

Empowered lives. Resilient nations.

Local Governance Project – Afghanistan 2016 2nd Quarterly Project Progress Report



UNITED NATIONS DEVELOPMENT PROGRAMME

DONORS





PROJECT INFORMATION

| Project ID: | 90448 |
|---------------------------|--|
| Duration: | 1st October 2015 – 30 September 2020 |
| ANDS Component: | Governance, Rule of Law and Human Rights |
| Contributing to NPP | National Priority Programme for Local Governance and Accountability and Transparency |
| CPD Outcome: | CPD Outcome 1: Improved legitimate, transparent, and inclusive governance at all levels that enables progressive realization of the human rights |
| UNDP Strategic Plan | Outcome 3: Countries have strengthened institutions to |
| Outcome: | progressively deliver universal access to basic services. |
| Total Budget (LOP): | USD 54.6 million |
| January to December 2016 | |
| Budget: | USD 11.5 million |
| Implementing Partner: | Independent Directorate of Local Governance (IDLG) |
| Responsible Parties | Independent Directorate of Local Governance (IDLG), 13 Provincial Governor Offices (PGOs), 13 Provincial Councils (PCs) and 22 Municipalities and Civil Society Organizations in 17 provinces |
| Project Manager: | Abdul Hameed Omar |
| Responsible Asst. Country | |
| Director: | Mir Nadia Nivin |

Cover Photos:

Top: National and Subnational spokespersons taking a joint photo with the President of Islamic Republic of Afghanistan, H.E Mohammad Ashraf Ghani.

Right: IDLG Acting Director General, Mohammad Nader Yama, during the SNGP Consultation Workshop with Central Ministries and policy expert organizations.

Left: SNGP Consultation Workshop at Kandahar Province, IDLG Director of Policy and Planning Abdul Muqtader Nasary with Governor of Kandahar Dr. Humayoun Azizi.

ACRONYMS

| ASGP CBR | Afghanistan Subnational Governance Programme (ASGP) Capacity Building for Result |
|-------------|---|
| CSO | Civil Society Organization |
| DGO | District Governor's Office |
| DMM | Deputy Minister's Office for Municipalities |
| IDLG | Independent Directorate of Local Governance |
| ISLA | Initiative to Strengthen Local Administration |
| LOGO | Local Governance Project – Afghanistan |
| MOF | Ministry of Finance |
| MoEc | Ministry of Economy |
| MAB | Municipal Advisory Board |
| NTA | National Technical Assistance |
| PC | Provincial Council |
| PDP | Provincial Development Plan |
| PGO | Provincial Governor's Office |
| PLD | Provincial Line Directorates |
| PSP | Provincial Strategic Plan |
| SHAHAR | Strong Hubs for Afghan Hope and Resilience |
| SMC | School-Municipal Committees |
| SNG | Subnational Governance |
| SNGP | Subnational Governance Policy |
| UNDP | United Nations Development Programme |

TABLE OF CONTENTS

| I. | EXECUTIVE SUMMARY1 |
|-----------|---|
| II. | RESULTS |
| A. tra | OUTPUT 1: Capacity of PGOs and Provincial Councils has improved for accountability and nsparent service delivery |
| B. acc | OUTPUT 2: Municipalities with improved revenue generation are able to deliver services in an countable and participatory manner |
| C. | OUTPUT 3: Civil society has improved oversight capacity of local governance |
| D. ser | OUTPUT 4: IDLG is able to develop policies to improve local government accountability and vice delivery |
| III. | GENDER SPECIFIC RESULTS17 |
| IV. | PARTNERSHIPS17 |
| V. | PROJECT RISKS and ISSUES17 |
| VI. | LESSONS LEARNED |
| VII. | FUTURE PLAN |
| VIII. | ANNEXES19 |
| AN | NEX 1: EXPENSES BY OUTPUT19 |
| AN | NEX 2: ISSUE LOG |
| AN | NEX 3: RISK LOG |

I. EXECUTIVE SUMMARY

The Local Governance Project – Afghanistan (LoGo) started in October 2015 and is funded by European commission and Switzerland to make the state effective in improving socio economics development and good governance. The project provides support to the Independent Directorate of Local Governance (IDLG), 13 Provincial Governors Offices (PGOs) and Provincial Council (PCs), 22 provincial and districts Municipalities and civil society organizations in 17 provinces to be more responsive to external and internal stakeholders on delivery of results. The project aims at improving service delivery by enhancing accountability and transparency of the local governments to the women and men of Afghanistan, and building the capacity of the local governments to plan, budget and monitor service delivery effectively. The ultimate goal is to increase the legitimacy of the government and the trust between the state and society.

