

# STABILIZATION PROGRAMME



REPORT QUARTER 4 2023  
CABO DELGADO.





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01 OCTOBER- 31 DECEMBER 2023

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# PROGRAMME OVERVIEW Q4 2023



REPORTING PERIOD	01 OCTOBER - 31 DECEMBER 2023
PROGRAMME TITLE	IMMEDIATE STABILIZATION AND RECOVERY IN CABO DELGADO
PROGRAMME DURATION	24 MONTHS
PROGRAMME RESOURCES	USD 66 MILLION
IMPLEMENTING PARTNER	DIRECT IMPLEMENTATION
PROJECT LOCATION	CABO DELGADO (MACOMIA, QUISSANGA, MOCIMBOA DA PRAIA, PALMA, NANGADE, MUIDUMBE)

## CONTRIBUTING PARTNERS BY DECEMBER 2023



European Union



Germany



Japan



Netherlands



United Nations Development Programme



## Executive SUMMARY

The fourth quarter of the Cabo Delgado Stabilization Programme navigated the intricate security dynamics shaped by Non-State Armed Groups (NSAG) in various districts of Cabo Delgado Province. Shifting between peace and violence, NSAG movements between Quissanga and Metuge brought significant disruptions since 2022, with heightened activities in the Messalo River Basin leading to clashes near Lake Nguri. The impending withdrawal of the Southern African Development Community Mission in Mozambique (SAMIM) added a layer of complexity, raising concerns for regional stability, especially with the approaching 2024 Presidential Elections. As the rainy season starts in December, infrastructure works and mobility are expected to be affected, impacting the development of Stabilization Programme activities.

Despite these challenges, *the programme's pillars showcased notable progress.* The **Community Security and Access to Justice** pillar strengthened relationships with governmental organizations, enhancing

the government's capacity to address security issues more effectively. **Public Infrastructure and access to basic services** achieved milestones with projects like the Water Supply in Macomia, emphasizing a commitment to improving essential services.

The **Livelihood Opportunities pillar** exceeded its cash-for-work goal by 22%, providing extensive training in agriculture, vaccination, fisheries, and processing. Basic needs support reached 3,000 beneficiaries, showcasing tangible impacts on the local community. **Partnerships** flourished, with a 10 million euros agreement with Germany and the signing of four Letters of Agreement (LOAs) at the provincial level, focusing on economic sectors.

***As Quarter 4 concludes, it is crucial for the Stabilization Programme and its partners to take stock, shedding light on the comprehensive management of activities to attain the goals set for the year.***





# Introduction

## STABILIZATION IN CABO DELGADO

Since 2017, the Province of Cabo Delgado in Mozambique has been facing an escalating conflict exacerbated by chronic underdevelopment, successive climate shocks, and recurring disease outbreaks. This challenging environment has allowed non-state armed groups (NSAGs) to carry out violent attacks, heightening protection risks, especially for women and girls. Responding to the crisis, the

Government of Mozambique has taken military action, successfully reclaiming areas previously occupied by NSAGs. In this complex context, the Stabilization Programme in Cabo Delgado has become a critical initiative, aiming to stabilize liberated regions and rebuild trust between legitimate authorities and local communities. ***The program is structured around three pillars vital for successful stabilization:***

### REBUILDING COMMUNITY SECURITY AND SOCIAL COHESION

*Focused efforts are directed toward restoring community security and fostering social cohesion, recognizing their pivotal roles in the stabilization process.*

### BRING BACK PUBLIC INFRASTRUCTURE AND SERVICES

*Immediate rehabilitation of public infrastructure and the strengthening of government capacity facilitate the effective reintegration of public institutions and services.*

### PROVIDING SOCIO-ECONOMIC SUPPORT

*Emphasis on socio-economic support through sustainable livelihood opportunities, acknowledging the importance of empowering citizens with viable economic avenues.*



COMMUNITY SECURITY AND SOCIAL COHESION



PUBLIC INFRASTRUCTURE AND ACCESS TO BASIC SERVICES



LIVELIHOOD OPPORTUNITIES



# Contextual Analysis

## SECURITY ISSUES

Cabo Delgado's security landscape witnessed volatile dynamics shaped by Non-State Armed Groups (NSAG). Their inconsistent interactions with the population, ranging from peaceful to violent, showcased a challenging pattern. Notably, the NSAG's movement shift between Quisanga and Metuge disrupted activities in the region, marking a significant change since 2022.

