

ANNEX 1: Framework for Semi-Structured Interviews

General question for all respondents:

1. What do you understand as good governance?
2. What is the link between good governance and conflict prevention and peace building in this province? Which aspects of governance would be most useful for conflict development and peace building?
3. What have been the results of previous efforts to strengthen governance for peace building in North Maluku and Central Sulawesi? What has worked well and what hasn't and why?
4. What do you see as the causes, future risks for conflict and opportunities for peace building in this province?
5. Which groups are perceived to be excluded and included in terms of employment and economic opportunities, participation in decision-making and access to services? (previously and now). What is the basis for this exclusion/ inclusion (eg ethnic, religious, gender, migrant/indigenous) and what are the consequences?
6. Which specific areas of governance in particular would be most useful for conflict prevention and peace building (eg more legislation and procedures, better policing, more capacity building for implementing regulatory frameworks, more inter-group organizations, improved service delivery for disadvantaged groups, better transparency)?
7. Which organisations (parliament, provincial and district government, kecamatan and village institutions, NGOs/CBOS) do you think are seen as the most influential in promoting good governance and why? How can they be strengthened?

Parliament

Institutional Processes (recruitment practices, budgeting planning, decision making)

- Do you adopt the standard standing orders as stipulated in PP 1/2000? If yes, are there any obstacles in implementing the PP?
- How can/should the PP be amended?

Policy development

- Are planning documents available for DRPD? (Poldas, Propeda, Renstrada)
- How does conflict/peace-building affects DRPD approach to policy making?
- What further support from the secretariat is required to assist DPRD?

Programme Development

- How does the program development take place in the parliament? How do committees get inputs from the community?
- How has conflict/peace-building affected programme development? What about the budget?
- Any more support from the secretariat required?

Service Delivery Issues

- How do you see the effectiveness of service delivery of the government? What is lacking? What should be improved?

Institutional capacity

- Has there been any training related to governance? In what fields? How did it benefit the members?
- Have you ever attended a council association meeting?
- What problems do you face in carrying out your duty?

Relationships with others (stake-holders, constituents)

- For the members representing the conflict zones/community, how do you identify your stakeholders?
- Is any communication mechanism established? How are your political parties engaged?

Gender and social cohesion issues (cross cutting)

- How many women members are there? Previously?
- How does representation in the legislature contribute to settlement of conflict?

Community Governance Bodies

Institutional Processes (recruitment practices, budgeting planning, decision making)

- Does BPD exist? How effective is it?
- How are members recruited? Does the recruitment process ensure representation from men and women and different ethnic or religious groups?
- What is the decision making process? What kinds of standing orders are adopted?
- Any regular meetings held?
- What training or support have BPDs had from government and others?

Policy and program development

- What kind of policy has been developed?
- Any programme developed at local level? How the peace issues affect this?

Service Delivery Issues

- Are the governance bodies engaged in some way in service delivery issues? How?

Relationships with others (stake-holders, constituents)

- Is the BPD consulted by the Head of Village and how?
- How do people express and/or channel their aspirations? Any institutionalized mechanism?

Government of Indonesia (provincial)

Institutional Processes

- What are strengths and weaknesses in the role of provincial administration under local autonomy?
- How much coordination happens within and between local/provincial/national governments?
- How could this be improved – with what incentives and mechanisms?
- What is the current practice and performance in generating local revenues? What are the opportunities for improvements?
- Identify issues where problems sets are likely to intersect with financial management and outline potential areas for UNDP assistance.

Institutional capacities

- How can governance be strengthened in the priority areas?
- What capacity-building is needed for government, non- government and civil society sectors to achieve this?

Relationships with others

- What is the relationship between national, provincial, district, kecamatan and village governance institutions?
- What steps can be taken to improve dialogue among stakeholders for planning and budgeting of services

Government of Indonesia (district)

Institutional Processes

- How can planning and budgeting be seen as instruments of good governance, as a mechanism to respond to citizen demands and as a way to improve service delivery.
- How effective is the process for planning and budgeting different under decentralization. What are still some of the limitations?
- How are jobs in public sector allocated - on basis of ethnicity, religion, gender? What is the impact and does it link to the conflict?
- What is the role of kecamatan in planning and program delivery? Can it be strengthened and how?
- What are current sources of revenue and relative contribution of fiscal transfers and locally generated income?
- What are the gaps in priority setting for funding programs and what is being done to address these gaps?
- What base line data is now available for the priority areas? How can quality and collection/use of data be improved?
- How service delivery is affected by traditional practices and community expectations and what is the impact of this?