In the second quarter, LoGo continued with the baseline study and focused on LoGo recruitment and implementation of program activities at IDLG in center, provinces and municipalities.

In Q₂, with the LoGo technical and financial support, the Bamyan and Daikundi PGO initiated the establishment of a citizen service center, which will work as a public grievance management system. Five municipalities (Bamyan, Nili, Kunduz, Guzara and Injil) generated financial profiles and drafted Revenue Enhancement Action Plans (REAP) for 2 district municipalities (Guzara and Injil) during the second quarter. In addition, 15 School-Municipal Committees (SMC) were trained including 6 newly established SMCs in Guzara and Injil district municipalities for advocacy and youth engagement in municipal governance.

During this period, a Standard Operating Procedure (SOP) was developed to manage grants to CSOs for networking, capacity building and monitoring of local service delivery.

With support from LoGo, IDLG organized a national conference for the spokespersons of the provincial governors' offices to improve coordination, coherence and consistency in delivering messages on developments in socioeconomic, security, governance and human rights at national and subnational level. As a result, the spokespersons' had a better understanding of government priorities.

LoGo also supported CIDD to develop Capacity Need Assessment guidelines, one-year capacity development plan and initiated a 5- year capacity development strategy (40% completed in this quarter) mainly focusing on organizational development with intervention of partners and using south to south cooperation modality.

LoGo would like to thank all donors for their continued support. On-going donor support is critical to the work of LoGo and UNDP, its provincial and municipal partners, and to IDLG, as we work towards more effective, democratic and sustainable subnational governance in Afghanistan.

II. RESULTS

A. OUTPUT 1: Capacity of PGOs and Provincial Councils has improved for accountability and transparent service delivery

During the second quarter of 2016, LoGo continued its support at national and provincial levels to promote sub-national governance. At subnational level to make the local government more accountable and improve inclusive governance, provincial planning consultation forums were launched to foster provincial planning and budgeting process. LoGo works closely with IDLG, MoEc and MoF to strengthen inter-ministerial cooperation, coordination and consensus building on the important agenda of sub national governance.



View LoGo Orientation by LoGo Team to Provincial Partners in Daikundi

LoGo supported PGO/PDC, Department of Economy (DoEc) and Mastofiats on the initiation of participatory planning for the year 1396 to drive an agenda of participatory, inclusive and accountable sub-national programing and service delivery. By implementing the initiative, local citizens and interested groups from districts, local communities with line departments shared their preliminary needs and suggestions to prepare separate plans that will be integrated into a composite provincial plan.

In total, 50 local service delivery projects were monitored in Kapisa, Panjsher, Khost, Paktika and Daikundi provinces, the key findings were shared with relevant authorities corrective actions, 42 of the projects actively implemented the recommendations.

Regular reporting to the public about the range of government services and establishing a constructive conversation between the public and the government is yet to be put into full practice in Afghanistan. LoGo conducted Public Reporting Forum in Daikundi as social auditing of district and provincial administrations, it represented an institutional base for effective governance for extending democratic control and accountability at the local level.

Access to the services in Afghanistan remains a challenge. Based on the lessons learned from ASGP, the LoGo project introduced the concept of Citizen's Service Centre in provincial governor's office in Bamyan. The establishment of Citizen's Services Centre will allow the local community to have an easy access to the services and will also be an opportunity for one stop shopping. The initial assessments on the establishment of Citizen's Services Centre have been conducted and the LoGo team is currently working on the design of the Citizen's Services Centre.

On regular basis, the provincial governors' offices have been provided technical support and guidance to effectively deliver services to the citizens. Based on the needs assessment, a series of trainings was conducted on local governance, PDP monitoring and evaluation, reporting, coordination and outreach for provincial and district Tashkeel staff in 13 targeted provinces.

LoGo continued to provide internet services to 13 provincial governors' offices to keep them connected to the public, the centre in Kabul, line ministries, districts, and media.

The Governor's Office in Daikundi along with UNDP/LOGO organized a "*Public Reporting Forum*" to set a mechanism through which the government authorities had the opportunity to brief citizens about their achievements, challenges and seek their support and recommendations for improvement in services. There were 200 participants (150 male and 50 female) including officials from PGO, line departments, provincial council, Shuras, civil society, youth and academia. The event started with opening remarks by the Governor Mrs. Masouma Muradi highlighting the importance of transparency and accountability in local governance.

She stated that she was happy to organize this reporting forum as means of social auditing in a local democracy to enable communities to monitor the implementation of development projects and service delivery by the government. It improves information sharing regarding disbursement of funds and fiscal management of public services and ultimately increases transparency and accountability.