A pivotal development unfolded around the Messalo River Basin, where NSAG activities resumed. December saw an escalation as NSAGs attacked an FADM outpost near Lake Nguri, triggering extensive confrontations with national and foreign defense forces. The imminent withdrawal of the Southern African Development Community Mission in Mozambique (SAMIM) raised concerns, further complicat-

ed by the involvement of Rwandan forces in SAMIM-patrolled areas.

In the political realm, the Municipal Elections in October were marred by instability and violence. Widespread protests erupted over alleged election irregularities, resulting in a tragic incident in Chiúre district. This political turbulence foreshadows potential challenges for the upcoming Presidential Elections in October 2024, including fears of protests, violence, and access restrictions.

The critical concern remains the withdrawal of SAMIM forces, impacting Cabo Delgado's security landscape. The ongoing engagement of foreign forces adds complexity, necessitating a strategic approach to address evolving challenges and maintain stability in the region.





# PROGRESS BY PILLAR



COMMUNITY SECURITY



PUBLIC INFRASTRUCTURE  
AND  
BASIC SERVICES



LIVELIHOOD OPPORTUNITIES





# Community Security

Finalizing the fourth quarter of the initial year of implementing the Stabilization Programme in Cabo Delgado, the **Community Security and Access to Justice pillar has successfully solidified its relationship with key governmental organizations.** It has notably enhanced the government’s capacity to restore access to essential services through the donation of equipment and specialized training. Additionally, social cohesion activities, identified by government institutions as a priority, have also been diligently pursued.



## TRAININGS

In Quarter 4, 61 PRM (Republic of Mozambique Police), received comprehensive training, including GBV and Human Rights. Additionally, 100 Community Security Committee members from Nangade and 60 from Mocimboa da Praia, 8 including women, underwent the same training in November 2023. In Mocimboa da Praia, 100 Community Court members, including 36 women, received training, advancing justice and security in Cabo Delgado.



## EQUIPMENT DONATION

The donation of 6 flat packs were the base to the establishment of 3 new Police Posts in Miteda, Ntamba, and Nangade Sede, strengthening security of Nangade. Additionally, 100 phones were donated to the Community Security Committee (CSC) in Palma, and 160 phones were distributed to the CSCs in Nangade (100) and Mocimboa da Praia (60). Furniture and IT equipment were delivered and installed at a Community Court in Palma and 16 flat packs.



## SECURITY IN NUMBERS

- 61** Members of PRM trained in Police conduct, ethics, community policing, legal framework, good practices, nationalism, human rights and GBV.
- 100** Members of Community Security Council trained in Nangade and Mocimboa da Praia.
- 100** Members of Community Courts of Mocimboa da Praia trained .
- 100** Mobile phones donated to Community Security Councils from Palma.
- 160** Mobile phones donated to Community Security Councils in Nangade and Mocimboa da
- 6** Flat packs donated to the police of Nangade, to create 3 new police posts in Miteda, Ntamba and Nangade Sede.
- 16** Delivery and installation of furniture and IT equipment to a Community Court in Palma

## SOCIAL COHESION ACTIVITIES

Social Cohesion activities are fundamental to foster the feeling of belonging among the conflict affected population. The Stabilization Programme contributed significantly to the PRM’s female football team, enabling their meaningful participation in Mozambique’s National Tournament on October 23. The impact continued on November 23, supporting 120 students in the National Fair and Exhibition of Science and Technology under the impactful SPAS program.



# Public Infrastructure and access to basic services.

During the reporting period, the Public Infrastructure and Access to Basic Services pillar reached significant milestones through the signing of various contracts and the commencement of multiple projects. Notably, the **Water Supply Project in Macomia** has commenced, and the contract for the **Water Supply Project in Quissanga** was successfully signed. The period's highlights include the **inauguration of the Mocimboa da Praia Police Station** and the initiation of the Waste Management Project in Pemba.



## REHABILITATION IN MOCIMBOA DA PRAIA

The inauguration of the Police Station of Mocimboa da Praia is the highlight of the reporting period. The building was inaugurated by the Provincial Commandant of the Police and the PRM was given authorization to start using the building.

In Mocimboa da Praia, other works are ongoing, namely Guest House 2, Radio Building, Maternity, Nandua Health Center, Health's Director Residence, Chief Doctor's Residence, Attorney Residence, SDPI Director's Residence.

## 360 HOUSING PROJECT



In the current reporting period, the housing project was initiated, focusing on the districts of Mocimboa da Praia, Palma, Macomia, and Quissanga. An assessment of damaged houses paved the way for the construction of 360 houses. New construction sites were identified, and material requisitions were processed. Notably, Quissanga alone is set to receive 200 houses, marking a significant step towards rebuilding communities and providing much-needed shelter in the aftermath of destruction.