- What are the entry points for governance improvements – sectors, levels of action and types of activities? (link with MDG priority sectors)

Institutional capacities

- How can governance be strengthened in the priority areas?
- What capacity-building is needed for government, non-government and civil society sectors to achieve this?
- What steps have been taken to improve civil society participation in planning, budgeting and programme delivery (eg new Perda)? Do all groups have same opportunities to participate?

Relationships with others

- What is the relationship between national, provincial, district, kecamatan and village governance institutions?
- What steps have been taken to improve civil society participation in planning, budgeting and program delivery (eg new Perda)? Do all groups have same opportunities to participate?

Civil Society

- Which groups tend to participate in public decision-making? Who is excluded and why?
- What involvement do women have in public life? What factors affect their participation?
- How would people describe the current levels of transparency, efficiency, equity and accountability of public institutions (including parliament, public sector, village governance bodies and NGOs)?
- Which institutions have best potential for mediating conflict and helping local communities become more resilient to future social, economic and political shocks?
- Which organisations are regarded as most influential in promoting good governance/and or peace building and why? How can they be strengthened?

ANNEX 2 - List of Persons Met

North Maluku

No	Name	Title
GOVERNMENT		
1	Zainal Usman Syah	Asisten II - Pelaksana Tugas Sekda Halsel
2	Mohamad Ratuela	Kepala Bagian Pemerintahan Halbar
3	Kambey	Kepala Bagian Kepegawaian Halsel
4	Deny	Pelaksana Tugas Kepala Bagian Hukum dan Organisasi Halsel
5	Iqbal	Kepala Sub Bagian Anggaran Bagian Keuangan Halsel
6	Drs. Fadel Hi Ali, M.Si	Kepala Bappeda Halsel
7	Halil Jumat, SE	Kepala Bagian, Bappeda Halsel
8	H. Manaf	Kepala Bawasda Halsel
9	Abdullah	Kepala Badan Pemberdayaan Masyarakat Halsel
10	Usman Hasan	Kepala Dinas Pendidikan, Kebudayaan, dan Pariwisata Halsel
11	Karama Samad	Kepala Dinas Kependudukan, Keluarga Berencana, dan Catatan Sipil
DPRD MEMBERS		
1	Arief Hi. Adam	Golkar Party, South Halmahera
2	Abdul Kahfi Iskandar Alam	PDK Party, South Halmahera; Amasing Kota Village Head
3	Ahmad Agum Maulagi	PDIP, North Halmahera
4	Pdt. Jacob Soselisa	PDS, North Halmahera
5	Chelie Sangkung	PDS, North Halmahera
6	Abner Entje	Golkar Party, North Halmahera
7	Hj Gamar Hi Rauf	PKS, North Halmahera
8	Syaifuddin Abdullah	PAN, West Halmahera
VILLAGE GOVERNANCE		
1	Muh. Diman Kadir Yayaha	Kades Labuha Halsel
2	Yusuf Saha	Kades Mandaong Halsel
3	Muh. H. Mustafa	Kades Kampung Makian Halsel
4	La Ate La Damusu	Ketua BPD desa Kupal Halsel
5	Nujul La Ria	Ketua BPD desa Amasing Kali Halsel
6	Umar Daud	Masyarakat Desa Amasing Kali Halsel
7	Hamzah La sani	Masyarakat Desa Amasing Kali Halsel
8	Mis Ali Rowou	Masyarakat Desa Amasing Kali Halsel
9	Ridwan M Jufry	Masyarakat Desa Amasing Kali Halsel
10	Yusni Noho	Masyarakat Desa Amasing Kali Halsel
11	Ahmad Kabalmai	Sekcam Bacan Timur Halsel
12	Sutamri Sadar Alam	Kaur Pembangunan Amasing Kota Halsel
13	Hadi	Masyarakat Kel. Sulamadaha Tarnate
14	Sumarni	Masyarakat Kel. Sulamadaha Tarnate
15	Welhermus	Masyarakat Kel. Sulamadaha Tarnate
16	Idrus	LPM Kel. Sulamadaha Tarnate
17	Marina Kamasi	Kades Gamhoku Halut
18	Hayat Handjoe	Desa Gosuma Halut
19	SS Duan	Gansungi Halut
20	Adriana Manery	Kupa-Kupa Halsel
21	Albert H.	Kades Upa-Upa Halut
CIVIL SOCIETY		
1	Mufti Murhum	Pokja NM
2	Gafar S Tuangany	CRP
3	Haeriah Tahane	Daurmala