HE Mrs. Masouma, View of a Citizens Active Participation in Public Reporting in Daikundi Governor Daikundi

Provincial councils in Paktika, Kunduz, Panjsher, Helmand and Paktia were assisted to undertake a series of public outreach measures. The initiatives included district monitoring and oversight missions in Kunduz and Paktika, public gatherings and town hall meetings in Helmand and Paktia provinces. The PC outreach teams assisted citizens to understand their roles and responsibilities towards the government and important issues such peace and social cohesion.

With technical and financial support from LoGo, the provincial councils in Paktika and Helmand provinces, organized two orientation sessions to the CSOs, women and youth to build awareness on the roles and responsibilities of the provincial council. At the end of the session, participants had a better understanding of the roles and functions of PC and made commitment to share their learning with people in their constituencies. Similar event was also organized in Kunduz province.

Expenses for the Quarter

During the reporting period, a total of USD 841,536.27 was spent for output one. For more detail please see annex 1.

Progress Monitoring Updates

| ProDoc Indicators | Baseline (As per the ProDoc) | Annual Targets (As per the AWP) | Planned/ Milestone (reporting period) | Actual (reporting period) | Status/ Comments |
|--|------------------------------------|--|--|---|---|
| 1.1.# of PDPs in-line with the PSP developed in the13 provinces supported by LOGO | TBD | Planning guideline developed PDP process (planning) supported in 6 provinces | PDP development in 7 provinces | PDP for 1396 Solar Year (SY) for 9 provinces | The PDPs developed with technical involvement of the NTAs |
| 1.2.# of PDPs in-line with the PSP implemented in the 13 provinces supported by LOGO | TBD | PDP process (implementation supported in 6 provinces | 5 PDPs implemented organizing coordination meeting to support PDP implementation | 5 PDPs implemented for 1995 15 coordination and PDP review sessions organized to support PDP implementation | Provincial budgeting policy is not roll out yet so, the budget allocated is not fully in line with all projects |
| 1.3.# of PDPs monitored by Department of Economy inclusive of gender disaggregated data in the 13 provinces supported by LOGO | TBD | Gender desegregated data developed | reviewing the existing practice, issues and challenges with relevant stakeholders | data base developed | Discussion going with the relevant stakeholders |
| 1.4. Extent to which the role and responsibilities of the PCs are understood by women and men in the 13 provinces supported by LOGO (scale: very low, low, moderate, high, very high) | TBD | PC role and responsibilities assessed | Orientation session to 5 PCs on accountability and public outreach. Outreach session between PC and | Orientation session to 2 PCs on accountability and public outreach Outreach session between PC and women groups in 2 provinces | On target- Growing citizens' undertraining on PC role |

| ProDoc Indicators | Baseline (As per the ProDoc) | Annual Targets (As per the AWP) | Planned/ Milestone (reporting period) | Actual (reporting period) | Status/ Comments |
|---|------------------------------------|--|---|--------------------------------|---|
| | | | women group in 2 provinces | | |
| 1.5. Extent to which the SNG polices are understood by women and men in the 13 provinces supported by LOGO (scale: very low, low, moderate, high, very high) | TBD | To be assessed | Not targeted in this quarter | Not targeted in the quarter | The revised version of SNGP has not yet finalized |
| 1.6. PGO IT management system established in the 13 provinces supported by LOGO | TBD | PGO IT management system assessed and provides internet in 13 provinces | Provide internet to 13 PGO | Provided internet to 13 PGO | PGOs have facilities of communicatio n with all stakeholders |
| 1.7.# of Citizen Service Centers established utilizing the revised guidelines in the 13 provinces supported by LOGO | TBD | Support 2 PGOs to establish Citizen Service Center (CSC) | 2 CSC established | 5 CSCs established | Beyond target- contract awarded for 2 CSC, tendering and Design completed for 3 CSCs |
| 1.8. Increased independence of IDLG from external support in planning, provincial council administrative management, programme development, monitoring and evaluation, strategic management and internal audit capacities (scale of independence: very low, low, moderate, high, very high) | TBD | To be assessed | processed | Processed | On target- Embedded 79 NTA staff |

B. OUTPUT 2: Municipalities with improved revenue generation are able to deliver services in an accountable and participatory manner

LoGo provides support to eight provincial and fourteen district municipalities to improve their revenue generation capacity and to enable them deliver transparent, customeroriented and accountable services to citizens. LOGO also promotes inclusive and effective governance at municipal level.

