TUVALU
CLIMATE SECURITY
RISK ASSESSMENT
PROFILE
Overview

Security in the Pacific context takes on a more varied form from security’s more traditional conceptions. While traditional concepts of security remain important in this context, the region is unique for expanding that concept to be inclusive of other, no less consequential risks. That conception has been shaped and crafted through various country and regional level initiatives, statements, and declarations, which have collectively embedded climate change as the single greatest threat that Pacific Island Countries and Territories (PICTs) face.

This climate security risk assessment for Tuvalu is meant to improve understanding of climate-related security risks in the country. It is the first of its kind of assessment for Tuvalu and provides an in-depth understanding of the security implications of climate change. It does so by identifying key climate security concerns that affect Tuvalu, which are presented through five interlocked and interacting pathways. Using these pathways, the document aims also at formulating the means to respond to them: the overarching entry points aim to support Tuvaluan stakeholders to respond to climate-related security challenges.
Climate Risks

The following climate change projections provide an overview of climate change impacts in Tuvalu under two different climate change scenarios: RCP2.6 represents a low emissions scenario that aims to keep global warming likely below 2°C, and RCP6.0 represents a medium to high emissions scenario.

*Please note that, due to complexities and challenges in predictions, uncertainties remain high.

**Air temperature:** Air temperature over Tuvalu is projected to rise with high certainty. Compared to pre-industrial levels, the projected air temperature will very likely rise by between 0.9 and 13 °C by 2030, depending on the scenario. Under the lower emissions scenario RCP2.6, changes projected until 2080 more or less stabilize around the year 2050 levels, ranging between 1.2 and 15 °C in 2080 (very likely range). In contrast, under the medium to high emissions scenario RCP6.0, emissions will increase much stronger (between around 1.2 and 17 °C by 2050, and 16 to 2.5°C by 2080).

**Precipitation:** Precipitation projections are subject to considerable uncertainty, as the modeling results widely diverge. Overall, the models suggest an increase in precipitation compared to 2000, but the projected changes are indicating extremely high inter-annual variability. This means there will be more wet and more dry years in the future.

**Sea level rise:** Sea levels across Tuvalu are projected to rise with high certainty. Until 2050, projections under both scenarios suggest similar changes: The median climate model projects a sea level rise of around 12cm by 2030 and 27 cm by 2050 under RCP2.6, and of 11 cm until 2030 and 22 cm until 2050 under RCP6.0. By 2080, the rise in sea level will be higher under RCP6.0. However, uncertainties strongly rise the further one looks into the future. Models project an increase of between 34 to 49 cm under RCP2.6, and of between 36 to 60cm under RCP6.0 (very likely range).

**Tropical cyclones:** Globally, the frequency of tropical cyclones is likely to either decrease or remain unchanged, while the intensity of future tropical cyclones is very likely to increase in response to climate change. In line with those global projections, the few existing projections on tropical cyclone formation affecting Tuvalu indicate a decreasing trend, but an increase in maximum wind speeds.

**Droughts:** Overall, high variations in future drought occurrences can be expected across the Pacific Islands States. Projections for Tuvalu, under a high emissions scenario, suggest that meteorological droughts will decrease, but that they might become more extreme in frequency and intensity, as compared to the period of 1986 - 2005.

**Coastal flooding and inundation:** Sea level rise is expected to increase wave-induced flooding in the future, causing increased coastal erosion and inundation, with a significant increase in magnitude, duration, and frequency from 2050 onwards. Such flooding will significantly increase the salinity of soils and groundwater lenses and threaten the availability of freshwater resources. Many low-lying island states in the Pacific will become uninhabitable by 2060-2070 under a high-emissions scenario due to annual flooding.

---

1 The climate-modelling community has developed four Representative Concentration Pathways (RCPs). The four RCPs span a large range of future global warming scenarios. RCPs are space and time dependent trajectories of future greenhouse gas concentrations and different pollutants caused by different human activities. This assessment only focuses on RCP2.6 and RCP6.0.
Pathways

This section identifies and explains how climate change impacts livelihoods, politics, and society and contributes to insecurity. To do so, five key and interrelated climate security pathways for Tuvalu have been identified.

*Please note that the findings are provisional and the pathways are still being finalized.

**LAND, WATER AND FOOD SECURITY:** Climate change in Tuvalu is already leading to land issues, a commodity that is in short supply. Sea level rise, coastal erosion, and more intense storms all affect land. Land change has significant consequences for the well-being and human security of Tuvaluans. Food and water are doubled threatened due to other climate risks, including drought and high interannual rainfall variability. Together, land, water and food insecurity threaten not only the health and well-being of Tuvaluans but also societal stability more broadly.

**CHALLENGES TO THE BLUE ECONOMY:** Climate change’s various impacts, in particular changing oceans, and weather patterns, directly threaten vital economic sectors in Tuvalu. Oceanic and near-shore fishing, and their associated subsistence and economic activities, as well as agriculture, are most at risk. In an already vulnerable economy like Tuvalu’s, one characterized by a small market, poor physical and digital infrastructure, and heavy reliance on food and energy imports, such a threat is considerable. The human consequences could be profound, including reduced livelihoods and resilience of citizens, and a reduction of government revenue and capacity. Such consequences can exacerbate existing fragneties with concerning societal implications.

