicine pricing regulations has produced an estimated reduction in excess of 20% at the factory gate level. Medical scheme expenditure has declined from R11 billion (2001) to R8.5 billion (2006/07) despite increased medicine utilisation over the period.

The public health sector has also strengthened its collaboration with the traditional health sector. With regard to the development of pharmacopoeia, (i.e. standards for individual entities of African traditional Medicines), the MRC is in the process of producing sixty monographs on medicinal plants for inclusion in the pharmacopoeia.

A database of African Traditional Medicines is also being developed.

**Target 18: In cooperation with the private sector, make available the benefits of new technologies, especially information and communications**

The tables below summarise how SA stands on the Information and Communication Technology (ICT) related commitments made at the Millennium Declaration.

**Table 20: ICT Indicators and Statistics at a glance**

<i>Indicators</i>	1995	2001	2003
<b>ICT infrastructure &amp; Access</b>			
Total Telephone subscribers (Teledensity) (per 1 000 people)	10 767	13 384	18 641
Telephone fixed lines (per 1 00 people)	101	4 962	4 821
In largest cities	417	415	-
Cost of local call (\$ per 3 minutes)	0.06	0.07	0.1
Cost of international call (\$ per 3 minutes)	-	0.58	0.2
Mobile cellular subscribers (per 1 000 people)	1.4	8 322	13 797
Radios per 1 000 people	335	338	-
Television sets per 1 000 people	132	152	-
Broadcasting coverage	80%	90%	-
Post offices per 10 000 people	2,440	2,640	2,855
Post Offices on the Network	588	820	1314
<b>Computers &amp; the Internet</b>			
Personal computers (per 1000 people)	27.9	68.5	-
Installed in schools (thousand)	92.8	364.7	-
Internet users (per 1,000 people)	460.0	3,068.0	-
Internet Service provider charge (\$)	-	29.6	-
Telephone usage charge (\$)	-	033	-
ICT Impact			
Total ICT (\$, millions)	8.649	11.430	-
ICT as % of GDP	5.7	9.2	-
ICT per capita (\$)	209.7	268.7	-

Sources: SA Census 1996 & 2001, ITU, The World Bank and UNESCO

Table 21 below demonstrates a sharp increase in the number of telephone subscribers from 44.4% in 2002 to 70.2% in 2006. The mobile telephone networks have grown their subscribers at a faster rate as compared to the fixed line networks whose subscribers have been declining.

**Table 21: Telephone subscribers\***

	Whether the household has a telephone in dwelling and/or a cellphone									
	Yes					No				
	2002	2003	2004	2005	2006	2002	2003	2004	2005	2006
Proportion of households	44.4	46.7	54.6	64.6	70.2	55.6	53.3	45.4	35.3	29.6

*Note: Proportions do not necessarily add up to 100, due to exclusion of unspecified access to telephone and/or cellphone*

*Source: GHS 2002 - 2006*

A complementary strategy to secure affordable access to telephony was introduced through the establishment of a Universal Service Fund to subsidize network rollout to under-serviced areas and access to needy people. Sixty-eight tele-centers have since been established in these areas to provide, amongst others, basic telephone services. The Universal Service Agency is the vehicle established to achieve this objective.

Although SA has the most developed infrastructure on the continent with a tele-density of over 12%, there are still areas where access to basic telephony and broadcasting signals is still a problem. Tele-density in those areas stands below 5% as compared to urban areas where the coverage, facilities and services are widely available.

A process has commenced to issue additional licenses to the Second National Operator and small business operators to provide services in those under-serviced areas, namely areas with less than 5% tele-density.

According to the 2001 Census, at least 8.6% of households had one computer in good working order as compared to 4% during the 1996 Census. The reason for this increase is that computers are the leading access devices for Internet use, which has been on the increase.

The International Telecommunication Union (ITU) has ranked SA 18<sup>th</sup> in terms of the Internet usage. Although there are some 120 Internet service providers in SA, access to the Internet is still restricted to some geographic locations and segments of the society.

Radios have demonstrated themselves to be powerful tools for disseminating information to the wider audience. The 2001 Census revealed that radio is the most prevalent household item. Overall 73,0% of households possessed at least one radio.

The 2001 Census has revealed that 53,8% of households possessed at least one television set. Possession of these goods by broad settlement type indicate

that households in urban areas were more likely to have these items than those counted in urban informal settlements, deep rural areas and commercial farms. Lastly, the post office is the most accessible and convenient means available to citizens through its extended network. The ratio of postal outlets to inhabitants has improved from 1:16,659 in 1996 to 13,484 in 2003. This is still considered to be high in terms of the general criteria of 1:10,000 in inhabitants.

### **3. Concluding Remarks**

As the report shows, SA is well set to accomplish the MDGs in time. This is largely attributed to the hard work by government & all social partners aimed at improving the material conditions of all South Africans. Although a lot of mileage has been gained towards achieving the RDP objectives, there remain some challenges. The South African government, working with peoples of SA and social partners, is determined to overcome any obstacles that may hinder progress on ensuring a better life for all. Some of the major challenges relate to the economy's insufficient growth and its inability to generate sufficient employment opportunities. These are further compounded by the following socio-economic challenges:

- The number of households has been growing considerably faster than the rate of population growth which implies that the servicing obligations of the state were greater than population growth initially suggested;
- While employment grows, the number of unemployed and rate of unemployment is growing faster because of the rising labour force participation rate;
- The changing structure of the economy, with many more jobs now available or potentially available in the service sectors of the economy than in traditional sectors like agriculture, mining and construction, requires a labour force with different skills to those available to the bulk of the unemployed labour force; and
- Rapid migration into the urban areas as well as shifts in the demographics.