Property registration model - an integrated approach to register properties and businesses, was developed by LoGo as a tool to support revenue generation. The model was shared with IDLG/DMM and is in the process of approval. Five municipalities (Bamyan, Nili, Kunduz, Guzara and Injil) generated financial profiles, as a tool for revenue and expenditure trend analysis and comparison as well as basis for realistic revenue projections/planning.

Revenue Enhancement Action Plans (REAP) were developed for 2 district municipalities (Guzara and Injil) to ensure locally-owned and led efforts to increase revenues, and thereby contribute to improving and expanding service delivery to citizens. In Bamyan, the Revenue Enhancement Action Plan was revised. In Kunduz and Bamyan, mid-year revenue reports were generated and shared with IDLG.

Customer service center concept as 'one stop shop in municipality' was introduced to two



Update, 1st July 2016

| Has (New) | Has but needs Revision | Does not Have |
|-----------------|------------------------------|------------------|
| Profile | | |
| 5 Mun | | 17 Mun |
| REAP | ' | |
| 3 Mun (draft) | 4 Mun | 15 Mun |
| Registry of for | mal/informal | properties |
| | | 22 Mun |

municipalities (Bamyan and Nili), and initial assessments has been conducted. The team is working on the technical design of the proposed customer service centers.

School Municipal Committee (SMS) youth were engaged in three municipalities (Kunduz, Bazarak and Bamyan), in overseeing service delivery (solid waste collection), leading to a discussion with Municipal Advisory Board (MAB) and the mayor to improve the service for citizens. In Bazarak, a general cleaning campaign was also conducted by youth volunteers which was facilitated and coordinated by LoGo supported NTA.

As for inclusive, accountable and transparent urban governance, several activities were supported. To this effect, four municipalities (Guzara, Injil, Kohistan and Bamyan) engaged stakeholders in consultation on planning for capacity development, outreach and revenue enhancement through local consultative workshops participated by 109 local stakeholders and local citizens (10 were women).

Further, outreach plans were drafted for 2 district municipalities (Guzara and Injil) and revised/updated for 2 other provincial municipalities (Kunduz and Bamyan). In the second quarter, guideline for School-Municipal Committee was revised, finalized and endorsed by

IDLG/DMM. Six SMCs were created, trained and equipped in 2 district municipalities (Guzara and Injil). Nine SMCs established earlier by UNDP in the municipalities of Kunduz, Bamyan, Bazarak and Nili received fresh training on SMC functions.

| Newly created SMCs | 6 SMCs (3 Girls SMCs and 3 Boys SMCs) |
|--------------------|---|
| SMCs trained | 15 SMCs (9 boys SMCs and 6 Girls SMCs) |
| | 103 SMC members trained (out of them 21 were girls) |

LoGo provided internet connectivity to 3 municipalities (Bazarak, Bamyan and Kunduz) to enhance office efficiency and effective communication with their stakeholders within the provinces and IDLG in center, it will enhance the public outreach.

Views of SMC youths in Kunduz, overseeina/reviewina solid waste manaaement in a Gozar and discussing issues and View of SMC guide



View of the participants of SMC training in Nili

View of toolkit provided to 6 SMCs in Gozara and Injil

Capacity assessment was conducted in four municipalities (Guzara, Injil, Kohistan and Torghondi). Based on which Capacity Development Plans were drafted for two district municipalities (Guzara and Injil) and updated/revised the existing ones in Bamyan.

Expenses for the Quarter

During the reporting period, a total of USD 38,387.36 was spent for output two. For more detail please see annex 1.

Progress Monitoring Updates

| ProDoc Indicators | Baseline (As per the ProDoc) | Annual Targets (As per the AWP) | Planned/ Milestone (reporting period) | Actual (reporting period) | Status/ Comments |
|---|---------------------------------------|---|--|--|---------------------|
| 2.1 # of municipalities with at least a 50% increase in revenue generation of the 22 municipalities supported by LOGO | TBD | 50% increase in revenue | Not targeted in this quarter | Not targeted in this quarter | NA |
| 2.2 # of municipal plans developed of the 22 municipalities supported by LOGO | TBD | Guidelines for municipality participatory guideline prepared Outreach framework developed and implemented in 3 municipalities | Planning supported in 3 municipalities Outreach planning and activity support for 5 municipalities | Capacity Development Plan for 3 municipalities Stakeholders consultation workshops on planning in 4 municipalities Outreach planning and activity support for 6 municipalities SMC guide revised and endorsed | on target |
| 2.3 # of municipalities utilizing an Improved Revenue Generation System | | | 3 Draft Revenue Enhancement plans Financial profile for 5 municipalities Mid-year revenue report for 3 municipalities | 3 Draft Revenue Enhancement Plans Financial profile for 5 municipalities Mid-year revenue report for 2 municipalities | On target |
| 2.4 # of local service delivery projects implemented under grants modality in the 22 municipalities supported by LOGO | TBD | 20 Municipal service delivery projects supported | Not targeted in this quarter | Not targeted in this quarter | NA |