**CLIMATE INDUCED MOBILITY:** Mobility has always been an aspect of Tuvaluan life, offering both opportunities and challenges. Mobility, either international or internal, can help individuals find new livelihoods, gain new education opportunities, or respond positively to challenges, including those brought on by climate change. Mobility doesn’t come without risks, however, which in the Tuvaluan context can range from overcrowding and tensions in receiving areas to feelings of ‘placelessness’ among those who have left. Environmental and climate pressures are increasingly acting as a push factor for migration in Tuvalu, which is mainly happening internally from the outer islands to the capital. As climate change impacts increase, the risk-benefit balance may shift in the wrong direction unless supportive measures, including planning and foresight, are taken.

**CLIMATE-RELATED DISASTERS:** Tuvalu is highly vulnerable to climate induced hazards, including tropical cyclones, storm tides, flooding, and droughts. Tuvalu’s low-lying geography and limited individual and state capacity to manage, prevent and respond to disasters exacerbate its vulnerability. Human-induced factors also contribute to vulnerability, including insufficient urban planning and mal-adaption practices. Disaster risks can directly impact the security of communities and individuals harming people and leading to loss of life and assets, while increasing risks for negative impacts on mental health and exacerbating gender inequality. If disaster preparedness, response and recovery are ineffective or unfair, perception and trust in government can be undermined. These all put pressure on near-, medium- and long-term social and political stability.

**TERRITORIAL INTEGRITY AND REGIONAL COOPERATION:** The impacts of climate change, in particular sea-level rise, challenges the traditional concept of statehood for Tuvalu as well as the country’s own identity. Key risks include rising sea levels threatening territory important for maintaining maritime baselines and increased coastal erosion or floods and storms that could make islands uninhabitable, forcing a move internationally in worst-case scenarios. Regional cooperation remains robust, including through the Leader’s “Declaration on Preserving Maritime Zones in the Face of Climate Change-related Sea-Level Rise”. However, given the geopolitical backdrop characterized by increasing geostrategic powerplay in the region, regional cooperation could be undermined as countries are increasingly pulled into geopolitical contests. Perhaps more than any other climate risk, threats to identity and territorial integrity reach the very heart of state and regional security and are therefore a key climate security risk.
Target vulnerable communities and make sure no one is left behind: Given the unequal impact of climate security risks on different groups, interventions should target those most vulnerable and ill-equipped to confront the climate security risks. Women and girls are particularly vulnerable to climate insecurity and regularly face domestic violence. Strong efforts have been made to target this group, including strategies and policies, but a more concerted effort to actualize strategies and policies on the ground will be critical. Urban poor, in particular migrants and youth, and outer island communities often lack the resources and land and are particularly affected by food and water insecurity, leaving them vulnerable to disasters and other climate impacts. Given the disparate nature of these communities, sensitivity and specificity are paramount to effective intervention.

Improve knowledge, capacities and communication to inform action: To address the security implications of climate change, detailed and context-specific information is vital. In addition, better and more available climate data and climate models with higher resolution reinforce the evidence base that decision-makers can and should draw from. The findings of this assessment should be integrated throughout the policy and strategy landscape and be designed in the Tuvaluan context. Furthermore, the relevant framework and architecture governing crucial sectors, such as national policies and frameworks, should be updated and upgraded. To ensure measured and cautious communication is disseminated, specific capacities and technical expertise on climate-related security risks have to be developed on local, national and regional levels. These include capacities and knowledge to undertake climate security analyses and to design and implement integrated programming to address the multidimensional nature of climate-related security risks.

Avoid mal-adaptation and mitigation through climate, conflict-sensitive and peacebuilding approaches: Adaptation and mitigation activities are important to address and manage the worst effects of climate change on human security in Tuvalu. To avoid mal-adaptation, responses need to be sensitive to their context and especially focused on gender, conflict prevention, peacebuilding, and climate sensitivity. Activities around mobility, land reclamation, infrastructure development, gender and disaster relief should be especially considered. Context-specific approaches which consider and harness Tuvalu’s culture, history, political, social, and environmental traits should be prioritized. Activities that carry high risks such as deep-sea mining or soil dredging should be assessed very carefully. Actions that have livelihood benefits while increasing resilience against climate change and reinforcing social cohesion and relationships must be prioritized. Tracking where and how climate, security, and development finances are spent should also be reinforced, given increased perception by citizens of unfair aid distribution which could lead to grievances.

Improve land, water, and food security: Interaction between land, water and food is a very pressing risk for communities which needs to be addressed. How this play out differs geographically, between outer islands and urban islands and between people and groups, such as women, men, youth and other stakeholders, including the church, Kapule or state. For example, land remains a central issue in Funafuti islet while in outer islands food and water security is threatened by shrinking landmass and more catastrophic waves, tides, floods and droughts take precedence. However, in all instances, these three compounding climate security risks are highly relevant in terms of insecurity and instability and must be targeted with a broad range of interventions. Not only does that mean adopting strategies and activities which bolster against land loss or ameliorate food and water insecurity, but also conflict mitigation measures must be in place to allow for the resolution of conflicts borne from these compounding risks.

Entry points

The following entry points and suggested actions provide actors with concrete support in two main ways: helping to outline how interventions can address climate security concerns, and what activities can be concretely undertaken in support. By supporting the how and the what, Tuvaluan actors are given a comprehensive framework to ensure that the security implications of climate change are mitigated and prevented through a more targeted and comprehensive approach.

*Please note that the findings are provisional and the analysis are still being finalized.*