In short, these trends point to the persistence of a large group of poor people who might remain marginal to the growth opportunities in the modern economy unless the government makes significant developmental interventions. Indeed, the government is making significant developmental interventions, in directly dealing with the marginalised. In addition, government, together social partners, is pursuing the major interventions recommended in the *Ten Year Review* and recently in *A Nation in the Making Discussion Document*:

- The need for a framework of encompassing interest amongst the main social forces of the country entailing, perhaps, a substantive social contract beyond the Growth and Development Summit agreement;

- The need to considerably improve the performance of the state in focusing on better coordination and allocation of responsibilities between the spheres of government;
- To address the consequences of the social transition outlined above, within the philosophy of the National Spatial Development Framework; i.e. that government should invest heavily in areas where there is both great social need and economic potential, and for areas of need with less potential government should provide support for the development of human capital (especially health, education, transport and communications); and
- To improve the regional environment and implement NEPAD.

At the core of the “People’s Contract”, which informs the government’s programme of action, is that by 2014 government would have:

- Reduced poverty and unemployment by half
- Provided the skills required by the economy
- Ensured that all South Africans are able to fully to exercise their constitutional rights and enjoy the full dignity of freedom
- Ensured compassionate government service to the people
- Achieved a better national health profile and massively reduced preventable causes of death, including violent crime and road accidents
- Significantly reduced the number of serious and priority crimes and cases awaiting trial
- Positioned SA strategically as an effective force in global relations.

The supportive environment to achieve the above exists and is continually strengthened and elaborated. For instance, government is presently working on various programmes aimed at accelerating the growth of the economy and the eradication of poverty. These initiatives are aimed at expediting the resolve to meet the RDP objectives and meet them faster. They are aimed at responding to the challenges that have been identified in the assessment of the first decade of freedom.

Lastly, government has put in place monitoring and evaluation systems that would assist in continuous assessment of whether government is meeting or not the objectives that it has set for itself. The existing monitoring and evaluation systems are being strengthened through increasing capacity in the respective areas.

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## 5. List of Acronyms

AMPS	All Media and Products Survey
ASER	Age Specific Enrolment Ratio
BWIs	Bretton Woods Institutions
CBTF	Capacity Building Task Force on Trade, Environment and Development
CCMT	Comprehensive Programme for HIV and AIDS Management, Care and Treatment
CEMD	Confidential Enquires into Maternal Deaths
DC	Development Committee
DHIS	District Health Information System
DHP	District Health Plans
DHS	District Health System
DPSA	Department of Public Service and Administration
EDL	Essential Drug List
EHPs	Environmental Health Practitioners
EMS	Emergency Medical Services
EPI	Expanded Programme on Immunisation
GAIN	Global Alliance for Improving Nutrition
GDP	Gross Domestic Product
GEM	Girls Education Movement
GHS	General Household Survey
GPI	Gender Parity Index
HIPC	Heavily Indebted Poor Country Initiative
IBSA	India Brazil South Africa Dialogue Forum
ICT	Information and Communication Technology
IES	Income and Expenditure Survey
IMCI	Integrated Management of Childhood Illnesses
IMF	International Monetary Fund
IMR	Infant Mortality Rate
ITU	International Telecommunication Union
LSDI	Lubombo Spatial Development Initiative
MDG	Millennium Development Goal
MMR	Maternal Mortality Ratio
MRC	Medical Research Council
NDoH	National Department of Health
NEPAD	New Partnership for Africa's Development
NFCS	National Food Consumption Survey
NHC	National Health Council
NNMR	Neo-natal Mortality Rate
OECD	Organisation for Economic Co-operation and Development
OHS	October Household Survey
PHC	Primary Health care
PMTCT	Prevention of Mother-to-Child Treatment
POA	Programme of Action

QEDSUP	Quality Education Development and Upliftment Programme
QoC	Quality of Care
RDP	Reconstruction and Development Programme
RED	Reach Every District
RISDP	Regional Indicative Strategic Development Plan
SA	South Africa
SACU	Southern African Customs Union
SADC	Southern African Development Community
SADHS	South African Demographic and Health Survey
SANAC	South African National AIDS Council
SCA-2	Second Special Contingent Account
SKEP	Succulent Karoo Ecosystem Programme
STATS SA	Statistics South Africa
STEP	Subtropical Thicket Ecosystem Planning
STI	Sexually Transmitted Infection
STPs	Service Transformation Plans
TYR	Ten Year Review
UNDP	United Nations Development Programme
UNESCO	United Nations Educational Scientific and Cultural Organisation
UNFCCC	United Nations Framework Convention on Climate Change
UNGA	United Nations General Assembly
UNICEF	United Nations Children's Fund
UNLDC	United Nations Conference on Least Developed Countries
VCT	Voluntary Counselling and Testing
WHO	World Health Organisation
WTO	World Trade Organization