| ProDoc Indicators | Baseline (As per the ProDoc) | Annual Targets (As per the AWP) | Planned/ Milestone (reporting period) | Actual (reporting period) | Status/ Comments |
|--|---------------------------------------|--|--|--|---------------------|
| 2.5 # of Municipal Customer Service Centers established utilizing the revised guidelines in the 22 municipalities supported by LOGO | TBD | Guideline of Municipal Customer service center developed | Initial assessment for customer service center in 2 municipalities | Initial assessment for customer service center in 2 municipalities | On target |
| 2.6 # of networks established to link municipalities | TBD | 3 Municipalities supported for customer service center Not targeted | Networked approach to training LoGo-covered municipalities | Networked approach applied in orientation on LoGo support to municipalities | On target |

C. OUTPUT 3: Civil society has improved oversight capacity of local governance

During the reporting period, an initial plan was formulated to manage support to civil society for their oversight of local government service delivery in coordination with the output working group at IDLG. The team particularly focused on coordination and information gathering in order to create the platform and pave road for engaging civil society, following are some of the key achievements so far:

- Coordination and partnership established with UNAMA (Civil affairs and the team from central/regional team), Afghanistan institute for civil society AICS, International Centre for not for profit law ICNL through a series of meetings.
- Developed database and overview of CSO status in the working provinces.
- Drafted the concept for CSO engagement and capacity development in oversight and monitoring of the provincial planning and budgeting and local service delivery by local government.

In order to provide resources/ grants for CSO's to allow them to monitor service delivery at provincial level, to raise awareness and contribute to provincial planning and budgeting process, a standard operating procedure (SOP) was developed.

Expenses for the Quarter

During the reporting period, a total of USD 7,931.53 was spent for output three. For more detail please see annex 1.

Progress Monitoring Updates

| ProDoc Indicators | Baseline (As per the ProDoc) | Annual Targets (As per the AWP) | Planned/ Milestone (reporting period) | Actual (reporting period) | Status/ Comments |
|---|---------------------------------|---|--|---|--|
| 3.1 # of provincial CSOs within the network dedicated to overseeing the service delivery of local governance in the 17 provinces supported by LOGO | TBD | 3.1. SOP for support to CSOs developed | 3.1.1 Conduct CSO assessment on their capacity and working area related to LoGo 3.1.2 Establish CSO network in LoGo provinces 3.1.3 Capacity building workshop of CSOs and other interest groups on advocacy for accountable service delivery 3.1.4 Conduct consultative session among CSOs, Private and government sectors for advocacy on more accountable service delivery | 3.1. SOP and TOR for issuance of grants to CSOs has been finalized and will be announced during 3 rd quarter. | The actual value against all indicators has been delayed due: Changing implementation methodology No NTA staff at national and local level limit access to all 17 LoGo provinces due to security measures following UNDP roles |
| 3.2 # of CSOs that represent women's interests dedicated to overseeing the service delivery of local governance in the 17 provinces supported by LOGO | TBD | 3.2. Network of CSOs set up in LoGo supported 7 provinces | 3.2.1. Conduct awareness session on service delivery and annual work of the government unit to CSOs and other interest groups 3.2.3 Conduct CSOs consultative session with local community and shuras on the linkage between service delivery and the local government unit for prioritization of services | | Same as above |
| 3.3 Extent to which men and women understand the linkages between Safaye Tax and the service delivery | TBD | 3.3. To be assessed | 3.3.1. Conduct awareness to local citizen (men and women) on the linkage between Safaye tax and | | Same as above |

| of local government, in the 17 provinces supported by LOGO (scale: very low, low, moderate, high, very high) | | | service delivery of local government 3.3.2 Establish civil society forum including youth, media, women and academia groups | |
|---|--|--|---|---------------|
| 3.4 # of CSOs that are able to provide analysis of local governance budget utilization inclusive of gender sensitive service delivery, at the district, municipal and provincial levels in the 17 provinces supported by LOGO | TBD | 3.4. At least two grants to CSOs | 3.4.1 Orientation to CSOs on provincial budgeting and planning policy 3.4.2 Conduct capacity development of CSOs on provincial financial management system and social audit system | Same as above |
| 3.5 Extent to which Local Government and CSO partnerships are functioning in the 17 provinces supported by LOGO (scale: very poor, poor, moderate, well, very well) | 3.1 TBD Note: Baseline will be provided once Baseline Study is undertaken | 3.5 To be assessed | 3.5.1. Establish and support government and CSO partnership for service delivery, transparency and accountability defined by laws, rules and regulations 3.5.2 Conduct Baseline Study | Same as above |

