## A. UNDAF 2017–2021 Results Matrix

Results Group / Focus Area: **Democratic Governance** 

						Indicative	e financial reso	ources (US\$)	
Outcomes	Indicators, baseline, target	Means of verification	Risks and Assumptions	Partners	2017	2018	2019	2020	2021
By 2021, a people-centred accountable, transparent and effective judiciary, Parliament, public administration and independent institutions ensure security, equal access to justice and quality services for all people.1	1. Worldwide Governance Indicators  Baseline (2014): Voice and accountability 0.18 Political stability/Absence of violence 0.24 Government effectiveness 0.28 Regulatory quality 0.12 Rule of Law 0.07 Control of corruption -0.01 Target (2021): Voice and accountability 0.30 Political stability/Absence of violence 0.60 Government effectiveness 0.40 Regulatory quality 0.35 Rule of Law 0.25 Control of corruption 0.15	World Bank	Risk: Destabilization of the political situation in the region slows down progress in EU Accession negotiations and further democratization of the society.  Negative economic trends affect political stability.	Prime Minister's Office, Ministry of Defence, Ministry of Justice, Ministry of the Interior, Ministry of Human Rights and Minorities, Ministry of Sustainable Development, Ministry of Finance, Ministry of Foreign Affairs and European Integration, Ministry for Information Society and	UNDP 1,000,000 UNHCR 350,000 IOM 200,000	UNDP 1,000,000 UNHCR TBD IOM 200,000	UNDP 800,000 UNHCR TBD IOM 150,000	UNDP 700,000 UNHCR TBD IOM 150,000	UNDP 700,000 UNHCR TBD IOM 150,000
	2. <b>Democracy Index</b> <u>Baseline (2014):</u> 5.94 / 10 <u>Target (2021):</u> 7.0 / 10	Economist Intelligence Unit	Assumption: Progress in the accession process results in further advancement of democratic governance agenda in the country.  Reform efforts in Public Administration and Rule of Law are backed up with political will and sufficient resources to address the implementation gap.	Telecommunications. Also, political parties, academia, Parliament, the State Prosecutor, Centre for Training, NGOs, Ombudsperson and other human rights institutions, local authorities	UNICEF 447,100 UNECE 10,000	UNICEF 447,100 UNECE 10,000	UNICEF 430,747 UNECE 10,000	UNICEF 338,486 UNECE 10,000	UNICEF 338,485 UNECE 10,000
	3. Percentage of UPR-accepted recommendations for Montenegro fully implemented or in the process of implementation as per UPR cycle	Desk review of reports by working group consisting of Government representatives, the	Risk: Competing priorities prevent adequate focus on fulfilling UPR recommendations.						

<sup>&</sup>lt;sup>1</sup> With a particular focus on disadvantaged groups, including ethnic minorities, vulnerable children, people with disabilities, LGBTIQ and the elderly,

Baseline (2015):	civil sector and UN	Risk: Continuation of the			
	agencies	political crisis in the Middle			
Second UPR cycle:		East can further exacerbate			
- fully implemented: 13% of accepted		the refugee/migration crisis			
recommendations		and increase			
- in the process of implementation:		refugee/migration flows			
82% of accepted recommendations		Assumption: In cooperation			
- implementation has not started: 5%		with all relevant stakeholders,			
of accepted recommendations		Action Plan developed for the			
		implementation of UPR			
Disaggregated:		recommendations.			
• Women					
fully implemented: 34%					
in process: 66%					
• Children					
fully implemented: 7%					
in process: 86%					
implementation has not started:					
7%					
<ul> <li>Persons with disabilities</li> </ul>					
in process: 100%					
Minorities and Roma					
fully implemented: 9%					
in process: 91%					
• LGBTIQ					
fully implemented: 16%					
in process: 84%					
III process. 6176					
Third UPR cycle: 0					
Disaggregated:					
• Women: 0					
• Children: 0					
Persons with disabilities: 0					
Minorities and Roma: 0					
• LGBTIQ: 0					
Target (2021):					
Second UPR cycle					
- fully implemented: 90% of accepted					
recommendations					
- in the process of implementation:					
10% of accepted recommendations					
Disaggregated:					
• Women					
fully implemented: 85%		<u> </u>			