## REHABILITATION IN PALMA



In Palma, the rehabilitation of various buildings are currently on going. Highlight to the Civil Registry and Notary building, Administrative Building of the Meeting Room, Secretary Permanent's Office, Department Building, Secretary Permanent's residence.

Due to the rainy season, works are expected to slow down on December but the completion of the works will take place in the next quarter of 2024.

The Vice Minister of Germany, Katja Keul, visited the work of the Administrative Building on December 2024.

## WATER SUPPLY PROJECT

With the signature of the contract, the rehabilitation of Mocimboa da Praia Water Supply System is set to start on 1st February 2024. The project will be responsible to rehabilitate the Water Treatment Plan, construct new reticulation line and a new irrigation system.

In Quissanga, contract was also signed and the prospect of initial working day is on January 2024.

On Macomia, contract was also signed and mobilization of workers to the site is delay due to aggravated security situation in Macomia.



## WASTE MANAGEMENT ACTIVITIES IN PEMBA



With the generous assistance from the Government of Japan, the city of Pemba's administration has received valuable support. A contribution of 1 truck, 10 skip loaders, and 300 cash-for-workers has been provided to facilitate a comprehensive cleanup campaign over the next three months. This initiative is particularly vital during the current rainy season, emphasizing the importance of effective waste management for the well-being of the local population.



# Livelihood Opportunities



The engagement of cash-for-work beneficiaries has exceeded the first-year implementation goal by an impressive 22%, **achieving a remarkable 72% of the target of 9,000 beneficiaries for the two-year implementation period.** In terms of training, 500 youths underwent Sustainable **Agriculture training (422 participants), and 78 received training in community vaccination.** Additionally, another cohort of **youths successfully completed fisheries training, with an impressive 500 trained in sustainable fishery and 500 in fishery processing.** Furthermore, support to the people of Cabo Delgado extended to fulfilling basic needs, including the dis-

## TRAINING

Fishery training for 1,000 participants, along with equipment procurement, is underway. The Market Assessment Report is completed, and agreements with IICP for welding and electricity training, DPAP, SPAE for seed procurement, and IICP for 200 business kits are in various stages, reflecting a speedy approach to community stabilization and economic empowerment. Palma's Market.



## REHABILITATION OF PRODUCTIVE INFRASTRUCTURE

Under the Livelihood Opportunities pillar, training efforts focus on Sustainable Agriculture and Livestock for 500 youth. During the reporting period, 172 youth were trained in Mocimboa da Praia and Palma, with plans to train the remaining districts in 2023. Business kits for the trained youth are undergoing bid evaluation.

- 360 HOUSES
- 10 FISH MARKETS
- 4 MARKET-REHABILITATION
- 1500 CEMENT BAGS

**CASH FOR WORK 1596 BENEFICIARIES**  
**COMPLETED THE 3 MONTHS CYCLE FROM OCTOBER TO DECEMBER**

## BUSINESS ASSETS, AGRICULTURAL AND FISHING INPUTS

During this reporting period, the Livelihood team recognized the critical need for support in the form of business assets and productive inputs, especially for those who lost their means of working during the conflict. In this sense, it was provided:



- 4 TRACTORS TO SDAE\*
- 24 MOTORBIKES FOR TECHNICAL ASSISTANCE TO CASH FOR WORK ACTIVITIES
- 36 COMPUTERS DONATED TO IMPROVE INFORMATION SHARING
- 84 TONES OF SEEDS TO 3000 BENEFICIARIES

\*NANGADE, PALMA, QUISSANGA AND MACOMIA.





Q4.2023

# Partnerships



## Signature of partnership with Germany

In October 2024, the Stabilization Programme received a generous 10 million euros donation from Germany, to support the urgent needs outlined on the PRCD and PREDIN. This commitment aims at immediate stabilization in Cabo Delgado, transitioning from humanitarian response to sustainable development. The areas of focus include securing social cohesion, access to justice, restoring public infrastructure, ensuring access to basic services, and creating livelihood opportunities.

Germany, exemplifying unwavering solidarity, joining the collective efforts of the European Union, Japan, Netherlands, and UNDP in supporting Cabo Delgado's immediate stabilization and recovery. With an 18 million dollars funding gap for the next year, the UNDP team is actively engaged in resource mobilization to ensure optimal delivery for the people of Mozambique.