D. OUTPUT 4: IDLG is able to develop policies to improve local government accountability and service delivery

Improving local government accountability and service delivery requires development and implementation of effective and inclusive policies and existence of legal framework for the subnational governance. LoGo is working closely with IDLG to develop comprehensive and inclusive policies and guidelines for effective sub-national planning, budgeting, monitoring and the delivery of services. To ensure inclusive policy discussion and development, the Project focuses on improved coordination and collaboration among the relevant stakeholders i.e. IDLG, the Ministry of Finance, the Ministry of Economy, line ministries and donors.

Aligned with the National Unity Government's strategy and vision for subnational governance, LoGo has provided technical and financial support for the revision of the Afghanistan Subnational Governance Policy (2010) and the related regulatory framework design and finalization to help National Unity Government fulfill its commitments on self-reliance presented in London Conference in December 2014.

The Subnational Governance Policy is being revised and IDLG with the support of LoGo has initiated the consultation process both at center and provinces.



Bamyan Province, SNGP Consultation Herat Province SNGP Consultation working group discussion after the orientation session

The figure in below table states the level and number of the participants in 34 provinces during the SNGP consultation workshops:

| Civil servants from all line departments | Civil Society Organizat ions | Women Network and Youth | Provincial council members | Acade mic groups | Municipal advisory board | Districts council members | Districts District governors | Total |
|--|---------------------------------------|-------------------------------|----------------------------------|------------------------|--------------------------------|---------------------------------|------------------------------------|-------|
| 1321 | 105 | 106 | 56 | 125 | 55 | 54 | 97 | 2069 |

Over all 2069 participants have participated in SNGP Consultation Workshops out of which 20% were female.

In addition, the Subnational Legal and Policy Framework Mapping was developed to provide a clear picture on legal documents status (Laws regulations, guidelines and procedures) related to subnational governance. This has provided a support to IDLG, the relevant directorates and stakeholders to prioritize the legal document development for local governance in accordance to the new SNGP.

IDLG jointly with LoGo, has enforced the implementation of Anti-Harassment Policy and gender equity and inclusiveness awareness initiatives. In this regard, a 2-week campaign on Alimentation of Violence against Women at work place was conducted. About 83 IDLG staff (36 female) were trained on above mentioned subject.



IDLG Female Staff discussing Women Role in Government – the Opportunities and Challenges with the Panel (from right: Head of Gender Unit IDLG, Deputy Minister Policy IDLG, and Women Rights Activist)



National and Provincial Spokespersons during the session on how to have a coordinate message on an incident and event

For better coordination and communication between central and subnational governments, IDLG jointly with LoGo and ISLA organized a National Conference for the Spokespersons of the Provincial Governors Offices to 34 familiarize and updated themselves with the government policies, priorities and programs. As a result, it helped to understand the government strategy and approach on delivering services and deliver coherent messages to the citizens.

In regards to Provincial budgeting policy and Provincial planning policy, LoGo has closely worked with IDLG, Ministry of Finance and Ministry of Economy. An agreement has been made with line ministries, based on which, the provincial planning policy will be initiated under leadership of IDLG in coordination with MoEc and MoF. Similarly, MoF jointly with LoGo will roll out provincial budgeting policy in 13 LoGo targeted provinces.

In this quarter, LoGo has supported IDLG to develop Capacity Need Assessment Guideline, and carry out capacity need assessment in two provinces (Khost and Paktika).



Based on the capacity needs assessment, CDU/IDLG with support from LoGo, conducted short trainings for 153 IDLG staff (64 were female) on different topics (such as office management, human resource, planning, budgeting, reporting, gender, performance appraisal and coordination) both at the national and sub-national levels.

Expenses for the Quarter

During the reporting period, a total of USD 1,116,283.73 was spent for output four. For more detail please see annex 1.