in process: 15%							
• Children							
fully implemented: 85%							
in process: 15%							
Persons with disabilities							
fully implemented: 85%							
in process: 15%							
Minorities and Roma							
fully implemented: 85%							
in process: 15%							
• LGBTIQ							
fully implemented: 85%							
in process: 15%							
Third UPR cycle							
- fully implemented: 85% of accepted							
recommendations							
- in the process of implementation:							
15% of accepted recommendations							
Disaggregated:							
• Women							
fully implemented: 80%							
in process: 20%							
• Children							
fully implemented: 80%							
in process: 20%							
_							
Persons with disabilities							
fully implemented: 80%							
in process: 20%							
<ul> <li>Minorities and Roma</li> </ul>							
fully implemented: 80%							
in process: 20%							
• LGBTIQ							
fully implemented: 80%							
in process: 20%							
4. Level of preparedness of		Risk - Insufficient					
Montenegro to apply the Acquis and		coordination between					
		institutions and numerous					
European standards in the areas		1					
covered by Negotiation Chapters 23		competing priorities in the					
and 24	TV D	context of EU accession					
	EU Report on	overstretch the Government's					
Baseline (2015):	Montenegro	capacities and undermine its					
Chapter 23: moderately prepared (3);		ability to progress as planed					
Chapter 24: moderately prepared (3)		Assumption: Existence of the					
<u>Target (2021):</u>		political will, financial					
Chapter 23: good level of preparation		resources and/or capacities					
(4)		and commitment to					
	<u>L</u>	L	<u> </u>		i	l i	l i i

Chapter 24: good level of preparation		advance/complete comple
(4)		reform processes related to Chapter 23
5. Percentage of specialized		Risks: Insufficient political
professionals <sup>2</sup> who apply child-		will due to human resource
friendly justice proceedings in		factors and budgetary
working with children	Ministry of Justice	constraints for specialization
	Ministry of Justice,	of professionals and
Baseline (2015): 30% of professionals	Supreme Court and	procedures
specialized in application of child-	Supreme State	Assumption: Political will in
friendly justice proceedings	Prosecutor's Reports	place and adequate financial
Target (2021): 100% of professionals working with children apply child-		means allocated for
		specialization of professionals
friendly justice proceedings		and procedures
		Assumption: Monitoring and
		reporting system of National
		Strategy for Sustainable
6. Percentage of SDGs nationalized		Development (based on SDGs)
	National Donasto on	established.
Baseline (2015): 0 SDGs nationalized	National Reports on	The Government makes use of
Target (2021): 50% of SDGs	the implementation	acquired technical capacity to
nationalized;	of the NSSD	operationalize M&E system to
		ensure collection of relevant,
		disaggregated data, quality
		evaluation, monitoring and
		reporting on SDGs

<sup>2</sup> Includes officials of the judiciary, police and social services who are involved with children in contact with the judicial system