## HIGH LEVEL VISIT OF VICE MINISTER OF FOREIGN AFFAIRS KATJA KEUL

Following the ceremony of partnership agreement, the Stabilization Programme proudly received the High-Level Visit of the esteemed Vice Minister of Foreign Affairs Katja Keul and Ambassador of Germany in Mozambique Ronald Anthony Munch in a very special visit to the ongoing activities of the Stabilization Programme. After a valuable conversation with the local administration, the delegation embarked on a tour, witnessing the ongoing rehabilitation of the Palma Civil Registration and the Annex of Palma Administration Building. Subsequently, a gathering with participants of the cash-for-work initiative, they directly observed the transformative impact of the commu-





## GOVERNMENT OF JAPAN PRESENCE IN THE DONATION OF EQUIPMENT FOR THE WASTE MANAGEMENT OF PEMBA



Under the agreement with the Japanese government, waste management activity was considered a crucial activity with an allocated budget of 1 million USD. The population of Pemba, which has tripled in the past 3 years due to the conflict, underscores the critical importance of addressing waste concerns in the city.

The prevalence of open-air waste, blocked drainage channels, and the emergence of various diseases highlight the pressing issues stemming from an inadequate waste management system. Mayor Florete Simba, in his remarks during the handover ceremony, lauded Japan for their proactive initiative. He pledged to rally support from diverse partners to fortify the city's waste management infrastructure.

The Stabilization Programme, with support of the Government of Japan, awarded the government of Pemba with a generous donation of one collector truck and 10 skip loaders. Furthermore, 300 cash-for-workers, equipped accordingly, were mobilized to immediately commence city cleaning initiatives.

The significance of these waste management activities is particularly important with the impending rainy season. Beyond aesthetics, their impact becomes crucial in preventing floods and preventing waste-related diseases, notably cholera, ensuring the well-being of Pemba's residents.



## SIGNATURE OF FOUR LETTER OF AGREEMENT (LOAs)

On October 26, in Maputo, took place the signing of Letters of Agreement (LoAs) by the UNDP Resident Representative ad interim, Cleophas Torori, and designated Government partners: the Provincial Direction of Agriculture and Fishery (DPAP), Provincial Direction of Industry and Commerce (DPIC), Provincial Direction of Economic Activities (SPAЕ), and the Commerce and Industry Institute in Pemba (IIC). While the LoAs for the first three partners span 2023 and 2024, the last is exclusively for 2023. Recognizing the partners' constrained implementation time frame, the LoA was extended for 3 months for DPAP, DPIC, and IIC, and 6 months for SPAЕ.

These Letters of Agreement serve as vital tools to expedite the implementa-

tion of proposed Stabilization Programme activities. They were crafted to enhance collaboration, strengthen the capacity of Mozambique's public administration, and ensure the efficient delivery of services and goods to the population. As a consequential effect, the LoAs will foster greater government ownership in the execution of the Stabilization Programme in Cabo Delgado.



## EUROPEAN UNION TECHNICAL MISSION IN PEMBA

During its first technical mission to the Stabilization Programme in Pemba, the European Union conducted a two-day visit in December. Representatives from the cooperation sector were presented with the result indicators for each pillar, along with receiving a comprehensive analysis of the challenges and progress made in the year 2024.

Unfortunately, field visits were impeded by the movements of Non-State Armed Groups (NSAGs) in Quissanga, compromising both mobility and security during activity inspections. However, once the security situation permits, numerous opportunities will arise to actively engage with beneficiaries and personally inspect the infrastructures rehabilitated by the Stabilization Programme. Despite these constraints, the commitment to fostering connections and overseeing the tangible impact of the Programme remains steadfast, ensuring a meaningful and informed partnership with the local community.



# Challenges

From October to December 2023

The challenges faced by our operations in Cabo Delgado are complex, primarily stemming from security issues and uncertainties related to the volatile dynamics of Non-State Armed Groups (NSAG). The intricate security landscape poses significant hurdles, impacting the safety of our on-ground teams and complicating access to crucial areas.

The onset of the rainy season compounds these challenges, hindering mobility with poor road conditions and impeding progress on initiatives. For example, construction companies involved in infrastructure projects under the Stabilization Programme encounter recurrent interruptions due to this multifaceted situation. Challenges in hiring skilled

workers and acquiring materials, combined with the security situation, lead to project delays and increased strain.

To address these issues, the Stabilization Programme team has been actively present in implementation areas, collaborating with construction partners and utilizing strategies involving government institutions and oversight. Despite these challenges, a noteworthy success emerged with the completion of the Mocimboa da Praia Police Station on December 23, 2024.