Progress Monitoring Updates

| ProDoc Indicators | Baseline (As per the ProDoc) | Annual Targets (As per the AWP) | Planned/ Milestone (reporting period) | Actual (reporting period) | Status/ Comments |
|---|---------------------------------------|---|--|---|--|
| 4.1. # of policy guidelines for the NPPLG and the Provincial Budgeting Policy developed | TBD | Three policy guidelines developed | SNGP Revised Guideline for CNA developed and approved Gender Strategy cleared by Gender Unit Capacity Development Strategy development | SNGP Consultation workshops conducted in Kabul (line ministries) 4 Provinces (Nanagarhar, Bayman, Herat, Kandahar) Gender Strategy first draft submitted to gender unit Capacity development plan developed and approved and 5 years CD strategy almost 40% completed | On target |
| 4.2. Extent to which IDLG is capable of implementing, monitoring and evaluating policies | TBD | To be assessed | SNGP Legal Framework Mapping Capacity Development Plan | SNGP Legal Framework Mapping drafted and shared with the relevant directorates for further discussion Capacity development plan developed and approved and 5 years CD strategy almost 40% completed | Off target- revised SNGP has not approved yet, hence the plan for enhancement of IDLG's capability to implement monitor and evaluate policies are yet to be developed |
| 4.3. Legal framework for subnational governance developed by IDLG | TBD | Assessment of legal framework for NPPLG developed | Finalizing the pending laws of Provincial Council Law, Municipality Law and follow them out with relevant government entities | The pending Laws and policies are identified and accelerate the approval a mechanism has been discussed in Policy Working Group | On target |

III. GENDER SPECIFIC RESULTS

During the reporting period, LoGo supported creation of School-Municipal Committees in three Girls High Schools in Guzara and Injil districts to make sure girls play an active role in civic education and environmental protection as well as to get empowered as future leaders. Furthermore, LoGo worked closely with municipalities of Guzara, Injil and Kohistan to ensure women representation in consultation forums on municipal planning.

In addition, LoGo conducted a 2 days training on Gender Principles and Gender Mainstreaming for IDLG Civil Servants from several departments such as DMMA, GDLCA, GDHR, Directorate of Planning and Policy, Directorate of M&E and Directorate of Admin and Finance. In total 58 female staff participated in the training workshop and it was agreed that each directorate will come up with an action plan for the next quarter, outlining their way forward to conduct coaching and training to their own colleagues at their departments.



IV. PARTNERSHIPS

The project has coordinated with the World Bank, USAID's SHAHAR project and UN Habitat working mainly within municipalities and USAID ISLA and GIZ supporting Provincial Governor Offices and the Provincial Councils for synergy and sharing best practices in order to avoid duplication among the projects. In this quarter, LoGo and ISLA jointly conducted the workshop for spokespersons from 34 provinces. Similarly, LoGo and UNHABITAT initiated discussion on the division of work on property registration. The project will continue to promote new partnerships, networks and alliances with interlocutors working on subnational governance in Afghanistan.

V. PROJECT RISKS and ISSUES

Risks

Security remained a key challenge in implementation of LoGo activities, especially in most insecure provinces which can have potential negative impact on project results. The changing security situation continues to affect project delivery in some areas which limit access to several LoGo covered provinces.

Issues

UNDP has been working with IDLG to make sure certain planned guidelines are in place as scheduled. However, delay in updating/ development, endorsement and introduction of certain guidelines for provinces and municipalities affect progress in the field.

VI. LESSONS LEARNED

NA

VII. FUTURE PLAN

In third quarter, LoGo intends to promote synergies, networking and cross-collaboration initiatives rendering the project among UNDP projects and Local governance projects and subnational entities more effectively. A key achievement during next quarter will be the completion of the baseline study.

LoGo will focus on capacity building of LoGo supported provinces on planning and budgeting four provinces; accountability forum in three provinces; twenty district public hearings; PC district outreach visit in five provinces; initiating the provincial strategic plan in three provinces and establishment of citizen service centres in three provinces; and initiation of provincial planning policy. The project will also work with IDLG to coordinate with Ministry of Finance and Ministry of Economy on provincial planning and budgeting including gender responsive budgeting.

In next quarter, LoGo will focus on development of CDP for 2 municipalities; outreach and revenue enhancement plan for 3 municipalities; initiation of property registration in 2 municipalities; establishment of MAB in 2 municipalities; development of guideline for Municipal services delivery grants and customer service center and initiation of customer service center in 3 municipalities.

For CSOs engagement, LoGo will focus on engaging CSOs in consultation workshop on sub national governance policy and also provide grant for civil society organization for CSOs networking, capacity building and monitoring of local service delivery in seven LoGo provinces.

In addition, LoGo will finalize the Capacity Development Strategy for the next three years of IDLG. The main focus in the next quarter will be initiation of Provincial Planning Policy and rolling out Provincial Budgeting Policy at the provincial level and focusing on the development of the tools and guidelines for its roll out and capacity building approaches.