Results Group / Focus Area: Environmental Sustainability

SDGs: 7,9, 11, 13, 14, 15, 17

Outcomes	Indicators hasaling target	Maans of varification	Dieks and Assumptions	Downors		Indicativ	e financial resou	ırces (US\$)							
Outcomes	Indicators, baseline, target	Means of verification	Risks and Assumptions	Partners	2017	2018	2019	2020	2021						
By 2021, the people of Montenegro are benefiting from sustainable management of cultural and natural resources, combating climate change and disaster risk reduction.	1. Percentage of legislation related to the environment and climate change in line with EU Acquis  Baseline (2015): 60% Target (2021): 100%	EU Report on Montenegro	<b>Risk:</b> Destabilization of the political situation in the region slows down progress in EU Accession negotiations	Ministry of Sustainable Development and Tourism, Environment Protection Agency, local municipalities, Ministry of Agriculture and Rural development, Ministry of the Economy, Ministry of the Interior, Centre for Eco-Toxicological Research, Business sector, National Parks public enterprise	e region EU  alities, esting ions litical Development and Tourism, Environment Protection Agency, local municipalities, Ministry of Agriculture and Rural development, Ministry of the Economy, Ministry of the Interior, Centre for Eco-Toxicological Research, Business sector, National Parks public enterprise  IN 10  2,  WI 2,  WI 25  WI 26  WI 27  WI 28  WI 29  WI 20  WI 20	Ministry of Sustainable Development and Tourism, Environment Protection Agency, local municipalities, Ministry of Agriculture and Rural development, Ministry of					UNDP				
	2. Percentage decrease in annual emissions of greenhouse gases  Baseline (1990): 5,239 kilotons  Target (2021): Decrease by a minimum of 10% (4,715 kilotons)	National Communication Report to UNFCCC	Risk: Lack of financial resources at all levels (Government, municipalities, business sector) for investing in activities leading to a decrease in GHG emissions Assumption: Strong political will and commitment to meet targets set in National Strategy on Climate Change and Intended Nationally Determined Contribution (INDC)				2,800,000  UNESCO 60,000  UNEP 880,000  FAO 48.500  UNIDO 220,000	UNDP 3,850,000  UNESCO 110,000  UNEP 880,000  UNIDO 380,000	UNDP 3,900,000 UNESCO 60,000 UNEP 600,000	UNDP 3,500,000 UNESCO 10,000 UNECE 100,000	UNDP 2,500,000 UNESCO 10,000 UNECE 100,000				
	3. A number of specific DRR Action Plans developed, tested and operationalized with involvement of all actors and beneficiaries for specific sectors, institutions, for localities and sites tracing the effects of disasters on women, children and particular vulnerable groups  Baseline (2015): 0 Target (2021): 4	Desk review, Ministry of the Interior	Risk: Inadequate knowledge about DRR of decision makers at the national and local levels stop or slow down the process of integration of DRR into national policies and strategies Assumption: Government fully committed to integrate DRR into national policy			UNECE 100,000 IAEA <sup>3</sup> 90.710 UNOPS 50,000 WHO	UNECE 100,000 IAEA 22,404 UNOPS 250,000 WHO 32,500	100,000 UNOPS 250,000 WHO 32,500	UNOPS 250,000 WHO 32,500	UNOPS 250,000 WHO 32,500					
	4. Rate of implementation of all components of national waste management action plan  Baseline (2015): 0% Target (2021): 100%	Annual report of Ministry for Sustainable Development and Tourism	Risk: Lack of financial resources as well as lack of capacities for WMP implementation.  Assumption: Local management authorities are		32,500										

<sup>&</sup>lt;sup>3</sup> IAEA provided their budget in EUR. The amount was converted to US\$ following UNDP January 2015 exchange rate − 1 € = US\$ 0.915

		interested in changing management practices and fully committed in WMP implementation
5. Number of newly created ecological networks  Baseline (2015): 0 Target (2021): 2	National register of protected areas	Risk: Lack of funds for needed scientific work  Assumption: National capacities increased to ensure collection of relevant, disaggregated data, quality evaluation, monitoring and reporting
6. Percentage of coastal and marine area designated for protection and actively managed  Baseline (2015): less than 8% Target (2021): 10%	National register of protected areas	Risk: Lack of financial support for necessary pre-proclamation studies  Assumption: Effective use is made of technical support for national institutional capacity to ensure collection of relevant data, quality evaluation, monitoring and reporting