4	Akhmad Masri	BPMD Propinsi
5	Maya	Pers
6	Jusan Yusuf	Konsultan Lokal
7	Abdul Haris	Kesbang Linmas
8	Ivan Nasution	UNDP
9	Jopie Sinamu	UNDP
10	Muhamad Ikbal	LSM Milineum Bacaan Internasional
11	Wijaya Kusuma	IRD Bacaan
12	Doel	IRD Bacaan
13	Dahlan Tan	GCW (Gamalama Corruption watch)
14	Yusbahadadi	HMI Cab. Tarnate

OTHERS

1	Jahar Rauf	KPUD - North Halmahera
2	Benyamin Wogono	KPUD - North Halmahera
3	Kasman Tan	KPUD – West Halmahera
4	Afan	Sekretariat KPUD – Ternate City

Central Sulawesi

No	Name	Title
GOVERNMENT		
1	Moh. Nadir	BPMD Propinsi
2	Irsan	BPMD Propinsi
3	Max Rotikan	BPMD Propinsi
4	D. Mondolu	Kepala BPMD
5	Ishak Wengkau	Satkorlak Prop.
6	Muh. Nelloh	Ketua Bappeda Poso
7	Isnain TH. Karim	Sekretaris Bappeda Poso
8	A. Rahmatullah	Dinas Kependudukan Poso
9	Syamsudin Z. Kai	Dinas kependudukan
10	Hj. Urmin A. Rasyid	Bina Sosial Setkab Poso
11	Arnold Bouw	Dinas Praswil Poso
12	Ketemba	Dinas Sosial Poso
13	Tuherea Salim	Dinas Kesehatan Poso
14	H. Pandipa	Dinas PMK Poso
15	Farid Awad	Dinas Pend. & Pengj. Poso
16	Hendrik Tauro	Dinas kependudukan
17	Jostien Hokey Tokondo	Kelurahan Pamona
18	Arief Ladjuba	Dinperindakop Poso
19	Hamsin	Dinas PMK Poso
20	Rianto	Dinas PMK Poso
21	Ahmad Nur	Dinas PMK Poso
22	Afris Ranonto	Dinas PMK Poso
23	Umar Rasyid	Bappeda Morowali
24	Datlin Tamagola	Wakil Bupati Morowali
25	Singsonggo	Kesbang Linmas Poso
25	Abubakar Almahdali	Ketua Bawasda
26	G. Balebu	Sekretaris Bawasda
DPRD		
1	H. Akram Kamaruddin	DPRD Speaker (1999-2004), Poso District
2	H. Abdul Munim Liputo	DPRD Deputy Speaker (1999-2004); re-elected, PPP, Poso District

3	Herry Sarumpaet	DPRD Deputy Speaker (1999-2004); re-elected, Golkar Party, Poso District
4	Yufni Bungkudapu	Secretary, DPRD Poso
5	Drs. S. Pelima	PDS, Poso District
6	Waris Kondari	DPRD, Morowali District; re-elected, Golkar Party

CSO

1	Marten	LPM Pamona
2	Kristian Bontinge	LPM Pamona
3	Noldi Tako	Crisis Center-GKST Tentena
4	Alex	Crisis Center-GKST Tentena
5	Darwis	Pokja RKP Poso
6	Buyung	KPS HAM Poso
7	Eva	KPKP-ST Poso
8	Fredy	CWS Poso
9	Aida	CWS Poso
10	Yahya Mangun	Pokja Deklama
11	Fritz	Pokja Deklama
12	Ein Palega	BPD desa Tambarana-Trans