AISHA, BENEFICIARY OF TRAINING IN MUIDUMBE HAD HER HOUSE DESTROYED IN THE LAST YEAR AND THE TRAINING IS HER FIRST STEP TO RECOVER HER LIVELIHOOD.



# ANNEX I

## FINANCIAL CONTRIBUTION PER INDICATOR

	INDICATOR	QUANTITY	NL	UN	EU	JN	DE	GAP
COMMUNITY SECURITY AND ACCESS TO JUSTICE	POLICE OFFICERS	300	50	50	150	0	50	0
	POLICE STATIONS	10	1	1	3	0	2	3
	JUSTICE INFRASTRUCTURE	18	1	2	3	0	3	9
	HUMAN RIGHTS	300	50	50	150	0	50	0
	EARLY WARNING SYSTEMS	600	50	100	200	0	250	0
	COMMUNITY RADIOS	3	1	0	1	0	1	0
PUBLIC INFRASTRUCTURE AND ACCESS TO BASIC SERVICES	ADMINISTRATIVE INFRASTRUCTURE	24	3	3	6	8	2	22
	HEALTH INFRASTRUCTURE	12	1	1	3	4	2	1
	EDUCATION INFRASTRUCTURE	18	2	1	4	3	4	4
	WATER DISTRIBUTION	6	0	1	2	2	1	0
	ELECTRIC INFRASTRUCTURE	6	0	0	2	2	2	0
	RESIDENCE FOR PUBLIC SERVANTS	18	6	6	6	0	0	0
	CAPACITY BUILDING PUBLIC SERVANTS	300	100	0	150	0	100	0
	PRIVATE HOUSES	0	0	0	0	360	0	0
LIVELIHOOD OPPORTUNITIES	ECONOMIC INFRASTRUCTURE	12	1	0	3	10	2	0
	PRODUCTIVE ASSETS	3000	100	400	100	1000	400	1700
	BUSINESS ASSETS	12000	1000	1000	4000	1000	2000	3000
	CASH FOR WORK	9000	1000	1000	2500	0	2000	250
	VOCATIONAL TRAINING	1900	100	0	300	1300	200	0

## BUDGET

**TOTAL BUDGET: USD 66 MILLION**

**TOTAL SIGNED: USD 47,000,00 MILLION**

**FUNDING GAP: USD 18,000,00 MILLION**

### DONORS



UNDP TRAC  
USD 5,000,000



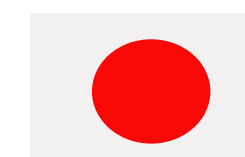
EUROPEAN UNION  
USD 16,563,000



GOVERNMENT OF  
GERMANY  
USD 10,850,28



GOVERNMENT OF  
THE NETHERLANDS  
USD 4,705,882



GOVERNMENT OF  
JAPAN  
USD 10,000,00



# ANNEX II

## PROGRESS PER INDICATOR OCTOBER-DECEMBER 2023

Indicators	Target (2 years)	Achieved	Percentage
Police Officers deployed, trained and strengthened	300	204	47%
Community Radios Rehabilitated and equipped	3	0	0%
Police rehabilitated and equipped	10	9	90%
Security forces and community members trained on Human Rights, GBV and people living with disabilities	600	383	21%
Justice infrastructures rehabilitated and equipped	18	1	1,8%
Members of security councils trained	600	313	52%
Economic Infrastructure (markets) rehabilitated and equipped	12	0	0%
People that receive productive assets (agriculture input and fishing gear)	12,000	3,000	25%
People that receive business assets	3,000	1,300	43%
Private Homes rehabilitated	360	0	0%

Indicators	Target (2 years)	Achieved	Percentage
People benefiting from Cash for Work activities (with a share of at least 50% of women)	9,000	3,710	41%
People benefiting from short-term vocational training	1900	1500	79%
Administrative infrastructure for service provision rehabilitated and equipped	24	0	0%
Health infrastructure rehabilitated and equipped	12	0	0%
Education infrastructure rehabilitated and equipped	18	2	11%
Water distribution systems rehabilitated	6	0	0%
Electric infrastructures rehabilitated	6	0	0%
Residence for public servants rehabilitated	18	0	0%
Public servants benefiting from training and other capacity development activities implemented to improve service delivery	300	0	0%





# Stabilization Programme

## Quarter 4 2023

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**CABO DELGADO, MOZAMBIQUE**

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