## Results Group / Focus Area: Social Inclusion

SDGs: 1, 3, 4, 5, 8, 10, 17

Outcomes	Indicators, baseline, target M	Means of verification	Risks and Assumptions	Partners	Indicative financial resources (US\$)					
outcomes	muicators, basenne, target	Means of vernication	Kisks and Assumptions	Pai tilei S	2017	2018	2019	2020	2021	
By 2021, the population has improved access to quality,	1. Preschool enrolment rate (3–6 years)  Baseline (2014/15): 53.5% Target (2020/21): 80%	MONSTAT, Statistical Yearbook	Risk: Continuation of economic crisis and consequential decrease of investment in education; a lack of resources, human and financial across sectors, as well as the awareness of the importance of preschool education, to implement the expansion strategy according to the set timeline and in a quality manner. Assumption: Sustained commitment of the MoEd to implement the new Strategy for Early Childhood and Preschool Education reflected in systemic action, monitoring and budget allocation.	Ministry of Labour and Social Welfare together with recently established Directorate for Social and Child Protection, Ministry of Health, Ministry of Education (including relevant institutions),	UNDP 1,000,000 UNHCR 600,000 UNICEF 1,636,602 IOM	UNDP 1,000,000 UNHCR TBD UNICEF 1,636,602 IOM	UNDP 1,000,000 UNHCR TBD UNICEF 1,539,319	UNDP 1,000,000 UNHCR TBD UNICEF 1,323,829	UNDP 1,000,000 UNHCR TBD UNICEF 1,323,829	
equitable, inclusive and mutually reinforcing systems of health, education, protection and decent work.	2. No. of cases of domestic violence against women and violence against children registered (as a measure of the responsiveness of the system)  Baseline 1 (2014): 310 cases of children victims registered by the CSWs Target 1 (2021): 500 cases of children victims registered by the CSWs  Baseline 2 (2014): 1,347 cases of domestic violence against women registered by the police Target 2 (2021): 1,720 cases of domestic violence against women registered by the police	Ministry of Labour and Social Welfare, Annual report, Integrated Social Welfare Information System Police Directorate, Administrative record	Risks: Existing social norms contribute to underreporting of cases of violence. Data on reported cases of children victims is not disaggregated by sex and interventions are not gender-sensitive.  Trust in institutions remains low and therefore reporting of cases of violence stay at the same level or decreases.  Assumptions: On-going public dialogue on the problem of family violence, including violence against children, contributes to reducing tolerance towards violence (changes in social norms). Strengthened multisectoral response towards family violence, and	Ministry of Human and Minority Rights, Ministry of Finance, Ministry of Justice, Ministry of Culture, Ministry of Sustainable Development and Tourism, Directorate for Youth and Sports, municipalities and local communities	50,000 ILO 113,500 WHO 300,000 UNOPS 50,000 IAEA 13,114	50,000 ILO 113,500 WHO 300,000 UNOPS 10,000 IAEA 6,557	IOM 50,000 ILO 113,500 WHO 300,000 UNOPS 250,000	IOM 50,000 ILO 113,500 WHO 300,000 UNOPS 250,000	IOM 50,000 ILO 113,500 WHO 300,000 UNOPS 250,000	

3. Youth unemployment rate (15-24 years)  Baseline (2014): 35.8% (men 36%, women 35.4%)	MONSTAT	systems better equipped to detect, register and address cases of family violence.  Risks: Lack of integrated approach to implementation of employment policies; poor intersectoral cooperation; jobless growth as a feature of economic development.  Assumptions: Government
Target (2021): 30% (less than 32% men, less than 32% women)		fully committed to creating sustainable employment opportunities; the mismatch between education and labour market reduced
4. PISA score  Baseline (2012): Reading – 506, Maths – 410, Science – 410 Target (2021): Reading – 607, Maths – 492, Science – 492	OECD, PISA Surveys	Risks: Lacking human and financial capacities, for quality and timely planning and implementation of measures aimed at improving the quality of educational services.  Assumptions: Sustained commitment of the MoEd and all related central educational institutions to improve students' developmental and educational outcomes through systemic efforts.
5. No. of people accessing standardized family and community services and cash transfers  (a) services  Baseline (2015) 900; age: <18 - 520, 18+ - 480; male - 390, female - 510;  Target (2021) 2,000; age: <18 - 650, 18+ - 1,350; male - 850, female - 1,250;  (b) de-institutionalization  Baseline (2014) 132; age: 0-3 - 8, 3+ - 124; boys - 74,	Ministry of Labour and Social Welfare, Integrated Social Welfare Information System  Ministry of Labour and Social Welfare.	Risks: Unsustainable financing of family and community services at local and national levels; responsibilities for financing social services not clearly defined by the law Assumptions: Adequate human and financial resources for planning and development of social services; normative framework fully implemented in practice; further development of the Integrated
132; age: 0-3 - 8, 3+ - 124; boys - 74, girls - 58; children with no disability - 73, children with disability - 59;	and Social Welfare, Annual Report, Social Protection Database	Social Welfare Information System will continue