COMMUNITY

1	Mama Cici	IDP from Desa Galuga Pamona Utara
2	Maharaja	IDP from Desa Galuga Pamona Utara
3	Mama Tika	IDP from Desa Masani Pamona Utara
4	Dicky	IDP from Desa Masani Pamona Utara
5	Yety	IDP from Desa Kayamanya Poso Kota
6	Tamsir	Morowali Basudara
7	Kamsiah	IDP from Poso Pesisir in Kayamanya Camp

ANNEX 3 - Bibliography

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ANNEX 4: General Roles and Functions of Key Provincial and District Government Institutions

Source: PP No. 84/2000 on Pedoman Organisasi Perangkat Daerah

Type of institution	Province		District	
	Role and function	Reports to	Role and function	Reports to
Sekda	Assisting the Governor in implementing in the daily tasks (government, administration, organizational) and provide administrative support for all the province government agencies. This is Chief Operating Officer in the province.	Governor	Assisting the Bupati/ Walikota in implementing in the daily tasks (government, administration, organizational) and provide administrative support for all the district government agencies. This is Chief Operating Officer in the district.	Bupati/ Walikota
Assisten I,II, etc	Advisor for Governor related to the areas for which he/she is in charge (e.g. Asisten Gubernur for Kesra is in charge of <i>Kesejahteraan Rakyat</i> or People's Welfare)	Governor	Advisor for Governor related to the issue he/she is in charge (i.e. Asgub for Kesra is in charge of <i>Kesejahteraan Rakyat</i> or People's Welfare)	Bupati/ Walikota
Badan	Supporting agencies with specific general and strategic (not "line" or "technical") tasks, such as Badan Perencana Pembangunan Daerah (for Planning), Badan Pengawas Daerah (for Auditing), Bagian Kepegawaia for public sector recruitment and Badan Pendidikan dan Pelatihan Daerah (General Training)	Governor, but facilitated/ coordinated <i>by</i> and <i>through</i> the Sekda	Supporting agencies with specific general and strategic (not "line" or "technical") tasks, such as Badan Perencana Pembangunan Daerah (for Planning), Badan Pengawas Daerah (for Auditing), and Badan Pendidikan dan Pelatihan Daerah (General Training)	Bupati/ Walikota but facilitate, coordinate <i>by</i> and <i>through</i> the Sekda
Bappeda	Supporting agencies for regional (province) development planning. It coordinates development of a comprehensive regional development plan.	Governor, but facilitate and coordinate <i>by</i> and <i>through</i> the Sekda	Supporting agencies for regional (district) development planning. It coordinates development of a comprehensive district development plan and facilitates the bottom up planning process.	Bupati/ Walikota, but facilitate and coordinate <i>by</i> and <i>through</i> the Sekda
Bawasda (ex of Inspektorat Daerah)	Internal (government) auditor (like BPKP at the national level).	Governor, but facilitate and coordinate <i>by</i> and <i>through</i> the Sekda	Internal (government) auditor (like BPKP at the national level).	Bupati/ Walikota, but facilitate and coordinate <i>by</i> and <i>through</i> the Sekda
Dinas	Implementing technical/ line functions (drawn from line ministries).	Governor, but facilitated and coordinated <i>by</i> and <i>through</i> the Sekda	Implementing technical/ line functions (drawn from line ministries). PMD is the only technical agency with a representative office in the Kecamatan.	Bupati/ Walikota, but facilitate and coordinate <i>by</i> and <i>through</i> the Sekda
Dinas Kesbanlingmas	This is a new Dinas from a merger of <i>Dinas Sosial Politik</i> (Social and Politics) and <i>Dinas Pertahanan Sipil</i> (Civil Security). The Dinas is responsible for coordinating security responses for the province.	Governor, but facilitate and coordinate <i>by</i> and <i>through</i> the Sekda	This is a new Dinas for districts with a merger of <i>Dinas Sosial Politik</i> (Social and Politics) and <i>Dinas Pertahanan Sipil</i> (Civil Security). It coordinates security reponse for the district.	Bupati/ Walikota, but facilitate and coordinate <i>by</i> and <i>through</i> the Sekda