LoGo will work with provincial actors to help women overcome barriers that prevent them from participating in local government planning and service delivery. Emphasis will be given to the roll out of IDLG's Anti-Harassment policy guideline to facilitate the ground and create safe environment participation of women at the provincial level.

VIII. ANNEXES

ANNEX 1: EXPENSES BY OUTPUT

Interim Donor Report for the period January to June 2016 for LOGO (00090448)

| Project Output ID and Description | 2016 Budget (AWP) | Expenses (Jan - Mar 2016) | Expenses (Apr - Jun 2016) | Accumulated Expenses (Jan - Jun 2016) | Delivery Rate | Remarks |
|---|----------------------|---------------------------------|---------------------------------|--|------------------|---------|
| Output 1 (00096765): Capacity of PGOs and Provincial Councils has improved for | | | | | 32% | |
| accountability and transparent service delivery. | 3,508,277.88 | 277,375.86 | 841,536.27 | 1,118,912.13 | 01/0 | |
| Sub-total Output 1 | 3,508,277.88 | 277,375.86 | 841,536.27 | 1,118,912.13 | 32% | |
| Output 2 (00096766): Municipalities with improved revenue generation are able to deliver services in an accountable and participatory manner. | 2,810,831.74 | 51,606.97 | 38,387.36 | 89,994.33 | 3% | |
| Sub-total Output 2 | 2,810,831.74 | 51,606.97 | 38,387.36 | 89,994.33 | 3% | |
| Output 3 (00096767): Civil Society has improved oversight capacity of local governance. | 1,339,687.68 | 6,185.89 | 7,931.53 | 14,117.42 | 1% | |
| Sub-total Output 3 | 1,339,687.68 | 6,185.89 | 7,931.53 | 14,117.42 | 1% | |
| Output 4 (00096768): IDLG is able to develop policies to improve local government accountability and service delivery. | 3,796,066.14 | 336,159.63 | 1,116,283.73 | 1,452,443.36 | 38% | |
| Sub-total Output 4 | 3,796,066.14 | 336,159.63 | 1,116,283.73 | 1,452,443.36 | 38% | |
| Grand Total | 11,454,863.44 | 671,328.35 | 2,004,138.89 | 2,675,467.24 | 23% | |

ANNEX 2: ISSUE LOG

| # | DESCRIPTION | DATE IDENTIFIED | IMPACT/PRIORI TY | COUNTERMEASURE/MNGT RESPONSE | OWNER | STATUS |
|---|---|--------------------|----------------------------|--|--|------------|
| 1 | The changing security situation continues to affect project delivery in Kunduz and districts of other provinces, limiting access to LoGo support areas. | | Impact = 5 Priority = 5 | Effective use of LoGo supported National Technical Assistance and internet communication to remotely monitor activities and results in areas where security- cleared flights are unavailable and road missions are not allowed, and first-hand monitoring is not possible. | LoGo Kabul, IDLG | Increasing |
| 2 | Delay in the recruitment of NTAs has slowed down the implementation of project at local municipal. | January 2016 | Impact = 3 Priority = 3 | Effective use of LoGo staff holding UNDP contracts to implement activities where possible | Team leader, Municipal Component LoGo Kabul | |

ANNEX 3: RISK LOG

| # | DESCRIPTION | DATE IDENTIFIED | TYPE | IMPACT & PROBABILITY | COUNTERMEASURES/MNGT. RESPONSE | OWNER | SUBMITTED/UPDATED BY | LAST UPDATE | STATUS |
|---|---|--------------------|-----------|---------------------------|--|---------------------------|-------------------------|----------------|--|
| 1 | Political willingness to allow the Provincial Council to play their role in raising accountability within the provinces is different in every province | January 2016 | Political | Impact=3 Probability=3 | Clear roles and responsibilities of the different subnational governance units will be set up under the revised SNG policy and its implementation. LoGo will also build the capacity of PC to increase their influence. | Logo output- 1 team | October 2015 | Q2 2016 | e.g. reducing, increasing, no change, resolved |
| | Poor quality NTAs may dent out project success as there will be spending without good results. | January 2016 | Political | Impact=4 Probability=4 | UNDP/LoGo continues to monitor NTA issues, including the qualifications at recruitment stage and deliverables of NTA personnel. | LoGo Kabul | Q1 2016 | Q2 2016 | Consistent |
| | Delay in updating/development, endorsement and introduction of certain guidelines for provinces and municipalities | March 2016 | Political | Impact=4 Probability=4 | UNDP will closely work with IDLG to mobilize technical advisors to develop and finalize the guidelines | LoGo outputs | Q1 2016 | Q2 2016 | Consistent |