95 gi - (c <u>Bi</u> Ti	arget (2021) 5; age: 0-3 - 0, 3+ - 95, boys - 50, rls - 45; children with no disability 60, children with disability - 35; c) transfer accuracy targeting aseline (2012): 86% arget (2021): 90% Reduction in NCD risk factors <sup>4</sup> a) per capita alcohol onsumption, recorded and	World Bank ASPIRE database			
u   Ba   al   al   al   al   al   al   al	nrecorded aseline (2012): 12 litres of pure cohol arget (2021): 10 litres per capita b) tobacco use among adolescents aseline (2012): 7.3% arget (2021): 5% c) Age-standardized prevalence of aised blood pressure among ersons aged 18+ years aseline (2016): TBC (Jan 2016) arget (2021): 5% reduction d) Age-standardized prevalence f overweight and obesity in eople aged 18+ years aseline (2016): TBC (Dec 2016) arget (2021): 5% reduction e) Age-standardized intake of salt sodium chloride) per day in ersons aged 18+ years aseline (2016): TBC (Q4 2016) arget (2021): 15% reduction <sup>5</sup>	WHO Health for All database, Institute of Public Health of Montenegro report, National Health Survey Montenegro	Risks: Budget constraints Assumptions: Adequate level of political commitment and budgetary support for policy implementation and improvement of quality and coverage of health services, especially for vulnerable groups and under-served areas; new multisectoral coordination mechanisms established and functioning.		

<sup>4</sup> For the purpose of monitoring progress in UNDAF implementation additional indicators will be used: Age-standardized overall premature mortality (30–70) rate for non-communicable diseases disaggregated by sex; Percentage of children vaccinated against measles (1 dose by second birthday), polio (3 doses by first birthday) and rubella (1 dose by second birthday); Private households' out-of pocket payments on health as % of total health expenditure; Antibiotic consumption

<sup>&</sup>lt;sup>5</sup> The Ministry of Health, in line with WHO recommendations, reports on 4 additional indicators (1. Age standardised overall premature mortality (30-70) rate for non-communicable diseases; 2. Percentage of children vaccinated against measles (1 dose by second birthday), polio (3 doses by first birthday) and rubella (1 dose by second birthday); 3. Private households' out-of pocket payments on health as % of total health expenditure; 4. Antibiotic consumption).

SDGs: 1, 7, 8, 9, 10, 12, 16, 17										
Outcomes	Indicators, baseline, target	Means of verification	Risks and Assumptions	Partners	2017	Indicative 2018	financial reso 2019	urces (US\$) 2020	2021	
By 2021, the people of Montenegro are benefitting from an enabling institutional and regulatory framework for sustainable and inclusive economic growth based on innovation, entrepreneurship and competitiveness.	1. Human Development Index and its derivatives  (a) Human Development Index Baseline (2014): value 0.789; rank 51/187; high development Target (2021): very high development  (b) Inequality Adjusted Human Development Index Baseline (2014): value 0.728; (loss of 9.2% of HDI) average loss due to inequality for the very high HDI countries is 12.1% Target (2021): Loss in inequality-adjusted HDI to HDI < the average loss for very high HDI countries  (b) Gender Inequality Index Baseline (2014): value 0.171; rank 37/155 Target (2021): value < 0.171	Human Development Report	Risks: Lack of people-centred development policies in place; economic downturn influences standard of living Assumption: The Government dedicated to creation of an environment in which people can develop their full potential and lead productive and creative lives	Ministry of Finance, Ministry of Labour and Social Welfare, Ministry of Science, Ministry of Transport, Ministry of Culture, Ministry Sustainable Development and Tourism, Ministry of the Economy, Ministry of Agriculture, Office of the Deputy Prime Minister for Regional Development, as well as Office of the Deputy Prime Minister for Economic Policy and Financial Stability,	UNDP 328,947 UNICEF 311,443 ILO 223,500 UNESCO 60,000 UNECE 50,000 UNCTAD 125,000	UNDP 460,526 UNICEF 311,443 UNIDO 400,000 ILO 223,500 UNESCO 60,000 UNECE 50,000 UNCTAD 125,000	UNDP 361,842  UNICEF 293,309  UNIDO 400,000  ILO 223,500  UNESCO 10,000  UNECE 50,000  UNCTAD 100,000	UNDP 307,018 UNICEF 229,842 ILO 223,500 UNESCO 10,000 UNECE 50,000 UNCTAD 100,000	UNDP 219,298 UNICEF 229,842 ILO 223,500 UNESCO 10,000 UNCTAD 100,000 UNOPS 1,000,000	
	2. Global Innovation Index  Baseline (2014): 41 out of 141 Target (2021): top-40 within the global ranking	Report by World Intellectual Property Organization (WIPO), Johnson Cornell University and INSEAD Business School	Risks: Lack of resources for infrastructure that enable innovative activities and development of a sound innovation environment; the presence of market failures that hamper innovation activity (risk aversion); lack of a business environment for innovation  Assumption: Overall economic development of the country is	universities, the EU	UNOPS 500,000	UNOPS 1,000,000	UNOPS 1,000,000	UNOPS 1,000,000		

Results Group / Focus Area: Economic Governance

			good, which is critical to the				
			positive development of SMEs'				
			innovation and competitiveness				
			capacities; the Government				
			fully committed to				
			improvement of infrastructure				
			(science parks, centres of				
			excellence, etc.); the				
			Government dedicated to				
			improvement of five pillars that				
			enable innovative activities: (1)				
			Institutions; (2) Human capital				
			and research; (3)				
			Infrastructure; (4) Market				
			sophistication; and (5) Business				
			sophistication.				
<u></u>							
	3. Employment rate		Risks: Further delaying the				
			onset and/or delays in the implementation of investment				
	Baseline (2015):		projects will jeopardize overall				
	Employment rate – 43.2%		economic stability and hence				
	- male (48.9%), female (37.8%)		employment; A lack of an				
	- south (50%), central (49.2%),	Labour market	integrated approach to				
	north (27.5%)	survey, Statistical					
	- young people, 15-24 (18.8%)	į	implementation of employment				
	Target (2021):	Office of Montenegro	policies				
	Employment rate – 48%		<b>Assumptions:</b> The Government				
	- male (53%), female (43%)		fully committed to creating				
	- south (53%), central (52%), north		sustainable employment				
	(35%)		opportunities; the mismatch				
	<ul><li>young people, 15–24 (29%)</li></ul>		between education and labour				
		i	market reduced				
	4. World Bank Doing Business		Risks: Lack of integrated				
	Report		approach for improvement of				
		World Bank – Doing	10 Doing Business topics;				
:	Baseline (2016): 46 out of 189	Business Report	Assumption: Regulation				
:	Target (2021): top-20 in global		affecting business stays same or				
<u>[</u>	ranking		is lowered				
	5. Resource productivity		<b>Assumption:</b> The Government				
	GDP/DMC (domestic material		fully committed to creating an				
	consumption)	Statistical Office of	enabling environment for				
		Montenegro	sustainable use of natural				
	Baseline (2014): 0.39 EUR/kg		resources				
	Target (2021): at least 0.60 EUR/kg		103041063				
	6. GDP per capita in PPP as % of	Statistical Office of	D. I. W. I.				
1	EU average	Montenegro /	Risks: High government debt				
	_	EUROSTAT	could influence an increase in				
		l .			1	<u> </u>	

<u>Baseline (2014):</u> 39%	citizens' tax liabilities and lower	
<u>Target (2021):</u> 50% of EU average	disposable income.	
	Assumptions: Growth rates in	
	main export sectors (especially	
	tourism <sup>6</sup> and energy <sup>7</sup> ) achieve	
	growth rates envisaged by the	
	Government, on-going	
	investment projects continued.	

<sup>&</sup>lt;sup>6</sup> Source: Tourism Development Strategy of Montenegro to 2020. The WTTC until 2018 forecasts further growth of GDP from tourism of 5.7% a year – compared to an average of 2.8% in the EU – putting Montenegro among the top five of 176 comparable countries.

<sup>&</sup>lt;sup>7</sup> Source: Energy Development Strategy of Montenegro to 2030. Energy demand, particularly electricity, is an important prerequisite of any strategy. In the period from 2008 to 2020, final energy consumption will grow at a rate of 2.2% per year. Total gross inland consumption from 1.9% per year. Growth rates are lower than the GDP growth rate (3.65%/year).